# FORTUNA UNION HIGH SCHOOL DISTRICT County of Humboldt Fortuna, California

# MEASURE D GENERAL OBLIGATION BOND OF 2012 PERFORMANCE AUDIT

For the Year Ended June 30, 2015

With

REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS

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# June 30, 2015

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# **INDEPENDENT AUDITOR'S REPORT**

Board of Trustees and Citizens' Oversight Committee Fortuna Union High School District 379 12th Street Fortuna, California 95540

#### Report on Performance

We have conducted a performance audit of the Measure D bond program of Fortuna Union High School District (the "District") for the year ended June 30, 2015, under the applicable provisions of Article XIIIA, Section 1, subdivision (b), paragraph (3) of the California Constitution and Proposition 39.

#### Management's Responsibilities

Management is responsible for the District's compliance with the applicable provisions of Article XIIIA, Section 1, subdivision (b), paragraph (3) of the California Constitution and Proposition 39. Management is also responsible for the design, implementation, and maintenance of internal controls relevant to the District's compliance with those provisions.

### Auditor's Responsibilities

Our responsibility is to express an opinion on the pertinent issues included in the scope of the performance audit.

We conducted our performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

### **Objectives**

The objectives of our performance audit are to determine the District's compliance with the applicable provisions of the California Constitution and Proposition 39 noted above, including compliance with ballot, bond, and state funding source requirements, as well as the

#### **INDEPENDENT AUDITOR'S REPORT - CONTINUED**

District's performance regarding:

- 1. Cost, schedule, and budgetary management and reporting
- 2. Bidding, procurement, and payment procedures
- 3. Change order management and control
- 4. Communication and fulfillment of expectations within the bond program

## Scope of the Audit

The scope of our performance audit covered the year ended June 30, 2015, and included all Measure D bond program bond proceeds, interest income, and expenditures charged to the Measure D bond program for the year.

#### **Procedures Performed**

As more fully explained in the subsequent pages of this performance audit, we obtained the District's detailed general ledger and prepared a schedule of all expenditures charged to the bond program's Building Fund for the year ended June 30, 2015. Specific expenditures were selected for detail testing, and supporting invoices and other documents were reviewed to ensure that the expenditures were allowable costs under the provisions of Measure D, Proposition 39, and the applicable provisions of the California Constitution.

We interviewed District management, staff, and consultants, as well as the Citizens' Oversight Committee chairperson, to obtain an understanding of the processes, controls and issues related to the District's Measure D bond projects.

Our procedures were for the purposes set forth in the Objectives section of this report and would not necessarily disclose all instances of noncompliance.

As part of planning and performing our performance audit, we considered internal control relevant to the District's bond program in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion.

# Opinion

In our opinion, the District complied, in all material respects, with the compliance requirements for the Measure D General Obligation Bond proceeds for the year ended June 30, 2015.

CERTIFIED PUBLIC ACCOUNTANTS

David L. Moonie + Co.

Eureka, California February 15, 2016

## **INTRODUCTION AND EXECUTIVE SUMMARY**

For The Year Ended June 30, 2015

In accordance with provisions of Article XIIIA, Section 1, subdivision (b), paragraph (3) of the California Constitution and Proposition 39, annual performance audits are required for bond programs approved under the provisions of Proposition 39. The Measure D School Bond was approved by voters on November 6, 2012 to provide \$10 million in improvements to the District's facilities. The bond funds are to be used for the renovation, repair, and replacement of educational facilities as more fully described in Appendix A of this report. The first sale of the bond measure occurred on February 28, 2013 in the amount of \$3,500,000. The first expenditures for facilities improvements occurred on March 7, 2013. The first project funded by the bond proceeds, the new East High Continuation High School building, was completed in August 2014. The second sale of the bond measure occurred on October 28, 2015 in the amount of \$3,000,000. The District anticipates that the third and final sale of the bond measure will occur in 2017, for \$3,500,000.

The District has implemented controls for the use of school construction bond proceeds to comply with Measure D requirements. Total bond program expenditures for the year ended June 30, 2015 were \$1,660,937. Our performance audit evaluated overall bond program internal controls, and included testing of Measure D expenditures for the year ended June 30, 2015 in the amount of \$1,616,012 (97%). We found no exceptions with the use of bond program funds for approved Measure D purposes.

Measure D proceeds and expenditures through June 30, 2015 were as follows:

Bond Proceeds, February 28, 2013	\$ 3,500,000
Interest earned, March 7, 2013 to June 30, 2015	23,421
Total Bond Funds Available	3,523,421
Expenditures incurred March 7, 2013 to June 30, 2015	3,631,521
Expenditures in excess of Measure D proceeds and interest	(108,100)
Inter-fund transfer from Capital Outlay Fund	<u> 108,100</u>
Fund Balance, June 30, 2015	\$0

The District manages its bond program using in-house personnel when possible, augmented with services by the District architect as well as a contracted project manager to oversee all the facilities and modernization projects being implemented by the District.

The District appointed a seven-member Citizens' Oversight Committee (COC) on April 9, 2013, as required by law. The COC meets on a semi-annual basis. The District maintained a website link on the District's website with information on the bond project and copies of the oversight committee minutes as required by Education Code Section 15280(b).

Summary of Findings and Areas for Improvement

None.

#### **BACKGROUND INFORMATION**

For The Year Ended June 30, 2015

The District's Governing Board approved using the proceeds of the Series 2013 bond proceeds for the East High Continuation School modular building construction and the preliminary planning for the Fortuna High School gym renovation.

In 2012/13 the District's Governing Board approved awarding the project architect contract to BCA Architects. BCA Architects also provides services as the project manager. In March 2013, the District Board approved awarding a contract to Roebbelen Contracting, Inc. for preconstruction and construction services on the East High Continuation School modular buildings and site improvement project and the Fortuna High School modernization project.

Construction on the East High modular buildings began in June 2014. The project was completed August 24, 2014. The total cost of this project was \$2,362,862.

In addition to the bond funds, the District has applied for and been approved for a total of \$880,000 in State Modernization grant funds for the East High Continuation School modular building project. The State currently does not have funds available for these grants. State funds will not be available until new State bonds are approved in a state-wide election. In order to continue with the planning phase of the Fortuna High School gym renovation, the District utilized funds available in its Capital Projects Fund in the amount of \$108,100. The District intends to reimburse the Capital Projects Fund when the second series of bonds is issued in 2015/16.

The District is also seeking a \$2,450,000 grant from the State Seismic Mitigation Fund for the Fortuna High School gym renovation project. The District has not yet received formal approval of this grant.

# COMPLIANCE WITH BALLOT, BOND, AND STATE FUNDING REQUIREMENTS

For The Year Ended June 30, 2015

#### **Objective**

To determine the District's compliance with state requirements regarding expenditures of bond program funds and establishment and operation of a Citizens' Oversight Committee.

The requirements tested were as follows:

- 1. Article XIIIA, Section 1, subdivision (b), paragraph (3) of the California Constitution states that only expenditures described in the bond's ballot measure are allowable costs for the bond program. In addition, no expenditure of bond funds is allowed for administrative or teacher salaries or for school operating expenses.
- 2. California Education Code Sections 15278 and 15280 contain provisions regarding the establishment of an independent Citizens' Oversight Committee (COC). The committee should be formed within 60 days from the date that the bond election results are entered in the District's Governing Board's minutes. The COC is to be made up of at least seven individuals, of which one is active in a business organization representing the business community within the District, one is active in a senior citizens' organization, one is active in a bona fide taxpayers' organization, one is a parent of a child enrolled in the District and also active in a parent-teacher organization. The COC is to give public notice of its meetings and maintain a website that includes all reports and minutes of the committee. The COC shall issue a report on its activities at least annually.
- 3. California Education Code Section 15286 requires annual performance audits for bond projects approved under provisions of Proposition 39.

#### Scope and Methodology

We evaluated bond program financial records and expenditure cost support to verify that funds were used for approved bond program purposes as set forth in the ballot measure and bond documents. Our procedures included review of bond program accounting records, contracts, purchase orders, invoices, and other documentation of expenditures to determine if funds were being used for approved bond program purposes.

# <u>COMPLIANCE WITH BALLOT, BOND, AND STATE FUNDING REQUIREMENTS - CONTINUED</u>

For The Year Ended June 30, 2015

We sampled and examined detailed supporting documentation for expenditures totaling \$1,616,012, which comprised 97 percent of the total \$1,660,937 bond program expenditures incurred during the year ended June 30, 2015.

We reviewed minutes of meetings of the District's Board of Trustees and minutes of meetings of the Citizens' Oversight Committee. We reviewed board resolutions, board policies, and reports provided to the COC during their committee meetings. We interviewed the COC chairperson, school site administrators, and District office staff.

# Findings, Recommendations, and District's Responses

There are no findings and recommendations for this section.

#### Conclusion

The District is in compliance with requirements regarding the expenditures of bond funds and establishment and operation of a Citizens' Oversight Committee. No expenditures were noted that were not described in the bond ballot measure, and no teacher or administrator salaries, and no regular District operating expenses, were paid by bond program funds.

## **BOND PROJECT FINANCIAL EXHIBITS**

For The Year Ended June 30, 2015

## **Objective**

To report the proceeds, revenues, expenditures, and ending fund balance of the bond program.

## Scope and Methodology

Bond project revenue and expenditures are accounted for in the District's Building Fund. Bond debt service payments are accounted for in the District's Bond Interest and Redemption Fund. We reviewed the District's financial records, including the audited financial statements, for the Building Fund and the Bond Interest and Redemption Fund. We reviewed capital outlay in other District funds to verify that no bond program expenditures were misclassified into other funds. We compared actual debt service payments to scheduled payments based on the Bond's official statement.

Year-end asset, liability, and fund balance amounts for the Building Fund as reported in the District's annual audited financial statements were as follows:

#### BALANCE SHEET - BUILDING FUND

	June 30, 2015	
<u>ASSETS</u>		
Cash in County Treasury	\$	5,705
Total assets	\$	5,705
LIABILITIES AND FUND BALANCES Liabilities:		
Accounts payable	\$	5,705
Total liabilities		5,705
Fund balances:  Total fund balances		
Total liabilities and fund balances	\$	5,705

# BOND PROJECT FINANCIAL EXHIBITS - CONTINUED

For The Year Ended June 30, 2015

Annual revenue, expenditures, and changes in fund balance amounts as reported for the Building Fund in the District's annual audited financial statements were as follows:

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUILDING FUND

	For The Years Ended June 30,				Cumulative			
	2015 2014		2013		Total			
Revenues:								
Interest income	\$	3,319	\$	15,351	\$	4,751	\$	23,421
Total revenues		3,319		15,351		4,751		23,421
Expenditures:								
Classified salaries		25,623		1,872				27,495
Employee benefits		1,051		68				1,119
Services and other operating								
expenditures		251,014		658,327		780,563	1,	689,904
Capital outlay		1,383,249		529,754			1	,913,003
Total expenditures		1,660,937		1,190,021		780,563	3	,631,521
Deficiency of revenues under								
expenditures		(1,657,618)	(1	1,174,670)		(775,812)	(3	,608,100)
Other financing sources (uses):								
Proceeds from debt					3	,500,000	3	,500,000
Operating transfers in		108,100						108,100
Total other financing sources (uses)		108,100		-	3	,500,000	3	,608,100
Change in fund balance		(1,549,518)	(1	1,174,670)	2	,724,188		
Fund balance, beginning of year		1,549,518		2,724,188				
Fund balance, end of year	<u>\$</u>	••	\$ 1	1,549,518	\$ 2	,724,188	<u>\$</u>	

# BOND PROJECT FINANCIAL EXHIBITS - CONTINUED

For The Year Ended June 30, 2015

The changes in the outstanding balance of bonded debt for the Measure D 2012 General Obligation Bond as reported in the District's annual audited financial statements were as follows:

Year Ended June 30, 2013:		
Bond proceeds, Series 2013	\$	3,500,000
Bonds Payable, June 30, 2013	<del>,,,,</del>	3,500,000
Year Ended June 30, 2014:		
Annual debt service payments		132,163
Less: interest portion of payments		(132,163)
Annual bond principal payments		_
Bonds Payable, June 30, 2014		3,500,000
Year Ended June 30, 2015:		
Annual debt service payments		132,163
Less: interest portion of payments		(132,163)
Annual bond principal payments	WE-12-12-12-12-12-12-12-12-12-12-12-12-12-	_
Bonds Payable, June 30, 2015	\$	3,500,000

# Findings and Recommendations and District's Response

There are no findings and recommendations for this section.

## Conclusion

Bond project financial activity is properly reported in the District's Building Fund, and debt service is property reported in the Bond Interest and Redemption Fund.

# COST, SCHEDULE, AND BUDGETARY MANAGEMENT AND REPORTING

For The Year Ended June 30, 2015

## **Objective**

To verify that the District's processes for establishing, managing, and reporting construction project budgets, project costs, and project scheduling are effective and operating efficiently.

## Scope and Methodology

We reviewed and tested expenditures processed through the District's accounts payable system. We reviewed financial reports prepared and submitted to the Citizens' Oversight Committee and compared them to project cost estimates and to the District's financial reports to verify the reports' accuracy. We interviewed District business office staff, school site principals, a member of the Citizens' Oversight Committee, and the project manager.

# **Background Information**

The District contracted with BCA Architects for the architectural services for the Measure D bond program, as well as to serve as the project manager for its facilities projects. BCA Architects has assisted in the project planning and design, and is responsible for managing the ongoing construction projects, including review, scheduling, and coordination of the general contractors, architect, inspectors, and District staff. The first facilities project constructed was the East High School modular building. Construction on this project began in June 2014 and was completed in August 2014. The second project to be constructed will be the Fortuna High School gym renovation. Planning, design, survey, and hazardous material testing were performed on this project during the years ended June 30, 2014 and June 30, 2015.

Project costs are tracked in the District's financial system through the use of separate school site codes and management codes. The District's business manager prepares periodic financial reports for the Citizens' Oversight Committee and for the District's Governing Board.

# Bond Project Expenditures by Project

In 2012-13, the District expended bond funds for bond issuance costs, architectural planning and design, and engineering services. Actual construction costs had not yet been incurred. In 2013-14, the District expended bond funds for continued architectural planning, design, and project management, engineering services, surveying, hazardous material testing and removal, other consulting services, and construction. In 2014-15, bond funds were expended for construction of the East High School modular building and continued architectural planning, design, project management, inspection, and engineering services for the Fortuna High School gym renovation project.

# COST, SCHEDULE, AND BUDGETARY MANAGEMENT AND REPORTING - CONTINUED

# For The Year Ended June 30, 2015

Cumulative bond project expenditures by project through June 30, 2015 were as follows:

Bond discount and issuance costs	\$ 278,693
General Planning:	
Architectural services	32,301
Geotechnical engineering services	40,000
Surveying services	30,000
Inspection services	<u>1,940</u>
Total General Planning	104,241
East High School Project:	
Architectural and civil engineering services	308,341
Pre-construction planning services	5,427
Plan review fees	19,250
Hazardous material testing and removal	5,408
Construction	1,952,160
Geotechnical engineering services	3,600
Surveying services	22,861
Advertising	275
Acoustical consulting services	7,500
Inspection services	<u>38,040</u>
Total East High School Project	<u>2,362,862</u>
Fortuna High School Project:	
Architectural services and civil engineering fees	795,359
Geotechnical engineering services	13,143
Hazardous material testing and removal	9,209
Pre-construction planning services	67,447
Surveying services	<u>567</u>
Total Fortuna High School Project	885,725
Total	\$ 3,631,521

# Findings, Recommendations, and District's Response

There are no findings and recommendations for this section.

## Conclusion

The District's processes to manage and report costs, schedule the project, and prepare and manage project budgets were operating effectively and provided accurate reports of bond program activity.

#### BIDDING, PROCUREMENT AND PAYMENT PROCEDURES

For The Year Ended June 30, 2015

#### **Objective**

To determine that the District is in compliance with state requirements regarding bidding, procurement, and payment of bond project expenses.

## Scope and Methodology

We interviewed District staff and District consultants, read District board minutes, and reviewed supporting documentation for expenditures of bond program funds to verify payment procedures are being followed. We also reviewed project documents to determine if any bids were required, and if so, we selected a sample of projects for which bid documents were reviewed, and verified that bid packages contained signed bid proposal forms, lists of subcontractors to be used, a signed non-collusion affidavit, a signed and notarized bid bond, a signed bidder's questionnaire, and the required list of recent construction projects completed.

#### **Background Information**

The District utilizes their outside project manager, BCA Architects, for the bidding and construction procurement process. For the year ended June 30, 2015 there were no bidding processes required. All payment requests from construction contractors are forwarded to the architect for their review and approval prior to payment by the District.

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Summary of Bid	s Seiected	i for Keview	During our	: Pertormar	ice Audit

	Bid
Project Description/Contractor Name	Amount
No bids required in 2014/15	
Summary of Expenditures Tested	

Total expenditures tested	\$ 1,616,012
Total expenditures incurred in 2014/15	<u>1,660,937</u>
Percentage of total expenditures tested	97.3%

# Findings, Recommendations, and District's Response

There were no findings related to this section.

#### Conclusion

The District's procedures for obtaining, reviewing and approving bids were in compliance with state requirements. The procurement and payment procedures were also in compliance with state requirements and were operating effectively and efficiently.

## CHANGE ORDER MANAGEMENT AND CONTROL

For The Year Ended June 30, 2015

#### Objective

To verify that procedures and controls over change orders are designed to ensure that change orders are adequately and efficiently reviewed to determine that they are valid modifications to the original contract.

# Scope and Methodology

We interviewed District staff and the project architect to determine the procedures and controls over change orders, and reviewed contract billings through June 30, 2015 to determine if there were any change orders issued for the fiscal year ended June 30, 2015. We obtained supporting documentation for the change orders noted during the year under audit, and verified architect and District approval, and reasonableness and appropriateness of the change orders.

#### Background

The procedure for change orders, when they occur, is for change order requests from the general contractor to be forwarded to the project architect for review and approval. These approved requests will then be forwarded to the District office, where they will be reviewed by District staff for appropriateness. If District staff have any questions regarding the change order, the architect will be contacted to explain and review the questions. Once District staff review and approve the change order, it will be forwarded to the contractor for inclusion in the subsequent payment application.

For the fiscal year ended June 30, 2015 there were three change orders issued for the East High School modular building project, as follows:

#### Change Order #1 - \$78,341

Install flagpole, add drainage, add low voltage connection, add asphalt paving, add building perimeter concrete, hydro-seeding, add gas service and gas line, install bathroom accessories, reinforce steel buyout, security system buyout, rework subpanel, and install projector/projector screen and copier outlet.

### Change Order #2 - \$2,480

Bathroom urinal screen extension.

#### Change Order #2 - \$(116,578)

Reduction of contract price for unused contingency.

The total of change orders one and two was less than the project contingency and allowances amounts built into the original contract amount; therefore the change orders did not result in any increase in the original contract amount. At the end of the project, change order three was

## CHANGE ORDER MANAGEMENT AND CONTROL - CONTINUED

For The Year Ended June 30, 2015

prepared to credit the District with \$116,578 of unused contingency, reducing the original contract amount from \$2,034,331 to \$1,917,753.

# Findings, Recommendations, and District's Response

There were no findings related to this section.

# Conclusion

The District's procedures and controls over change orders are designed to ensure that change orders are adequately and efficiently reviewed to determine that they are valid modifications to the original contract. The change orders entered into for the year ended June 30, 2015 were appropriate and properly reviewed and approved.

# COMMUNICATION AND FULFILLMENT OF EXPECTATIONS WITHIN THE BOND PROGRAM

For The Year Ended June 30, 2015

#### **Objective**

To verify that the District is adequately communicating bond program plans and progress to all stakeholders. Stakeholders include District management, District school site personnel, the District's Governing Board, the Citizens' Oversight Committee, and District community members.

# Scope and Methodology

We interviewed District business office staff and school principals, read minutes of the District's Governing Board and of the Citizens' Oversight Committee, and reviewed the District's internet web page.

## **Background**

The District entered into the construction phase for the East High School modular building project in June 2014. The building was completed on August 24, 2014 and use of the building began with the first day of school in the 2014/15 school year. During the construction process, the District held regular meetings with the project architect, the contractor, and District staff. The District is in the planning phase of the Fortuna High School gym renovation project, and holds meetings as needed with the project architect, consultants, and District staff.

Communication to community members consisted mainly of progress reports on facilities projects reported on and discussed at monthly meetings of the District's Governing Board, posting of Citizens' Bond Oversight Committee meeting minutes on the District's bond project web page, progress reports and information discussed at meetings of the Citizen's Oversight Committee, and through informal contact with community members by District management, members of the District's Governing Board, and members of the Citizens' Oversight Committee. Progress on the bond projects is also documented through posting and updating photographs of school facilities and progress made on construction on the District's bond project web page. Upon completion of the East High project in 2014-2015, public announcements were made and a public ceremony was held on-site to celebrate and document the completion of that phase of the bond project.

#### Findings, Recommendations, and District's Response

There were no findings related to this section for the current year.

#### Conclusion

The District's communication with stakeholders is generally good, and the District is posting Citizens' Bond Oversight Committee meeting minutes to the web page as required.

#### APPENDIX A – BALLOT LANGUAGE FOR MEASURE D BOND ELECTION

For The Year Ended June 30, 2015

## Full Text of Measure D

This proposition may be known and referred to as the Fortuna Union High School District General Obligation Bond of 2012, or Measure D.

#### **FINDINGS**

The Fortuna Union High School District (the "District) is a recognized leader in providing top quality education to Humboldt County students.

The achievements have been accrued by the District as a result of the long history of visionary leadership from the Board of Trustees of the District (the "Board"), as well as from staff members, parents, and members of the District communities. During its long history, the District has benefited from a community which supports its educational institutions by establishing high standards for academic achievement while at the same time providing the means required to meet and even to surpass those expectations.

In order to provide our local students with the same classrooms and school facilities as other California school districts, major repairs and upgrades are necessary to ensure these buildings will remain functional for future generations.

The Board has prepared a facilities plan and identified significant repairs, upgrades, and classroom and facility modernization needs that are more than the District is able to fund from currently available sources or annual revenues.

The District has sought, and continues to seek, all available outside sources of funding to improve our school buildings, including local, state, and federal grants and state bond funds. Historically, the state requires that local school districts provide local funds as a condition of receipt of state matching funds.

It is necessary to seek voter approval of a bond measure in order to provide the local funding for identified school facility repairs and modernization projects.

# **BOND AUTHORIZATION**

By approval of this proposition by at least 55 percent of the registered voters voting on the proposition, the District shall be authorized to issue and sell bonds of up to \$10,000,000 in aggregated principal at interest rates below the legal limit, to provide finance for the specific school facilities projects listed in the Bond Project List attached hereto as Exhibit A-1, subject to all the accountability requirements specified below.

# <u>APPENDIX A – BALLOT LANGUAGE FOR MEASURE D BOND ELECTION -</u> CONTINUED

For The Year Ended June 30, 2015

# **BOND PROJECT LIST**

The Bond Project List attached to this resolution as Exhibit A-1 shall be considered a part of the ballot proposition and shall be reproduced in any official document required to contain the full statement of the bond proposition.

Approval of this Bond Measure (the "Measure") does not guarantee that the proposed project or projects in the District that are the subject of bonds under the Measure will be funded beyond the local revenues generated by the Measure. If state matching funds become available, they will be used for and applied to the Bond Project List as per Exhibit A-1.

The school district's proposal for the project or projects may assume the receipt of matching state funds, which could be subject to appropriation by the Legislature or approval of a statewide bond measure.

# **ACCOUNTABILITY REQUIREMENTS**

The provisions in this section are specifically included in this proposition in order that the voters and taxpayers in the District may be assured that their money will be spent wisely to address specific facilities needs of the District all in compliance with the requirements of Article XIIIA, Section 1(b)(3), of the State Constitution and the Strict Accountability in Local School Construction Bonds Act of 2000 (codified at Education Code Sections 15264 and following.)

Evaluation of Needs: The Board has prepared an updated facilities plan in order to evaluate and address all of the facilities needs of the District. The Board hereby certifies that it has evaluated safety, class size reduction, enrollment growth, and information technology needs in developing the Bond Project List contained in Exhibit A-1.

Independent Citizens' Oversight Committee: The Board shall establish an Independent Citizens' Oversight Committee pursuant to Education Code Section 15278 and following to ensure bond proceeds are expended only on the school facilities projects listed in Exhibit A-1. The committee shall be established within 60 days of the date when the results of the election appear in the minutes of the Board.

Performance Audits: The Board shall conduct an annual, independent performance audit to ensure that the bond proceeds have been expended only on the school facilities projects listed in Exhibit A-1.

# <u>APPENDIX A – BALLOT LANGUAGE FOR MEASURE D BOND ELECTION - CONTINUED</u>

For The Year Ended June 30, 2015

Financial Audits: The Board shall conduct an annual, independent financial audit of the bond proceeds until all of those proceeds have been spent for the school facilities projects listed in Exhibit A-1.

Special Bond Proceeds Account: Annual Report to Board. Upon approval of this proposition and the sale of any bonds approved, the Board shall take actions necessary to establish an account in which proceeds of the sale of bonds will be deposited. As long as any proceeds of the bonds remain unexpended, the Superintendent of the District shall cause a report to be filed with the Board annually stating (1) the amount of bond proceeds received and expended in that year, and (2) the status of any project funded or to be funded from bond proceeds. The report may relate to the calendar year, fiscal year, or other appropriate annual period as the Superintendent shall determine and may be incorporated in the annual budget, audit, or another appropriate routine report to the Board.

#### **FURTHER SPECIFICATIONS**

No Administrator Salaries. Proceeds from the sale of bonds authorized by this proposition shall be used only for the construction, reconstruction and/or rehabilitation of school facilities including the furnishing and equipping of school facilities or acquisition or lease of real property for school facilities and not for any other purpose, including teacher and administrator salaries and other school operating expenses.

The proceeds of the bonds will be deposited into a Building Fund to be held by the Humboldt County Treasurer, as required by the California Education Code.

# EXHIBIT A-1 BOND PROJECT LIST

Bond proceeds will be expended to modernize, replace, renovate, expand, construct, acquire, equip, furnish and otherwise improve the classrooms and school facilities of the District.

The specific school facilities projects to be funded include, but shall not be limited to:

- Repair or replace leaky roofs
- Improve technology infrastructure and increase student access to computers and modern technology
- Make health and safety improvements
- Repair or replace outdated heating, ventilation and air conditioning systems with building code compliant, energy efficient systems
- Repair deteriorating plumbing and irrigation systems

# <u>APPENDIX A – BALLOT LANGUAGE FOR MEASURE D BOND ELECTION - CONTINUED</u>

# For The Year Ended June 30, 2015

- Federal and State-mandated Americans with Disabilities Act (ADA) accessibility upgrades including site access, parking, staff and student restrooms, relocation of some existing electrical devices, drinking fountains, playground equipment, etc.
- Renovate, repair, construct and/or upgrade classrooms, restrooms and school facilities
- Upgrade school site parking, utilities and grounds
- Construct and improve PE fields and facilities for school and community use
- Make facility improvements to increase the District's energy efficiency (lighting, HVAC, windows, etc.)
- Make security improvements, such as installing security fencing, cameras, lighting, and fire alarm systems
- Repair and upgrade roofs, walls, and floors
- Install, replace or upgrade fire alarm and security systems
- Upgrade, renovate and equip science labs, multipurpose rooms, gymnasiums, food service facilities, auditoriums, libraries, and other school facilities
- Replace existing wiring systems to meet current electrical and accessibility codes and increased capacity
- Federal and State-mandated Occupational Safety & Health Administration (OSHA) safety upgrades including playground equipment replacement
- Abate and remove hazardous materials identified prior or during construction
- Repair, replace and/or upgrade paved surfaces, turf, and other grounds to eliminate safety hazards and improve outside instructional areas

The listed projects will be completed as needed. Each project is assumed to include its share of furniture, equipment, architectural, engineering, and similar planning costs, program/project management, staff training expenses and a customary contingency for unforeseen design and construction costs. In addition to the listed projects stated above, the list also includes the acquisition of a variety of instructional, maintenance and operational equipment, including the reduction or retirement of outstanding lease obligations and interim funding incurred to advance fund projects from the list; installation of signage and fencing; payment of the costs of preparation of all facility planning, facility studies, assessment reviews, facility master plan preparation and updates, environmental studies (including environmental investigation, remediation and monitoring), design and construction documentation, and temporary housing of dislocated District activities caused by construction projects. In addition to the projects listed above, the repair and renovation of each of the existing school facilities may include, but not be limited to, some or all of the following: renovation of student and staff restrooms; repair and replacement of heating and ventilation systems; upgrade of facilities for energy efficiencies; repair and replacement of worn-out and leaky roofs, windows, walls, doors and drinking fountains; installation of wiring and electrical systems to safely accommodate computers, technology and other electrical devices and needs; upgrades or construction of support facilities, including

# <u>APPENDIX A – BALLOT LANGUAGE FOR MEASURE D BOND ELECTION - CONTINUED</u>

For The Year Ended June 30, 2015

administrative, physical education/athletic facilities and performing arts buildings and maintenance yards; repair and replacement of fire alarms, emergency communications and security systems; resurfacing or replacing of hard courts, pools, turf and irrigation systems and campus landscaping and play fields; expand parking; install interior and exterior painting and floor covering; demolition; and construction of various forms of storage and support spaces, upgrade classrooms, bleachers, kitchens, repair, upgrade and install interior and exterior lighting systems; replace outdated security fences and security systems. The upgrading of technology infrastructure includes, but is not limited to, computers, LCD projectors, portable interface devices, servers, switches, routers, modules, sound projection systems, laser printers, digital white boards, document projectors, upgrade voice-over-IP, call manager and network security/firewall, wireless technology systems and other miscellaneous equipment and software. The allocation of bond proceeds will be affected by the District's receipt of State matching funds and the final costs of each project. In the absence of State matching funds, which the District will aggressively pursue to reduce the District's share of the costs of the projects, the District will not be able to complete some of the projects listed above. The budget for each project is an estimate and may be affected by factors beyond the District's control. Some projects throughout the District, such as gyms, fields and performing arts facilities, may be undertaken as joint use projects in cooperation with other local public or non-profit agencies. The final cost of each project will be determined as plans and construction documents are finalized, construction bids are received, construction contracts are awarded and projects are completed. Based on the final costs of each project, certain of the projects described above may be delayed or may not be completed. Demolition of existing facilities and reconstruction of facilities scheduled for repair and upgrade may occur, if the Board determines that such an approach would be more costeffective in creating more enhanced and operationally efficient campuses. Necessary site preparation/restoration may occur in connection with new construction, renovation or remodeling, or installation or removal of relocatable classrooms, including ingress and egress, removing, replacing, or installing irrigation, utility lines, trees and landscaping, relocating fire access roads, and acquiring any necessary easements, licenses, or rights of way to the property. Proceeds of the bonds may be used to pay or reimburse the District for the cost of District staff when performing work on or necessary and incidental to bond projects. Bond proceeds shall only be expended for the specific purposes identified herein. The District shall create an account into which proceeds of the bonds shall be deposited and comply with the reporting requirements of Government Code § 53410.