

***Geneva Area City School District  
Ashtabula County, Ohio***

Basic Financial Statements  
For Fiscal Year Ended: June 30, 2019



**Geneva Area City School District**  
Basic Financial Statements  
Fiscal Year Ended June 30, 2019

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**Geneva Area City School District**  
**Ashtabula County**  
Management's Discussion and Analysis  
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*Unaudited*

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As management of the Geneva Area City School District (the School District), we offer readers of the School District's financial statements this narrative overview and analysis of the financial activities of the School District for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with financial statements and notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

- General revenues accounted for \$19.3 million in revenue or 77% of all governmental revenues. Program specific revenues in the form of charges for services, grants and contributions accounted for \$5.6 million or just about 23% of total governmental revenues of \$24.9 million.
- The School District had \$24.5 million in expenses related to governmental activities; but \$5.6 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes and grants and entitlements not restricted to specific programs) of \$19.3 million were adequate to provide for these programs, resulting in an increase in net position of \$456,590 or 1.4%.
- At the end of the current fiscal year the governmental funds reported a combined ending fund balance of about \$7.8 million, an increase of \$734,122 from the prior year.
- The School District began collecting proceeds from the income tax levy passed in May 2018.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the School District's basic financial statements. The School District basic financial statements comprise four components: (1) government-wide statements, (2) fund financial statements, (3) notes to the basic financial statements and (4) required supplementary information.

**Government-wide Financial Statements** The government-wide financial statements are designed to provide readers with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). The School District's statement of activities prepared on an accrual basis of accounting includes an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and the net OPEB liability or asset not accounted for as deferred inflows/outflows.

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Both of the government-wide financial statements distinguish functions of the School District that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of the School District include instruction, supporting service, operation of non-instructional services, extracurricular activities, and interest and fiscal charges. The government-wide financial statements can be found on pages 15-16 of this report.

***Fund Financial Statements.*** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objective. The School District, like the state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the School District can be divided into three categories: governmental funds, proprietary fund and fiduciary funds.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

The basic fund financial statements can be found on pages 17-21 of this report.

***Proprietary Fund*** The School District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the School District's various functions. More specifically, the internal service fund accounts for self insurance of their employee's dental plan. The proprietary fund uses the accrual basis of accounting. The proprietary fund financial statements can be found on pages 22-24 of this report

***Fiduciary Funds*** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of these funds are not available to support the School District's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary funds financial statements can be found on pages 25-26 of this report.

***Notes to the Financial Statements.*** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found starting on page 27 of this report.

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**Government-wide Financial Analysis**

Recall that the statement of net position provides the perspective of the School District as a whole. A comparative analysis is presented below.

	Net Position	
	<u>Governmental Activities</u>	
	<u>2019</u>	<u>2018</u>
<b>Assets:</b>		
Current and other assets	\$ 17,918,981	\$ 19,725,343
Net OPEB asset	1,503,235	-
Capital assets, net of depreciation	<u>61,383,236</u>	<u>63,121,087</u>
Total assets	<u>80,805,452</u>	<u>82,846,430</u>
<b>Deferred outflows of resources:</b>		
Pension	6,419,377	7,973,105
OPEB	<u>280,461</u>	<u>265,906</u>
Total deferred outflows of resources	<u>6,699,838</u>	<u>8,239,011</u>
<b>Liabilities:</b>		
Current liabilities	2,744,607	2,760,835
Long-term liabilities:		
Due within one year	1,202,157	1,182,150
Due in more than one year:		
Net pension liability	24,882,415	26,793,330
Net OPEB liability	2,131,766	5,756,610
Other amounts due in more than one year	<u>13,380,685</u>	<u>14,270,905</u>
Total liabilities	<u>44,341,630</u>	<u>50,763,830</u>
<b>Deferred inflows of resources:</b>		
Property taxes	6,293,844	6,247,417
Pension	1,846,038	1,369,220
OPEB	<u>2,625,877</u>	<u>763,663</u>
Total deferred inflows of resources	<u>10,765,759</u>	<u>8,380,300</u>
<b>Net Position:</b>		
Net investment in capital assets	48,593,236	49,441,087
Restricted net position	5,938,148	6,109,428
Unrestricted net position	<u>(22,133,483)</u>	<u>(23,609,204)</u>
Total net position	<u>\$ 32,397,901</u>	<u>\$ 31,941,311</u>

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As noted earlier, net position may serve over time as a useful indicator of a government's financial position. During fiscal year 2019, the School District had an increase in net position of \$456,590.

A portion of the School District's net position, \$48.6 million, reflects its investment in capital assets (e.g., land, buildings and improvements, land improvements, furniture, fixtures and equipment, and vehicles), less any related debt used to acquire those assets that is still outstanding. The School District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the School District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of the School District's net position, \$5.9 million, represents resources that are subject to external restrictions on how the funds may be used. Of the total restricted assets, \$1.8 million, or 29.8%, is restricted for debt service payments; \$3.1 million, or 52.6%, is restricted for capital projects; and \$1.0 million or 17.6%, is restricted for other purposes. The remaining significant balance of government-wide unrestricted net position happens to be a deficit balance of \$(22.1) million.

The net pension liability is the largest single liability reported by the School District at June 30, 2019.

The table below shows the change in net position for fiscal years 2019 and 2018.



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Changes in Net Position

	<u>Governmental Activities</u>	
	<u>2019</u>	<u>2018</u>
<b>Revenues</b>		
Program revenues:		
Charges for services and sales	\$ 2,655,688	\$ 2,322,605
Operating grants and contributions	2,974,867	2,832,886
General revenues:		
Property taxes	5,560,377	8,968,072
Income taxes	861,633	-
Grants and entitlements	12,443,880	12,454,297
Investment earnings	226,666	61,850
Payments in lieu of taxes	197,208	-
Miscellaneous	2,666	11,418
Contributions	-	23,439
Gain on sale of capital assets	-	13,701
Total revenues	<u>24,922,985</u>	<u>26,688,268</u>
<b>Expenses</b>		
Instruction:		
Regular	8,799,728	4,357,053
Special	4,555,206	2,820,266
Vocational	240,590	102,323
Other	1,511,381	1,474,816
Support services:		
Pupils	1,256,526	764,820
Instructional staff	212,381	245,329
Board of education	20,069	18,204
Administration	1,295,887	303,739
Fiscal	588,840	572,121
Business	54,572	56,712
Operation and maintenance of plant	2,506,172	2,504,327
Pupil transportation	1,143,191	1,175,232
Central	73,927	77,277
Operation of non-instructional services:		
Food service operations	1,170,394	1,133,960
Community services	10,562	10,047
Extracurricular activities	636,803	422,608
Fiscal and interest charges	390,166	407,701
Total expenses	<u>24,466,395</u>	<u>16,446,535</u>
Increase (decrease) in net position	456,590	10,241,733
Net position at beginning of year	<u>31,941,311</u>	<u>21,699,578</u>
Net position at end of year	<u>\$ 32,397,901</u>	<u>\$ 31,941,311</u>

### ***Governmental Activities***

Several revenue sources fund our governmental activities with property taxes and State foundation revenues being the largest contributors. Property tax levies generated approximately \$5.6 million in 2019. General revenues from grants and entitlements, such as the school foundation program, generated over \$12.4 million. With the combination of taxes and intergovernmental funding 72.2% of all revenues, the School District monitors both of these revenue sources very closely for fluctuations.

A review of the above table reflects the total cost of instructional services was \$15,106,905 or 61.8% of governmental program expenses. Instructional expenses include activities directly related to the teaching of pupils and the interaction between teacher and pupil. These expenses increased \$6,352,447, or 72.6% as compared to the prior year. For fiscal year 2019, all areas of program expenses show a significant increase due to the change in the net pension and net OPEB liabilities.

Pupil services and instructional staff include the activities involved in assisting staff and the content and process of teaching to pupils. These expenses represent \$1,468,907, or 6.0% of the total governmental program expenses. Expenses to provide these programs increased \$458,758 or 45.4%, as compared to fiscal year 2018.

Board of education, administration, fiscal and business classifications reflect expenses associated with establishing and administering school operation policies, financial operations and activities concerned with purchasing, receiving and maintaining goods and services for the School District. The total cost to provide these programs was \$1,959,368, or 8.0% of governmental program expenses. Costs of these programs also increased \$1,008,592 or 106.1%, as compared to the prior year.

Operation and maintenance of plant expenses refer to the care and upkeep of the buildings, grounds, equipment and the safety of the School District's operations. The total cost for the operation and maintenance services was \$2,506,172, or 10.2% of the governmental program expenses. These expenses increased \$1,845, or 0.1% as compared to fiscal year 2018. Expenses of this program increased as costs associated with non-capital related building and construction costs decreased.

Pupil transportation expenses are expenses related to the transportation of students to and from school, as well as the service and maintenance of those vehicles. Total transportation cost was \$1,143,191 or 4.7% of the total governmental program expenses. Expenses for providing this program decreased \$32,041, or 2.7% as compared to the prior year. The primary cause of this decrease was due to reductions in busing related expenses.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services.

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As a result of implementing the accounting standard for pension and OPEB, the School District is reporting a significant net pension liability, net OPEB liability, related deferred inflows of resources and an increase in pension expense for the fiscal year which have a negative effect on net position. In addition, the School District is reporting a net OPEB asset, deferred outflows of resources and a decrease in expenses related to OPEB, which have a positive impact on net position. The increase and decrease in pension and OPEB expense is the difference between the contractually required contributions and the pension and OPEB expense resulting from the change in the liability or asset that is not reported as deferred inflows or outflows. These amounts can be found in the reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities. To further explain the impact of these accounting standards on the School District's net position, additional information is presented below.

	<u>2019</u>	<u>2018</u>
Deferred outflows - pension	\$ 6,419,377	\$ 7,973,105
Deferred outflows - OPEB	280,461	265,906
Deferred inflows - pension	(1,846,038)	(1,369,220)
Deferred inflows - OPEB	(2,625,877)	(763,663)
Net pension liability	(24,882,415)	(26,793,330)
Net OPEB liability	(2,131,766)	(5,756,610)
Net OPEB liability	<u>1,503,235</u>	<u>-</u>
Impact of GASB 68 and GASB 75 on net position	<u>\$ (23,283,023)</u>	<u>\$ (26,443,812)</u>

**Financial Analysis of the Government's Funds**

**The School District's Funds**

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The total revenues and other financing sources for governmental funds were \$27,700,193 and total expenditures and other financing uses were \$26,966,071. The net change in fund balance was significant in the general fund with an increase of \$445,277.

Fund Balances

	<u>Fund Balance</u> <u>June 30, 2019</u>	<u>Fund Balance</u> <u>June 30, 2018</u>	<u>Increase/</u> <u>(Decrease)</u>	<u>Percent</u> <u>Change</u>
General	\$ 1,943,934	\$ 1,498,657	\$ 445,277	29.71%
Bond retirement	1,723,097	1,788,315	(65,218)	(3.65%)
Permanent improvement	913,435	797,812	115,623	14.49%
Building	2,197,561	2,197,561	-	0.00%
Other governmental	<u>1,000,992</u>	<u>762,552</u>	<u>238,440</u>	<u>31.27%</u>
Total	<u>\$ 7,779,019</u>	<u>\$ 7,044,897</u>	<u>\$ 734,122</u>	

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The School District's general fund revenues increased \$1,160,128 and expenditures decreased \$451,815 from 2018. The most significant change for revenues was \$861,633 in proceeds from the new income tax levy that was passed May 2018. The decrease in property tax is due to varying amounts available as an advance each year that is recognized as revenue. Total expenditures decreased mainly in the area of support services.

Change in Financial Activities for the General Fund

	2019 <u>Amount</u>	2018 <u>Amount</u>	Increase/ <u>(Decrease)</u>	Percent <u>Change</u>
<b><u>Revenues</u></b>				
Property taxes	\$ 7,011,314	\$ 7,117,555	(106,241)	(1.49%)
Income taxes	861,633	-	861,633	n/a
Intergovernmental	12,734,044	12,739,466	(5,422)	(0.04%)
Interest	207,364	50,519	156,845	310.47%
Tuition and fees	1,787,338	1,747,088	40,250	2.30%
Extracurricular activities	101,777	78,010	23,767	30.47%
Gifts and donations	679	6,924	(6,245)	(90.19%)
Customer sales and service	1,103	1,142	(39)	(3.42%)
Rent	7,963	7,084	879	12.41%
Payment in lieu of taxes	197,208	-	197,208	n/a
Miscellaneous	<u>1,987</u>	<u>4,494</u>	<u>(2,507)</u>	(55.79%)
Total	<u>\$ 22,912,410</u>	<u>\$ 21,752,282</u>	<u>\$ 1,160,128</u>	
<b><u>Expenditures:</u></b>				
Instruction	\$ 15,048,914	\$ 15,130,669	\$ (81,755)	(0.54%)
Support services	6,768,157	7,192,494	(424,337)	(5.90%)
Non-instructional services	35,907	34,093	1,814	5.32%
Extracurricular activities	430,579	462,990	(32,411)	(7.00%)
Capital outlay	<u>84,874</u>	<u>-</u>	<u>84,874</u>	n/a
Total	<u>\$ 22,368,431</u>	<u>\$ 22,820,246</u>	<u>\$ (451,815)</u>	

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund. During fiscal year 2019, the School District amended its general fund budget as expenditure priorities changed according to student, building and operational needs. Budget revisions are presented to the Board of Education for approval.

For the general fund, the final budget basis revenue and other financing source estimate was \$22,450,763, representing an increase from the original budget and other financing source estimate of \$22,391,339. This \$59,424 difference was mainly due to an increase in income taxes from the original estimates. Actual receipts and other financing sources of \$22,450,231 were very close to the final budget basis revenue estimate.

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The original expenditures and other financing use estimate for the fiscal year were \$24,137,205. The final expenditures and other financing use estimate of \$23,975,412 was \$161,793 less than what was originally anticipated. Actual expenditures plus encumbrances and other financing uses of \$23,069,224 reported significant variances as compared to the final expenditure budgets. The School District ended the year at approximately \$.9 million under budget. Reductions of certified, classified and administrative personnel contributed to this significant decrease in expenditures as compared to the final budget.

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of fiscal year 2019, the School District had \$61,383,236 invested in various capitalized assets, net of depreciation. The table below shows fiscal year 2019 balances compared to fiscal year 2018.

Capital Assets, at Fiscal Year End  
 (Net of depreciation)

	<u>Governmental Activities</u>	
	<u>2019</u>	<u>2018</u>
Land	\$ 1,553,640	\$ 1,553,640
Land improvements	651,417	759,027
Buildings and improvements	57,767,096	59,202,810
Furniture, fixtures and equipment	702,493	825,235
Vehicles	708,590	780,375
Total capital assets	<u>\$ 61,383,236</u>	<u>\$ 63,121,087</u>

Capital assets decreased \$1,737,851 from 2018, due mainly from current year depreciation. See Note 7 to the basic financial statements for detail on the School District's capital assets.

***Debt***

At June 30, 2019, the School District had \$12,790,000 in general obligation bonds outstanding. Of this total, \$910,000 is due within one year and \$11,880,000 is due in more than one year. The following table summarizes the bonds outstanding.

	<u>Governmental Activities</u>	
	<u>2019</u>	<u>2018</u>
General obligation bonds:		
School improvement/refunding	\$ 12,790,000	\$ 13,680,000

Additional information on the School District's long-term debt can be found in Note 14 of the basic financial statements.

### **Current Financial Related Activities**

The Board of Education and administration closely monitor its revenues and expenditures in accordance with its financial forecast. The financial future of the School District is not without its challenges though. These challenges stem from issues that are local and at the State level. The local challenges will continue to exist, as the School District must rely heavily on property taxes to fund its operations. State level challenges continue to evolve as the State of Ohio determines the outcome of the Ohio Supreme Court case dealing with the unconstitutionality of the State's educational funding system. Although the School District relies heavily on its property taxpayers to support its operations, the community support for the School District is quite strong.

Due to the unsettled issues in school funding, management is required to plan carefully and prudently to provide the resources to meet student needs over the next several years.

In conclusion, the School District's system of budgeting and internal controls is well regarded. All of the School District's financial abilities will be needed to meet the challenges of the future.

### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Kevin Lillie, Treasurer at Geneva Area City School District, 135 South Eagle Street, Geneva, Ohio 44041.

**Geneva Area City School District**

**Statement of Net Position**

**June 30, 2019**

	Governmental Activities
<u>Assets:</u>	
Equity in pooled cash and cash equivalents	\$ 7,643,604
Cash and cash equivalents:	
In segregated accounts	146,151
With fiscal agents	15,000
Receivables:	
Property taxes	8,480,999
Income taxes	601,059
Accounts	539,934
Intergovernmental	384,430
Accrued interest	34,158
Prepaid items	49,238
Inventory held for resale	15,486
Materials and supplies inventory	8,922
Net OPEB asset	1,503,235
Capital assets:	
Land	1,553,640
Depreciable capital assets	79,037,195
Accumulated depreciation	(19,207,599)
Total capital assets	61,383,236
Total assets	80,805,452
<u>Deferred outflows of resources:</u>	
Pension	6,419,377
OPEB	280,461
Total deferred outflows of resources	6,699,838
<u>Liabilities:</u>	
Accounts payable	244,388
Accrued wages and benefits	2,061,165
Intergovernmental payable	378,621
Accrued interest payable	31,633
Matured bonds payable	15,000
Claims payable	13,800
Long-term liabilities:	
Due within one year	1,202,157
Due in more than one year:	
Net pension liability	24,882,415
Net OPEB liability	2,131,766
Other amounts due in more than one year	13,380,685
Total liabilities	44,341,630
<u>Deferred inflows of resources:</u>	
Property taxes	6,293,844
Pension	1,846,038
OPEB	2,625,877
Total deferred inflows of resources	10,765,759
<u>Net position:</u>	
Net investment in capital assets	48,593,236
Restricted for:	
Capital projects	3,123,437
Debt service	1,768,387
Other purposes	1,046,324
Unrestricted	(22,133,483)
Total net position	\$ 32,397,901

See accompanying notes to the basic financial statements.

**Geneva Area City School District**  
**Statement of Activities**  
**For the Fiscal Year Ended June 30, 2019**

	Program Revenues			Net (Expense)
	Expenses	Charges for Services	Operating Grants and Contributions	Revenues and Changes in Net Position
<b>Governmental Activities:</b>				
Instruction:				
Regular	\$ 8,799,728	\$ 1,459,407	\$ 497,217	\$ (6,843,104)
Special	4,555,206	615,788	1,278,839	(2,660,579)
Vocational	240,590	-	180,592	(59,998)
Other	1,511,381	-	-	(1,511,381)
Support services:				
Pupils	1,256,526	-	50,633	(1,205,893)
Instructional staff	212,381	-	1,965	(210,416)
Board of education	20,069	-	-	(20,069)
Administration	1,295,887	-	103,471	(1,192,416)
Fiscal	588,840	-	36,423	(552,417)
Business	54,572	-	-	(54,572)
Operation and maintenance of plant	2,506,172	7,963	36,170	(2,462,039)
Pupil transportation	1,143,191	-	-	(1,143,191)
Central	73,927	-	-	(73,927)
Operation of non-instructional services:				
Food service operations	1,170,394	290,785	762,473	(117,136)
Community services	10,562	-	-	(10,562)
Extracurricular activities	636,803	281,745	27,084	(327,974)
Interest and fiscal charges	390,166	-	-	(390,166)
<b>Total governmental activities</b>	<b>\$ 24,466,395</b>	<b>\$ 2,655,688</b>	<b>\$ 2,974,867</b>	<b>(18,835,840)</b>

General Revenues:

Property taxes levied for:	
General purposes	\$ 4,617,762
Debt service	727,990
Capital outlay and maintenance	214,625
Income taxes levied for:	
General purposes	861,633
Grants and entitlements not restricted to specific programs	12,443,880
Investment earnings	226,666
Payment in lieu of taxes	197,208
Miscellaneous	2,666
<b>Total general revenues</b>	<b>19,292,430</b>
Change in net position	456,590
Net position beginning of year	31,941,311
Net position end of year	<b>\$ 32,397,901</b>

See accompanying notes to the basic financial statements.



**Geneva Area City School District**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2019**

	General	Bond Retirement	Permanent Improvement	Building	Other Governmental Funds	Total Governmental Funds
<u>Assets:</u>						
Equity in pooled cash and cash equivalents	\$ 2,264,585	\$ 1,505,201	\$ 880,050	\$ 2,197,561	\$ 718,428	\$ 7,565,825
Cash and cash equivalents:						
With fiscal agent	-	15,000	-	-	-	15,000
In segregated accounts	-	-	-	-	146,151	146,151
Receivables:						
Property taxes	7,128,005	1,112,600	86,999	-	153,395	8,480,999
Income taxes	601,059	-	-	-	-	601,059
Accounts	536,728	-	-	-	3,206	539,934
Intergovernmental	-	-	-	-	384,430	384,430
Accrued interest	34,158	-	-	-	-	34,158
Inventory held for resale	-	-	-	-	15,486	15,486
Materials and supplies inventory	8,922	-	-	-	-	8,922
Prepaid items	46,087	-	-	-	3,151	49,238
Total assets	<u>\$ 10,619,544</u>	<u>\$ 2,632,801</u>	<u>\$ 967,049</u>	<u>\$ 2,197,561</u>	<u>\$ 1,424,247</u>	<u>\$ 17,841,202</u>
<u>Liabilities:</u>						
Accounts payable	\$ 224,378	\$ -	\$ 1,321	\$ -	\$ 18,689	\$ 244,388
Accrued wages and benefits	1,863,519	-	-	-	197,646	2,061,165
Intergovernmental payable	334,110	-	-	-	44,511	378,621
Matured bonds payable	-	15,000	-	-	-	15,000
Total liabilities	<u>2,422,007</u>	<u>15,000</u>	<u>1,321</u>	<u>-</u>	<u>260,846</u>	<u>2,699,174</u>
<u>Deferred inflows of resources:</u>						
Property taxes	5,323,327	817,781	39,852	-	112,884	6,293,844
Unavailable revenue - delinquent property taxes	475,643	76,923	12,441	-	10,623	575,630
Unavailable revenue	454,633	-	-	-	38,902	493,535
Total deferred inflows of resources	<u>6,253,603</u>	<u>894,704</u>	<u>52,293</u>	<u>-</u>	<u>162,409</u>	<u>7,363,009</u>
<u>Fund balances:</u>						
Nonspendable	55,009	-	-	-	3,151	58,160
Restricted	-	1,723,097	913,435	2,197,561	1,042,381	5,876,474
Committed	22,000	-	-	-	-	22,000
Assigned	498,881	-	-	-	-	498,881
Unassigned (deficit)	1,368,044	-	-	-	(44,540)	1,323,504
Total fund balances	<u>1,943,934</u>	<u>1,723,097</u>	<u>913,435</u>	<u>2,197,561</u>	<u>1,000,992</u>	<u>7,779,019</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 10,619,544</u>	<u>\$ 2,632,801</u>	<u>\$ 967,049</u>	<u>\$ 2,197,561</u>	<u>\$ 1,424,247</u>	<u>\$ 17,841,202</u>

See accompanying notes to the basic financial statements.

**Geneva Area City School District**  
**Reconciliation of Total Governmental Fund Balances to**  
**Net Position of Governmental Activities**  
**June 30, 2019**

Total governmental fund balances		\$ 7,779,019
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		61,383,236
Other long-term assets that are not available to pay for current-period expenditures and therefore are unavailable revenue in the funds:		
Property taxes receivable	\$ 575,630	
Intergovernmental receivables	38,902	
Tuition and fees	454,633	
Total		1,069,165
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in the governmental activities in the statement of net position.		63,979
The net pension and net OPEB liability are not due and payable in the current period; the net OPEB asset is not a financial resource; therefore, the asset, liability and related deferred inflows/outflows are not reported in the funds:		
Deferred outflows - pension	6,419,377	
Deferred inflows - pension	(1,846,038)	
Net pension liability	(24,882,415)	
Deferred outflows - OPEB	280,461	
Deferred inflows - OPEB	(2,625,877)	
Net OPEB liability	(2,131,766)	
Net OPEB asset	1,503,235	
Total		(23,283,023)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(31,633)
Long-term liabilities that are not due and payable in the current period and therefore are not reported in the funds:		
General obligation bonds	(12,790,000)	
Compensated absences	(1,792,842)	
Total		(14,582,842)
Net position of governmental activities		<u>\$ 32,397,901</u>

See accompanying notes to the basic financial statements.

**Geneva Area City School District**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Year Ended June 30, 2019**

	General	Bond Retirement	Permanent Improvement	Building	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>						
Property taxes	\$ 7,011,314	\$ 1,092,041	\$ 178,972	\$ -	\$ 150,547	\$ 8,432,874
Income taxes	861,633	-	-	-	-	861,633
Intergovernmental	12,734,044	147,290	23,054	-	2,454,478	15,358,866
Interest	207,364	-	13,828	-	5,661	226,853
Tuition and fees	1,787,338	-	-	-	-	1,787,338
Extracurricular activities	101,777	-	-	-	179,968	281,745
Gifts and donations	679	-	-	-	25,477	26,156
Customer sales and service	1,103	-	-	-	290,785	291,888
Rent	7,963	-	-	-	-	7,963
Payment in lieu of taxes	197,208	-	-	-	-	197,208
Miscellaneous	1,987	-	-	-	-	1,987
Total revenues	22,912,410	1,239,331	215,854	-	3,106,916	27,474,511
<b>Expenditures:</b>						
<b>Current:</b>						
<b>Instruction:</b>						
Regular	9,455,764	-	-	-	92,710	9,548,474
Special	3,857,001	-	-	-	1,176,235	5,033,236
Vocational	223,615	-	-	-	-	223,615
Other	1,512,534	-	-	-	-	1,512,534
<b>Support services:</b>						
Pupils	1,366,590	-	-	-	37,009	1,403,599
Instructional staff	152,038	-	-	-	32,889	184,927
Board of education	20,251	-	-	-	-	20,251
Administration	1,551,385	-	-	-	106,835	1,658,220
Fiscal	565,300	22,899	3,724	-	23,728	615,651
Business	55,474	-	-	-	-	55,474
Operation and maintenance of plant	2,086,944	-	4,944	-	141,705	2,233,593
Pupil transportation	896,248	-	91,563	-	847	988,658
Central	73,927	-	-	-	-	73,927
<b>Operation of non-instructional services:</b>						
Food service operations	35,907	-	-	-	1,105,781	1,141,688
Community services	-	-	-	-	10,508	10,508
Extracurricular activities	430,579	-	-	-	238,931	669,510
Capital outlay	84,874	-	-	-	-	84,874
<b>Debt service:</b>						
Principal retirement	-	890,000	-	-	-	890,000
Interest and fiscal charges	-	391,650	-	-	-	391,650
Total expenditures	22,368,431	1,304,549	100,231	-	2,967,178	26,740,389
Excess of revenues over (under) expenditures	543,979	(65,218)	115,623	-	139,738	734,122
<b>Other financing sources (uses):</b>						
Transfers in	-	-	-	-	225,682	225,682
Transfers out	(98,702)	-	-	-	(126,980)	(225,682)
Total other financing sources (uses)	(98,702)	-	-	-	98,702	-
Net change in fund balances	445,277	(65,218)	115,623	-	238,440	734,122
Fund balances beginning of year	1,498,657	1,788,315	797,812	2,197,561	762,552	7,044,897
Fund balances end of year	\$ 1,943,934	\$ 1,723,097	\$ 913,435	\$ 2,197,561	\$ 1,000,992	\$ 7,779,019

See accompanying notes to the basic financial statements.

**Geneva Area City School District**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes**  
**in Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Fiscal Year Ended June 30, 2019**

Net change in fund balances - total governmental funds \$ 734,122

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

In the current period, these amounts are:

Capital asset additions	\$ 84,874	
Depreciation expense	<u>(1,818,651)</u>	
Excess of depreciation expense over capital asset additions and capital contributions		(1,733,777)

The disposal of capital assets results in the removal of capital assets at cost and the difference in their carrying value to cost, if immaterial, is charged to the program as an expense in the statement of activities. (4,074)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These activities consist of:

Property taxes	(2,872,497)	
Intergovernmental	34,217	
Tuition and fees	<u>286,754</u>	
Net change in deferred inflows of resources during the year		(2,551,526)

Contractually required contributions are reported as expenditures in the governmental funds; however, the statement of activities reports these amounts as deferred outflows.

Pension	1,919,946
OPEB	60,089

Except for amounts reported as deferred inflows/outflows, changes in the net pension liability and net OPEB asset/liability are reported as pension and OPEB expense in the statement of activities.

Pension	(2,039,577)
OPEB	3,220,331

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 890,000

Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

Increase in compensated absences	(19,787)	
Decrease in accrued interest	<u>1,484</u>	
Total additional expenses		(18,303)

The internal service fund used by management to charge the costs of dental claims to individual funds is not reported in the statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. (20,641)

Change in net position of governmental activities \$ 456,590

See accompanying notes to the basic financial statements.

**Geneva Area City School District**  
**Statement of Revenues, Expenditures and Changes in Fund Balance-**  
**Budget (Non-GAAP Basis) and Actual**  
**General Fund**  
**For the Fiscal Year Ended June 30, 2019**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<u>Revenues:</u>				
Property taxes	\$ 7,089,138	\$ 7,065,599	\$ 7,065,599	\$ -
Income taxes	144,878	260,574	260,574	-
Intergovernmental	12,778,701	12,748,935	12,748,935	-
Interest	90,000	114,178	113,394	(784)
Tuition and fees	1,871,129	1,817,308	1,817,308	-
Extracurricular activities	82,000	101,382	101,632	250
Gifts and donations	1,050	679	679	-
Customer sales and service	1,250	1,005	1,005	-
Rent	7,084	7,963	7,963	-
Payment in lieu of taxes	197,208	197,208	197,208	-
Miscellaneous	2,401	1,985	1,987	2
Total revenues	22,264,839	22,316,816	22,316,284	(532)
<u>Expenditures:</u>				
Current:				
Instruction:				
Regular	10,225,886	9,975,885	9,729,079	246,806
Special	3,801,057	4,075,057	3,891,336	183,721
Vocational	207,877	232,077	223,687	8,390
Other	1,606,160	1,533,660	1,463,932	69,728
Support services:				
Pupils	1,539,118	1,499,818	1,458,763	41,055
Instructional staff	141,473	159,473	153,811	5,662
Board of education	20,850	20,408	20,301	107
Administration	1,674,627	1,708,627	1,655,558	53,069
Fiscal	594,638	594,638	566,921	27,717
Business	60,700	60,900	55,437	5,463
Operation and maintenance of plant	2,477,740	2,347,740	2,215,867	131,873
Pupil transportation	1,026,904	1,026,904	963,226	63,678
Central	91,983	91,983	68,851	23,132
Operation of non-instructional services:				
Food service operations	34,200	36,900	26,711	10,189
Extracurricular activities	481,092	481,092	448,804	32,288
Capital outlay	30,900	31,250	28,238	3,012
Total expenditures	24,015,205	23,876,412	22,970,522	905,890
Excess of revenues under expenditures	(1,750,366)	(1,559,596)	(654,238)	905,358
<u>Other financing sources (uses):</u>				
Proceeds from the sale of capital assets	1,500	-	-	-
Refund of prior year expenditures	125,000	133,497	133,497	-
Insurance recoveries	-	450	450	-
Transfers out	(122,000)	(99,000)	(98,702)	298
Total other financing sources (uses)	4,500	34,947	35,245	298
Net change in fund balance	(1,745,866)	(1,524,649)	(618,993)	905,656
Fund balance at beginning of year	2,007,051	2,007,051	2,007,051	-
Prior year encumbrances appropriated	311,663	311,663	311,663	-
Fund balance at end of year	\$ 572,848	\$ 794,065	\$ 1,699,721	\$ 905,656

See accompanying notes to the basic financial statements.

**Geneva Area City School District**  
**Statement of Fund Net Position**  
**Internal Service Fund**  
**June 30, 2019**

	Self Insurance
<u>Assets:</u>	
Equity in pooled cash and cash equivalents	<u>\$ 77,779</u>
<u>Liabilities:</u>	
Claims payable	<u>13,800</u>
<u>Net position:</u>	
Unrestricted	<u>63,979</u>
Total liabilities and net position	<u>\$ 77,779</u>

See accompanying notes to the basic financial statements.

***Geneva Area City School District***  
**Statement of Revenues, Expenses and Changes in Fund Net Position**  
**Internal Service Fund**  
**For the Fiscal Year Ended June 30, 2019**

	<u>Self Insurance</u>
<u>Operating revenues</u>	
Charges for services	<u>\$ 213,787</u>
 <u>Operating expenses:</u>	
Purchased services	14,901
Claims	<u>219,527</u>
Total operating expenses	<u>234,428</u>
 Operating loss	 (20,641)
 Net position at beginning of year	 <u>84,620</u>
Net position at end of year	<u>\$ 63,979</u>

See accompanying notes to the basic financial statements.

**Geneva Area City School District**  
**Statement of Cash Flows**  
**Internal Service Fund**  
**For the Fiscal Year Ended June 30, 2019**

	Self Insurance
<u>Cash flows from operating activities:</u>	
Cash received for charges for services	\$ 213,787
Cash payments to suppliers for goods and services	(14,901)
Cash payments for claims	<u>(217,727)</u>
Net cash used for operating activities	<u>(18,841)</u>
Net decrease in cash and cash equivalents	(18,841)
Cash and cash equivalents at beginning of year	<u>96,620</u>
Cash and cash equivalents at end of year	<u><u>\$ 77,779</u></u>
Reconciliation of operating loss to net cash <u>used for operating activities:</u>	
Operating loss	<u>\$ (20,641)</u>
Adjustments to reconcile operating income to net cash used for operating activities:	
Change in liabilities:	
Increase (decrease) in liabilities:	
Claims payable	<u>1,800</u>
Total adjustments	<u>1,800</u>
Net cash used for operating activities	<u><u>\$ (18,841)</u></u>

See accompanying notes to the basic financial statements.



**Geneva Area City School District**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2019**

	Private Purpose Trusts	
	Scholarship	Agency
<u>Assets:</u>		
Equity in pooled cash and cash equivalents	\$ 45,680	\$ 22,826
Cash and cash equivalents in segregated accounts	-	75,301
Receivable:		
Accrued interest	-	26
Total assets	<u>\$ 45,680</u>	<u>\$ 98,153</u>
<u>Liabilities:</u>		
Accounts payable	\$ 16	\$ 7,971
Undistributed monies	-	22,827
Due to students	-	67,355
Total liabilities	<u>16</u>	<u>\$ 98,153</u>
<u>Net position:</u>		
Held in trust for scholarships	45,664	
Total net position	<u>\$ 45,664</u>	

See accompanying notes to the basic financial statements.

***Geneva Area City School District***  
**Statement of Changes in Fiduciary Net Position**  
**Private Purpose Trust Fund**  
**For the Fiscal Year Ended June 30, 2019**

	Private Purpose Trust
	<u>Scholarship</u>
<u>Additions:</u>	
Interest	<u>\$ 724</u>
<u>Deductions:</u>	
Scholarship awards	<u>567</u>
Change in net position	157
Net position beginning of year	<u>45,507</u>
Net position end of year	<u>\$ 45,664</u>

See accompanying notes to the basic financial statements.

***Geneva Area City School District***

***Ashtabula County***

Notes to the Basic Financial Statements

For the Year Ended June 30, 2019

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Geneva Area City School District (the School District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

**A. Reporting Entity**

The School District is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is a city district as defined by Section 3311.02 of the Ohio Revised Code. The School District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the School District.

Average daily membership (ADM) as of June 30, 2019, was 2,389. The School District employed 151 certificated employees and 83 non-certificated employees.

The School District provides regular, special, vocational and other instruction. The School District also provides support services for pupils, instructional staff, board of education, administration, fiscal, operation and maintenance of plant and pupil transportation. Operation of non-instructional services, extracurricular activities and non-programmed services are also provided.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity.

It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.

A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization or (c) is obligated in some manner for the debt of the organization.

The Ashtabula County District Library (the Library) is a library created under Chapter 3375 of the Ohio Revised Code (ORC) and is located in the Geneva Area City School District. The Board of Trustees of the Library controls and manages the Library and issues its own financial statements, therefore, is excluded from these financial statements.

**Geneva Area City School District**

**Ashtabula County**

Notes to the Basic Financial Statements

For the Year Ended June 30, 2019

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The School District is associated with organizations which are defined as jointly governed organizations. These organizations are the Northeast Ohio Management Information Network, the Ashtabula County Schools Council of Governments, and the Ashtabula County Technical and Career Campus, which are presented in Note 15 to the basic financial statements.

Within the School District boundaries is a non-public school, the Grand River Academy. Current State legislation provides funding to this school. These monies are now sent directly to the non-public school due to recent changes in State guidelines.

Management believes the financial statements included in this report represent all of the funds of the School District over which the Board of Education is financially accountable.

**B. Fund Accounting**

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

For financial statement presentation purposes, the various funds of the School District are grouped into three categories: governmental, proprietary and fiduciary.

**Governmental Fund Types** Governmental funds are those through which most governmental functions typically are financed. Governmental fund types are accounted for on a flow of current financial resources measurement focus. Only current assets and current liabilities are generally included on their balance sheets. Their operating statements present sources (revenues and other financing sources) and uses (expenditures and other financing uses) of “available spendable resources” during the period. The School District reports four major governmental funds as described below:

General Fund – This fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the policies of the School District and the laws of the State of Ohio.

Bond Retirement Fund – This debt service fund is used to account for the financial resources, such as property taxes, collected and used for the repayment of debt of the School District.

Permanent Improvement Fund – This capital projects fund is used to account for all transactions related to acquiring, constructing, or improving of such permanent improvements as are authorized by Chapter 5705.

**Geneva Area City School District**  
**Ashtabula County**  
Notes to the Basic Financial Statements  
For the Year Ended June 30, 2019

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Building Fund – This capital projects fund is used to account for all special bond funds in the district. All proceeds from the sale of bonds, except premium and accrued interest, must be paid into this fund. In addition, this fund received a portion of Ohio Schools Facilities funding. Expenditures recorded here represent the costs of acquiring capital facilities including real property.

The other governmental funds of the School District account for grants and other resources, whose use is restricted, committed or assigned to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as enterprise or internal service; the School District has no enterprise funds.

Internal Service Fund – The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for revenue received from other funds and the settlement of expenses for dental claims of School District employees.

**Fiduciary Fund Types** Fiduciary funds reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust, investment trust, private purpose trust and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private-purpose trust fund which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency funds are a student activities fund which accounts for activities for students and the other is used to account for money temporarily held for Ohio High School Athletic Association (OHSAA) tournaments.

### **C. Basis of Presentation**

**Government-wide Financial Statements** The statement of net position and statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statements are prepared using the economic resources measurement focus. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements of governmental funds.

**Geneva Area City School District**

**Ashtabula County**

Notes to the Basic Financial Statements

For the Year Ended June 30, 2019

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The statement of net position presents the financial condition of the governmental activities of the School District at year-end. The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods and services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** The focus of governmental and proprietary fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the fund are included on the statement of net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its internal service fund activity.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities and deferred outflows and inflows of resources, and statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financial uses) of current financial resources.

The trust fund is reported using the economic resources measurement focus.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

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For the Year Ended June 30, 2019

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Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the fiscal year in which the income is earned and revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 5). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals. On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

In addition to assets, the statements of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and other postemployment benefits (OPEB). The deferred outflows of resources related to pension and OPEB are explained in Notes 10 and 11.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes and unavailable revenues. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance year 2020 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, income taxes, and intergovernmental grants. These amounts are deferred and recognized as inflows of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position. (See Notes 10 and 11)

## **E. Budget and Budgetary Accounting**

The budgetary process is prescribed by provisions of Ohio Revised Code and entails the preparation of budgetary documents with an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the object level within each function for the general fund and at the fund level for all other funds. Any budgetary modifications at these levels may only be made by resolution of the Board of Education.

- 1) A Tax Budget of estimated cash receipts and disbursements is submitted to the County Auditor, as secretary of the County Budget Commission, by January 20th of each year, for the fiscal year commencing the following July 1st. The Board of Education normally adopts the Tax Budget at either its regular board meeting in December or its organizational board meeting in January. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2) The County Budget Commission certifies its actions to the School District by March 1st. As part of this certification, the School District receives the Official Certificate of Estimated Resources which states the projected receipts of each fund. During the month of July, this Certificate is amended to include any unencumbered balances from the preceding fiscal year.
- 3) An annual appropriation measure must be passed by the Board of Education by October 1st of each year for the period July 1st to June 30th. Unencumbered appropriations lapse at year-end and the encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated. The Board of Education usually adopts temporary appropriations at its regular board meeting in June. The Annual Appropriation Resolution is usually adopted at the September regular board meeting. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources and expenditures may not exceed appropriations in any fund at the legal level of control.
- 4) The School District prepares its budget on a basis of accounting that differs from generally accepted accounting principles (GAAP). The actual results of operations for the general fund are presented in the "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget (Non-GAAP Basis) and Actual - General Fund" to provide a meaningful comparison of actual results with the budget.

***Encumbrances*** - As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of funds are recorded as the equivalent of expenditures on the budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance.

***Lapsing of Appropriations*** - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.



## **F. Cash and Investments**

Cash received by the School District is pooled in various bank accounts with individual fund balance integrity maintained throughout. Individual fund integrity is maintained through the School District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents." Also, the School District maintains segregated accounts for the district managed activity and student managed activity funds, which is presented as "Cash and cash equivalents in segregated accounts."

The School District utilizes a financial institution to service bonded debt as principal and interest payments come due. This account's balance is presented in the account "Cash and cash equivalents with fiscal agents".

During the fiscal year all investments were limited to certificates of deposit and instruments of government sponsored mortgage-backed securities. Except for nonparticipating investments contracts, investments are reported at fair market value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and negotiable certificates of deposits are reported at cost.

## **G. Restricted Assets**

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are imposed by creditors, contributors, grantors, laws of other governments, or enabling legislation. The School District expended all restricted assets in accordance with specific restrictions during the fiscal year. See Note 17 for the calculation of the year-end restricted asset balance and the corresponding fund balance restriction.

## **H. Inventories**

Inventories of governmental funds are stated at cost. For all funds, cost is determined on a first-in, first-out basis. Inventories are determined by physical count. Inventory in governmental funds consists of donated food, purchased food, and expendable supplies held for consumption. The cost of the governmental fund type inventories is recorded as expenditures when used (consumption method).

## **I. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2019, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year which services are consumed.

## **J. Taxes Receivable**

The financial statements reflect taxes receivable as of June 30, 2019. GAAP permits the recognition of revenue from any property tax assessment in the fiscal period levied, provided the funds are "available." "Available" means then due or past due and receivable within the current period or expected to be collected soon thereafter. While these taxes have been assessed, the majority are not due at June 30, 2019 and accordingly have been recorded as deferred inflows of resources – property taxes in the accompanying financial statements. Taxes that become delinquent remain recorded in deferred inflows of resources – delinquent property taxes until they are determined to be uncollectible.

**K. Capital Assets**

Capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds, and the related assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. The School District maintains a capitalization threshold of five thousand dollars.

All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated acquisition value on the date received. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful life of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and improvements	30-50 years
Furniture	20 years
Equipment	10-20 years
Fixtures	15 years
Vehicles	10 years

**L. Interfund Balances**

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as “interfund receivables/payables.” These amounts are eliminated in the governmental activities column of the statement of net position.

**M. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid from them are not presented on the financial statements.

**N. Pension and other postemployment benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability or asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

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The current accounting standard requires School District's to report their proportionate share of the net pension/OPEB liability or asset using the earning approach to pension and OPEB accounting instead of the funding approach as previously used. The funding approach limited pension and postemployment costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability or asset. Under the new standards, the net pension/OPEB liability or asset equals the School District's proportionate share of each plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

Pension and OPEB obligations, whether funded or unfunded, are part of the employment exchange. The employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. The unfunded portion of this benefit of exchange is a liability of the School District. However, the School District is not responsible for key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Benefit provisions and both employer and employee contribution rates are determined by State statute. The employee and employer enter the employment exchange with the knowledge that the exchange is limited by law. The pension system is responsible for the administration of the pension and OPEB plans.

There is no repayment schedule for the net pension liability or the net OPEB liability. The School District has no control over the changes in the benefits, contribution rates, and return on investments affecting the balance of the liabilities. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not identify the responsible party for the unfunded portion. Due to the unique nature of how the pension liability and the OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

**O. Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments. The entire compensated absences liability is reported on the government-wide financial statements.

The current portion of unpaid compensated absence, which expected to be paid using the available expendable resources, is reported on the governmental funds financial statements. The amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The non-current portion of the liability is not reported in this statement.

## **P. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. In general, liabilities that mature or come due for payment during the fiscal year are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements when due.

Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

## **Q. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted fund balance category includes amounts that can be spent only for the specific purpose stipulated by constitution, external resource providers, or through enabling legislation. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance classifications are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. The purpose constraint that represents the intended use is established by the Board of Education or by their designated official. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District. The Treasurer is authorized to assign fund balance using encumbrances for planned purchases, provided such amounts have been lawfully appropriated. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **R. Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net investment of capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The School District applies restricted resources when an expense is incurred for the purposes for which both restricted and unrestricted net position are available.

#### **S. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for the self-insurance program. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund.

#### **T. Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Geneva Area City School District**  
**Ashtabula County**  
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For the Year Ended June 30, 2019

**NOTE 2 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	<u>General</u>	<u>Bond Retirement</u>	<u>Permanent Improvement</u>	<u>Building</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<u>Nonspendable</u>						
Materials and supplies inventory	\$ 8,922	\$ -	\$ -	\$ -	\$ -	\$ 8,922
Prepays	46,087	-	-	-	3,151	49,238
Total nonspendable	<u>55,009</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,151</u>	<u>58,160</u>
<u>Restricted for</u>						
Athletics and music	-	-	-	-	138,135	138,135
Classroom facilities maintenance	-	-	-	-	411,401	411,401
Capital improvements	-	-	913,435	2,197,561	-	3,110,996
Instructional programs	-	-	-	-	28,566	28,566
Extended learning	-	-	-	-	10,619	10,619
Special education	-	-	-	-	442,043	442,043
Scholarships and awards	-	-	-	-	11,617	11,617
Debt service payments	-	1,723,097	-	-	-	1,723,097
Total restricted	<u>-</u>	<u>1,723,097</u>	<u>913,435</u>	<u>2,197,561</u>	<u>1,042,381</u>	<u>5,876,474</u>
<u>Committed</u>						
Underground storage tanks	22,000	-	-	-	-	22,000
<u>Assigned</u>						
Encumbrances	498,881	-	-	-	-	498,881
Unassigned (deficit)	1,368,044	-	-	-	(44,540)	1,323,504
Total fund balances	<u>\$ 1,943,934</u>	<u>\$ 1,723,097</u>	<u>\$ 913,435</u>	<u>\$ 2,197,561</u>	<u>\$ 1,000,992</u>	<u>\$ 7,779,019</u>

**NOTE 3 – BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances –Budget (Non-GAAP Budget Basis) and Actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
4. Encumbrances are treated as expenditures (budget basis) rather than assigned fund balance (GAAP basis).
5. The revenues, expenditures and other financing sources and uses of the general fund include activity that is budgeted within special revenue funds (GAAP basis). However, on the budgetary basis, the activity of the special revenue funds is excluded resulting in perspective differences.

The following tables summarize the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the general fund:

Net Change in Fund Balance	
	<u>General</u>
GAAP basis	\$ 445,277
Revenue accruals	(387,490)
Adjustment to fair market value for investments:	
Prior year amount	(67,475)
Current year amount	(6,654)
Expenditure accruals	(58,902)
Budgeted as part of special revenue fund:	
Revenues	(560)
Expenditures	341
Encumbrances (Budget Basis)	
outstanding at year end	<u>(543,530)</u>
Budget basis	<u>\$ (618,993)</u>

**Geneva Area City School District**

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Notes to the Basic Financial Statements

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**NOTE 4 – CASH AND INVESTMENTS**

State statutes classify monies held by the School District into three categories. Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawal on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are public deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing within five years from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be invested in the following obligations provided they mature or are redeemable within five years from the date of settlement, unless the investment is matched to a specific obligation or debt of the School District and the investment is not a commercial paper note, a banker's acceptance or a repurchase agreement:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States.
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2% and be marked to market daily, and that the term of the agreement must not exceed thirty days.
4. Bonds and other obligations of the State of Ohio or its political subdivisions provided that such political subdivisions are located wholly or partly within the School District.
5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts.
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
7. The State Treasurer's investment pool (STAR Ohio).



8. Commercial paper notes, limited to 40% (5% for a single issuer) in total of the interim monies available for investment at any one time and for a period not to exceed two hundred seventy days; and
9. Bankers acceptances, limited to 40% of the interim monies available for investment at any one time and for a period not to exceed one hundred eighty days.

An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) or by eligible securities pledged by the financial institution as security for repayment.

#### ***Cash on hand***

At fiscal year-end, the School District had \$3,075 in undeposited cash on hand which is included as part of "equity in pooled cash and cash equivalents."

#### ***Deposits***

Custodial credit risk is the risk that, in the event of a bank failure, the School District's deposits may not be returned. According to state law, public depositories must provide security for the repayment of all public deposits. These institutions shall give security for all public funds on deposit in excess of those funds that are insured by the Federal Deposit Insurance Corporation (FDIC). The security for these deposits will be made under an agreement using a surety bond and/or by means of pledging allowable securities as collateral to be held by a qualified trustee. The pledged collateral can be held for each public depositor and must have a market value of at least 105% of the total value of public monies on deposit at the institution. In addition, the financial institution can participate in a pooled collateral arrangement with the Ohio Pooled Collateral System (OPCS). If the institution participates in the OPCS, the total market value of the securities pledged can be 102% or lower if permitted by the Treasurer of State.

The School District's financial institutions participate in the OPCS and one was approved for a reduced collateral floor of 50 percent. As of June 30, the carrying amount of the School District's deposits were \$2,914,323, and \$54,087 of their total bank balance of \$3,538,227 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized.

The School District has no deposit policy for custodial risk beyond the requirements of State statute.

**Geneva Area City School District**  
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Notes to the Basic Financial Statements  
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**Investments**

As of June 30, the School District had the following investments and maturities:

Investment Type	Fair Value	Percentage of Investments	Maturity	Rating <sup>(1)</sup>
Federal National Mortgage Association	\$ 199,388	3.33%	11/25/19	AA+
Federal National Mortgage Association	199,102	3.33%	07/27/21	AA+
Federal Home Loan Mortgage Corporation	199,860	3.34%	02/26/21	AA+
Federal Home Loan Mortgage Corporation	199,452	3.33%	06/07/21	AA+
Federal Farm Credit Bank	198,308	3.31%	07/20/20	AA+
Federal Home Loan Bank	200,550	3.35%	3/63/23	AA+
Federal Home Loan Bank	299,376	5.00%	06/07/21	AA+
Total Government Sponsored Enterprises	\$ 1,496,036			

(1) Standard and Poor rating

Investment Type	Fair Value	Maturity			
		< 1 year	< 2 years	< 3 years	4-5 years
Negotiable certificates of deposit	\$3,535,128	1,936,195	884,270	350,261	364,402

All of the School District's negotiable CDs are covered in full by FDIC insurance.

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above tables identify the School District's recurring fair value measurement as of June 30, 2019. All of the School District's investments measured at fair value are valued using Level 1 and Level 2 inputs.

Custodial credit risk for an investment is the risk that in the event of failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The investments in the Federal Home Loan Bank (FHLB), Federal Home Loan Mortgage Corporation (FHLMC), Federal Farm Credit Bank (FFCB) and Federal National Mortgage Association (FNMA) are held by the counterparty's trust department or agent and not in the School District's name. All of the School District's negotiable certificates of deposit are registered securities and covered in full by FDIC insurance. The School District's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

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For the Year Ended June 30, 2019

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Interest rate risk is the possibility that changes in interest rates will adversely affect the fair value of an investment. The School District's investment policy does not address limits on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk is the possibility that an issuer or other counterparty to an investment will not fulfill its obligation. Standard and Poor's has assigned FHLB, FHLMC, FFCB and FNMA an AA+ rating. The School District's investment policy requires certain credit ratings for some investments as allowed by state law.

Concentration of credit risk is the possibility of loss attributed to the magnitude of the School District's investment in a single issuer. More than 5% of the School District's investments are in FHLB, FHLMC, FFCB and FNMA and these investments are 29.74% of the School District's total investments, with negotiable CDs making up 70.26% of all investments. These investments are presented in the table on the previous page. The portfolio of negotiable CDs consists of CDs each from different financial institutions ranging in values up to \$245,000. The School District's policy places no limit on the amount that may be invested in any one issuer.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. For the School District, all investment earnings accrue to the general fund, certain special revenue funds, certain capital projects funds, and the private purpose trust fund as authorized by board resolution. Interest revenue credited to the general fund during the fiscal year amounted to \$207,364; which includes interest of \$125,885 assigned from other School District funds.

**NOTE 5 – PROPERTY TAX**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used for public utilities) located in the School District. Real property tax revenue received in calendar 2019 represents collections of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed value listed as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2019 represents collections of calendar year 2018 taxes. Public utility real and tangible personal property taxes received in calendar year 2019 became a lien December 31, 2017, were levied after April 1, 2018 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

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The School District receives property taxes from Ashtabula County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2019 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2019 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

At June 30, 2019, taxes available for advance were: \$1,329,035 for the general fund, \$217,896 for the bond retirement debt service fund; \$34,706 for the permanent improvement capital projects fund, and \$29,888 for the classroom facilities maintenance special revenue fund.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2019 taxes were collected are:

<u>Property Category</u>	<u>2019 Assessed Value</u>	<u>2018 Assessed Value</u>
<u>Real Property</u>		
Residential, agricultural, commercial and industrial	\$ 341,861,820	\$ 340,720,570
Public utilities	137,280	137,250
<u>Tangible Personal Property</u>		
General	<u>12,832,730</u>	<u>12,325,000</u>
Total	<u>\$ 354,831,830</u>	<u>\$ 353,182,820</u>

**NOTE 6 - INCOME TAXES**

The School District levies a voted tax of 1.25 percent for general operations on the earned income of residents and of estates. The earned income tax was passed in 2018 and went into effect January 1, 2019. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the general fund.

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**NOTE 7 – CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2019 was as follows:

<u>Governmental Activities</u>	<u>Balance</u> <u>June 30, 2018</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance</u> <u>June 30, 2019</u>
Capital assets, not being depreciated:				
Land	\$ 1,553,640	\$ -	\$ -	\$ 1,553,640
Capital assets, being depreciated:				
Land improvements	2,871,042	-	-	2,871,042
Buildings and improvements	71,854,878	-	-	71,854,878
Furniture, fixtures and equipment	1,887,466	-	(33,899)	1,853,567
Vehicles	<u>2,372,834</u>	<u>84,874</u>	<u>\$ -</u>	<u>2,457,708</u>
Total capital assets, being depreciated	<u>78,986,220</u>	<u>84,874</u>	<u>(33,899)</u>	<u>79,037,195</u>
Less: Accumulated depreciation:				
Land improvements	(2,112,015)	(107,610)	-	(2,219,625)
Buildings and improvements	(12,652,068)	(1,435,714)	-	(14,087,782)
Furniture, fixtures and equipment	(1,062,231)	(118,668)	29,825	(1,151,074)
Vehicles	<u>(1,592,459)</u>	<u>(156,659)</u>	<u>-</u>	<u>(1,749,118)</u>
Total accumulated depreciation	<u>(17,418,773)</u>	<u>(1,818,651)</u>	<u>29,825</u>	<u>(19,207,599)</u>
Total capital assets being depreciated, net	<u>61,567,447</u>	<u>(1,733,777)</u>	<u>(4,074)</u>	<u>59,829,596</u>
Governmental activities capital assets, net	<u>\$ 63,121,087</u>	<u>\$ (1,733,777)</u>	<u>\$ (4,074)</u>	<u>\$ 61,383,236</u>

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 1,074,498
Special	31,112
Vocational	21,520
Support services:	
Pupil	21,841
Instructional staff	43,990
Administration	25,974
Operation and maintenance of plant	313,887
Pupil transportation	177,190
Operation of non-instructional services	57,195
Extracurricular activities	<u>51,444</u>
Total depreciation expense	<u>\$ 1,818,651</u>

**NOTE 8 – RECEIVABLES**

Receivables at June 30, 2019, consisted of taxes, accounts (miscellaneous), accrued interest and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current guarantee of Federal funds.

A summary of the principal items of intergovernmental receivables follows:

<u>Governmental Activities</u>	<u>Amounts</u>
Other governmental funds:	
Grants	\$ 384,430

**NOTE 9 – INTERFUND TRANSACTIONS**

**Interfund Transfers**

Interfund transfers for the year ended June 30, 2019 consisted of the following, as reported on the fund financial statements:

Transfers from general fund to:	
Nonmajor governmental funds	\$ 98,702
Transfers from nonmajor governmental funds to:	
Nonmajor governmental funds	<u>126,980</u>
	<u>\$ 225,682</u>

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budget authorization. Transfers are also used to close out grants in any funds, including special revenue funds that are no longer required, as indicated above.

**NOTE 10 – DEFINED BENEFIT PENSION PLANS**

**Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions are provided to an employee on a deferred-payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

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The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual basis of accounting.

**A. School Employees Retirement System**

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

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Age and service requirements for retirement are as follows:

	Eligible to Retire on or before <u>August 1, 2017</u> *	Eligible to Retire on or after <u>August 1, 2017</u>
Full benefits	Age 65 with 5 years of service; or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining 0.5 percent was allocated to the Health Care Fund.

The School District’s contractually required contribution to SERS was \$409,522 for fiscal year 2019. Of this amount \$25,977 is reported as an intergovernmental payable.

**B. State Teachers Retirement System**

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).



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New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 27 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

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Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2019 contribution rates were equal to the statutory maximum rates.

The School District’s contractually required contribution to STRS was \$1,510,424 for fiscal year 2019. Of this amount \$254,832 is reported as an intergovernmental payable.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the net pension liability - prior measurement date	0.077710%	0.0932440%	
Proportion of the net pension liability - current measurement date	<u>0.075310%</u>	<u>0.0935489%</u>	
Change in proportionate share	<u>-0.002401%</u>	<u>0.000305%</u>	
Proportionate share of the net pension liability	\$4,313,115	\$20,569,300	\$24,882,415
Pension expense	\$192,673	\$1,846,904	\$2,039,577

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ 236,547	\$ 474,802	\$ 711,349
Changes of assumptions	97,399	3,645,268	3,742,667
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	-	45,415	45,415
School District contributions subsequent to the measurement date	<u>409,522</u>	<u>1,510,424</u>	<u>1,919,946</u>
Total deferred outflows of resources	<u>\$ 743,468</u>	<u>\$ 5,675,909</u>	<u>\$ 6,419,377</u>
<b>Deferred inflows of resources</b>			
Net difference between projected and actual earnings on pension plan investments	\$ 119,503	\$ 1,247,300	\$ 1,366,803
Differences between expected and actual experience	-	134,330	134,330
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	<u>\$ 223,958</u>	<u>\$ 120,947</u>	<u>\$ 344,905</u>
Total deferred inflows of resources	<u>\$ 343,461</u>	<u>\$ 1,502,577</u>	<u>\$ 1,846,038</u>

\$1,919,946 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2020	\$ 176,226	\$ 1,666,104	\$ 1,842,330
2021	(7,546)	1,135,434	1,127,888
2022	(141,545)	116,864	(24,681)
2023	<u>(36,650)</u>	<u>(255,494)</u>	<u>(292,144)</u>
Total	<u>\$ (9,515)</u>	<u>\$ 2,662,908</u>	<u>\$ 2,653,393</u>

**Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Wage inflation	3 percent
Future salary increases, including inflation	3.5 percent to 18.2 percent
COLA or Ad Hoc COLA	2.5 percent
Investment rate of return	7.5 percent net of investments expense, including inflation
Actuarial cost method	Entry age normal

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an experience study that was completed June 30, 2015.

With the authority granted the Board under Senate Bill 8, the Board enacted a three year COLA delay for future recipients commencing benefits on or after April 1, 2018.

Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

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Asset <u>class</u>	Target <u>allocation</u>	Long term expected <u>real rate of return</u>
Cash	1.00 %	0.50 %
US stocks	22.50	4.75
Non-US stocks	22.50	7.00
Fixed income	19.00	1.50
Private equity	10.00	8.00
Real assets	15.00	5.00
Multi-asset strategies	10.00	3.00
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.5 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.5 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent), or one percentage point higher (8.5 percent) than the current rate.

	1% Decrease <u>(6.5%)</u>	Current discount rate <u>(7.5%)</u>	1% Increase <u>(8.5%)</u>
School District's proportionate share of the net pension liability	\$ 6,075,347	\$4,313,115	\$2,835,601

**Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.5 percent
Projected salary increases	2.5 percent at age 65 to 12.5 percent at age 20
Investment rate of return	7.45 percent, net of investment expenses, including inflation
Discount rate of return	7.45 percent
Payroll increases	3 percent
Cost of living adjustments (COLA)	0 percent, effective July 1, 2017

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Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset class</u>	<u>Target allocation **</u>	<u>Long term expected real rate of return*</u>
Domestic equity	28.00 %	7.35 %
International equity	23.00	7.55
Alternatives	17.00	7.09
Fixed income	21.00	3.00
Real estate	10.00	6.00
Liquidity reserves	<u>1.00</u>	2.25
Total	<u>100.00 %</u>	

\*10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30 year period, STRS's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

\*\*Target weights will be phased in over a 24 month Period concluding on July 1, 2019.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease <u>(6.45%)</u>	Current discount rate <u>(7.45%)</u>	1% Increase <u>(8.45%)</u>
School District's proportionate share of the net pension liability	\$ 30,038,756	\$20,569,300	\$12,554,691

**C. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2019, several members of the Board of Education have elected Social Security. The Board's liability is 6.2% of wages paid. The remaining Board members contribute to SERS.

**NOTE 11 – POST-EMPLOYMENT BENEFITS**

**Net OPEB Liability or Asset**

The net OPEB liability or asset reported on the statement of net position represents a liability or asset to employees for OPEB. OPEB is a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability or asset represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability or asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

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GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability or asset. Resulting adjustments to the net OPEB liability or asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability or asset on the accrual basis of accounting. Any liability for the contractually required OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

**A. School Employee Retirement System**

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.



Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, 0.5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the School District's surcharge obligation was \$44,922.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$60,089 for fiscal year 2019. Of this amount \$45,884 is reported as an intergovernmental payable.

## **B. State Teachers Retirement System**

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

## **OPEB Liability or Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The net OPEB liability or asset was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability or asset was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability or asset was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the net OPEB liability (asset) - prior measurement date	0.0789412%	0.0932440%	
Proportion of the net OPEB liability (asset) - current measurement date	<u>0.0768406%</u>	<u>0.0935489%</u>	
Change in proportionate share	<u>-0.0021006%</u>	<u>0.0003049%</u>	
Proportionate share of the net OPEB liability (asset)	\$2,131,766	(\$1,503,235)	\$628,531
OPEB expense	\$39,532	(\$3,259,863)	(\$3,220,331)

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ 34,798	\$ 175,580	\$ 210,378
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	-	9,994	9,994
School District contributions subsequent to the measurement date	<u>60,089</u>	<u>-</u>	<u>60,089</u>
Total deferred outflows of resources	<u>\$ 94,887</u>	<u>\$ 185,574</u>	<u>\$ 280,461</u>
<b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ -	\$ 87,583	\$ 87,583
Net difference between projected and actual earnings on pension plan investments	3,198	171,732	174,930
Changes of assumptions	191,523	2,048,276	2,239,799
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	<u>113,238</u>	<u>10,327</u>	<u>123,565</u>
Total deferred inflows of resources	<u>\$ 307,959</u>	<u>\$ 2,317,918</u>	<u>\$ 2,625,877</u>

\$60,089 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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Fiscal Year	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2020	\$ (122,364)	\$ (382,110)	\$ (504,474)
2021	(96,992)	(382,110)	(479,102)
2022	(16,649)	(382,111)	(398,760)
2023	(15,287)	(343,109)	(358,396)
2024	(15,509)	(329,425)	(344,934)
Thereafter	<u>(6,360)</u>	<u>(313,479)</u>	<u>(319,839)</u>
Total	<u>\$ (273,161)</u>	<u>\$ (2,132,344)</u>	<u>\$ (2,405,505)</u>

**Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below:

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Wage inflation	3 percent
Future salary increases, including inflation	3.5 percent to 18.2 percent
Investment rate of return	7.5 percent net of investments expense, including inflation
Municipal bond index rate:	
Measurement date	3.62 percent
Prior measurement date	3.56 percent
Single equivalent interest rate, net of plan investment expense, including price inflation	
Measurement date	3.70 percent
Prior measurement date	3.63 percent
Medical trend assumption	
Measurement date	5.375 to 4.75 percent
Prior measurement date	7.25 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

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Asset class	Target allocation	Long term expected real rate of return
Cash	1.00 %	0.50 %
US stocks	22.50	4.75
Non-US stocks	22.50	7.00
Fixed income	19.00	1.50
Private equity	10.00	8.00
Real assets	15.00	5.00
Multi-asset strategies	<u>10.00</u>	3.00
Total	<u>100.00 %</u>	

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70%) and higher (4.70%) than the current discount rate (3.70%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25% decreasing to 3.75%) and higher (8.25% decreasing to 5.75%) than the current rate.

	1% Decrease <u>(2.70%)</u>	Current discount rate <u>(3.70%)</u>	1% Increase <u>(4.70%)</u>
School District's proportionate share of the net OPEB liability	\$ 2,586,730	\$2,131,766	\$1,771,519
	1% Decrease (6.25% decreasing to <u>3.75%</u> )	Current trend rate (7.25% decreasing to <u>4.75%</u> )	1% Increase (8.2% decreasing to <u>5.75%</u> )
School District's proportionate share of the net OPEB liability	\$ 1,719,944	\$2,131,766	\$2,677,092

**Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2018, actuarial valuation are presented below:

Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment rate of return	7.45 percent, net of investment expenses, including inflation
Payroll increases	3 percent
Discount rate of return	7.45 percent
Health care cost trends:	
Medical	
Pre-Medicare	6 percent initial, 4 percent ultimate
Medicare	5 percent initial, 4 percent ultimate
Prescription drug	
Pre-Medicare	8 percent initial, 4 percent ultimate
Medicare	(5.23) percent initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*. Valuation year per capita health care costs were updated.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020. However, in June of 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

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<u>Asset class</u>	<u>Target allocation</u>	<u>Long term expected real rate of return*</u>
Domestic equity	28.00 %	7.35 %
International equity	23.00	7.55
Alternatives	17.00	7.09
Fixed income	21.00	3.00
Real estate	10.00	6.00
Liquidity reserves	<u>1.00</u>	2.25
Total	<u>100.00 %</u>	

\*10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30 year period, STRS's investment consultant indicated that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The blended discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2018. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017.

**Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	<u>1% Decrease</u> <u>(6.45%)</u>	Current discount rate <u>(7.45%)</u>	<u>1% Increase</u> <u>(8.45%)</u>
School District's proportionate share of the net OPEB asset	\$ (1,288,413)	(\$1,503,235)	(\$1,683,783)
	<u>1% Decrease</u>	<u>Current trend rate</u>	<u>1% Increase</u>
School District's proportionate share of the net OPEB asset	\$ (1,673,591)	(\$1,503,235)	(\$1,330,226)

**NOTE 12 – COMPENSATED ABSENCES**

***Vacation Leave*** The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Only administrative and support personnel who are under a full year contract (11 and 12 month) are eligible for vacation time. The number of days granted, is determined upon length of service. For fiscal year 2019, the superintendent and the treasurer were granted twenty days of vacation. Administrators may accrue vacation leave up to a maximum of three years prior to using the vacation leave days. Classified employees earn ten to twenty days of vacation per year, depending upon length of service (with a year defined as at least 120 days). Classified employees may accrue vacation up to a maximum of two years prior to using the vacation leave days. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. The administrative and classified personnel accumulate vacation based on the following schedule:

<u>Administration</u> <u>Years Service</u>	<u>Classified</u> <u>Years Service</u>	<u>Vacation Days</u>
1-8	1-6	10
9-17	7-14	15
18-beyond	15-beyond	20

***Sick Leave/Severance Pay*** Each employee earns sick leave at the rate of one and one-fourth days per month to a maximum of fifteen days in any year. Effective February 17, 2012, classified employees’ sick leave was converted to hours for accumulation and usage. Sick leave shall accumulate during active employment on a continuous year-to-year basis. Maximum sick leave accumulation for employees is 320 days. Retirement pay will be paid to an employee who retires on the basis of one-fourth (1/4) of the employee’s total available accumulated sick leave days up to a maximum of 80 days at the daily rate at the time of retirement.

Retirement pay shall be paid within thirty calendar days of the effective date of the employee's retirement. For administrative employees and any teacher actively employed on or after June 30, 2005; retiring administrators and teachers shall have their severance pay placed into an annuity contract as an Employer Plan for Payment and Deferral of Severance Pay, and payment shall occur within thirty (30) calendar days of the effective date of the employee's retirement and shall be in lieu of payment being made directly to the retired employee. However, for administrators, the first thirty days of accumulated sick days must be paid and any remaining will be placed in the annuity.

**NOTE 13 – RISK MANAGEMENT**

**A. General Risk**

The School District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. The School District has addressed these various types of risk by purchasing a comprehensive insurance policy through the Ohio School Plan (Plan).



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General liability insurance is maintained in the amount of \$4,000,000 for single occurrence and \$6,000,000 in the aggregate. The School District maintains fleet insurance in the amount of \$4,000,000 for any one accident or loss. The School District maintains replacement cost insurance on buildings and contents in the amount of \$84,503,304.

Settled claims have not exceeded this commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from the prior fiscal year. For fiscal year 2019, the School District participated in the Plan which is an insurance purchasing pool. Each participant enters into an individual agreement with the Plan for insurance coverage and pays annual premiums to the Plan based on the types and limits of coverage and deductibles selected by the participant.

**B. Workers' Compensation**

The School District participates in the Workers' Compensation Program provided by the State of Ohio. The Ohio system of workers' compensation has been in effect since 1913 providing compensation for work-related injuries, diseases and deaths. The system is maintained by the Ohio Bureau of Workers' Compensation and the Industrial Commission. The Bureau of Workers' Compensation determines basic premium rates by the cost of claims generated within the school's industry classification. New rates are effective each January 1. Premiums are paid annually.

**C. Health Insurance**

In July 1987, the School District joined the Ashtabula County Schools Council of Governments Employees Insurance Consortium to insure its medical and vision claims. The consortium currently includes eight member school districts. Contributions are determined by the consortium's board of directors. The program is operated as a full indemnity program with no financial liability (other than monthly premiums) or risk to the School District. The School District provides life insurance coverage through a commercial insurance policy.

The School District uses an internal service fund to record and report its self-funded dental insurance program. The claims liability of \$13,800, reported in the fund at year end was estimated and is based on the requirements of GASB Statement No. 10, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported.

Changes in the fund's claims liability during 2019 and 2018 were:

	Year ended <u>6/30/2019</u>	Year ended <u>6/30/2018</u>
Unpaid claims, beginning of fiscal year	\$ 12,000	\$ 26,743
Incurred claims (including IBNRs)	219,527	198,300
Claim payments	<u>(217,727)</u>	<u>(213,043)</u>
Unpaid claims, end of fiscal year	<u>\$ 13,800</u>	<u>\$ 12,000</u>

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**NOTE 14 – LONG-TERM DEBT AND OBLIGATIONS**

The changes in the School District’s long-term obligations during the year consist of the following:

<u>Governmental Activities</u>	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due within one year</u>
<u>General Obligation Bonds</u>					
2012 School Improvement					
Refunding	\$ 13,680,000	\$ -	\$ (890,000)	\$ 12,790,000	\$ 910,000
<u>Other Long-term obligations</u>					
Compensated absences	1,773,055	211,475	(191,688)	1,792,842	292,157
<u>Net Pension Liability</u>					
STRS	22,150,305	-	(1,581,005)	20,569,300	-
SERS	4,643,025	-	(329,910)	4,313,115	-
Total net pension liability	26,793,330	-	(1,910,915)	24,882,415	-
<u>Net OPEB Liability</u>					
STRS	3,638,036	-	(3,638,036)	-	-
SERS	2,118,574	13,192	-	2,131,766	-
Total net OPEB liability	5,756,610	13,192	(3,638,036)	2,131,766	-
Total governmental long-term obligations	\$ 48,002,995	\$ 224,667	\$ (6,630,639)	\$ 41,597,023	\$ 1,202,157

The School District pays compensated absences and pension/OPEB obligations related to employee benefits and compensation from the fund benefitting from their service.

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**School Improvement Refunding Bonds:** On June 20, 2012, the School District issued \$14,860,000 in refunding general obligation bonds with interest rates from .9-3.375% to refund \$15,080,000 of outstanding 2003 School Improvement Bonds. In addition to the proceeds of the new bonds the School District paid an additional \$1,500,000. The net proceeds of \$14,548,108 (after payment of \$311,892 in underwriting fees, insurance, and other issuance costs) was deposited into an irrevocable trust with an escrow agent to provide for future debt service payments of the portion of School Improvement Bonds refunded. These bonds are serial bonds. As a result of this issue, the School Improvement Bonds are considered to be defeased and the liability has been removed. The old debt had a final call date of December 1, 2013 in which the debt was repaid.

Principal and interest requirements to retire the general obligation bonds outstanding at June 30, 2019 are as follows:

Fiscal Year	Principal	Interest	Total Payment
2020	\$ 910,000	\$ 370,500	\$ 1,280,500
2021	930,000	352,100	1,282,100
2022	1,000,000	327,800	1,327,800
2023	980,000	298,100	1,278,100
2024	1,005,000	270,209	1,275,209
2025-2029	5,515,000	849,256	6,364,256
2030-2031	<u>2,450,000</u>	<u>82,609</u>	<u>2,532,609</u>
Total	<u>\$ 12,790,000</u>	<u>\$ 2,550,574</u>	<u>\$ 15,340,574</u>

The Ohio Revised Code (ORC) provides that the net debt of a school district, whether or not approved by the voters, shall not exceed 9.0% of the total value of all property in the School District as listed and assessed for taxation. In addition, the unvoted net debt of a school district cannot exceed .1% of the total assessed value of property. The School District has no unvoted debt. The School District's unvoted debt limit and margin is \$354,832. The voted debt limit and margin at June 30, 2019 is \$31,934,865 and \$19,144,865.

**NOTE 15 – JOINTLY GOVERNED ORGANIZATIONS AND PUBLIC ENTITY RISK POOLS**

**Northwest Ohio Management Information Network (NEOMIN)** NEOMIN is a jointly governed organization among thirty school districts in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the districts support NEOMIN based upon a per pupil charge. Payments to NEOMIN are made from the general fund. During the current fiscal year, the School District contributed \$73,183 to NEOMIN.

***Geneva Area City School District***

***Ashtabula County***

Notes to the Basic Financial Statements

For the Year Ended June 30, 2019

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Superintendents and Treasurers of the participating school districts are eligible to be voting members of the Governing Board which consists of ten members: the Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County school districts, three superintendents from Trumbull County districts, and a treasurer from each county. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. A complete set of separate financial statements may be obtained from the Trumbull County Educational Service Center, 6000 Youngstown Warren Road, Niles, Ohio, 44446.

***Ashtabula County Schools Council of Governments*** The School District's Superintendent is a member of the governing board of the Ashtabula County Schools Council of Governments, a separate entity formed for the purpose of purchasing health insurance. The School District has no ongoing financial interest or financial responsibility to the Council of Governments other than via participation by purchasing health insurance.

***Ashtabula County Technical and Career Campus*** The School District is a member of the Ashtabula County Technical and Career Campus which has a seven-member board of education and is funded by levying millage and state and federal support. The School District has one member as a board representative. The School District has no ongoing financial interest or financial responsibility to the Ashtabula County Technical and Career Campus.

**NOTE 16 – CONTINGENCIES**

The School District received financial assistance from Federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2019, if applicable, cannot be determined at this time.

In the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2019.

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. ODE has finalized the impact of enrollment adjustments to the June 30, 2019 foundation funding for the School District and as a result, neither a receivable to or a liability of the School District has been recorded because the amount is insignificant.

**NOTE 17 – STATUTORY RESERVES**

The School District is required by the state law to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. The School District may replace using general fund revenues with proceeds from various sources (offsets), such as bond or levy proceeds related to the acquisition, replacement, enhancement, maintenance or repair of permanent improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years.

Although the School District had qualifying disbursements and current year offsets during the fiscal year that reduced the set-aside amount to below zero for the capital maintenance reserve, this amount may not be used to reduce the set aside requirement for future years. This negative balance is, therefore, not presented as being carried forward to future years.

The following information describes the change in the year-end set-aside amounts for capital maintenance.

	Capital Maintenance <u>Reserve</u>
Set-aside cash balance as of June 30, 2018	\$ -
Current year set-aside requirement	423,752
Current year offset	<u>(1,301,464)</u>
Set-aside cash balance as of June 30, 2018	<u>\$ (877,712)</u>
Cash balance carried forward to 2020	<u>\$ -</u>

**NOTE 18 – FUND DEFICITS**

As of June 30, 2019, one fund had a deficit fund balance. The deficit was caused by the application of GAAP. The deficit balance will be eliminated by anticipated future intergovernmental revenues or other subsidies not recognized and recorded at June 30.

The following fund had a deficit balance:

<u>Fund</u>	<u>Deficit Balance</u>
Nonmajor special revenue fund:	
Lunchroom	\$ 44,540

**NOTE 19 – TAX ABATEMENTS**

Pursuant to Ohio Revised Code (ORC) Section 3735, the Village of Geneva-on-the Lake (the Village) established a Community Reinvestment Area (CRA) program. The CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing has traditionally been discouraged. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for the renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

The total value of the School District's share of taxes abated within the CRA for fiscal year 2019 totaled \$565.

**NOTE 20 – SUBSEQUENT EVENT**

On September 4, 2019, the School District completed a private placement current debt refunding by issuing \$8,910,000 of bonds to refund \$8,945,000 of the 2012 Refunding Bonds. The old bonds were called on December 1, 2019 and had maturity dates of December 1 in the years 2022 and 2024 through 2030.

## **Required Supplementary Information**

**Geneva Area City School District**  
**Required Supplementary Information**  
**Schedule of the School District's Proportionate Share of the Net Pension Liability**  
**Last Six Fiscal Years (1)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>School Employees Retirement System (SERS) of Ohio</b>				
School District's proportion of the net pension liability	0.075310%	0.077710%	0.082263%	0.083531%
School District's proportionate share of the net pension liability	\$ 4,313,115	\$ 4,643,025	\$ 6,020,863	\$ 4,766,348
School District's covered payroll	\$ 2,486,622	\$ 2,552,429	\$ 2,541,343	\$ 2,514,750
School District's proportionate share of the net pension liability as a percentage of its covered payroll	173.45%	181.91%	236.92%	189.54%
Plan fiduciary net position as a percentage of total pension liability	71.36%	69.50%	62.98%	69.16%
	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>State Teachers Retirement System (STRS) of Ohio</b>				
School District's proportion of the net pension liability	0.0935489%	0.0932440%	0.0935143%	0.0937433%
School District's proportionate share of the net pension liability	\$ 20,569,300	\$ 22,150,305	\$ 31,302,055	\$ 25,907,909
School District's covered payroll	\$ 10,697,436	\$ 10,459,350	\$ 10,007,457	\$ 9,907,507
School District's proportionate share of the net pension liability as a percentage of its covered payroll	192.28%	211.78%	312.79%	261.50%
Plan fiduciary net position as a percentage of total pension liability	77.30%	75.30%	66.80%	72.10%

(1) Ten years of information will be presented as information becomes available. Information prior to 2014 is not available.

Note: The amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.



<u>2015</u>	<u>2014</u>
0.083654%	0.083654%
\$ 4,233,681	\$ 4,974,635
\$ 2,404,235	\$ 2,425,506
176.09%	205.10%
71.70%	65.52%

<u>2015</u>	<u>2014</u>
0.0947171%	0.0947171%
\$ 23,038,465	\$ 27,443,268
\$ 9,875,246	\$ 9,935,785
233.30%	276.21%
74.70%	69.30%

**Geneva Area City School District**  
**Required Supplementary Information**  
**Schedule of School District Contributions - Pension**  
**Last Seven Fiscal Years (1)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b>School Employees Retirement System (SERS) of Ohio</b>					
Contractually required contribution	\$ 409,522	\$ 335,694	\$ 357,340	\$ 355,788	\$ 331,444
Contributions in relation to contractually required contribution	<u>(409,522)</u>	<u>(335,694)</u>	<u>(357,340)</u>	<u>(355,788)</u>	<u>(331,444)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District covered payroll	\$ 3,033,496	\$ 2,486,622	\$ 2,552,429	\$ 2,541,343	\$ 2,514,750
Contributions as a percentage of covered payroll	13.50%	13.50%	14.00%	14.00%	13.18%

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b>State Teachers Retirement System (STRS) of Ohio</b>					
Contractually required contribution	\$ 1,510,424	\$ 1,497,641	\$ 1,464,309	\$ 1,401,044	\$ 1,387,051
Contributions in relation to contractually required contribution	<u>(1,510,424)</u>	<u>(1,497,641)</u>	<u>(1,464,309)</u>	<u>(1,401,044)</u>	<u>(1,387,051)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District covered payroll	\$ 10,788,743	\$ 10,697,436	\$ 10,459,350	\$ 10,007,457	\$ 9,907,507
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%	14.00%	14.00%

(1) Ten years of information will be presented as information becomes available. Information prior to 2013 is not available.

<u>2014</u>	<u>2013</u>
\$ 333,227	\$ 335,690
<u>(333,227)</u>	<u>(335,690)</u>
<u>\$ -</u>	<u>\$ -</u>
\$ 2,404,235	\$ 2,425,506
13.86%	13.84%

<u>2014</u>	<u>2013</u>
\$ 1,283,782	\$ 1,291,652
<u>(1,283,782)</u>	<u>(1,291,652)</u>
<u>\$ -</u>	<u>\$ -</u>
\$ 9,875,246	\$ 9,935,785
13.00%	13.00%

**Geneva Area City School District**  
**Required Supplementary Information**  
**Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)**  
**Last Three Fiscal Years (1)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>School Employees Retirement System (SERS) of Ohio</b>			
School District's proportion of the net OPEB liability	0.076841%	0.078941%	0.083533%
School District's proportionate share of the net OPEB liability	\$ 2,131,766	\$ 2,118,574	\$ 2,381,008
School District's covered payroll	\$ 2,486,622	\$ 2,552,429	\$ 2,541,343
School District's proportionate share of the net OPEB liability as a percentage of its covered payroll	85.73%	83.00%	93.69%
Plan fiduciary net position as a percentage of total OPEB liability	13.57%	12.46%	11.49%
	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>State Teachers Retirement System (STRS) of Ohio</b>			
School District's proportion of the net OPEB asset or liability	0.0935489%	0.0932440%	0.0935143%
School District's proportionate share of the net OPEB (asset) liability	\$ (1,503,235)	\$ 3,638,036	\$ 5,001,169
School District's covered payroll	\$ 10,697,436	\$ 10,459,350	\$ 10,007,457
School District's proportionate share of the net OPEB (asset) liability as a percentage of its covered payroll	-14.05%	34.78%	49.97%
Plan fiduciary net position as a percentage of total OPEB (asset) liability	176.00%	47.10%	37.30%

(1) Ten years of information will be presented as information becomes available. Information prior to 2017 is not available.

Note: The amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.

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**Geneva Area City School District**  
**Required Supplementary Information**  
**Schedule of School District Contributions - OPEB**  
**Last Seven Fiscal Years (1)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b>School Employees Retirement System (SERS) of Ohio</b>					
Contractually required contribution (2)	\$ 60,089	\$ 55,896	\$ 43,409	\$ 42,994	\$ 65,558
Contributions in relation to contractually required contribution	<u>(60,089)</u>	<u>(55,896)</u>	<u>(43,409)</u>	<u>(42,994)</u>	<u>(65,558)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District covered payroll	\$ 3,033,496	\$ 2,486,622	\$ 2,552,429	\$ 2,541,343	\$ 2,514,750
Contributions as a percentage of covered payroll	1.98%	2.25%	1.70%	1.69%	2.61%

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b>State Teachers Retirement System (STRS) of Ohio</b>					
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to contractually required contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District covered payroll	\$ 10,788,743	\$ 10,697,436	\$ 10,459,350	\$ 10,007,457	\$ 9,907,507
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%

(1) Ten years of information will be presented as information becomes available. Information prior to 2013 is not available.

(2) Includes surcharge

<u>2014</u>	<u>2013</u>
\$ 46,549	\$ 46,329
<u>(46,549)</u>	<u>(46,329)</u>
<u>\$ -</u>	<u>\$ -</u>
\$ 2,404,235	\$ 2,425,506
1.94%	1.91%

<u>2014</u>	<u>2013</u>
\$ 98,752	\$ 99,358
<u>(98,752)</u>	<u>(99,358)</u>
<u>\$ -</u>	<u>\$ -</u>
\$ 9,875,246	\$ 9,935,785
1.00%	1.00%

***Geneva Area City School District***  
**Notes to Required Supplementary Information**  
**For the Fiscal Year Ended June 30, 2019**

**Net Pension Liability**

**School Employees Retirement System (SERS) of Ohio**

Changes in benefit terms: There was a change in benefit terms for fiscal year 2019. See the notes to the basic financial statements for benefit terms.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019. See the notes to the basic financial statements for the methods and assumptions in this calculation.

**State Teachers Retirement System (STRS) of Ohio**

Changes in benefit terms: There were no changes in benefit terms for fiscal year 2019. See the notes to the basic financial statements for benefit terms.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019. See the notes to the basic financial statements for the methods and assumptions in this calculation.

**Net OPEB Liability**

**School Employees Retirement System (SERS) of Ohio**

Changes in benefit terms: There was a change in benefit terms for fiscal year 2019. See the notes to the basic financial statements for benefit terms.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019. See the notes to the basic financial statements for the methods and assumptions in this calculation.

**State Teachers Retirement System (STRS) of Ohio**

Changes in benefit terms: There was a change in benefit terms for fiscal year 2019. See the notes to the basic financial statements for benefit terms.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019. See the notes to the basic financial statements for the methods and assumptions in this calculation.