

**ISD Independent School District No. 2396  
Atwater/Cosmos/Grove City, Minnesota**

**Basic Financial Statements**

**June 30, 2022**

**Independent School District No. 2396**  
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**Independent School District No. 2396**  
**Board of Education and Administration**  
**June 30, 2022**

<u>Board of Education</u>	<u>Position</u>	<u>Term Expires</u>
Megan Morrison	Chairperson	December 31, 2022
Katie Cunningham	Vice Chairperson	December 31, 2024
Jeanna Lilleberg	Clerk	December 31, 2024
Sarah Blom	Treasurer	December 31, 2024
Paul Rasmussen	Director	December 31, 2022
Randy Kaisner	Director	December 31, 2024
Scott Stafford	Director	December 31, 2022
 <u>Administration</u>		
John Regan	Superintendent	
Blake Stoltman	Business Manager	

## Independent Auditor's Report

To the School Board  
Independent School District No. 2396  
Atwater/Cosmos/Grove City, Minnesota

### **Report on the Audit of the Financial Statements**

We have audited the accompanying basic financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 2396, Atwater/Cosmos/Grove City, Minnesota, as of and for the year ended June 30, 2022, and the related notes to the basic financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 2396, Atwater/Cosmos/Grove City, Minnesota, as of June 30, 2022, and the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Independent School District No. 2396 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

The management of Independent School District No. 2396 is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for one year beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and Required Supplementary information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information identified in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**BerganKDV, Ltd.**

Minneapolis, Minnesota  
December 29, 2022

## **Independent School District No. 2396 Management's Discussion and Analysis**

This section of ACGC Public Schools – Independent School District No. 2396's (the District's) annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2022. Please read it in conjunction with the District's financial statements, which immediately follow this section.

### **Financial Highlights**

Key financial highlights discussed for fiscal year 2021-2022 include the following:

- The net position of governmental activities increased by \$729,885 to \$11,824,502.
- Overall revenues were \$16,121,785, an increase of \$1,447,680 compared to one year ago.
- Overall expenditures were \$15,391,900, an increase of \$2,118,571 compared to one year ago.
- Overall, the General Fund balance decreased by \$153,798, the Food Service Fund balance increased \$123,235 from the prior year, the Community Service Fund balance increased \$19,297, the Capital Projects fund balance decreased \$96,808.
- Enrollment increased by 8 students from the preceding year, 881 versus 873 Average Daily Membership (ADM).

### **Overview of the Financial Statements**

The financial section of the annual report consists of the following:

- Independent Auditor's Report
- Required Supplementary Information, which includes the Management Discussion and Analysis (this section)
- Basic financial statements
- Supplementary information

The basic financial statements include two kinds of statements that present different views of the District:

- **Government-Wide Financial Statements** – The government-wide financial statements, including the Statement of Net Position and Statement of Activities, are designed to provide short-term and long-term information about the District's overall financial status, using accounting methods similar to those used by private sector companies.
- **Fund Financial Statements** – The fund financial statements focus on individual parts of the District, reporting the District's operation in more detail than the government-wide financial statements. The District maintains two groups of fund financial statements:
- **Governmental Funds Statements** – Governmental funds statements review how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.
- **Fiduciary Fund Statements** – Fiduciary fund statements provide information about the financial relationships in which the District acts solely as a trustee or custodial agent for the benefit of others to whom the resources belong.

## **Independent School District No. 2396 Management's Discussion and Analysis**

### **Overview of the Financial Statements (Continued)**

The financial statements also include notes that explain some of the information in the statements and provide more detailed data.

### ***Government-Wide Financial Statements***

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes all of the District's assets and liabilities, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, you need to consider additional nonfinancial factors such as changes in the District's property tax base, enrollment trends, and the condition of school buildings and other facilities.

In the government-wide financial statements, the District's activities are shown in one category:

- **Governmental Activities** – Most of the District's basic services are included here, such as regular and special education, transportation, administration, food services, and community education. Property taxes and state aids finance most of these activities.

### ***Fund Financial Statements***

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (e.g., repaying its long-term debt) or to show that it is properly using certain revenues (e.g., federal grants).

The District maintains two kinds of funds:

- **Governmental Funds** – Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending.

## **Independent School District No. 2396 Management's Discussion and Analysis**

### **Overview of the Financial Statements (Continued)**

#### ***Fund Financial Statements (Continued)***

- Consequently, governmental fund statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, we provide additional information on the pages following the governmental funds statements that explain the relationship (or differences) between them.
- **Fiduciary Funds** - The District is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund. The District is responsible for ensuring that assets reported in this fund is used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the district-wide financial statements because the District cannot use these assets to finance its operations.

### **Financial Analysis of the District as A Whole**

#### ***Net Position***

The District's combined net position was \$11,094,617 on June 30, 2021. Net position on June 30, 2022, was \$11,824,502, an 7% increase from the prior year. See Table A-1.

**Independent School District No. 2396  
Management's Discussion and Analysis**

**Financial Analysis of the District as A Whole (Continued)**

*Net Position (Continued)*

**Table A-1  
Net Position**

	2021	2022	Percent Change
Current and other assets	\$ 9,304,135	\$ 9,118,233	-2%
Capital assets	36,938,456	36,833,887	0%
Total assets	<u>\$ 46,242,591</u>	<u>\$ 45,952,120</u>	<u>-1%</u>
Deferred outflows of resources	<u>\$ 3,274,024</u>	<u>\$ 3,039,334</u>	<u>-7%</u>
Long-term liabilities	\$ 27,210,983	\$ 24,061,883	-12%
Other liabilities	2,711,268	2,413,334	-11%
Total liabilities	<u>\$ 29,922,251</u>	<u>\$ 26,475,217</u>	<u>-12%</u>
Deferred inflows of resources	<u>\$ 8,499,747</u>	<u>\$ 10,691,735</u>	<u>26%</u>
Net position			
Net investment in capital assets	\$ 17,352,460	\$ 17,990,086	4%
Restricted	1,977,373	1,808,401	-9%
Unrestricted	<u>(8,235,216)</u>	<u>(7,973,985)</u>	<u>3%</u>
Total net position	<u>\$ 11,094,617</u>	<u>\$ 11,824,502</u>	<u>7%</u>

**Independent School District No. 2396  
Management's Discussion and Analysis**

**Financial Analysis of the District as A Whole (Continued)**

***Change in Net Position***

Total revenues exceeded expenses for fiscal year 2022 by \$729,885. A summary of revenues and expenses is presented in Table A-2 below:

**Table A-2  
Changes in Net Position**

	2021	2022	Percent Change
<b>Revenues</b>			
Program revenues			
Charges for services	\$ 497,466	\$ 858,891	73%
Operating grants and contributions	4,140,296	5,052,636	22%
Capital grants and contributions	259,882	217,730	-16%
General revenues			
Property taxes	2,542,834	2,609,863	3%
State aid formula grants	7,236,749	7,325,205	1%
Other general revenues	35,063	47,863	37%
Investment income	(21,128)	9,190	-143%
Gain on sale of assets	5,497	407	100%
Total revenues	<u>14,696,659</u>	<u>16,121,785</u>	<u>10%</u>
<b>Expenses</b>			
Administration	619,727	635,468	3%
District support services	422,432	476,760	13%
Elementary and secondary regular instruction	5,234,716	5,479,581	5%
Vocational education instruction	196,636	137,149	-30%
Special education instruction	1,960,411	2,196,502	12%
Instructional support services	371,615	837,323	125%
Pupil support services	1,276,928	1,512,907	18%
Sites and buildings	1,285,613	1,951,100	52%
Fiscal and other fixed cost programs	132,241	125,997	-5%
Food service	398,580	622,520	56%
Community education	457,086	527,565	15%
Unallocated depreciation	305,782	303,825	-1%
Interest and fiscal charges on long-term debt	611,562	585,203	-4%
Total expenses	<u>13,273,329</u>	<u>15,391,900</u>	<u>16%</u>
Change in net position	1,423,330	729,885	-49%
Beginning of year net position	<u>9,671,287</u>	<u>11,094,617</u>	<u>15%</u>
End of year net position	<u>\$ 11,094,617</u>	<u>\$ 11,824,502</u>	<u>7%</u>

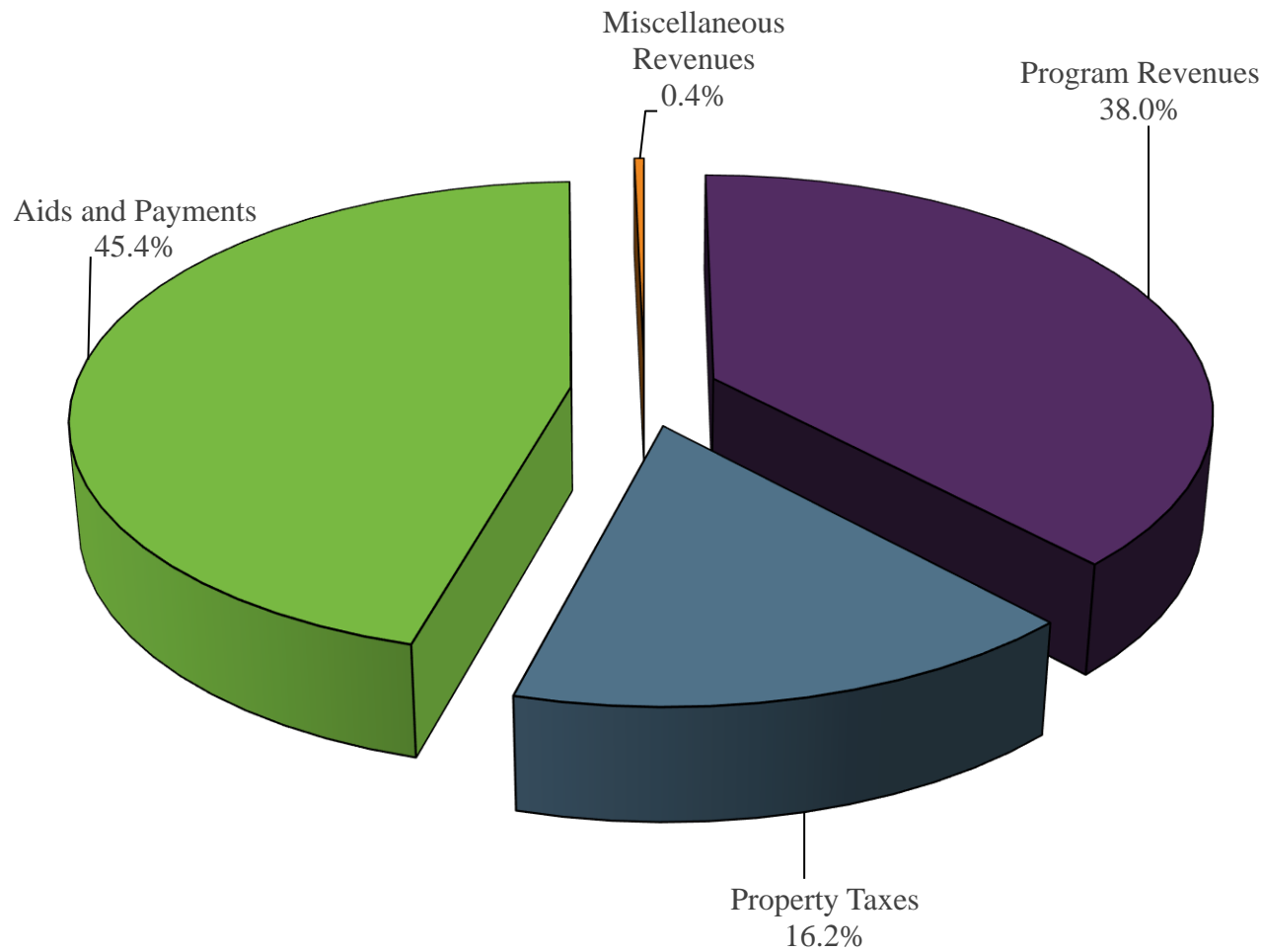
**Independent School District No. 2396  
Management's Discussion and Analysis**

**Financial Analysis of the District as A Whole (Continued)**

***Change in Net Position (Continued)***

The District's total revenues of \$16,121,785 consisted of property taxes of \$2,609,863, aids and payments from the state of \$7,325,205, investment income of \$9,190, other general revenues of \$47,863, and gain on sale of assets of \$407. Expenses totaling \$15,391,900 consisted mainly of regular, vocational, and special education instruction costs of \$7,813,232, district, instructional, and pupil support services of \$2,826,990, site, buildings and equipment related costs of \$1,951,100, fiscal and fixed cost programs of \$125,997, community education and services of \$527,565, food service of \$622,520, interest and fiscal charges on long-term debt of \$585,203, unallocated depreciation of \$303,825, and administrative costs of \$635,468. Pie charts for revenue and expense categories are presented in Tables A-3 and A-4.

**Table A-3: Sources of Revenue**

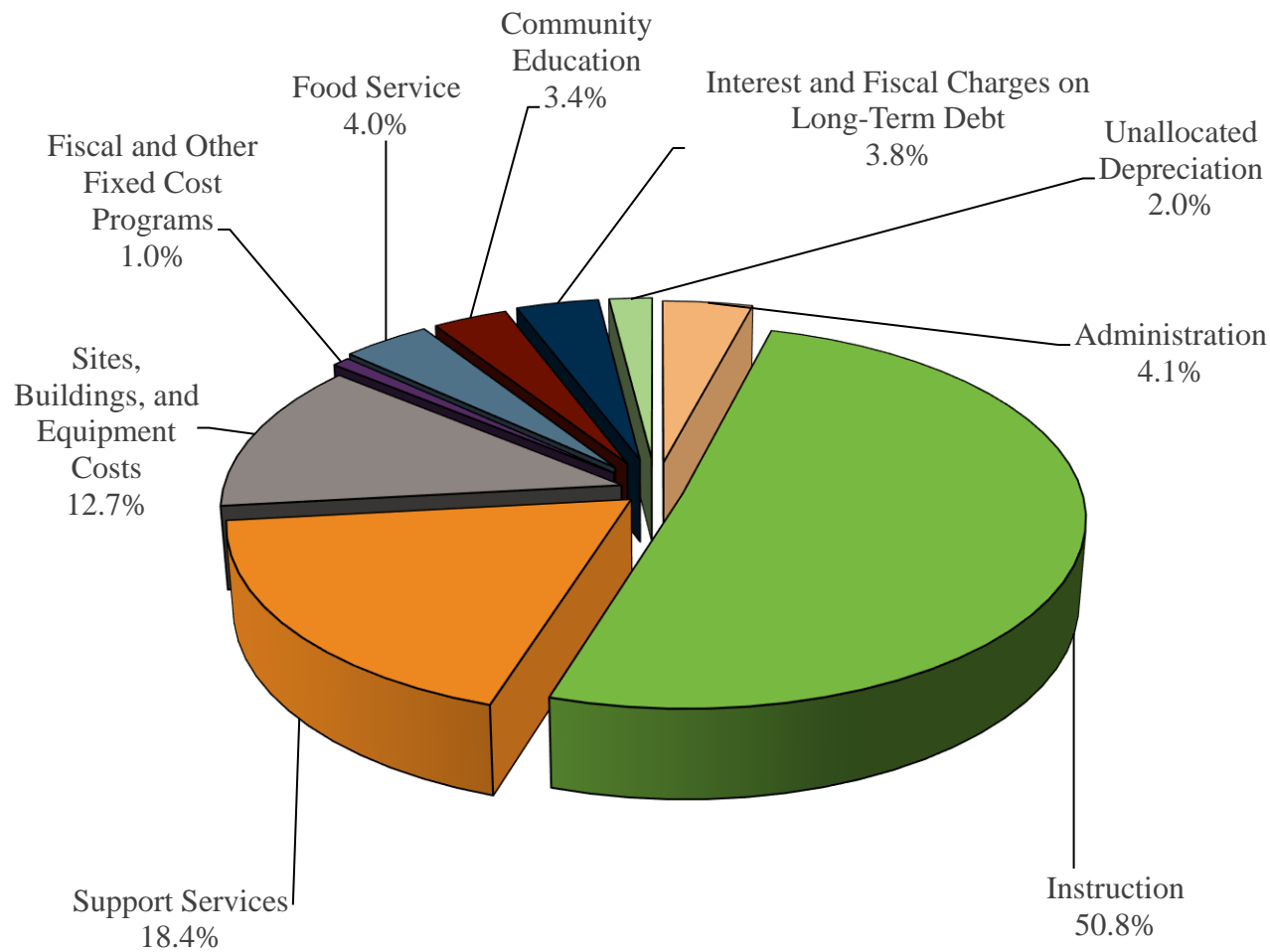


**Independent School District No. 2396  
Management's Discussion and Analysis**

**Financial Analysis of the District as A Whole (Continued)**

***Change in Net Position (Continued)***

**Table A-4: Expenses**



# Independent School District No. 2396 Management's Discussion and Analysis

## Financial Analysis of the District as A Whole (Continued)

### *Change in Net Position (Continued)*

The net cost of governmental activities is their total costs less program revenues applicable to each category. The table below presents these net costs.

**Table A-5  
Net Cost of Governmental Activities**

	Expenses			Net Cost of Services		
	2021	2022	Percent Change	2021	2022	Percent Change
<b>Functions/Programs</b>						
Administration	\$ 619,727	\$ 635,468	3%	\$ 616,933	\$ 509,238	-17%
District support services	422,432	476,760	13%	416,937	476,431	14%
Elementary and secondary regular instruction	5,234,716	5,479,581	5%	3,691,398	3,106,030	-16%
Vocational education instruction	196,636	137,149	-30%	196,333	136,514	-30%
Special education instruction	1,960,411	2,196,502	12%	631,978	531,852	-16%
Instructional support services	371,615	837,323	125%	68,495	506,412	639%
Pupil support services	1,276,928	1,512,907	18%	1,178,266	1,402,014	19%
Sites and buildings	1,285,613	1,951,100	52%	821,516	1,568,295	91%
Fiscal and other fixed other programs	132,241	125,997	-5%	132,241	125,997	-5%
Food service	398,580	622,520	56%	(441,981)	(126,203)	-71%
Community education and services	457,086	527,565	15%	146,225	137,035	-6%
Unallocated depreciation	305,782	303,825	-1%	305,782	303,825	-1%
Interest and fiscal charges on long-term debt	611,562	585,203	-4%	611,562	585,203	-4%
<b>Total governmental activities</b>	<b>\$ 13,273,329</b>	<b>\$ 15,391,900</b>	<b>16%</b>	<b>\$ 8,375,685</b>	<b>\$ 9,262,643</b>	<b>11%</b>

## Financial Analysis of the District's Funds (Fund Financial Statements)

### *Fund Balance*

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported a combined fund balance of \$4,841,399, a decrease of \$62,016 from last year's ending fund balance of \$4,903,415.

Restricted fund balance in the governmental funds decreased from \$2,496,057 at June 30, 2021 to a June 30, 2022 balance of \$2,235,475.

Unassigned fund balance in the General Fund increased by \$194,237 to \$2,558,627 at year-end.

### *Revenue and Expenditures*

Revenues of the District's governmental funds totaled \$16,160,724 and total expenditures were \$16,222,740. A summary of the revenues and expenditures reported on the governmental fund financial statements appears in Table A-6 below.

**Independent School District No. 2396  
Management's Discussion and Analysis**

**Financial Analysis of the District's Funds (Fund Financial Statements) (Continued)**

***Revenue and Expenditures (Continued)***

**Table A-6  
Revenues and Expenditures - Governmental Funds  
June 30, 2022**

	<u>Revenue</u>	<u>Expenditures</u>	<u>Fund Balance Increase (Decrease)</u>
General Fund	\$ 13,265,584	\$ 13,419,382	\$ (153,798)
Food Service Fund	748,726	625,491	123,235
Community Service Fund	563,030	543,733	19,297
Debt Service Fund	1,481,827	1,435,769	46,058
Capital Projects Fund	<u>101,557</u>	<u>198,365</u>	<u>(96,808)</u>
Total	<u><u>\$ 16,160,724</u></u>	<u><u>\$ 16,222,740</u></u>	<u><u>\$ (62,016)</u></u>

***General Fund Budgetary Highlights***

When the initial budget is prepared (a budget must be in place prior to the beginning of the fiscal year on July 1), details of student enrollment numbers, salary negotiations, staffing levels, and other significant information items are not yet known. When these items become known, the budget is normally revised to reflect them.

During the year ended June 30, 2022, the District revised its operating budget one time. The revision was approved in February 2022. By February, student enrollment numbers are more easily estimated. These enrollment numbers are the basis for state aids, which are able to be calculated more accurately. Other factors to account for are changes in state laws and pupil funding formulas.

The District's final budget for the General Fund anticipated that expenditures would exceed revenues by \$433,098. Actual results for the year show that General Fund expenditures exceed revenues and other financing sources by \$153,798.

- Actual General Fund revenues were \$6,898 less than the budget largely due to additional federal revenues made available in response to the COVID-19 health emergency. State aids and miscellaneous local revenues were also slightly over budgeted amounts.
- Actual General Fund expenditures were \$286,198 less than budget. Expenditures in the areas of special education were under budget by \$277,439 due to less special education needs than anticipated.

## **Independent School District No. 2396 Management's Discussion and Analysis**

### **Debt Service Fund**

The Debt Service Fund exists to service the principal and interest payments on long-term debt issued by the district to construct school facilities or acquire school equipment. Annual levies provide revenue at a rate of 105% of pending debt service payments for a fiscal year. This rate is specified in statute to ensure that principal and interest payments can be made as scheduled even if there are late property tax payments or delinquencies that may arise.

The Debt Service revenues exceeded expenditures by \$46,058 in 2021-22. The Debt Service fund balance as of June 30, 2022, was \$272,226. This fund balance is only available for meeting future debt service obligations.

### **Capital Projects Fund**

The Capital Projects Fund accounts for revenues and expenditures related to the school district's long-term capital and facility projects that are funded by the sale of bonds or capital loans.

In 2021-22, the Capital Project Fund included activity related to the:

- 2017A Long Term Facility Maintenance Bond
- 2018A and 2019A General Obligation School Building Bonds
- 2020A Facilities Maintenance and Tax Abatement Bonds

The 2017A Long Term Facility Maintenance Bond was issued by the District's school board for deferred maintenance (primarily roof replacement) at all three of the District's facilities and a fire suppression project at the Elementary School.

In November 2018, the District's voters approved a bond referendum for facility improvements at the Elementary School and Junior/Senior High School. The bonds were sold as a split issuance, resulting in the 2018A and 2019A General Obligation School Building Bonds.

The 2020A Facilities Maintenance Bond was issued by the District's school board to finance facility maintenance projects included in the ten-year facility plan of the District and approved by the Commissioner of Education. The 2020A Tax Abatement Bond was issued by the District's school board to finance parking lot improvements at the District's sites. The District received the bond proceeds in April 2020.

The Capital Projects Fund Balance as of June 30, 2021, was \$129,758.

### **Other Nonmajor Funds**

Revenues exceeded expenditures in the other nonmajor funds by \$45,724. The Food Service Fund revenues exceeded expenditures by \$123,235. The Food Service fund balance on June 30, 2022, was \$545,034. The Community Service Fund had a fund balance of \$314,481.

# Independent School District No. 2396 Management's Discussion and Analysis

## Capital Assets and Debt Administration

### *Capital Assets*

On June 30, 2022, the District had invested \$51,974,702 in a broad range of capital assets, including school buildings, land, athletic facilities, computer and audio-visual equipment, and necessary capital improvements (see Table A-7). Total accumulated depreciation for the year was \$15,140,815. Detailed information regarding the District's capital assets can be found in Note 3.

**Table A-7  
The District's Capital Assets**

	2021	2022	Percent Change
Land	\$ 248,774	\$ 248,774	0.0%
Construction in progress	20,090,823	57,022	-99.7%
Land improvements	1,096,172	7,541,834	588.0%
Buildings	25,445,087	39,489,556	55.2%
Furniture and equipment	3,984,599	4,516,701	13.4%
Vehicles	120,815	120,815	0.0%
Less accumulated depreciation	(14,047,814)	(15,140,815)	7.8%
Total	<u>\$ 36,938,456</u>	<u>\$ 36,833,887</u>	<u>-0.3%</u>

### *Construction Plans*

The District passed a bond referendum in November 2018 for facility improvements at the Elementary School and Junior/Senior High School. Construction on these projects began during the 2019-20 school year and were substantially complete by June 30, 2022. Costs incurred on these projects as of June 30, 2022, totaled \$20,858,171.

### *Long-Term Debt*

At year-end, the District had \$18,973,559 in general obligation bonds outstanding including bond premium. The District also had \$735,897 in compensated absences payable at June 30, 2022. Compensated absences payable consists of unused vacation and sick leave on June 30, 2022. Overall, the District's outstanding long-term liabilities decreased by 2.2% in fiscal year 2022, due to scheduled principal and interest payments. Detailed information regarding the District's long-term liabilities can be found in Note 4.

**Table A-8  
The District's Long-Term Liabilities**

	2021	2022	Percent Change
Bonds payable	\$ 19,260,000	\$ 18,470,000	-4.1%
Bond premium	552,562	503,559	-8.9%
Capital lease payable	6,292	-	-100.0%
Compensated absences payable	323,917	735,897	127.2%
Total	<u>\$ 20,142,771</u>	<u>\$ 19,709,456</u>	<u>-2.2%</u>

## **Independent School District No. 2396 Management's Discussion and Analysis**

### **Factors Bearing on the Future of the District**

The District has levy authority for state allowed levy revenue sources, a \$300 board approved per pupil unit levy, \$424 local optional allowance per pupil unit and a voter approved levy of \$504.65 per pupil unit in place for the 2022-23 school year; however, the District is heavily dependent on the State of Minnesota for its revenue stream.

The general education program is the means by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The per pupil general education formula is set to increase by 2.00% in 2022-23. Any future years have not been determined at this point, but the district will assume a 0.00% on the formula for 2023-24.

Enrollment in the 2022-23 school year is down 2.3% which is equivalent to “20” students. The district saw a spike in enrollment through the COVID19 pandemic years, but now the enrollment is returning to what they were pre-pandemic. Although there was a decrease in enrollment, the early child program is continuing to maintain solid future base of enrollment for the district.

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report, or would like additional financial information, contact the District Office at Independent School District No. 2396, 27250 Minnesota Highway 4, Grove City, Minnesota 56243.

## **BASIC FINANCIAL STATEMENTS**

**Independent School District No. 2396**  
**Statement of Net Position**  
**June 30, 2022**

	Governmental Activities
<b>Assets</b>	
Cash and investments	\$ 5,287,582
Current property taxes receivable	1,732,954
Delinquent property taxes receivable	22,352
Accounts receivable	3,533
Due from Department of Education	995,476
Due from Federal Government through Department of Education	1,028,439
Due from other governmental units	600
Inventory	8,475
Prepaid items	38,822
Capital assets	
Land	248,774
Construction in progress	57,021
Land improvements	7,541,835
Buildings and improvements	39,489,556
Furniture and equipment	4,516,701
Vehicles	120,815
Less accumulated depreciation	(15,140,815)
Total assets	<u>45,952,120</u>
<b>Deferred Outflows of Resources</b>	
Deferred outflows of resources related to pensions	2,913,718
Deferred outflows of resources related to OPEB	125,616
Total deferred outflows of resources	<u>3,039,334</u>
 Total assets and deferred outflows of resources	 <u><u>\$ 48,991,454</u></u>
<b>Liabilities</b>	
Accounts payable	\$ 81,272
Salaries and benefits payable	962,814
Interest payable	251,775
Due to other Minnesota school districts	130,553
Unearned revenue	17,951
Bond principal payable, including unamortized premium	
Payable within one year	820,000
Payable after one year	18,153,559
Compensated absences payable	
Payable within one year	148,969
Payable after one year	586,928
Total OPEB liability	695,430
Net pension liability	4,625,966
Total liabilities	<u>26,475,217</u>
<b>Deferred Inflows of Resources</b>	
Property taxes levied for subsequent year's expenditures	3,061,892
Deferred inflows of resources related to pensions	7,573,842
Deferred inflows of resources related to OPEB	56,001
Total deferred inflows of resources	<u>10,691,735</u>
<b>Net Position</b>	
Net investment in capital assets	17,990,086
Restricted	1,808,401
Unrestricted	(7,973,985)
Total net position	<u>11,824,502</u>
 Total liabilities, deferred inflows of resources, and net position	 <u><u>\$ 48,991,454</u></u>

See notes to basic financial statements.

**Independent School District No. 2396**  
**Statement of Activities**  
**Year Ended June 30, 2022**

Functions/Programs	Expenses	Program Revenues			Net (Expense)
		Charges for	Operating	Capital Grants	Revenues and
		Services	Grants and	and	Changes in
			Contributions	Contributions	Net Position
					Governmental
					Activities
Governmental activities					
Administration	\$ 635,468	\$ -	\$ 126,230	\$ -	\$ (509,238)
District support services	476,760	-	329	-	(476,431)
Elementary and secondary regular instruction	5,479,581	374,829	1,998,722	-	(3,106,030)
Vocational education instruction	137,149	635	-	-	(136,514)
Special education instruction	2,196,502	60,904	1,603,746	-	(531,852)
Instructional support services	837,323	-	330,911	-	(506,412)
Pupil support services	1,512,907	4,453	106,440	-	(1,402,014)
Sites and buildings	1,951,100	118,065	47,010	217,730	(1,568,295)
Fiscal and other fixed cost programs	125,997	-	-	-	(125,997)
Food service	622,520	16,204	732,519	-	126,203
Community education and services	527,565	283,801	106,729	-	(137,035)
Unallocated depreciation	303,825	-	-	-	(303,825)
Interest and fiscal charges on long-term debt	585,203	-	-	-	(585,203)
Total governmental activities	<u>\$ 15,391,900</u>	<u>\$ 858,891</u>	<u>\$ 5,052,636</u>	<u>\$ 217,730</u>	(9,262,643)
General revenues					
Taxes					
Property taxes, levied for general purposes					1,483,668
Property taxes, levied for community service					168,689
Property taxes, levied for debt service					957,506
State aid-formula grants					7,325,205
Other general revenues					47,863
Investment income					9,190
Gain of sale of assets					407
Total general revenues					<u>9,992,528</u>
Change in net position					729,885
Net position - beginning					<u>11,094,617</u>
Net position - ending					<u>\$ 11,824,502</u>

See notes to basic financial statements.

**Independent School District No. 2396**  
**Balance Sheet - Governmental Funds**  
**June 30, 2022**

	General	Debt Service	Nonmajor Funds	Total Governmental Funds
<b>Assets</b>				
Cash and investments	\$ 3,534,082	\$ 704,921	\$ 1,048,579	\$ 5,287,582
Current property taxes receivable	729,158	924,141	79,655	1,732,954
Delinquent property taxes receivable	15,479	5,184	1,689	22,352
Accounts receivable	3,437	-	96	3,533
Due from Department of Education	935,925	54,085	5,466	995,476
Due from Federal Government through Department of Education	923,296	-	105,143	1,028,439
Due from other governmental units	-	-	600	600
Inventory	-	-	8,475	8,475
Prepaid items	38,822	-	-	38,822
Total assets	<u>\$ 6,180,199</u>	<u>\$ 1,688,331</u>	<u>\$ 1,249,703</u>	<u>\$ 9,118,233</u>
<b>Liabilities</b>				
Accounts payable	\$ 71,918	\$ -	\$ 9,354	\$ 81,272
Salaries and benefits payable	909,173	-	53,641	962,814
Due to other Minnesota school districts	130,553	-	-	130,553
Unearned revenue	-	-	17,951	17,951
Total liabilities	<u>1,111,644</u>	<u>-</u>	<u>80,946</u>	<u>1,192,590</u>
<b>Deferred Inflows of Resources</b>				
Property taxes levied for subsequent year's expenditures	1,473,176	1,410,921	177,795	3,061,892
Unavailable revenue - delinquent taxes	15,479	5,184	1,689	22,352
Total deferred inflows of resources	<u>1,488,655</u>	<u>1,416,105</u>	<u>179,484</u>	<u>3,084,244</u>
<b>Fund Balances</b>				
Nonspendable	38,822	-	8,475	47,297
Restricted	982,451	272,226	980,798	2,235,475
Unassigned	2,558,627	-	-	2,558,627
Total fund balances	<u>3,579,900</u>	<u>272,226</u>	<u>989,273</u>	<u>4,841,399</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 6,180,199</u>	<u>\$ 1,688,331</u>	<u>\$ 1,249,703</u>	<u>\$ 9,118,233</u>

**Independent School District No. 2396**  
**Reconciliation of the Balance Sheet to**  
**the Statement of Net Position - Governmental Funds**  
**June 30, 2022**

Total fund balances - governmental funds	\$ 4,841,399
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds.	
Cost of capital assets	51,974,702
Less accumulated depreciation	(15,140,815)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:	
Bond principal payable	(18,470,000)
Compensated absences payable	(735,897)
Total OPEB liability	(695,430)
Net pension liability	(4,625,966)
Deferred outflows of resources and deferred inflows of resources are created as a result of differences between actual and expected contributions and earnings on plan investments as well as changes in proportion and are not recognized in the governmental funds.	
Deferred outflows of resources related to pensions	2,913,718
Deferred outflows of resources related to OPEB	125,616
Deferred inflows of resources related to pensions	(7,573,842)
Deferred inflows of resources related to OPEB	(56,001)
Governmental funds report debt issuance premiums as an other financing source at the time of issuance. Premiums are reported as an unamortized liability in the governmental-wide financial statements.	(503,559)
Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	22,352
Governmental funds do not report a liability for accrued interest on bonds and capital loans until due and payable.	(251,775)
Total net position - governmental activities	<u>\$ 11,824,502</u>

**Independent School District No. 2396**  
**Statement of Revenues, Expenditures, and**  
**Changes in Fund Balances - Governmental Funds**  
**Year Ended June 30, 2022**

	General	Debt Service	Nonmajor Funds	Total Governmental Funds
<b>Revenues</b>				
Local property taxes	\$ 1,483,772	\$ 957,862	\$ 168,790	\$ 2,610,424
Other local and county revenues	512,648	-	415,256	927,904
Revenue from state sources	9,263,175	523,965	90,544	9,877,684
Revenue from federal sources	2,003,457	-	722,519	2,725,976
Sales and other conversion of assets	2,532	-	16,204	18,736
Total revenues	<u>13,265,584</u>	<u>1,481,827</u>	<u>1,413,313</u>	<u>16,160,724</u>
<b>Expenditures</b>				
Current				
Administration	648,642	-	-	648,642
District support services	488,395	-	-	488,395
Elementary and secondary regular instruction	5,336,824	-	-	5,336,824
Vocational education instruction	130,431	-	-	130,431
Special education instruction	2,229,088	-	-	2,229,088
Instructional support services	544,413	-	-	544,413
Pupil support services	1,520,558	-	-	1,520,558
Sites and buildings	1,469,028	-	198,365	1,667,393
Fiscal and other fixed cost programs	125,997	-	-	125,997
Food service	-	-	586,512	586,512
Community education and services	-	-	543,733	543,733
Capital outlay				
Administration	1,920	-	-	1,920
Elementary and secondary regular instruction	561,696	-	-	561,696
Vocational education instruction	13,088	-	-	13,088
Special education instruction	820	-	-	820
Instructional support services	280,648	-	-	280,648
Sites and buildings	61,133	-	-	61,133
Food service	-	-	38,979	38,979
Debt service				
Principal	5,907	790,000	-	795,907
Interest and fiscal charges	794	645,769	-	646,563
Total expenditures	<u>13,419,382</u>	<u>1,435,769</u>	<u>1,367,589</u>	<u>16,222,740</u>
Net change in fund balances	(153,798)	46,058	45,724	(62,016)
<b>Fund Balances</b>				
Beginning of year	<u>3,733,698</u>	<u>226,168</u>	<u>943,549</u>	<u>4,903,415</u>
End of year	<u>\$ 3,579,900</u>	<u>\$ 272,226</u>	<u>\$ 989,273</u>	<u>\$ 4,841,399</u>

**Independent School District No. 2396**  
**Reconciliation of the Statement of Revenues,**  
**Expenditures, and Changes in Fund Balances**  
**to the Statement of Activities - Governmental Funds**  
**Year Ended June 30, 2022**

Net change in fund balances - total governmental funds	\$ (62,016)
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Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.

Capital outlays	988,432
Depreciation expense	(1,093,001)

Compensated absences are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	(411,980)
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Governmental funds recognize pension contributions as expenditures at the time of payment in the funds whereas the Statement of Activities factors in differences between actual and expected contributions and earnings on plan investments as well as changes in proportion.

Pension expense	489,872
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OPEB liabilities are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	(38,513)
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Principal payments on long-term debt are recognized as expenditures in the governmental funds but as an increase in net position in the Statement of Activities.	796,292
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Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and thus requires use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	12,357
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Governmental funds report the effect of bond premiums when the debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.	49,003
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Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	(561)
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Change in net position - governmental activities	\$ <u>729,885</u>
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**Independent School District No. 2396**  
**Statement of Revenues, Expenditures, and**  
**Changes in Fund Balances -**  
**Budget and Actual - General Fund**  
**Year Ended June 30, 2022**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget - Over (Under)
<b>Revenues</b>				
Local property taxes	\$ 1,452,615	\$ 1,470,508	\$ 1,483,772	\$ 13,264
Other local and county revenues	375,942	403,766	512,648	108,882
Revenue from state sources	8,724,575	9,155,550	9,263,175	107,625
Revenue from federal sources	262,402	2,239,958	2,003,457	(236,501)
Sales and other conversion of assets	1,000	2,700	2,532	(168)
Total revenues	<u>10,816,534</u>	<u>13,272,482</u>	<u>13,265,584</u>	<u>(6,898)</u>
<b>Expenditures</b>				
Current				
Administration	607,500	615,577	648,642	33,065
District support services	318,048	452,985	488,395	35,410
Elementary and secondary regular instruction	5,040,948	5,454,150	5,336,824	(117,326)
Vocational education instruction	179,893	188,145	130,431	(57,714)
Special education instruction	2,406,838	2,506,527	2,229,088	(277,439)
Instructional support services	315,764	259,423	544,413	284,990
Pupil support services	1,080,938	1,337,132	1,520,558	183,426
Sites and buildings	1,091,174	1,439,673	1,469,028	29,355
Fiscal and other fixed cost programs	126,447	115,947	125,997	10,050
Capital outlay				
Administration	-	1,920	1,920	-
Elementary and secondary regular instruction	23,030	599,685	561,696	(37,989)
Vocational education instruction	2,500	2,500	13,088	10,588
Special education instruction	-	1,000	820	(180)
Instructional support services	-	221,025	280,648	59,623
Sites and buildings	127,500	503,190	61,133	(442,057)
Debt service				
Principal	6,292	5,907	5,907	-
Interest and fiscal charges	408	794	794	-
Total expenditures	<u>11,327,280</u>	<u>13,705,580</u>	<u>13,419,382</u>	<u>(286,198)</u>
Net change in fund balances	<u>\$ (510,746)</u>	<u>\$ (433,098)</u>	<u>(153,798)</u>	<u>\$ 279,300</u>
<b>Fund Balances</b>				
Beginning of year			<u>3,733,698</u>	
End of year			<u>\$ 3,579,900</u>	

**Independent School District No. 2396**  
**Statement of Fiduciary Net Position**  
**June 30, 2022**

	Private Purpose Trust Fund
<b>Assets</b>	
Current	
Cash and investments	\$ 332,847
<b>Net Position</b>	
Held in trust for scholarships	\$ 332,847

**Statement of Changes in Fiduciary Net Position**  
**Year Ended June 30, 2022**

	Private Purpose Trust Fund
<b>Additions</b>	
Contributions	\$ 7,000
Investment income	6,093
Total additions	13,093
<b>Deductions</b>	
Scholarships	23,618
Change in net position	(10,525)
<b>Net Position</b>	
Beginning of year	\$ 343,372
End of year	\$ 332,847

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**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The District operates under a school board form of government for the purpose of providing educational services to individuals within the District areas. The governing body consists of a seven member board elected by the voters of the District to serve four-year terms.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant policies.

**A. Reporting Entity**

The financial statements present the District and its component units. The District includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the District are financially accountable and are included within the basic financial statements of the District because of the significance of their operational or financial relationships with the District.

The District is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the District.

As a result of applying the component unit definition criteria above, it has been determined the District has no component units.

The student activity accounts of the District are under board control and are reported in the General Fund.

**B. Basic Financial Statement Information**

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. The fiduciary funds are only reported in the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position at the fund financial statement level.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items are not included among program revenues; instead, they are properly reported as general revenues.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Basic Financial Statement Information (Continued)**

Depreciation expense that can be specifically identified by function is included in the direct expenses of that function. Depreciation expense relating to assets that serve multiple functions is presented as unallocated depreciation in the Statement of Activities. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. The effect of interfund activity has been removed from these statements.

Separate fund financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Private Purpose Trust Fund is presented in the fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the District, this Fund is not incorporated into the government-wide statements.

**C. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the manner listed below and on the following page.

**1. Revenue Recognition**

Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to *Minnesota Statutes* and accounting principles generally accepted in the United States of America. *Minnesota Statutes* include state aid funding formulas for specific years. Federal revenue is recorded in the year in which the related expenditure is made. Other revenue is considered available if collected within 60 days.

**2. Recording of Expenditures**

Expenditures are generally recorded when a liability is incurred. The exceptions to this general rule are that interest and principal expenditures in the Debt Service Fund, compensated absences, and claims and judgments are recognized when payment is due.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus and Basis of Accounting (Continued)**

**2. Recording of Expenditures (Continued)**

The District applies restricted resources first when an expenditure is incurred for a purpose for which both restricted and unrestricted fund balances are available. Further, the District will strive to spend resources from fund balance classifications in the following order (first to last): restricted, committed, assigned, and unassigned, with the exception that restricted, committed, or assigned fund balance spending may be deferred and unassigned resources spent first if fund balances need to be preserved to facilitate future expenditure plans.

**Description of Funds:**

**Major Funds:**

General Fund – This fund is the basic operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – This fund is used to account for the accumulation of resources for, and payment of, general obligation (G.O.) bond and state loan principal, interest, and related costs.

**Nonmajor Funds:**

Food Service Special Revenue Fund – This fund is used to account for food service revenues and expenditures. Local, state, and federal revenues are received in this fund to specifically support the Food Service Program.

Community Service Special Revenue Fund – This fund is used to account for services provided to residents in the areas of community education, school readiness, early childhood, and family education, or other similar services. The District receipts property tax and local and state revenues in this Fund that were received for these specific purposes.

Capital Projects Fund – This fund is used to account for financial resources used for the acquisition or construction of major capital facilities authorized by bond issue.

**Fiduciary Fund:**

Private Purpose Trust Fund – The Scholarship Trust Fund is used to account for resources received and held by the District in a trustee capacity to be used in making scholarship awards.

**D. Cash and Investments**

Cash and investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Cash and Investments (Continued)**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments held by investment pools are measured at amortized cost.

Cash and investments at June 30, 2022, were comprised of deposits and shares in the Minnesota School District Liquid Asset Fund (MSDLAF) including certificates of deposit and government securities and shares in the Minnesota Trust (MNTrust) Term Series. MSDLAF and MNTrust securities are valued at amortized cost, which approximates fair value.

*Minnesota Statutes* require all deposits be protected by federal deposit insurance, corporate surety bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds.

*Minnesota Statutes* authorize the District to invest in obligations of the U.S. Treasury, agencies and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, repurchase and reverse repurchase agreements, and commercial paper of the highest quality with a maturity of no longer than 270 days.

In accordance with GASB Statement No. 79, the various MSDLAF and MNTrust securities are valued at amortized cost, which approximates fair value. There are no restrictions or limitations on withdrawals from the MSDLAF or MNTrust. Investments in the MSDLAF MAX must be deposited for a minimum of 14 calendar days with the exception of direct investments of funds distributed by the State of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty and there is a 24 hour hold on all requests for redemptions. MSDLAF+ Term investments have a maturity of 60 days to one year and early withdrawal may result in substantial early redemption penalties. Seven days' notice of redemption is required for withdrawals of investments in the MNTrust Term Series withdrawn prior to the maturity date of that series. A penalty could be assessed as necessary to recoup the Series for any charges, losses, and other costs attributable to the early redemption.

**E. Property Tax Receivable**

Current property taxes receivable are recorded for taxes certified the previous December and collectible in the current calendar year, which have not been received by the District. Delinquent property taxes receivable represents uncollected taxes for the past six years, and is deferred and included in the deferred inflows of resources section of the fund financial statements as unavailable revenue because they are not available to finance the operations of the District in the current year.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**F. Property Taxes Levied for Subsequent Year's Expenditures**

Property taxes levied for subsequent year's expenditures consist principally of property taxes levied in the current year which will be collected and recognized as revenue in the District's following year to properly match those revenues with the budgeted expenditures for which they were levied. This amount is equal to the amount levied by the School Board in December 2021, less various components and their related adjustments as mandated by the state. These portions of that levy were recognized as revenue in fiscal year 2022. The remaining portion of the levy will be recognized when measurable and available.

**G. Inventory**

Inventories of commodities donated directly by the U.S. Department of Agriculture are recorded at market value. Other inventories are stated at cost as determined on a first-in, first-out (FIFO) basis. Inventories are recorded as expenditures when consumed rather than when purchased.

**H. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are recorded as an expenditure at the time of consumption.

**I. Property Taxes**

The District levies its property tax during the month of December. December 28 is the last day the District can certify a tax levy to the County Auditor. Such taxes become a lien on January 1. The property tax is recorded as revenue when it becomes measurable and available. Meeker and Kandiyohi Counties are the collecting agencies for the levy and remit the collections to the District three times a year. The tax levy notice is mailed in March with the first half of the payment due on May 15 and the second half due on October 15. Delinquent collections for November and December are received the following January.

A portion of property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from state sources in the financial statements.

**J. Capital Assets**

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements.

Capital assets are defined by the District as assets with an initial individual cost of more than \$5,000, an estimated useful life in excess of five years, and all computer equipment. Such assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available.

Donated assets are recorded as capital assets at its acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets lives are not capitalized.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**J. Capital Assets (Continued)**

Capital assets are depreciated using the straight-line, half-year convention method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purpose. Useful lives vary from 20 to 50 years for land improvements and buildings and 5 to 15 years for equipment.

Capital assets not being depreciated include land and construction in progress, if any. The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

**K. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has two items that qualify for reporting in this category. Deferred outflows of resources related to pensions is recorded for various estimate differences that will be amortized and recognized over future years. Deferred outflows of resources related to OPEB is recorded for various estimate differences that will be amortized and recognized over future years.

In addition to liabilities, the Statement of Net Position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has four types of items which qualify for reporting in this category. The first item, unavailable revenue from property taxes, arises under a modified accrual basis of accounting and is reported only in the Governmental Funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available. The second item is property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, and is reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the Governmental Funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available. The third item is deferred inflows of resources related to pensions and is recorded on the government-wide statements for various estimate differences that will be amortized and recognized over future years. The fourth item is deferred inflows of resources related to OPEB and is recorded on the government-wide statements for various estimate differences that will be amortized and recognized over future years.

**L. Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**L. Long-Term Obligations (Continued)**

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**M. Compensated Absences**

District employees earn vacation leave at various rates based on their classification. Vacation must be used prior to June 30 of each year. Upon voluntary termination of employment, certain noncertified staff are entitled to payment for any unused vacation days accrued.

District regular employees are entitled to sick leave at various rates based on their classification.

Employees are not compensated for unused sick leave upon termination of employment, unless taken in conjunction with severance pay as described in Note 1.N. sick leave pay is shown as an expenditure in the year paid.

**N. Severance Benefits**

At the time of retirement, each qualifying teacher who has been with the District for ten years shall receive \$40 per day for accumulated sick leave to be paid to the employee's health care savings plan. The maximum number of sick leave days that may be accrued is 140. Therefore, the maximum payout per employee is \$5,600.

Educational support staff and noncertified employees who have been with the District for ten years are paid \$60 a day to a maximum of \$8,400, respectively, based on 140 days of accumulated sick leave.

Full-time administrators who have completed at least 15 years of full-time administration and are employed with the District for at least ten years are eligible to receive severance pay. Administrators will be paid in cash for sick leave balances up to 140 days at \$125 per day, not to exceed \$21,000. Administrators will also receive \$125 per day for accumulated sick leave upon their termination with a maximum of \$21,000.

**O. Post Employment Severance and Health Benefits**

Full-time teachers hired prior to July 1, 2001, who have completed at least 15 years of full-time teaching and are employed with the District for at least 15 years and are positioned on the BA+10 teaching lane or higher, shall be eligible for severance pay. Teachers will be paid one payment to a health care savings plan not to exceed \$20,000. There are different rates of pay based on whether the teacher has been with the District for 15 or 20 years or more. Beginning July 1, 2002, tenured teachers who are regularly employed are eligible to participate in a 403(b) matching contribution plan. Yearly contributions made by the District to an individual's 403(b) plan will be deducted from the payout mentioned above with any balance remaining due to the eligible teacher upon retirement.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**O. Post Employment Severance and Health Benefits (Continued)**

Teachers and administrators will also receive an additional one-time payment of \$2,500 to the employee's health care savings plan from the District at the time of retirement.

**P. Pensions**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015.

**Q. Risk Management**

The District is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ending June 30, 2022.

**R. Fund Equity**

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purpose for which amounts in these funds can be spent.

- **Nonspendable Fund Balances** – These are amounts that cannot be spent because they are not in spendable form as they are legally or contractually required to be maintained intact and include inventory and prepaid items.
- **Restricted Fund Balances** – These are subject to externally enforceable legal restrictions.
- **Committed Fund Balances** – These are amounts comprised of unrestricted funds used for a specific purpose pursuant to constraints imposed by formal action of the School Board and that remain binding unless removed by the School Board by subsequent formal action.
- **Assigned Fund Balances** – The School Board delegates the Superintendent and Business Manager the power to assign balances for specific purposes.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**R. Fund Equity (Continued)**

- Unassigned Fund Balances – These are amounts that have not been restricted, committed, or assigned to a specific purpose in the General Fund. Other funds may also report a negative unassigned fund balance if the total nonspendable, restricted, and committed fund balances exceed the total net resources of that fund.
- Minimum Fund Balance Policy – the District will strive to maintain a minimum General Fund balance of 20% of the annual budget.

**S. Net Position**

Net position represents the difference between assets and deferred outflows of resources; and liabilities and deferred inflows of resources in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statement when there are limitations on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

**T. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue and expenditures/expense during the reporting period. Actual results could differ from those estimates.

**U. Budgetary Information**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to July 1, the School Superintendent submits to the School Board, a proposed operating budget for the year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
2. The Superintendent is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the School Board.
3. Formal budgetary integration is employed as a management control device during the year for the General and Special Revenue Funds. Formal budgetary integration is not required for Debt Service Funds because effective budgetary control is alternatively achieved through general obligation bond indenture provisions.
4. Budgets for the General, Special Revenue, and Debt Service Funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
5. Budgets are as originally adopted or as amended by the School Board. Budgeted expenditure appropriations lapse at year-end.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 2 – DEPOSITS AND INVESTMENTS**

**A. Deposits**

In accordance with applicable *Minnesota Statutes*, the District maintains deposits at depository banks authorized by the School Board.

Custodial Credit Risk – Deposits: As of June 30, 2022, the District's bank balances were not exposed to custodial credit risk because they were fully insured through FDIC or collateralized with securities held by the pledging financial institution's trust department or agent and in the District's name.

As of June 30, 2022, the District had the following deposits:

Deposits	\$ 1,237,862
Certificates of deposit	<u>39,087</u>
Total deposits	<u><u>\$ 1,276,949</u></u>

**B. Investments**

As of June 30, 2022, the District had the following investments:

	Fair Value	1 Year or Less	1-2 Years	3-5 Years	6-10 Years	S&P Ratings
MSDLAF + Liquid Class	\$ 237,305	\$ 237,305	\$ -	\$ -	\$ -	AAAm
MSDLAF + MAX Class	3,778,278	3,778,278	-	-	-	AAAm
Negotiable certificates of deposit	309,239	49,067	144,676	115,496	-	NR
Money markets	<u>16,608</u>	<u>16,608</u>	<u>-</u>	<u>-</u>	<u>-</u>	NR
Total investments	<u><u>\$ 4,341,430</u></u>	<u><u>\$ 4,081,258</u></u>	<u><u>\$ 144,676</u></u>	<u><u>\$ 115,496</u></u>	<u><u>\$ -</u></u>	

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. The District's investment policy requires their investments be rated "A" or better for any security which is a federal obligation of any state or local government and "AA" or better for any security which is a revenue obligation of any state or local government as required by *Minnesota Statutes* 118A.04. As of June 30, 2022, the District's investments were rated as shown in the table above.

Custodial Credit Risk – Deposits: For deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District has a deposit policy that requires the District's deposits be collateralized as required by *Minnesota Statutes* 118.03 for an amount exceeding Federal Deposit Insurance Corporation (FDIC), SAIF, BIF, or FCUA coverage.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)**

**B. Investments (Continued)**

**Interest Rate Risk:** This is the risk that market value of securities will fall due to the changes in market interest rates. The District's investment policy states the District should manage their interest rates in a manner to attain a market rate of return through various economic and budgetary cycles and taking into account constraints on risk and cash flow requirements.

**Concentration of Credit Risk:** This is the risk of loss attributed to the magnitude of an investment in a single issuer. The District's policy states the District shall diversify its investments to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions, or maturities. The District's investments were not exposed to concentration of credit risk as none of their investments exceeded 5% of their total investments.

**Custodial Credit Risk – Investments:** For an investment, this is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy requires the District's investments be held in third-party safekeeping by an institution or securities broker-dealer defined in *Minnesota Statutes* 118A.06. The District will receive a safekeeping receipt with information pertinent to identifying the securities held with the third party agent.

The District has the following recurring fair value measurements as of June 30, 2022:

- \$3,778,278 are in money market mutual funds and local government investment pools and are quoted at net asset value (NAV).
- \$325,847 are valued using a quoted market prices (Level 1 inputs)

The following is a summary of total deposits and investments:

Deposits (Note 3.A.)	\$ 1,276,949
Petty cash	2,050
Investments	<u>4,341,430</u>
Total deposits and investments	<u><u>\$ 5,620,429</u></u>

Deposits and investments are presented in the June 30, 2022, basic financial statements as follows:

Statement of Net Position	
Cash and investments	\$ 5,287,582
Statement of Fiduciary Net Position	
Cash and investments	<u>332,847</u>
Total	<u><u>\$ 5,620,429</u></u>

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 3 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2022, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 248,774	\$ -	\$ -	\$ 248,774
Construction in progress	20,090,823	824,369	20,858,171	57,021
Total capital assets not Being depreciated	<u>20,339,597</u>	<u>824,369</u>	<u>20,858,171</u>	<u>305,795</u>
Capital assets being depreciated				
Improvements other than buildings	7,541,835	-	-	7,541,835
Buildings and improvements	18,999,424	20,490,132	-	39,489,556
Furniture and equipment	3,984,599	532,102	-	4,516,701
Vehicles	120,815	-	-	120,815
Total capital assets being depreciated	<u>30,646,673</u>	<u>21,022,234</u>	<u>-</u>	<u>51,668,907</u>
Less accumulated depreciation for				
Improvements other than buildings	1,002,418	343,019	-	1,345,437
Buildings and improvements	10,417,381	559,043	-	10,976,424
Furniture and equipment	2,526,374	186,510	-	2,712,884
Vehicles	101,641	4,429	-	106,070
Total accumulated depreciation	<u>14,047,814</u>	<u>1,093,001</u>	<u>-</u>	<u>15,140,815</u>
Total capital assets being depreciated, net	<u>16,598,859</u>	<u>19,929,233</u>	<u>-</u>	<u>36,528,092</u>
Governmental activities, capital assets, net	<u>\$ 36,938,456</u>	<u>\$ 20,753,602</u>	<u>\$ 20,858,171</u>	<u>\$ 36,833,887</u>

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 3 – CAPITAL ASSETS (CONTINUED)**

Depreciation expense of \$1,093,001 for the year ended June 30, 2022, was charged to the following governmental functions:

Elementary and secondary regular instruction	43,555
Vocational instruction	402
Instructional support services	16,689
Pupil support services	1,798
Sites and buildings	718,799
Food service	7,343
Community education and services	202
Unallocated	<u>303,825</u>
Total depreciation expense	<u><u>\$ 1,093,001</u></u>

**NOTE 4 – LONG-TERM DEBT**

**A. Components of Long-Term Liabilities**

	Issue Date	Interest Rates	Original Issue	Final Maturity	Principal Outstanding	Due Within
Long-term liabilities						
G.O. bonds						
2017 long term facilities						
maintenance bonds	10/19/17	2.00-3.00%	\$ 1,405,000	2/1/2028	\$ 885,000	\$ 140,000
2018A school building						
bonds	12/27/18	3.00-3.50%	9,910,000	2/1/2039	9,100,000	240,000
2019A school building						
bonds	02/21/19	3.00-5.00%	5,225,000	2/1/2032	4,535,000	325,000
2020A facilities						
maintenance and tax						
abatement bonds	04/16/20	2.20-4.00%	4,230,000	2/1/2040	<u>3,950,000</u>	<u>115,000</u>
Total G.O. bonds					18,470,000	820,000
Unamortized bond premium					503,559	-
Compensated absences					<u>735,897</u>	<u>148,969</u>
Total long-term liabilities					<u><u>\$ 19,709,456</u></u>	<u><u>\$ 968,969</u></u>

The long-term liabilities listed above were issued to finance acquisition of capital assets and to show the projected compensated absences due. Capital leases are liquidated from the General Fund. Other long-term liabilities, such as compensated absences, are also typically liquidated through the General Fund.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 4 – LONG-TERM DEBT (CONTINUED)**

**B. Minimum Debt Payments for Bonds**

Minimum annual principal and interest payments required to retire bond and loan liabilities:

Year Ending June 30,	G.O. Bonds		
	Principal	Interest	Total
2023	\$ 820,000	\$ 611,695	\$ 1,431,695
2024	860,000	580,145	1,440,145
2025	895,000	546,745	1,441,745
2026	930,000	511,670	1,441,670
2027	965,000	474,583	1,439,583
2028-2032	4,830,000	1,908,250	6,738,250
2033-2037	5,480,000	1,139,906	6,619,906
2038-2041	3,690,000	238,325	3,928,325
Total	<u>\$ 18,470,000</u>	<u>\$ 6,011,319</u>	<u>\$ 24,481,319</u>

**C. Changes in Long-Term Liabilities**

	Beginning Balance	Additions	Reductions	Ending Balance
Long-term liabilities				
G.O. bonds	\$ 19,260,000	\$ -	\$ 790,000	\$ 18,470,000
Unamortized premium	552,562	-	49,003	503,559
Capital lease payable	6,292	-	6,292	-
Compensated absences payable	323,917	560,949	148,969	735,897
Total long-term liabilities	<u>\$ 20,142,771</u>	<u>\$ 560,949</u>	<u>\$ 994,264</u>	<u>\$ 19,709,456</u>

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 5 – FUND BALANCES/NET POSITION**

Certain portions of fund balance are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities, or as required by other outside parties.

**A. Fund Balance**

Fund balances are classified as follows to reflect the limitations and restrictions of the respective funds.

	General Fund	Debt Service	Nonmajor Funds	Total
Nonspendable				
Inventory	\$ -	\$ -	\$ 8,475	\$ 8,475
Prepaid items	38,822	-	-	38,822
Total nonspendable	38,822	-	8,475	47,297
Restricted/reserved for				
Student Activities	169,275	-	-	169,275
Scholarships	32,334	-	-	32,334
Staff Development	-	-	-	-
Operating Capital	374,543	-	-	374,543
Gifted and Talented	-	-	-	-
Basic Skills	-	-	-	-
Achievement and Integration	-	-	-	-
Safe Schools Levy	-	-	-	-
Basic Skills Extended Time	-	-	-	-
Long-Term Facilities Maintenance	301,717	-	31,395	333,112
Medical Assistance	104,582	-	-	104,582
Community Education	-	-	100,633	100,633
Early Childhood and Family Education	-	-	82,432	82,432
School Readiness	-	-	34,378	34,378
Community Service	-	-	97,038	97,038
Food Service	-	-	536,559	536,559
Debt Service	-	272,226	-	272,226
Capital Projects	-	-	98,363	98,363
Total Restricted/reserved	982,451	272,226	980,798	2,235,475
Unassigned	2,558,627	-	-	2,558,627
Total fund balance	<u>\$ 3,579,900</u>	<u>\$ 272,226</u>	<u>\$ 989,273</u>	<u>\$ 4,841,399</u>

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 5 – FUND BALANCES/NET POSITION (CONTINUED)**

**A. Fund Balance (Continued)**

Nonspendable for Inventory – This balance represents a portion of the fund balance that is not available since the amounts have already been spent on inventory.

Nonspendable for Prepaid Items – This balance represents a portion of the fund balance that is not available since the amounts have already been spent by the District on expenses for the next year.

Restricted/Reserved for Student Activities – This balance represents available resources to be used for the extracurricular activity funds raised by the students.

Restricted/Reserved for Scholarships – This balance represents available resources for the scholarship funds.

Restricted/Reserved for Operating Capital – This balance represents available resources in the General Fund to be used to purchase equipment and facilities.

Restricted/Reserved for Long-Term Facilities Maintenance (LTFM) – This balance represents available resources to be used for LTFM projects in accordance with the 10-year plan (*Minnesota Statutes* 123B.595, subd. 12).

Restricted/Reserved for Medical Assistance – This balance represents available resources to be used for medical assistance expenditures (*Minnesota Statutes* 125A.21, subd. 3).

Restricted/Reserved for Community Education – This balance represents the resources available to provide programming such as: nonvocational, recreational and leisure time activities, programs for adults with disabilities, noncredit summer programs, adult basic education programs, youth development and youth service programming, early childhood and family education and extended day programs.

Restricted/Reserved for Early Childhood and Family Education – This balance represents the resources available to provide for services for early childhood and family education programming.

Restricted/Reserved for School Readiness – This balance represents the resources available to provide for services for school readiness programs (*Minnesota Statutes* 124D.16).

Restricted for Community Service – This balance represents the positive fund balance of the Community Service Fund.

Restricted/Reserved for Food Service – This balance represents the positive fund balance of the Food Service Fund.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 5 – FUND BALANCES/NET POSITION (CONTINUED)**

**A. Fund Balance (Continued)**

Restricted/Reserved for Debt Service – This balance represents the positive fund balance of the Debt Service Fund.

Restricted/Reserved for Capital Projects – This balance represents the remaining funds available from the school building bonds to be used for the approved capital projects.

**B. Net Position**

Restricted net position is comprised of the total positive General Fund restricted fund balance plus the positive fund balances of the Food Service, Community Service, and Debt Service Funds.

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE**

The District participates in various pension plans. Total pension expense for the year ended June 30, 2022, was \$102,310. The components of pension expense are noted in the following plan summaries.

The General Fund typically liquidates the liability related to the pensions.

**Teachers Retirement Association**

**A. Plan Description**

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with *Minnesota Statutes*, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools and certain TRA-covered educational institutions maintained by the state are required to be TRA members (except those teachers employed by St. Paul Schools or Minnesota State Colleges and Universities). Educators first hired by Minnesota State may elect either TRA coverage or coverage through the Defined Contribution Plan (DCR) administered by the State of Minnesota.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers Retirement Association (Continued)**

**B. Benefits Provided**

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by *Minnesota Statute* and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described below.

*Tier I Benefits*

Tier I	Step Rate Formula	Percentage
Basic	First ten years of service	2.2% per year
	All years after	2.7% per year
Coordinated	First ten years if service years are up to July 1, 2006	1.2% per year
	First ten years if service years are July 1, 2006, or after	1.4% per year
	All other years of service if service years are up to July 1, 2006	1.7% per year
	All other years of service if service years are July 1, 2006, or after	1.9% per year

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- 3% per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers Retirement Association (Continued)**

**A. Benefits Provided (Continued)**

*Tier II Benefits*

For years of service prior to July 1, 2006, a level formula of 1.7% per year for coordinated members and 2.7% per year for basic members is applied. For years of service July 1, 2006, and after, a level formula of 1.9% per year for Coordinated members and 2.7% for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under *Minnesota Statute*. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

**B. Contribution Rate**

Per *Minnesota Statutes*, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ended June 30, 2020, June 30, 2021, and June 30, 2022, were:

	June 30, 2020		June 30, 2021		June 30, 2022	
	<u>Employee</u>	<u>Employer</u>	<u>Employee</u>	<u>Employer</u>	<u>Employee</u>	<u>Employer</u>
Basic	11.0%	11.92%	11.0%	12.13%	11.0%	12.43%
Coordinated	7.5%	7.92%	7.5%	8.13%	7.5%	8.43%

The following is a reconciliation of employer contributions in TRA's ACFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations. Amounts are reported in thousands.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers Retirement Association (Continued)**

**C. Contribution Rate (Continued)**

Employer contributions reported in TRA's ACFR Statement of Changes in Fiduciary Net Position	\$ 448,829
Add employer contributions not related to future contribution efforts	379
Deduct TRA's contributions not included in allocation	<u>(538)</u>
Total employer contributions	448,670
Total non-employer contributions	<u>37,840</u>
Total contributions reported in Schedule of Employer and Non-Employer Allocations	<u><u>\$ 486,510</u></u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers Retirement Association (Continued)**

**C. Actuarial Assumptions**

The total pension liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

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**Key Methods and Assumptions Used in Valuation of Total Pension Liability**

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**Actuarial Information**

Valuation date	July 1, 2021
Measurement date	June 30, 2021
Experience study	June 5, 2019 (demographic assumptions) November 6, 2017 (economic assumptions)
Actuarial cost method	Entry Age Normal
Actuarial assumptions	
Investment rate of return	7.00%
Price inflation	2.50%
Wage growth rate	2.85% before July 1, 2028, and 3.25% thereafter
Projected salary increase	2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% thereafter
Cost of living adjustment	1.0% for January 2020 through January 2023, then increasing by 0.1% each year up to 1.5% annually.

**Mortality Assumptions**

Pre-retirement	RP 2014 white collar employee table, male rates set back five years and female rates set back seven years. Generational projection uses the MP 2015 scale.
Post-retirement	RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projections uses the MP 2015 scale.
Post-disability	RP 2014 disabled retiree mortality table, without adjustment.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers Retirement Association (Continued)**

**D. Actuarial Assumptions (Continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	35.5 %	5.10 %
International equity	17.5	5.30
Fixed income	20.0	0.75
Private markets	25.0	5.90
Unallocated Cash	2.0	0.00
	<hr/>	
Total	100.0 %	

The TRA actuary has determined the average of the expected remaining services lives of all members for fiscal year 2022 is six years. The "Difference Between Expected and Actual Experience," "Changes of Assumptions," and "Changes in Proportion" use the amortization period of six years in the schedule presented. The amortization period for "Net Difference between Projected and Actual Investment Earnings on Pension Plan Investments" is over a period of five years as required by GASB 68.

Changes in actuarial assumptions since the 2020 valuation:

- The investment return assumption was changed from 7.5% to 7.0%.

**D. Discount Rate**

The discount rate used to measure the total pension liability was 7.0%. The discount rate used to measure the total pension liability at the prior measurement date was 7.5%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal 2020 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers Retirement Association (Continued)**

**E. Net Pension Liability**

On June 30, 2022, the District reported a liability of \$3,575,436 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis, and Minneapolis School District. District proportionate share was 0.0817% at the end of the measurement period and 0.0798% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of net pension liability	\$ 3,575,436
State's proportionate share of the net pension liability associated with the District	301,580

For the year ended June 30, 2022, the District recognized pension expense of \$83,286. Included in this amount, the District recognized (\$3,377) as pension expense for the support provided by direct aid.

At June 30, 2022, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 94,587	\$ 101,816
Net difference between projected and actual earnings on plan investments	-	3,009,792
Changes of assumptions	1,310,179	3,329,087
Changes in proportion	239,256	167,561
Contributions to TRA subsequent to the measurement date	444,175	-
Total	<u>\$ 2,088,197</u>	<u>\$ 6,608,256</u>

The \$444,175 reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a reduction of net pension liability in the year ended June 30, 2023.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers Retirement Association (Continued)**

**F. Net Pension Liability (Continued)**

Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense Amount
2023	\$ (2,397,581)
2024	(1,842,625)
2025	(461,126)
2026	(538,674)
2027	275,772
Total	<u>\$ (4,964,234)</u>

**F. Pension Liability Sensitivity**

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0% as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percent lower (6.0%) and 1 percent higher (8.0%) than the current rate.

District proportionate share of NPL		
1% decrease In Discount Rate (6.50%)	Current In Discount Rate (7.50%)	1% increase In Discount Rate (8.50%)
\$ 7,222,555	\$ 3,575,436	\$ 584,508

The District's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis, and Minneapolis School District.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Teachers Retirement Association (Continued)**

**H. Pension Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That can be obtained at [www.MinnesotaTRA.org](http://www.MinnesotaTRA.org), or by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000, or by calling (651) 296-2409 or (800) 657-3669.

**Public Employees' Retirement Association**

**A. Plan Description**

The District participates in the following cost-sharing multiple-employer defined benefit pension plans administered by PERA. PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code.

**General Employees Retirement Plan**

The General Employees Retirement Plan covers certain full time and part time employees of the District. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

**B. Benefits Provided**

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

**General Employees Plan Benefits**

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1 the annuity accrual rate for a Coordinated Plan member is 1.2% for each of the first 10 years of service 1.7% for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7% for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**B. Benefits Provided (Continued)**

General Employees Plan Benefits (Continued)

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50% of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1.0% and a maximum of 1.5%. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

**C. Contributions**

*Minnesota Statutes* Chapter 353 set the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.5% of their annual covered salary in fiscal year 2022 and the District was required to contribute 7.5% for Coordinated Plan members. The District's contributions to the General Employees Fund for the year ended June 30, 2022, were \$19,024. The District's contributions were equal to the required contributions as set by state statute.

**D. Pension Costs**

General Employees Fund Pension Costs

At June 30, 2022, the District reported a liability of \$1,050,530 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$32,016.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**D. Pension Costs (Continued)**

General Employees Fund Pension Costs (Continued)

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020, through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. The District's proportionate share was 0.0246% at the end of the measurement period and 0.0242% for the beginning of the period.

District's proportionate share of net pension liability	\$ 1,050,530
State of Minnesota's proportionate share of the net pension liability associated with the District	<u>32,016</u>
Total	<u><u>\$ 1,082,546</u></u>

For the year ended June 30, 2022, the District recognized pension expense of \$19,024 for its proportionate share of the General Employees Plan's pension expense. Included in this amount, the District recognized \$2,583 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At June 30, 2022, the District reported its proportionate share of deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 6,245	\$ 32,089
Changes in actuarial assumptions	641,432	22,740
Difference between projected and actual investments earnings	-	910,757
Change in proportion	29,043	-
Contributions paid to PERA subsequent to the measurement date	<u>148,801</u>	<u>-</u>
Total	<u><u>\$ 825,521</u></u>	<u><u>\$ 965,586</u></u>

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**D. Pension Costs (Continued)**

General Employees Fund Pension Costs (Continued)

The \$148,801 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense Amount
2023	\$ (33,203)
2024	(4,743)
2025	(2,768)
2026	(248,152)
Total	<u>\$ (288,866)</u>

**E. Long-Term Expected Return on Investment**

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Final Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	33.5 %	5.10 %
International stocks	16.5	5.30
Fixed income	25.0	0.75
Private markets	25.0	5.90
Total	<u>100 %</u>	

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**F. Actuarial Methods and Assumptions**

The total pension liability in the June 30, 2021, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.5%. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.5% was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25% for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25% for the General Employees.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25% after one year of service to 3.0% after 29 years of service and 6.0% per year thereafter.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020, actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2021:

**General Employees Fund**

**Changes in Actuarial Assumptions:**

- The investment return and single discount rates were changed from 7.5% to 6.5% for financial reporting purposes.
- The mortality improvement scale was changed from scale MP-2019 to scale MP-2020.

**Changes in Plan Provisions**

- There have been no changes since the previous valuation

**G. Discount Rate**

The discount rate used to measure the total pension liability in 2021 was 6.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in *Minnesota Statutes*. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**H. Pension Liability Sensitivity**

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate (6.5%)	Current Discount Rate (7.5%)	1% Increase in Discount Rate (8.5%)
District's proportionate share of the PERA net pension liability	\$ 2,142,545	\$ 1,050,530	\$ 154,465

**I. Pension Plan Fiduciary Net Position**

Detailed information about the General Employees Fund's fiduciary net position is available in a separately-issued PERA financial report that includes the financial statements and required supplementary information. That report may be obtained on the Internet at [www.mnpera.org](http://www.mnpera.org).

**NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN**

**A. Plan Description**

The District's defined benefit OPEB plan provides a single-employer defined benefit health care plan to eligible retirees. The plan offers medical coverage and dental coverage. Medical coverage is administered by Blue Cross Blue Shield. It is the District's policy to periodically review its medical coverage and to obtain requests for proposals in order to provide the most favorable benefits and premiums for District employees and retirees. No assets are accumulated in a trust.

**B. Benefits Provided**

Teachers who apply for early retirement shall remain eligible to receive certain health insurance benefits until the end of the school year in which the teacher becomes Medicare eligible. Full vesting of such amounts occurs upon attaining 56 years of age. Benefits are partially or fully paid on behalf of certain retired District employees meeting age and service requirements.

In addition, the District provides certain classes of employees retiring at age 55 with 10-25 years of service a contribution to a Minnesota State Retirement System Health Care Savings Plan account in the amount of \$20,000 to \$30,000 less total contributions made to the account prior to retirement. Teachers and administrators will also receive an additional one-time payment of \$2,500 to the employee's health care savings plan.

The General Fund, Food Service Fund, and Community Service Fund typically liquidate the liability related to OPEB.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)**

**C. Contributions**

Retirees contribute to the health care plan at the same rate as District employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the District, based on the contract terms with Blue Cross Blue Shield. The required contributions are based on projected pay-as-you-go financing requirements. For fiscal year 2022, the District contributed \$75,130 to the plan.

**D. Members**

As of July 1, 2021, the following were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	8
Active employees	99
	<hr/>
Total	107
	<hr/> <hr/>

**E. Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of July 1, 2021, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

**Key Methods and Assumptions Used in Valuation of Total OPEB Liability**

---

Discount Rate	2.10%
Salary Increases	Service graded table
Inflation	2.00%
Healthcare cost trend increases	6.5% as of July 1, 2021 grading to 5.00% over 6 years and then to 4.00% over 48 years
Mortality Assumption	Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2020 Generational Improvement Scale

The actuarial assumptions used in the July 1, 2021, valuation were based on the results of the Teacher Retirement Association of Minnesota actuarial experience study measured as of that same date.

Changes in actuarial assumptions since the 2020 valuation:

- The health care trend rates were changed to better anticipate short term and long term medical increases.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)**

**E. Actuarial Assumptions (Continued)**

- The mortality tables were updated from the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2020 Generational Improvement Scale.
- The salary increase rates for non-teachers were updated to reflect the latest experience study.
- The withdrawal rates were updated to reflect the latest experience study.
- The inflation rate was changed from 2.50% to 2.00%.
- The discount rate was changed from 2.40% to 2.10%.

The discount rate used to measure the total OPEB liability was 2.1% using the 20-year municipal bond yield.

**F. Total OPEB Liability**

The District's total OPEB liability of \$695,430 was measured as of July 1, 2021, and was determined by an actuarial valuation as of the same date.

Changes in the total OPEB liability are as follows:

	<u>Total OPEB Liability</u>
Balances at July 1, 2021	<u>\$ 677,366</u>
Changes for the year	
Service cost	49,346
Interest cost	16,864
Differences between expected and actual economic experience	(50,792)
Changes in assumptions	17,796
Plan changes	33,253
Benefit payments	<u>(48,403)</u>
Net changes	<u>18,064</u>
Balances at June 30, 2022	<u><u>\$ 695,430</u></u>

Changes of assumptions and other inputs reflect a change in the discount rate from 2.40% to 2.10%.

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)**

**G. OPEB Liability Sensitivity**

The following presents the District's total OPEB liability calculated using the discount rate of 2.10% as well as the liability measured using 1% lower and 1% higher than the current discount rate.

Total OPEB Liability		
1% Decrease In Discount Rate (1.10%)	Current Discount Rate (2.10%)	1% Increase In Discount Rate (3.10%)
\$ 727,182	\$ 695,430	\$ 663,768

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower and 1% higher than the current healthcare cost trend rates.

Total OPEB Liability		
1% decrease (5.5% decreasing to 3.0%)	Current (6.5% decreasing to 4.0%)	1% increase (7.5% decreasing to 5.0%)
\$ 647,491	\$ 695,430	\$ 752,184

**H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2022, the District recognized OPEB expense of \$99,550. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Liability losses/gains	\$ 21,083	\$ 44,443
Changes of assumptions	29,403	11,558
Subsequent Contributions	75,130	-
Total	<u>\$ 125,616</u>	<u>\$ 56,001</u>

**Independent School District No. 2396**  
**Notes to Basic Financial Statements**

**NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)**

**H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources  
Related to OPEB (Continued)**

The \$75,130 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>Total</u>
2023	\$ 87
2024	87
2025	87
2026	87
2027	87
Therafter	<u>(5,950)</u>
Total	<u><u>\$ (5,515)</u></u>

**NOTE 10 – GASB STANDARDS ISSUED BUT NOT YET IMPLEMENTED**

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* establishes that a Subscription-Based Information Technology Arrangement (SBITA) results in a right-to-use subscription asset and a corresponding liability. Under this statement, a governmental entity generally should recognize a right-to-use subscription asset – an intangible asset – and a corresponding subscription liability. This statement will be effective for the year ending June 30, 2023.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**Independent School District No. 2396**  
**Schedule of Changes in Total OPEB Liability**  
**and Related Ratios**

	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022
Total OPEB Liability					
Service cost	\$ 42,603	\$ 43,881	\$ 38,122	\$ 43,602	\$ 49,346
Interest cost	27,398	26,941	25,397	21,107	16,864
Differenced between expected and actual experience	-	-	33,737	-	(50,792)
Changes of assumptions	-	-	(18,497)	18,444	17,796
Changes of benefit terms	-	-	(42,943)	-	-
Benefit payments	(77,201)	(92,382)	(128,883)	(85,461)	(48,403)
Other changes	-	-	-	-	33,253
Net change in total OPEB liability	(7,200)	(21,560)	(93,067)	(2,308)	18,064
Beginning of year	801,501	794,301	772,741	679,674	677,366
End of year	<u>\$ 794,301</u>	<u>\$ 772,741</u>	<u>\$ 679,674</u>	<u>\$ 677,366</u>	<u>\$ 695,430</u>
Covered payroll	\$ 5,015,609	\$ 5,166,077	\$ 5,293,131	\$ 5,451,925	\$ 5,907,881
Total OPEB liability as a percentage of covered payroll	15.84%	14.96%	12.84%	12.42%	11.77%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Independent School District No. 2396**  
**Schedule of District's and Non-Employer Proportionate Share**  
**of Net Pension Liability - General Employees Fund Retirement Fund**  
**Last Ten Years**

For Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of State of Minnesota's Proportionated Share of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability and District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.0234%	\$ 1,099,215	\$ -	\$ 1,099,215	\$ 1,228,676	89.5%	78.8%
2016	0.0227%	1,176,432	-	1,176,432	1,321,453	89.0%	78.2%
2017	0.0254%	2,062,354	26,902	2,089,256	1,573,347	131.1%	68.9%
2018	0.0241%	1,538,528	19,311	1,557,839	1,549,827	99.3%	75.9%
2019	0.0238%	1,320,326	43,343	1,363,669	1,601,947	82.4%	79.5%
2020	0.0238%	1,315,849	40,832	1,356,681	1,681,040	78.3%	80.2%
2021	0.0242%	1,450,901	44,837	1,495,738	1,727,427	84.0%	79.1%
2022	0.0246%	1,050,530	32,016	1,082,546	1,770,027	59.4%	87.0%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Schedule of District's and Non-Employer Proportionate Share**  
**of Net Pension Liability - TRA Retirement Fund**  
**Last Ten Years**

For Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of State of Minnesota's Proportionated Share of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability and District's Share of the State of Minnesota's Share of the Net Pension of Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.0853%	\$ 3,930,563	\$ 276,508	\$ 4,207,071	\$ 3,894,359	100.9%	81.5%
2016	0.0813%	5,029,209	617,068	5,646,277	4,172,093	120.5%	76.8%
2017	0.0823%	19,630,514	1,971,245	21,601,759	4,282,040	458.4%	44.9%
2018	0.0832%	16,608,229	1,604,713	18,212,942	4,479,080	370.8%	51.6%
2019	0.0845%	5,307,391	498,435	5,805,826	4,666,240	113.7%	78.1%
2020	0.0816%	5,201,201	460,180	5,661,381	4,632,374	112.3%	78.2%
2021	0.0798%	5,895,731	494,151	6,389,882	4,635,619	127.2%	75.5%
2022	0.0817%	3,575,436	301,580	3,877,016	4,890,972	73.1%	86.6%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Independent School District No. 2396**  
**Schedule of District Contributions**  
**General Employees Fund Retirement Fund**  
**Last Ten Years**

Fiscal Year Ending June 30,	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$ 89,079	\$ 89,079	\$ -	\$ 1,228,676	7.25%
2015	99,109	99,109	-	1,321,453	7.50%
2016	118,001	118,001	-	1,573,347	7.50%
2017	116,237	116,237	-	1,549,827	7.50%
2018	120,146	120,146	-	1,601,947	7.50%
2019	126,078	126,078	-	1,681,040	7.50%
2020	129,557	129,557	-	1,727,427	7.50%
2021	132,752	132,752	-	1,770,027	7.50%
2022	148,801	148,801	-	1,984,013	7.50%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Schedule of District Contributions**  
**TRA Retirement Fund**  
**Last Ten Years**

Fiscal Year Ending June 30,	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$ 272,605	\$ 272,605	\$ -	\$ 3,894,359	7.00%
2015	312,907	312,907	-	4,172,093	7.50%
2016	321,153	321,153	-	4,282,040	7.50%
2017	335,931	335,931	-	4,479,080	7.50%
2018	349,968	349,968	-	4,666,240	7.50%
2019	357,156	357,156	-	4,632,374	7.71%
2020	367,141	367,141	-	4,635,619	7.92%
2021	397,636	397,636	-	4,890,972	8.13%
2022	444,175	444,175	-	5,268,980	8.43%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Independent School District No. 2396**  
**Notes to the Required Supplementary Information**

**TRA Retirement Fund**

**2021 Changes**

Changes in Actuarial Assumptions

- The investment return assumption was changed from 7.5% to 7.0%.

**2020 Changes**

Changes in Actuarial Assumptions

- Assumed termination rates were changed to more closely reflect actual experience.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back five years and female rates set back seven years. Generational projection uses the MP 2015 scale.
- Assumed form of annuity election proportions were changed to more closely reflect actual experience for female retirees.

**2019 Changes**

Changes in Actuarial Assumptions

- None

**2018 Changes**

Changes in Actuarial Assumptions

- The discount rate was increased to 7.5% from 5.12%.
- The cost of living adjustment (COLA) was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019, and ending July 1, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to 0.0% beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers was reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

**Independent School District No. 2396**  
**Notes to the Required Supplementary Information**

**TRA Retirement Fund (Continued)**

**2017 Changes**

Changes in Actuarial Assumptions

- The discount rate was increased to 5.12% from 4.66%.
- The cost of living adjustment (COLA) was assumed to increase from 2.0% annually to 2.5% annually on July 1, 2045.
- The COLA was not assumed to increase to 2.5% but remain at 2.0% for all future years.
- Adjustments were made to the combined service annuity loads. The active load was reduced from 1.4% to 0.0%, the vested inactive load increased from 4.0% to 7.0% and the non-vested inactive load increased from 4.0% to 9.0%.
- The investment return assumption was changed from 8.0% to 7.5%.
- The price inflation assumption was lowered from 2.75% to 2.5%.
- The payroll growth assumption was lowered from 2.5% to 3.0%.
- The general wage growth assumption was lowered from 3.5% to 2.85% for ten years followed by 3.25% thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.

**2016 Changes**

Changes in Actuarial Assumptions

- The discount rate was decreased to 4.66% from 8.0%.
- The COLA was not assumed to increase for funding or the GASB calculation. It remained at 2% for all future years.
- The price inflation assumption was lowered from 3% to 2.75%.
- The general wage growth and payroll growth assumptions were lowered from 3.75% to 3.5%.
- Minor changes as some durations for the merit scale of the salary increase assumption.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP 2015 scale.
- The post-retirement mortality assumption was changed to the RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP 2015 scale.
- The post-disability mortality assumption was changed to the RP 2014 disabled retiree mortality table, without adjustment.
- Separate retirement assumptions for members hired before or after July 1, 1989, were created to better reflect each group's behavior in light of different requirements for retirement eligibility.
- Assumed termination rates were changed to be based solely on years of service in order to better fit the observed experience.
- A minor adjustment and simplification of the assumption regarding the election of optional form of annuity payment at retirement were made.

**2015 Changes**

Changes of Benefit Terms

- The DTRFA was merged into TRA on June 30, 2015.

**Independent School District No. 2396**  
**Notes to the Required Supplementary Information**

**TRA Retirement Fund (Continued)**

**2015 Changes (Continued)**

Changes in Actuarial Assumptions

- The annual COLA for the June 30, 2015, valuation assumed 2%. The prior year valuation used 2% with an increase to 2.5% commencing in 2034. The discount rate used to measure the total pension liability was 8.0%. This is a decrease from the discount rate at the prior measurement date of 8.25%.

**Independent School District No. 2396**  
**Notes to the Required Supplementary Information**

**General Employees Fund**

**2021 Changes**

Changes in Actuarial Assumptions

- The investment return and single discount rates were changed from 7.5% to 6.5% for financial reporting purposes.
- The mortality improvement scale was changed from scale MP-2019 to scale MP-2020.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

**2020 Changes**

Changes in Actuarial Assumptions

- The price inflation assumption was decreased from 2.5% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.0%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the Pub-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint and Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint and Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

Changes in Plan Provisions

- Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023, and 0.0% thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

**2019 Changes**

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2017 to MP-2018.

**Independent School District No. 2396**  
**Notes to the Required Supplementary Information**

**General Employees Fund (Continued)**

**2019 Changes (Continued)**

Changes in Plan Provisions

- The employer supplemental contribution was changed prospectively, decreasing from \$31 million to \$21 million per year. The State's special funding contribution was changes prospectively, requiring \$16 million due per year through 2031.

**2018 Changes**

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.0% per year through 2044 and 2.5% per year thereafter to 1.25% per year.

Changes in Plan Provisions

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0% to 3.0%, beginning July 1, 2018.
- Deferred augmentation was changed to 0.0%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of 90% funding ratio to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**2017 Changes**

Changes in Actuarial Assumptions

- The CSA loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0.0% for active member liability, 15% for vested deferred member liability and 3% for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

Changes in Plan Provisions

- The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The State's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

**Independent School District No. 2396**  
**Notes to the Required Supplementary Information**

**General Employees Fund (Continued)**

**2016 Changes**

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, the inflation was decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

**2015 Changes**

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

Changes in Plan Provisions

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

**Independent School District No. 2396**  
**Notes to the Required Supplementary Information**

**Post Employment Health Care Plan**

**2021 Changes**

Plan Changes

- The lump sum payment to a Health Care Savings Plan for teachers hired before July 1, 2001 was increased from \$37,500 to \$42,500 with over 20 years of service. This lump sum payment is offset by matching contributions to the 403(b) Plan. These match amounts increased from \$3,000 to \$3,200.
- The lifetime maximum of the accumulated matching contributions for these employees increased from \$37,500 to \$42,500
- The maximum unused sick leave, which is an offset to the lump sum payment, increased from \$14,750 to \$17,500

Assumption Changes

- The health care trend rates, mortality rates, and withdrawal rates were updated
- The salary scale for non-teachers was updated
- The inflation rate was changed from 2.50% to 2.00%
- The discount rate was changed from 2.40% to 2.10%

**2020 Changes**

Plan Changes

- None

Assumption Changes

- The discount rate was changed from 3.1% to 2.4%.

**2019 Changes**

Plan Changes

- The lump sum payment to a health care savings plan for teachers hired before July 1, 2001 was increased from \$30,000 to \$37,500 if over 20 years of service. This lump sum payment is offset by matching contributions to the 403(b) Plan. These match amounts increased from \$965 with 16 to 25 years of service and \$1,285 with over 25 years of service to \$3,000 with 16 or more years of service.
- Teachers are no longer eligible to receive a one-time payment of \$2,500 made to a health care savings plan upon retirement.

Assumption Changes

- The health care trend rates were changed to better anticipate short term and long term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00% per year for all employees to rates which vary by service and contract group.
- The discount rate was changed from 3.4% to 3.1%.

**Independent School District No. 2396**  
**Notes to the Required Supplementary Information**

**Post Employment Health Care Plan (Continued)**

**2018 Changes**

There were no benefit changes and not assumption changes.

**2017 Changes**

**Plan Changes**

- The Building and Grounds Maintenance Supervisor no longer has a post employment GSAB 75 subsidy.
- The lump sum payment to a Health Care Savings Plan for teachers hired before July 2, 2001 was increased from \$11,000 to \$20,000 for teachers with 15 years of service and from \$18,500 to \$30,000 for teachers with 20 years of service. This lump sum payment is offset by accumulated District contributions to the 403(b) Plan. The maximum match also increased from \$18,500 to \$30,000.

**Assumption Changes**

- The health care trend rates were changed to better anticipate short term and long term medical increases.
- The mortality tables were updated from the RP-2000 Combined Healthy Mortality Tables projected to 2014 with Scale BB to the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.
- The discount rate was changed from 4.50% to 3.40%.
- The withdrawal table for all employees and retirement table for only employees eligible to retire with Rule of 90 were also updated.
- The percentage of future retirees, no eligible for a subsidized benefit, who are assumed to continue on one of the District's medical plans post employment was reduced from 60% to 50% for all employees except education assistants and those covered under the MSEA contract.

**Method Changes**

- The actuarial cost method was changed from projected unit credit to entry age as prescribed by GASB 75.

## **SUPPLEMENTARY INFORMATION**

**Independent School District No. 2396**  
**Combining Balance Sheet -**  
**Nonmajor Governmental Funds**  
**June 30, 2022**

	Special Revenue Funds			Capital	Total
	Food Service	Community Service	Total	Projects	Nonmajor Funds
<b>Assets</b>					
Cash and investments	\$ 491,996	\$ 426,825	\$ 918,821	\$ 129,758	\$ 1,048,579
Current property taxes receivable	-	79,655	79,655	-	79,655
Delinquent property taxes receivable	-	1,689	1,689	-	1,689
Accounts receivable	96	-	96	-	96
Due from Department of Education	-	5,466	5,466	-	5,466
Due from federal government					
through department of education	87,840	17,303	105,143	-	105,143
Due from other governmental units	-	600	600	-	600
Inventory	8,475	-	8,475	-	8,475
Total assets	<u>\$ 588,407</u>	<u>\$ 531,538</u>	<u>\$ 1,119,945</u>	<u>\$ 129,758</u>	<u>\$ 1,249,703</u>
<b>Liabilities</b>					
Accounts payable	\$ 8,973	\$ 381	\$ 9,354	\$ -	\$ 9,354
Salaries and benefits payable	16,449	37,192	53,641	-	53,641
Unearned revenue	17,951	-	17,951	-	17,951
Total liabilities	<u>43,373</u>	<u>37,573</u>	<u>80,946</u>	<u>-</u>	<u>80,946</u>
<b>Deferred Inflows of Resources</b>					
Property taxes levied for subsequent year's expenditures	-	177,795	177,795	-	177,795
Unavailable revenue - delinquent taxes	-	1,689	1,689	-	1,689
Total deferred inflows of resources	<u>-</u>	<u>179,484</u>	<u>179,484</u>	<u>-</u>	<u>179,484</u>
<b>Fund Balances</b>					
Nonspendable	8,475	-	8,475	-	8,475
Restricted	536,559	314,481	851,040	129,758	980,798
Total fund balances	<u>545,034</u>	<u>314,481</u>	<u>859,515</u>	<u>129,758</u>	<u>989,273</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 588,407</u>	<u>\$ 531,538</u>	<u>\$ 1,119,945</u>	<u>\$ 129,758</u>	<u>\$ 1,249,703</u>

**Independent School District No. 2396**  
**Combining Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
**Year Ended June 30, 2022**

	Special Revenue Funds			Capital	Total
	Food Service	Community Service	Total	Projects	Nonmajor Funds
<b>Revenues</b>					
Local property taxes	\$ -	\$ 168,790	\$ 168,790	\$ -	\$ 168,790
Other local and county revenues	27,001	286,698	313,699	101,557	415,256
Revenue from state sources	11,802	78,742	90,544	-	90,544
Revenue from federal sources	693,719	28,800	722,519	-	722,519
Sales and other conversion of assets	16,204	-	16,204	-	16,204
Total revenues	<u>748,726</u>	<u>563,030</u>	<u>1,311,756</u>	<u>101,557</u>	<u>1,413,313</u>
<b>Expenditures</b>					
Current					
Sites and buildings	-	-	-	198,365	198,365
Food service	586,512	-	586,512	-	586,512
Community education and services	-	543,733	543,733	-	543,733
Capital outlay					
Food service	38,979	-	38,979		38,979
Total expenditures	<u>625,491</u>	<u>543,733</u>	<u>1,169,224</u>	<u>198,365</u>	<u>1,367,589</u>
Net change in fund balances	123,235	19,297	142,532	(96,808)	45,724
<b>Fund Balances</b>					
Beginning of year	<u>421,799</u>	<u>295,184</u>	<u>716,983</u>	<u>226,566</u>	<u>943,549</u>
End of year	<u>\$ 545,034</u>	<u>\$ 314,481</u>	<u>\$ 859,515</u>	<u>\$ 129,758</u>	<u>\$ 989,273</u>

**Independent School District No. 2396**  
**Uniform Financial Accounting and Reporting Standards**  
**Compliance Table**  
**Year Ended June 30, 2022**

	Audit	UFARS	Audit UFARS		Audit	UFARS	Audit UFARS
<b>01 GENERAL FUND</b>				<b>06 BUILDING CONSTRUCTION FUND</b>			
Total revenue	\$ 13,265,584	\$ 13,265,583	\$ 1	Total revenue	\$ 101,557	\$ 101,557	\$ -
Total expenditures	13,419,382	13,419,383	(1)	Total expenditures	198,365	198,365	-
<i>Nonspendable:</i>				<i>Nonspendable:</i>			
4.60 Nonspendable fund balance	38,822	38,822	-	4.60 Nonspendable fund balance	-	-	-
<i>Restricted/reserved:</i>				<i>Restricted/reserved:</i>			
4.01 Student Activities	169,275	169,272	3	4.07 Capital Projects Levy	-	-	-
4.02 Scholarships	32,334	32,333	1	4.13 Building Projects Funded by COP/LP	-	-	-
4.03 Staff Development	-	-	-	4.67 LTFM	31,395	31,395	-
4.07 Capital Projects Levy	-	-	-	<i>Restricted:</i>			
4.08 Cooperative Programs	-	-	-	4.64 Restricted fund balance	98,363	98,363	-
4.13 Building Projects Funded by COP/LP	-	-	-	<i>Unassigned:</i>			
4.14 Operating Debt	-	-	-	4.63 Unassigned fund balance	-	-	-
4.16 Levy Reduction	-	-	-				
4.17 Taconite Building Maintenance	-	-	-	<b>07 DEBT SERVICE FUND</b>			
4.24 Operating Capital	374,543	374,543	-	Total revenue	\$ 1,481,827	\$ 1,481,828	\$ (1)
4.26 \$25 Taconite	-	-	-	Total expenditures	1,435,769	1,435,770	(1)
4.27 Disabled Accessibility	-	-	-	<i>Nonspendable:</i>			
4.28 Learning and Development	-	-	-	4.60 Nonspendable fund balance	-	-	-
4.34 Area Learning Center	-	-	-	<i>Restricted/reserved:</i>			
4.35 Contracted Alternative Programs	-	-	-	4.25 Bond refunding	-	-	-
4.36 State Approved Alternative Program	-	-	-	4.33 Maximum effort loan aid	-	-	-
4.38 Gifted and Talented	-	-	-	4.51 QZAB payments	-	-	-
4.40 Teacher Development and Evaluation	-	-	-	4.67 LTFM	-	-	-
4.41 Basic Skills Programs	-	-	-	<i>Restricted:</i>			
4.45 Career Technical Programs	-	-	-	4.64 Restricted fund balance	272,226	272,226	-
4.48 Achievement and Integration	-	-	-	<i>Unassigned:</i>			
4.49 Safe Schools Levy	-	-	-	4.63 Unassigned fund balance	-	-	-
4.51 QZAB Payments	-	-	-				
4.52 OPEB Liabilities not Held in Trust	-	-	-	<b>08 TRUST FUND</b>			
4.53 Unfunded Severance and Retirement Levy	-	-	-	Total revenue	\$ 13,093	\$ 13,092	\$ 1
4.59 Basic Skills Extended Time	-	-	-	Total expenditures	23,618	23,618	-
4.67 Long-term Facilities Maintenance	301,717	301,717	-	<i>Unassigned:</i>			
4.72 Medical Assistance	104,582	104,582	-	4.01 Student Activities	-	-	-
4.75 Title VII - Impact Aid	-	-	-	4.02 Scholarships	332,847	332,847	-
4.76 Payments in Lieu of Taxes	-	-	-	4.22 Net Position	-	-	-
<i>Restricted:</i>				<b>18 CUSTODIAL</b>			
4.64 Restricted fund balance	-	-	-	Total revenue	\$ -	\$ -	\$ -
<i>Committed:</i>				Total expenditures	-	-	-
4.18 Committed for separation/retirement benefits	-	-	-	<i>Restricted/reserved:</i>			
4.61 Committed	-	-	-	4.01 Student Activities	-	-	-
<i>Assigned:</i>				4.02 Scholarships	-	-	-
4.62 Assigned fund balance	-	-	-	4.48 Achievement and Integration	-	-	-
<i>Unassigned:</i>				4.64 Restricted	-	-	-
4.22 Unassigned fund balance	2,558,627	2,558,627	-	<b>20 INTERNAL SERVICE FUND</b>			
<b>02 FOOD SERVICE FUND</b>				Total revenue	\$ -	\$ -	\$ -
Total revenue	\$ 748,726	\$ 748,727	\$ (1)	Total expenditures	-	-	-
Total expenditures	625,491	625,495	(4)	<i>Unassigned:</i>			
<i>Nonspendable:</i>				4.22 Net position	-	-	-
4.60 Nonspendable fund balance	8,475	8,475	-	<b>25 OPEB REVOCABLE TRUST</b>			
<i>Restricted/reserved:</i>				Total revenue	\$ -	\$ -	\$ -
4.52 OPEB liabilities not held in trust	-	-	-	Total expenditures	-	-	-
<i>Restricted:</i>				<i>Unassigned:</i>			
4.64 Restricted fund balance	536,559	536,556	3	4.22 Net position	-	-	-
<i>Unassigned:</i>				<b>45 OPEB IRREVOCABLE TRUST</b>			
4.63 Unassigned fund balance	-	-	-	Total revenue	\$ -	\$ -	\$ -
<b>04 COMMUNITY SERVICE FUND</b>				Total expenditures	-	-	-
Total revenue	\$ 563,030	\$ 563,030	-	<i>Unassigned:</i>			
Total expenditures	543,733	543,734	(1)	4.22 Net position	-	-	-
<i>Nonspendable:</i>				<b>47 OPEB DEBT SERVICE</b>			
4.60 Nonspendable fund balance	-	-	-	Total revenue	\$ -	\$ -	\$ -
<i>Restricted/reserved:</i>				Total expenditures	-	-	-
4.26 \$25 Taconite	-	-	-	<i>Nonspendable:</i>			
4.31 Community Education	100,633	100,633	-	4.60 Nonspendable fund balance	-	-	-
4.32 ECFE	82,432	82,432	-	<i>Restricted:</i>			
4.40 Teacher Development and Evaluation	-	-	-	4.64 Restricted fund balance	-	-	-
4.44 School Readiness	34,378	34,378	-	<i>Unassigned:</i>			
4.47 Adult Basic Education	-	-	-	4.63 Unassigned fund balance	-	-	-
4.52 OPEB Liabilities not Held in Trust	-	-	-				
<i>Restricted:</i>							
4.64 Restricted fund balance	97,038	97,036	2				
<i>Unassigned:</i>							
4.63 Unassigned fund balance	-	-	-				

**Independent School District No. 2396**  
**Schedule of Expenditures of Federal Awards**  
**Year Ended June 30, 2022**

Federal Agency/Pass Through Agency/Program Title	Federal Assistance Listing Number	2021-2022 Expenditures
<b>U.S. Department of Agriculture</b>		
Through Minnesota Department of Education		
Child Nutrition Cluster		
School Breakfast	10.553	\$ 209,033
COVID-19 - Supply Chain Assistance	10.555C	19,664
Child Nutrition Type A Lunch	10.555	419,540
Commodities Program (Noncash Assistance)	10.555	45,482
Summer Food Service	10.559	29,652
Total Child Nutrition Cluster and U.S. Department of Agriculture		<u>723,371</u>
<b>U.S. Department of Education</b>		
Through Minnesota Department of Education		
Title I, Part A	84.010	247,261
COVID-19 Elementary and Secondary School Emergency Relief Fund II		
90% Formula Allocation	84.425D	362,943
COVID-19 Elementary and Secondary School Emergency Relief Fund III		
90% Formula Allocation	84.425U	1,203,521
Total Education Stabilization Fund		<u>1,566,464</u>
Title II, Part A	84.367	28,529
Title IV, Part A	84.186	15,065
Through Little Crow Special Education Cooperative		
Special Education Cluster		
Special Education	84.027	54,098
IDEA Part B Section 611 Mandatory Coordinated Early Intervening Services	84.027	34,812
COVID-19 American Rescue Plan Individuals with Disability	84.027	4,153
Disabled Early Education	84.173	1,868
Total through Little Crow Special Education Cooperative		<u>94,931</u>
Through Independent School District No. 465		
Carl Perkins	84.048A	7,612
Total U.S. Department of Education		<u>1,959,862</u>
<b>U.S. Department of the Treasury</b>		
Through Minnesota Department of Education		
COVID-19 Coronavirus Relief Fund ARP Summer Academic Enrichment and Mental Health	21.019	<u>3,592</u>
<b>U.S. Department of Health and Human Services</b>		
Through Minnesota Department of Education		
COVID-19 Minnesota COVID-19 Testing Program	93.323	<u>39,999</u>
Total Federal Expenditures		<u>\$ 2,726,824</u>

**Independent School District No. 2396**  
**Notes to the Schedule of Expenditures of Federal Awards**

**NOTE 1 – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in, the preparation of the modified accrual basis financial statements.

**NOTE 2 – PASS-THROUGH GRANT NUMBERS**

All pass-through entities listed above use the same Assistance Listing numbers as the federal grantors to identify these grants and have not assigned any additional identifying numbers.

**NOTE 3 – INVENTORY**

Inventories of commodities donated by the U.S. Department of Agriculture are recorded at market value in the Food Service Fund as inventory. Revenue and expenditures are recorded when commodities are used.

**NOTE 4 – INDIRECT COST RATE**

The District did not elect to use the 10 percent de minimis indirect cost rate, as allowed under the Uniform Guidance.

**Report on Internal Control over Financial Reporting  
and on Compliance and Other Matters Based on an Audit  
of Basic Financial Statements Performed in Accordance  
With *Government Auditing Standards***

**Independent Auditor's Report**

To the School Board  
Independent School District No. 2396  
Atwater/Cosmos/Grove City, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 2396, Atwater/Cosmos/Grove City, Minnesota, as of and for the year ending June 30, 2022, and the related notes to basic financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 29, 2022.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's basic financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Corrective Action Plans on Internal Control as Audit Finding 2022-001 to be a material weakness.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **District's Response to the Findings**

The District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Corrective Action Plans on Internal Control. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Bergan KDV, Ltd." in a cursive, slightly stylized font.

Minneapolis, Minnesota  
December 29, 2022

**Report on Compliance for Each Major Federal Program  
and Report on Internal Control over Compliance Required by  
the Uniform Guidance**

**Independent Auditor's Report**

To the School Board  
Independent School District No. 2396  
Atwater/Cosmos/Grove City, Minnesota

**Report on Compliance for Each Major Federal Program**

**Opinion on Each Major Federal Program**

We have audited Independent School District No. 2396's, Atwater/Cosmos/Grove City, Minnesota compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2022. The District's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance.

In our opinion, the District complied in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

**Basis for Opinion on Each Major Federal Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

**Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

## **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District 's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District 's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District 's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District 's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

### **Report on Internal Control over Compliance (Continued)**

Our consideration of internal control over compliance was for the limited purpose described in Auditor's Responsibilities for the Audit of Compliance section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Bergan KDV, Ltd.*

Minneapolis, Minnesota  
December 29, 2022

**Independent School District No. 2396  
Schedule of Findings and Questioned Costs  
in Accordance with the Uniform Guidance**

**SECTION I – SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued:	We issued an unmodified opinion on the fair presentation of the financial statements of the governmental activities, each major fund and the aggregate remaining fund information in accordance with accounting principles generally accepted in the United States of America (GAAP).
Internal control over financial reporting:	
• Material weakness(es) identified?	Yes, Audit Finding 2022-001
• Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No

**Federal Awards**

Type of auditor's report issued on compliance for major programs:	Unmodified
Internal control over major programs:	
• Material weakness(es) identified?	No
• Significant deficiency(ies) identified?	None reported
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516?	No

**Identification of Major Programs**

Assistance Listing No:	84.425
Name of Federal Program or Cluster:	Education Stabilization Fund
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low risk auditee?	No

**Independent School District No. 2396  
Schedule of Findings and Questioned Costs  
in Accordance with the Uniform Guidance**

**SECTION II – FINANCIAL STATEMENT FINDINGS**

**Audit Finding 2022-001**

*Criteria or Specific Requirement:*

Internal control that supports the District's ability to initiate, record, process and report financial data consistent with the assertions of management in the financial statements requires adequate segregation of accounting duties.

*Condition:*

The District does not have adequate segregation of accounting duties.

*Context:*

This finding impacts the internal control for all significant accounting functions.

*Effect or Potential Effect:*

The lack of adequate segregation of accounting duties could adversely affect the District's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. As a result of this deficiency, material audit adjustments were required for property taxes and long-term debt.

*Cause:*

There are a limited number of office employees.

*Recommendation:*

Continue to review the accounting system, including changes that may occur. Implement segregation whenever practical.

*Management's Response:*

**CORRECTIVE ACTION PLAN (CAP):**

1. Explanation of Disagreement with Audit Finding

There is no disagreement with the audit finding.

2. Actions Planned in Response to Finding

Administration will review current segregation of accounting duties to determine if further segregation is possible.

3. Official Responsible for Ensuring CAP

The Superintendent of Schools is the official responsible for ensuring corrective action of the deficiency.

**Independent School District No. 2396  
Schedule of Findings and Questioned Costs  
in Accordance with the Uniform Guidance**

**SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**Audit Finding 2022-002 (Continued)**

*Management's Response: (Continued)*

**CORRECTIVE ACTION PLAN (CAP): (Continued)**

4. Planned Completion Date for CAP  
The Superintendent of Schools will continually monitor the accounting system and improve controls when possible.
5. Plan to Monitor Completion of CAP  
The School Board will be monitoring this CAP.

**SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

None

**SECTION IV – PRIOR YEAR FINDINGS AND QUESTIONED COSTS**

None

**Minnesota Legal Compliance**

**Independent Auditor's Report**

To the School Board  
Independent School District No. 2396  
Atwater/Cosmos/Grove City, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 2396, Atwater/Cosmos/Grove City, Minnesota, as of and for the year ended June 30, 2022, and the related notes to basic financial statements, and have issued our report thereon dated December 29, 2022.

In connection with our audit, we noted that the District failed to comply with the provisions of the deposits and investments section for Minnesota School Districts of the *Minnesota Legal Compliance Audit Guide for School Districts* promulgated by the State Auditor pursuant to *Minnesota Statutes* § 6.65, insofar as they relate to accounting matters as described in the Schedule of Findings and Corrective Action Plans on Legal Compliance. Also, in connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions and Uniform Financial Accounting and Reporting Standards of the *Minnesota Legal compliance Audit Guide for School Districts*, insofar as they relate to accounting matters. However, our audit as not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

*BergankDV, Ltd.*

Minneapolis, Minnesota  
December 29, 2022

**Independent School District No. 2396**  
**Schedule of Findings and Corrective Action Plans**  
**on Legal Compliance and Internal Control**

**CURRENT YEAR LEGAL COMPLIANCE FINDING:**

**Deposits Undercollateralized**

The depositories of public funds and public investment laws of *Minnesota Statutes* 118A.01 and 118A.03 require that all deposits with financial institutions must be collateralized in an amount equal to 110% of deposits in excess of Federal Depository Insurance Corporation (FDIC) insurance. If irrevocable standby letters of credit from federal home loan banks are used, the collateral amount must be equal to the amount of the excess deposit plus interest at the close of the banking day.

At June 30, 2022, during our legal compliance testing, it was noted the District's deposits were under collateralized. Ensure sufficient collateral is obtained.

**CORRECTIVE ACTION PLAN (CAP):**

1. Explanation of Disagreement with Audit Finding  
There is no disagreement with the audit finding.
2. Actions Planned in Response to Finding  
Administration will ensure sufficient collateral is obtained.
3. Official Responsible for Ensuring CAP  
The Superintendent of Schools, is the official responsible for ensuring corrective action of the deficiency.
4. Planned Completion Date for CAP  
The planned completion date for the CAP is June 30, 2023.
5. Plan to Monitor Completion of CAP  
The School Board will be monitoring this CAP.