### FREEMAN SCHOOL DISTRICT NO. 33-1 OF HUTCHINSON COUNTY

#### **AUDIT REPORT**

FISCAL YEAR JULY 1, 2018 TO JUNE 30, 2019

CERTIFIED PUBLIC ACCOUNTANTS
P.O. Box 247
105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

#### FREEMAN SCHOOL DISTRICT NO. 33-1 SCHOOL DISTRICT OFFICIALS JUNE 30, 2019

#### **BOARD MEMBERS:**

Kerry Hofer – President Cory Gall – Vice-President Slade Ammann Mark Miller Kyle Weier

#### **SUPERINTENDENT**:

Kevin Kunz

#### **BUSINESS MANAGER:**

Debra Goossen

-------

#### TABLE OF CONTENTS

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial	
Statements Performed in Accordance with Government Auditing Standards	
Schedule of Cyrrant Audit Findings	
Schedule of Current Audit Findings	
Independent Auditor's Report	5-6
BASIC FINANCIAL STATEMENTS:	
Government-Wide Financial Statements:	
Statement of Net Position	
Statement of Activities	8
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	9
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	10
Statement of Revenues, Expenditures, and Changes In Fund Balance	11-13
Reconciliation of the Statement of Revenues, Expenditures, And Changes in Fund Balances to the Government-Wide Statement of Activities	
Proprietary Funds:	
Statement of Net Position	15
Statement of Revenues, Expenses, and Changes in Fund Net Position	
Statement of Cash Flows	
Fiduciary Funds:	
Statement of Net Position	18
Notes to the Financial Statements	
Required Supplementary Information Other than MD&A:	
Budgetary Comparison Schedules – Budgetary Basis:	
General Fund	40-41
Capital Outlay Fund	
Special Education Fund	43
Pension Fund	
Notes to the Required Supplementary Information – Budgetary Comparison Schedules	
Schedule of the School District's Proportionate Share of the Net Pension Liability (Asset)	
Schedule of the School District Contributions – South Dakota Retirement System	
Notes to the Required Supplementary Information – Pension Schedules	18



CERTIFIED PUBLIC ACCOUNTANTS
Phone: 605-928-7241
FAX No.: 605-928-6241
P.O. Box 247
105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

School Board Freeman School District No. 33-1 Hutchinson County, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Freeman School District No. 33-1 South Dakota (School District), as of June 30, 2019 and for the year then ended, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated January 10, 2020.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Current Audit Findings, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Current Audit Findings as item 2019-001 to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on

compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### School District's Response to Findings

The School District's response to the finding identified in our audit is described in the accompanying Schedule of Current Audit Findings. The School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Schoenfish & Co., Inc.

Certified Public Accountants

January 10, 2020

Schoenfish & Co., Inc.

CERTIFIED PUBLIC ACCOUNTANTS P.O. Box 247 105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

#### SCHEDULE OF PRIOR AUDIT FINDINGS

#### **PRIOR OTHER AUDIT FINDINGS:**

**Internal Control Over Revenues:** 

#### Finding Number 2018-001:

A material weakness in internal controls was noted due to a lack of proper segregation of duties for revenues resulting in decreased reliability of reported financial data and increased potential for the loss of public assets. This comment has not been corrected and is restated as current audit finding number 2019-001.

-----

#### SCHEDULE OF CURRENT AUDIT FINDINGS

#### **CURRENT OTHER AUDIT FINDINGS:**

<u>Internal Control – Related Finding – Material Weakness:</u>

#### Finding Number 2019-001:

A material weakness in internal controls was noted due to a lack of proper segregation of duties for revenues. This is a continuing audit comment since fiscal year 1999.

#### Criteria:

Proper segregation of duties results in increased reliability of reported financial data and decreased potential for the loss of public assets.

#### Condition:

A limited number of employees process all revenue transactions from beginning to end. They also receive money, issue receipts, record receipts, post receipts in the accounting records, prepare bank deposits, reconcile bank statements, and prepare financial statements.

#### Effect:

As a result, there is an increased likelihood that errors could occur and not be detected in a timely manner by employees in the ordinary course of performing their duties.

#### **RECOMMENDATION:**

 We recommend that the Freeman School District No. 33-1 officials be cognizant of this lack of segregation of duties for revenues and attempt to provide compensating internal controls whenever, and wherever, possible and practical.

#### Management's Response:

The Freeman School District Board President, Kyle Weier, is the contact person responsible for the corrective action plan for this comment. This comment is due to the size of the Freeman School District No. 33-1, which precludes staffing at a level sufficient to provide an ideal environment for internal controls. We are aware of this problem and are attempting to develop policies and provide compensating controls.

#### **CLOSING CONFERENCE**

The audit was discussed with the officials during the course of the audit and with one Board Member, the Superintendent, and the Business Manager on January 16, 2020.

Schoenfish & Co., Inc.

CERTIFIED PUBLIC ACCOUNTANTS
Phone: 605-928-7241
FAX No.: 605-928-6241
P.O. Box 247
105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

#### INDEPENDENT AUDITOR'S REPORT

School Board Freeman School District No. 33-1 Hutchinson County, South Dakota

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Freeman School District No. 33-1, South Dakota, (School District) as of June 30, 2019 and for the year then ended, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

The School District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Unmodified Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Freeman School District No. 33-1 as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Budgetary Comparison Schedules, the Schedule of the School District's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of the School District's Contributions, on pages 40 through 44, page 46, and page 47, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The School District has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report January 10, 2020 on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Schoenfish & Co., Inc.
Certified Public Accountants

Schoenfiel & Conche

January 10, 2020

Schoenfish & Co., Inc. CERTIFIED PUBLIC ACCOUNTANTS

P.O. Box 247 105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

#### FREEMAN SCHOOL DISTRICT NO. 33-1 STATEMENT OF NET POSITION As of June 30, 2019

	F	rimary Governme	nt
	Governmental	Business-Type	
	Activities	Activities	Total
ASSETS:	0.470.707.00	40.057.40	0.400.045.00
Cash and Cash Equivalents Taxes Receivable	3,176,787.89	13,857.49	3,190,645.38
Other Assets	1,945,009.31 283,271.29		1,945,009.31 283,271.29
Restricted Assets:	200,271.25		200,271.20
Cash and Cash Equivalents	1,586,076.27		1,586,076.27
Net Pension Asset	1,990.38		1,990.38
Capital Assets:		X	6
Land and Construction Work In Progress	58,600.00		58,600.00
Other Capital Assets, Net of Depreciation	10,471,684.53	16,831.64	10,488,516.17
TOTAL ASSETS	17,523,419.67	30,689.13	17,554,108.80
DEFERRED OUTFLOWS OF RESOURCES:			
Pension Related Deferred Outflows	736,158.08		736,158.08
TOTAL DEFERRED OUTFLOWS OF RESOURCES	736,158.08	0.00	736,158.08
TOTAL DELICINED CONTECUTOR OF RESCUNCES	730,136.00	0.00	730,130.00
LIABILITIES:			
Accounts Payable	3,711.18		3,711.18
Other Current Liabilities	295,177.30	0	295,177.30
Unearned Revenue	<del></del>	2,266.69	2,266.69
Noncurrent Liabilities:	405 500 00		405 500 00
Due Within One Year  Due in More than One Year	435,590.00 6,076,881.85	( <del></del> ):	435,590.00 6,076,881.85
TOTAL LIABILITIES	6,811,360.33	2,266.69	6,813,627.02
DEFERRED INFLOWS OF RESOURCES:			
Taxes Levied for Future Period	1,945,009.31		1,945,009.31
Pension Related Deferred Inflows	162,008.55		162,008.55
TOTAL DEFERRED INFLOWS OF RESOURCES	2,107,017.86	0.00	2,107,017.86
NET POSITION:			
Net Investment in Capital Assets	4,174,588.53	16,831.64	4,191,420.17
Restricted for:	,,		.,,
Capital Outlay Purposes	1,858,881.09	2	1,858,881.09
Special Education Purposes	37,996.03		37,996.03
Debt Service Purposes	1,731,386.12		1,731,386.12
SDRS Pension Purposes	576,139.91	44.500.00	576,139.91
Unrestricted (Deficit)	962,207.88	11,590.80	973,798.68
TOTAL NET POSITION	9,341,199.56	28,422.44	9,369,622.00

FREEMAN SCHOOL DISTRICT NO, 33-1
STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2019

			Program Revenues		Net (C)	Net (Expense) Revenue and Changes in Net Position	e and Ition
			Operating	Capital		Primary Government	ent
Functions/Programs	Expenses	Charges for Services	Grants and Contributions	Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Primary Government: Governmental Activities:							
Instruction Support Services	2,701,187.96	23 189 67	222,315.97		(2,478,871.99)		(2,478,871.99)
Nonprogrammed Charges		200			0.00		(1,480,340.30)
Interest on Long-Term Debt Cocurricular Activities	79,291.90	34,916.74			(79,291.90)		(79,291.90)
Total Governmental Activities	4,531,768.75	58,106.41	222,315.97	0.00	(4,251,346.37)		(4,251,346.37)
Business-type Activities: Food Service Driver's Education	150,359.80 3,911.86	89,351.29 6,175.00	44,115.30			(16,893.21)	(16,893.21)
Total Business-type Activities	154,271.66	95,526.29	44,115.30	00:00		(14,630.07)	(14,630.07)
Total Primary Government	4,686,040.41	153,632.70	266,431.27	0.00	(4,251,346.37)	(14,630.07)	(4,265,976.44)
* The District does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.		Ü	General Revenues: Taxes: Property Taxes Utility Taxes Revenue from State Courses	Society	4,114,099.47		4,114,099.47
		r	State Aid Unrestricted Investment Earnings Other General Revenues	ent Earnings nues	1,176,906.69 29,939.30 14,681.44	104.77	1,176,906.69 30,044.07 14,681.44
			rialisters Total General Revenues and	se and	(27,958.23)	27,958.23	0.00
			Transfers		5,457,203.79	28,063.00	5,485,266.79
			Change in Net Position		1,205,857.42	13,432.93	1,219,290.35
		_	Net Position - Beginning	Ď.	8,135,342.14	14,989.51	8,150,331.65

The notes to the financial statements are an integral part of this financial statement.

9,369,622.00

28,422.44

9,341,199.56

**NET POSITION - ENDING** 

FREEMAN SCHOOL DISTRICT NO. 33-1
BALANCE SHEET
GOVERNMENTAL FUNDS
As of June 30, 2019

QSCB 2009A QSCB 2009B

Bond Debt Total Redemption Service Service Governmental Fund Fund Fund Fund	85 3,16	131,719.53     7,000.00       752.77     14,016.98       231,099.19	623,683.04 962,393.23 1,586,076.27	277,782.15 623,683.04 962,393.23 6,991,144.76		3,711.18	0.00 0.00 0.00 0.00 298,48	752.77 131,719.53 132,472.30 0.00 1.94,016.98	52,172.10	1,858,881.09 28,868.19 145,309.85 623,683.04 962,393.23 1,731,386.12	5,180,70 50,000,00 1,020,758,77 145,309.85 623,683.04 962,393.23 4,747,246.97	277,782.15 623,683.04 962,393.23 6,991,144.76	
Special Education Fund	73,793.87	330,734.19	9,127.84	415,371.62		29,041.29	15,884.39 44,925.68	1,715.72 330,734.19 332,449.91	9,127.84	28,868.19	37,996.03	415,371.62	tree leavestaine es
Capital Outlay Fund	1,858,881.09	3,188.31		2,432,434.10			0.00	3,188.31 570,364.70 573,553.01		1,858,881.09	1,858,881.09	2,432,434.10	e notes to the financial statements are an integral part of this statement
General Fund	1,091,803.08	898,173.91 8,360.18 231,099.19	43,044.26	2,279,480.62		3,711.18	75,178.63 253,962.80	8,360.18 898,173.91 906,534.09	43,044.26	5.180.70	50,000.00 1,020,758.77 1,118,983.73	2,279,480.62	The notes to the final
	ASSETS: Cash and Cash Equivalents Advanced Payments	Taxes ReceivableCurrent Taxes ReceivableDelinquent Due from Other Government	Prepaid Expenses Restricted Cash and Cash Equivalents	TOTAL ASSETS	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES:	Liabilities: Accounts Payable Contracts Payable Payable	Employer Matching Payable Total Liabilities	Deferred Inflows of Resources: Unavailable Revenue - Property Taxes Property Taxes Levied for Future Period Total Deferred Inflows of Resources	Fund Balances: Nonspendable: Prepaid Expenses	Capital Outlay Pension Fund Debt Service Assigned for Unemployment	Assigned for Next Year's Budget Unassigned Total Fund Balances	TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	

# FREEMAN SCHOOL DISTRICT NO. 33-1 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION June 30, 2019

Total Fund Balances - Governme	ntal Funds	4,747,246.97
Amounts reported for government of net position are different be		
	Net pension asset reported in governmental activities is not an available financial resource and therefore is not reported in the funds.	1,990.38
	Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	10,530,284.53
	Pension related deferred outflows are components of pension liability (asset) and therefore are not reported in the funds.	736,158.08
	Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	(6,512,471.85)
	Pension related deferred inflows are components of pension liability (asset) and therefore are not reported in the funds.	(162,008.55)
Net Position - Governmental Activ	ities	9,341,199.56

FREEMAN SCHOOL DISTRICT NO. 33-1
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2019

	General	Capital Outlay Fund	Special Education Fund	Pension Fund	Bond Redemption Fund	QSCB 2009A Debt Service	QSCB 2009B Debt Service	Total Governmental
Revenues:								
Revenue from Local Sources: Taxes:								
Ad Valorem Taxes	1,894,762.14	1,221,966.54	683,152.02		285,508.96			4.085.389.66
Prior Years' Ad Valorem Taxes	8,514.52	4,657.05	2,543.36	88.90	1,166.34			16,970.17
Penalties and Interest on Taxes	6,938.34	2,674.36	1,453.92	22.88	650.14			149,535.12 11 739 64
Earnings on Investments and Deposits Cocurricular Activities:	8,444.12	15,145.54	85.20	494.53	239.53	3,139.96	2,390.42	29,939.30
Admissions	24,967.00							24,967.00
Other Student Activity Income	9,412.74							537.00
Rentals	794.00							794 00
Charges for Services Other	3,199.35		19,990.32					23,189.67
Revenue from Intermediate Sources:								
County Sources:	7 507 61							
Revenue in Lieu of Taxes	1,479.75							7,507.61
Revenue from State Sources: Grants-in-Aid:								
Unrestricted Grants-in-Aid	1,176,906.69							1,176,906.69
Restricted Grants-in-Aid			69,625.00					69,625.00
Revenue from Federal Sources: Grants-in-Aid:								
Restricted Grants-in-Aid Received from								
rederal Government I hrough the State	152,690.97							152,690.97
Total Revenue	3,450,589.43	1,244,443.49	776,849.82	606.31	287,564.97	3,139.96	2,390.42	5,765,584.40

The notes to the financial statements are an integral part of this statement.

QSCB 2009B Debt

QSCB 2009A Debt

FREEMAN SCHOOL DISTRICT NO. 33-1
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2019

						COUR ZOORA	GSCB 2009B	
	Gonoral	Capital	Special	1	Bond	Debt	Debt	Total
	Fund	Fund	Fund	Fund	Regemption	Service	Service	Governmental
Expenditures:								200
Instruction:								
Regular Programs:								
Elementary Middle/ Imior High	912,099.70	34,722.24						946,821.94
High School	458 670 74	66 387 44						187,036.37
Special Programs:		11.100,00						525,058.18
Programs for Special Education			568,761.23					568 761 23
Educationally Deprived	99,585.79							99,585.79
Support Services:								
Students:								
Guidance	78,071.49							78 071 49
Psychological			2,748.53					2748 53
Speech Pathology			52,009.70					52,009,70
Student Therapy Services			45,372.46					45 372 46
Instructional Staff:								04:310:04
Improvement of Instruction	44,946.91							44 946 94
Educational Media	69,248.88							69 248 88
General Administration:								20,512,00
Board of Education	30,607.54		3,225.44					33 832 98
Executive Administration	133,510.76							133 510 76
School Administration:								0.000
Office of the Principal	194,781.64							194.781.64
Other	363.75							363.75
Business:								
Fiscal Services	129,442.81		10,163.93					139 BUB 74
Operation and Maintenance of Plant	362,681.14	29.123.27						201 004 44
Student Transportation	118,443.48							391,004.41
Food Services		8.106.95						10,443.48
Central:								0,100.80
Staff	226.25							30 300
Special Education:								07.077
Administrative Costs			2,652.18					2 652 18
Transportation Costs			63,800.31					63.800.31
Other Support Services	3,705.05							3,705.05

The notes to the financial statements are an integral part of this statement.

FREEMAN SCHOOL DISTRICT NO. 33-1
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2019

	General	Capital Outlay	Special Education	Pension	Bond Redemption	Debt Service	Debt Service	0
Expenditures (continued): Debt Services	Fund	Fund 219.119.40	Fund	Fund	Fund	Fund	Fund	1
Cocurricular Activities: Male Activities Female Activities Combined Activities	41,860.92 43,423.91 69,327.97	5,563.19 8,559.75 6,565.39						1 []
Capital Outlay		353,944.19						
Total Expenditures	2,978,035.10	732,091.82	748,733.78	0.00	280,162.50	0.00	00:00	ш
Excess of Revenue Over (Under) Expenditures	472,554.33	512,351.67	28,116.04	606.31	7,402.47	3,139.96	2,390.42	
Other Financing Sources: Transfers In Transfers Out	71,606.13 (23,600.00)	(187,480.71)	3,600.00	(56,036.34)	(239.53)	66,666.67	105,668.50	l l
Total Other Financing Sources (Uses)	48,006.13	(187,480.71)	3,514.80	(56,036.34)	(239.53)	66,666.67	105,668.50	١Ш
Net Change in Fund Balances	520,560.46	324,870.96	31,630.84	(55,430.03)	7,162.94	69,806.63	108,058.92	Ш
Fund Balance - Beginning	598,423.27	1,534,010.13	6,365.19	55,430.03	138,146.91	553,876.41	854,334.31	

51,983.66 75,893.36

353,944.19

4,739,023.20

47,424.11

Governmental

Total

QSCB 2009B

**QSCB 2009A** 

Funds

499,281.90

(19,900.48)

1,006,660.72

3,740,586.25

4,747,246.97

962,393.23

623,683.04

145,309.85

0.00

37,996.03

1,858,881.09

1,118,983.73

FUND BALANCE - ENDING

(267,441.78)

247,541.30

1,026,561.20

## FREEMAN SCHOOL DISTRICT NO. 33-1 RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2019

Net Change in Fund Balances -	Total Governmental Funds	1,006,660.72
Amounts reported for governmer activities are different because		
	This amount represents capital asset purchases which are reported as expenditures on the fund financial statements but increase assets on the government-wide statements.	353,944.19
	This amount represents the current year depreciation expense reported in the statement of activities which is not reported on the fund financial statements because it does not require the use of current financial resources.	(405,305.89)
	Payment of principal on long-term debt is an expenditure in the governmental funds but the payment reduces long-term liabilities in the statement of net position.	419,990.00
	Governmental funds recognize expenditures for amounts of compensated absences and early retirement benefits actually paid to employees with current financial resources during the fiscal year. Amounts of compensated absences earned by employees are not recognized in the funds. In the statement of activities, expenses for these benefits are recognized when the employees earn leave credits or elect to retire early.	(12,738.35)
	Changes in the pension related deferred outflows/inflows are direct components of pension liability (asset) and are not reflected in the governmental funds.	5,693.33
	Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. (e.g., pension expense)	(162,386.58)
Change in Net Position of Govern	nmental Activities	1,205,857.42

#### FREEMAN SCHOOL DISTRICT NO. 33-1 STATEMENT OF NET POSITION PROPRIETARY FUNDS As of June 30, 2019

	Enterpris	se Funds	
	Food	Driver's	
	Service	Education	
	Fund	Fund	Totals
ASSETS:			
Current Assets:			
Cash and Cash Equivalents	631.28	13,226.21_	13,857.49
Total Current Assets	631.28	13,226.21	13,857.49
Noncurrent Assets: Capital Assets:			
Machinery and EquipmentLocal Funds	79,913.46		79,913.46
Less: Accumulated Depreciation	(63,081.82)		(63,081.82)
Total Noncurrent Assets	16,831.64	0.00	16,831.64
TOTAL ASSETS	17,462.92	13,226.21	30,689.13
LIABILITIES: Current Liabilities:			
Unearned Revenue	2,266.69	·	2,266.69
TOTAL LIABILITIES	2,266.69	0.00	2,266.69
NET POSITION:			
Net Investment in Capital Assets	16,831.64_		16,831.64
Unrestricted Net Position	(1,635.41)	13,226.21	11,590.80
TOTAL NET POSITION	15,196.23	13,226.21	28,422.44

## FREEMAN SCHOOL DISTRICT NO. 33-1 STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

For the Year Ended June 30, 2019

	Enterpris	e Funds	
	Food	Driver's	
	Service	Education	
	Fund	Fund	Totals
Operating Revenue:	( <del></del>		-
Food Sales:			
Student	75,210.79		75,210.79
Adult	3,045.00		3,045.00
Ala Carte	11,095.50	-	11,095.50
Other Charges for Goods and Services	11,000.00	6,175.00	6,175.00
Sales Shallyss for Social and Solvisso			5,110.00
Total Operating Revenue	89,351.29	6,175.00	95,526.29
Operating Expenses:			
Salaries		3,312.00	3,312.00
Employee Benefits		253.36	253.36
Purchased Services	132,366.83		132,366.83
Supplies	50.72	346.50	397.22
Cost of Sales - Donated	13,028.73		13,028.73
Other	937.99		937.99
Depreciation	3,975.53		3,975.53
Total Operating Expenses	150,359.80_	3,911.86	154,271.66
Operating Income (Loss)	(61,008.51)	2,263.14	(58,745.37)
Nonoperating Revenue:			
Investment Earnings	5.25	99.52	104.77
State Grants	602.14		602.14
Federal Grants	30,484.43		30,484.43
Donated Food	13,028.73		13,028.73
Total Nonoperating Revenue	44,120.55	99.52	44,220.07
Income (Loss) Before Transfers	(16,887.96)	2,362.66	(14,525.30)
Capital Contributions	8,057.75		8,057.75
Transfers In	20,000.00		20,000.00
Transfers Out		(99.52)	(99.52)
Change in Net Position	11,169.79	2,263.14	13,432.93
Net Position - Beginning	4,026.44	10,963.07	14,989.51
NET POSITION - ENDING	15,196.23	13,226.21	28,422.44

#### FREEMAN SCHOOL DISTRICT NO. 33-1 STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended June 30, 2019

	Enterpris	e Funds	
	Food	Driver's	
	Service	Education	
	Fund	Fund	Totals
Cash Flows from Operating Activities:			
Cash Receipts from Customers	89,314.91	6,175.00	95,489.91
Cash Payments to Employees for Services		(3,565.36)	(3,565.36)
Cash Payments to Suppliers of Goods and Services	(133,355.54)	(346.50)	(133,702.04)
Net Cash Provided (Used) by Operating Activities	(44,040.63)	2,263.14	(41,777.49)
Cash Flows from Noncapital Financing Activities:			
Transfers from General Fund	20,000.00		20,000.00
Transfers to General Fund		(99.52)	(99.52)
Operating Grants	31,086.57		31,086.57
Interfund Loan	(6,419.91)	6,419.91	0.00
Net Cash Provided (Used) from Noncapital Financing Activities	44,666.66	6,320.39	50,987.05
, ,			,
Cash Flows from Investing Activities:			
Cash Received for Interest	5.25	99.52	104.77
Net Cash Provided by Investing Activities	5.25	99.52	104.77
Net Increase (Decrease) in Cash and Cash Equivalents	631.28	8,683.05	9,314.33
	W <del> </del>		
Cash and Cash Equivalents at Beginning of Year	0.00	4,543.16	4,543.16
CASH AND CASH EQUIVALENTS AT END OF YEAR	631.28	13,226.21	13,857.49
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:			
Operating Income (Loss)	(61,008.51)	2,263.14	(58,745.37)
Adjustments to Reconcile Operating Income to			
Net Cash Provided (Used) by Operating Activities:			0.075.50
Depreciation Expense	3,975.53	); );	3,975.53
Value of Donated Commodities Used	13,028.73		13,028.73
(Decrease) increase in Unearned Revenue	(36.38)	Y 1	(36.38)
Net Cash Provided (Used) by Operating Activities	(44,040.63)	2,263.14	(41,777.49)
Noncash Investing, Capital and Financing Activities:			
Value of Commodities Received	13,028.73		13,028.73
Equipment Purchased by Capital Outlay Fund	8,057.75		8,057.75

#### FREEMAN SCHOOL DISTRICT NO. 33-1 STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS As of June 30, 2019

	Agency Funds
ASSETS: Cash and Cash Equivalents	86,626.61
TOTAL ASSETS	86,626.61
LIABILITIES: Amounts Held for Others	86,626.61
TOTAL LIABILITIES	86,626.61

#### NOTES TO THE FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the School District conform to generally accepted accounting principles applicable to government entities in the United States of America.

#### a. Financial Reporting Entity:

The reporting entity of Freeman School District No. 33-1 (School District) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility, even though those fiduciary funds, may represent organizations that do not meet the criteria for inclusion in the financial reporting entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

The School District participates in a cooperative service unit with other school districts. See detailed note entitled "Joint Ventures" for specific disclosures. Joint ventures do not meet the criteria for inclusion in the financial reporting entity as a component unit, but are discussed in these notes because of the nature of their relationship with the School District.

#### b. Basis of Presentation:

**Government-wide Financial Statements:** 

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Net Position reports all financial and capital resources, in a net position form (assets and deferred outflows of resources minus liabilities and deferred inflows of resources equal net position). Net position is displayed in three components, as applicable, net investment in capital assets, restricted (distinguishing between major categories of restrictions), and unrestricted.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the School District and for each function of the School District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the School District or it meets the following criteria:

- Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
- Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the School District financial reporting entity are described below within their respective fund types:

#### **Governmental Funds:**

General Fund – A fund established by South Dakota Codified Laws (SDCL) 13-16-3 to meet all the general operational costs of the school district, excluding capital outlay fund and special education fund expenditures. The General Fund is always a major fund.

Special Revenue Fund Types – special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

Capital Outlay Fund – A fund established by SDCL 13-16-6 to meet expenditures which result in the lease of, acquisition of or additions to real property, plant or equipment, textbooks and instructional software. This fund is financed by property taxes. This is a major fund.

Special Education Fund – A fund established by SDCL 13-37-16 to pay the costs for the special education of all children in need of special assistance and prolonged assistance who reside within the School District. This fund is financed by grants and property taxes. This is a major fund.

Pension Fund – A fund established by SDCL 13-10-6 for the purpose of paying pensions to retired employees of school districts, which have established such systems, paying the School District's share of retirement plan contributions, and for funding early retirement benefits to qualifying employees. This fund is financed by property taxes. This is a major fund. This fund was closed in FY 2019.

Debt Service Fund Types – debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

### NOTES TO THE FINANCIAL STATEMENTS

The Bond Redemption Fund – A fund established by SDCL 13-16-13 to account for the proceeds of a special property tax restricted to use for the payment of principal and interest on general obligation bonded debt. This is a major fund.

(Continued)

QSCB 2009A Debt Service Fund – A fund established by SDCL 13-16-13 to account for the accumulation of resources for the payment of principal and interest on the 2009A QSCB Bonds. This is a major fund.

QSCB 2009B Debt Service Fund – A fund established by SDCL 13-16-13 to account for the accumulation of resources for the payment of principal and interest on the 2009B QSCB Bonds. This is a major fund.

#### **Proprietary Funds:**

Enterprise Fund Types – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met.

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable "solely" from the revenues of the activity.)
- b. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

Food Service Fund – A fund used to record financial transactions related to food service operations. This fund is financed by user charges and grants. This is a major fund.

Driver's Education Fund – A fund used to record financial transactions related to the driver's education operations. This fund is financed by user charges. This is a major fund.

#### Fiduciary Funds:

Fiduciary funds are never considered to be major funds.

Agency Fund Types – agency funds are used to account for resources held by the School District in a purely custodial capacity (assets equal liabilities). Since agency funds are custodial in nature they do not involve the measurement of results of operations. The School District maintains agency funds for the following purposes:

Custodial funds for student classes and activities.

#### c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are

recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

#### **Measurement Focus:**

Government-wide Financial Statements:

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied on the accrual basis of accounting.

**Fund Financial Statements:** 

In the fund financial statements, the "current financial resources" measurement focus and the modified accrual basis of accounting are applied to governmental fund types, while the "economic resources" measurement focus and the accrual basis of accounting are applied to the proprietary and fiduciary funds.

#### Basis of Accounting:

Government-wide Financial Statements:

In the government-wide Statement of Net Position and Statement of Activities, governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues and related assets generally are recorded when earned (usually when the right to receive cash vests); and, expenses and related liabilities are recorded when an obligation is incurred (usually when the obligation to pay cash in the future vests).

#### Fund Financial Statements:

All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues, including property taxes, generally are recognized when they become measurable and available. "Available" means resources are collected or to be collected soon enough after the end of the fiscal year that they can be used to pay all the bills of the current period. The accrual period does not exceed one bill-paying cycle, and for the Freeman School District No. 33-1, the length of that cycle is 60 days. The revenues which are accrued at June 30, 2019 are utility taxes and grants from the state.

Under the modified accrual basis of accounting, receivables may be measurable but not available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Reported deferred revenues are those where asset recognition criteria have been met but for which revenue recognition criteria have not been met.

Expenditures generally are recognized when the related fund liability is incurred. Exceptions to this general rule include principal and interest on general long-term debt which are recognized when due.

All proprietary funds and fiduciary funds are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred.

### NOTES TO THE FINANCIAL STATEMENTS

#### d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

(Continued)

#### e. Capital Assets:

Capital assets include land, buildings, machinery and equipment, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period.

The accounting treatment over capital assets depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

#### Government-Wide Statements

All capital assets are valued at historical cost. Donated capital assets are valued at their estimated acquisition value on the date donated.

Interest costs incurred during the construction of general capital assets are not capitalized along with other capital asset costs.

Depreciation of all exhaustible capital assets is recorded as an expense in the government-wide Statement of Activities, with net capital assets reflected in the Statement of Net Position. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are as follows:

	Cap	italization	Depreciation	Estimated
	Threshold		Method	Useful Life
Land	\$	0.00	N/A	N/A
Improvements	\$	5,000.00	Straight-line	15-20 yrs.
Buildings	\$	5,000.00	Straight-line	100 yrs.
Machinery & Equipment	\$	5,000.00	Straight-line	5-20 yrs.
Machinery & Equipment				
<ul> <li>Food Service</li> </ul>	\$	500.00	Straight-line	12 yrs.

Land is an inexhaustible capital asset and is not depreciated.

#### **Fund Financial Statements**

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for on the accrual basis, the same as in the government-wide statements.

#### f. Long-Term Liabilities:

The accounting treatment of long-term liabilities depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide statements.

All long-term liabilities to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term liabilities primarily consist of general obligation bonds payable, capital outlay certificates payable, qualified school construction bonds payable, SDSDBF Insurance Benefit Deficit and compensated absences payable.

In the fund financial statements, debt proceeds are reported as revenues (other financing sources), while payments of principal and interest are reported as expenditures when they become due. The accounting for proprietary fund long-term debt is on the accrual basis, the same in the fund statements as in the government-wide statements.

#### g. Program Revenues:

In the Government-wide Statement of Activities, reported program revenues derive directly from the program itself or from parties other than the School District's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

- Charges for services These arise from charges to customers, applications, or others who
  purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise
  directly affected by the services.
- 2. Program-specific operating grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
- Program-specific capital grants and contributions These arise from mandatory and voluntary nonexchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

#### h. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Activities, revenues and expenses are classified in a manner consistent with how they are classified in the Statement of Cash Flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues and expenses.

#### i. Cash and Cash Equivalents:

The School District pools its cash resources for depositing and investing purposes. Accordingly, the enterprise fund has access to its cash resources on demand. Accordingly, all reported enterprise fund deposit and investment balances are considered to be cash equivalents for the purpose of the Statement of Cash Flows.

#### Equity Classifications:

#### Government-wide Statements:

Equity is classified as net position and is displayed in three components.

- Net investment in capital assets Consists of capital assets, including restricted capital assets, net
  of accumulated depreciation (if applicable) and reduced by the outstanding balances of any bonds,
  mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or
  improvement of those assets.
- 2. Restricted net position Consists of net position with constraints placed on its use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 3. Unrestricted net position All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

#### Fund Financial Statements:

Governmental fund equity is classified as fund balance, and is distinguished between Nonspendable, Restricted, Committed, Assigned or Unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements. Fiduciary fund equity (except for Agency Funds, which have no fund equity) is reported as net position held in trust for other purposes.

#### k. Application of Net Position:

It is the School District's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### I. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the School District classifies governmental fund balances as follows:

- <u>Nonspendable</u> includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes which are
  externally imposed by providers, such as creditors or amounts constrained due to constitutional
  provisions or enabling legislation.
- <u>Committed</u> includes fund balance amounts that are constrained for specific purposes that are
  internally imposed by the government through formal action of the highest level of decision making
  authority and does not lapse at year-end.
- <u>Assigned</u> includes fund balance amounts that are intended to be used for specific purposes that
  are neither considered restricted or committed. Fund Balance may be assigned by the Business
  Manager.
- <u>Unassigned</u> includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

#### -----

### NOTES TO THE FINANCIAL STATEMENTS (Continued)

The School District uses restricted/committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the School District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The School District does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

<u>Major Special Revenue Fund</u>: <u>Revenue Source</u>: Capital Outlay Fund Real Estate Taxes

Special Education Fund Real Estate Taxes and Grants

Pension Fund Real Estate Taxes

#### m. Pensions:

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (revenue), information about the fiduciary net position of the South Dakota Retirement System (SDRS) and additions to/deletions from SDRS's fiduciary net position have been determined on the same basis as they are reported by SDRS. School District contributions and net pension liability (asset) are recognized on an accrual basis of accounting.

### 2. <u>DEPOSITS AND INVSETMENTS, FAIR VALUE MEASUREMENT, CREDIT RISK, CONCENTRATIONS OF CREDIT RISK, AND INTEREST RATE RISK</u>

The School District follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized as follows:

Deposits – The School District's deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 13-16-15, 13-16-15.1 and 13-16-18.1. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits school district funds to be invested only in (a) securities of the United States and securities guaranteed by the Unites States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of June 30, 2019, the School District did not have any investments.

Credit Risk – State law limits eligible investments for the School District, as discussed above. The School District has no investment policy that would further limit its investment choices.

Concentration of Credit Risk – The School District places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk – The School District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The School District's policy is to credit all income from deposits and investments to the General Fund. USGAAP, on the other hand, requires income from deposits and investments to be reported in the fund whose assets generated that income. Where the governing board has discretion to credit investment income to a fund other than the fund that provided the resources for investment, a transfer to the designated fund is reported. Accordingly in the fund financial statements, interfund transfers of investment earnings are reported, while in the government-wide financial statements, they have been eliminated. These interfund transfers are not violations of statutory restriction on interfund transfers.

#### 3. RESTRICTED CASH AND INVESTMENTS:

Assets restricted to use for a specific purpose through segregation of balances in separate accounts are as follows:

Amount:	Purpose:
\$1,586,076.27	For Debt Service, by debt covenants

#### 4. RECEIVABLES AND PAYABLES

Receivables and payables are not aggregated in these financial statements. The School District expects all receivables to be collected within one year.

#### 5. <u>INVENTORY</u>

Inventory held for consumption is stated at cost. Inventory for resale is stated at the lower of cost or market. The cost valuation method is first-in, first-out. Donated commodities are valued at estimated market value based on the USDA price list at date of receipt.

In the government-wide financial statements, inventory items are initially recorded as assets and charged to expense in the various functions of government as they are consumed.

In the fund financial statements, inventories in the General Fund, special revenue funds, and proprietary funds consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are consumed in the general fund, special revenue funds, and the proprietary funds. No material supplies inventories were on hand at June 30, 2019 in the General, special revenue funds, and proprietary funds.

#### 6. PROPERTY TAXES

Property taxes are levied on or before each October 1, attach as an enforceable lien on property as of the following January 1, and are payable in two installments on or before the following April 30 and October 31. The county bills and collects the School District's taxes and remits them to the School District.

School District property tax revenues are recognized to the extent that they are used to finance each year's appropriations. Revenue related to current year property taxes receivable which is not intended to be used to finance the current year's appropriations and therefore are not susceptible to accrual has been reported as deferred revenue in both the fund financial statements and the government-wide financial statements. Additionally, in the fund financial statements, revenue from property taxes may be limited by any amount not collected during the current fiscal period or within the "availability period."

#### 7. CHANGES IN CAPITAL ASSETS

A summary of changes in capital assets for the year ended June 30, 2019, is as follows:

Primary Government: Governmental Activities:	Balance 07/01/18	Increases	Decreases	Balance 06/30/19
Capital Assets, not being depreciated:				
Land	58,600.00			58,600.00
Construction Work in Progress	16,638.00		(16,638.00)	0.00
Total, not being depreciated	75,238.00	0.00	(16,638.00)	58,600.00
Capital Assets, being depreciated:				
Improvements	2,070,855.09			2,070,855.09
Buildings	11,404,807.32	214,827.00		11,619,634.32
Machinery & Equipment	1,280,344.01	155,755.19		1,436,099.20
Total, being depreciated	14,756,006.42	370,582.19	0.00	15,126,588.61
Less Accumulated Depreciation for:				
Improvements	(1,155,269.99)	(100,733.75)		(1,256,003.74)
Buildings	(2,308,752.14)	(218,024.45)		(2,526,776.59)
Machinery & Equipment	(785,576.06)	(86,547.69)		(872,123.75)
Total Accumulated Depreciation	(4,249,598.19)	(405,305.89)	0.00	(4,654,904.08)
Total Capital Assets, being depreciated, net	10,506,408.23	(34,723.70)	0.00	10,471,684.53
Governmental Activity Capital Assets, Net	10,581,646.23	(34,723.70)	(16,638.00)	10,530,284.53

Depreciation expense was charged to functions as follows:

Governmental Activities:

Instruction	254,395.35
Support Services	85,912.51
Co-curricular Activities	64,998.03
Total Depreciation Expense - Governmental Activities	405,305.89

Business-Type Activities:	Balance 07/01/2018	Increases	Decreases	Balance 06/30/2019
Capital Assets, being depreciated: Machinery & Equipment Total, being depreciated	71,855.71 71,855.71	8,057.75 8,057.75	0.00	79,913.46 79,913.46
Less Accumulated Depreciation for: Machinery & Equipment Total Accumulated Depreciation	(59,106.29) (59,106.29)	(3,975.53)	0.00	(63,081.82) (63,081.82)
Business-Type Activity Capital Assets, Net	12,749.42	4,082.22	0.00	16,831.64
Depreciation expense was charged to functions as follows:  Business-Type Activities:  Food Services  Total Depreciation Expense - Business-Type Activities  3,975.53  3,975.53				

#### 8. LONG-TERM LIABILITIES

A summary of the changes in long-term liabilities for the year ended June 30, 2019 is as follows:

	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Primary Government:					
Governmental Activities:					
Bonds Payable:					
General Obligation					
Refunding Bonds - 2012	2,450,000.00		225,000.00	2,225,000.00	230,000.00
Limited Tax G.O. Refunding					
Certificates - 2012	1,595,000.00		155,000.00	1,440,000.00	145,000.00
QSCB, Series 2009A	1,000,000.00			1,000,000.00	0.00
QSCB, Series 2009B	1,690,696.00			1,690,696.00	0.00
SDSDBF Insurance Deficit	121,770.00		39,990.00	81,780.00	40,590.00
Total Debt	6,857,466.00	0.00	419,990.00	6,437,476.00	415,590.00
Accrued Compensated Absences	62,257.50	23,831.02	11,092.67_	74,995.85	20,000.00
Total Governmental Activities	6,919,723.50	23,831.02	431,082.67	6,512,471.85	435,590.00
TOTAL PRIMARY GOVERNMENT	6,919,723.50	23,831.02	431,082.67	6,512,471.85	435,590.00

Compensated Absences Payable for governmental activities typically have been liquidated from the General and Special Education Funds.

Liabilities Payable at June 30, 2019, is comprised of the following:

PRIMARY GOVERNMENT

Governmental Activities:

General Obligation Refunding Bonds, Series 2017, \$2,225,000.00

Fixed Interest from 2.00% to 3.00%, Final Maturity

On August 1, 2027. Payable from the Bond Redemption Fund

Capital Outlay Certificates:

Limited Tax Capital Outlay Refunding Certificates, \$1,440,000.00 Series 2017, Fixed Interest of 2.00%, Final Maturity
On July 15, 2027, Payable from the Capital Outlay Fund

Qualified School Construction Bonds Payable:

Limited Tax General Obligation Certificates, Series 2009A, \$1,000,000.00 Fixed Interest from 1.00%, Final Maturity on July 15, 2024, Payable from the QSCB Series 2009A Bond Fund

Qualified School Construction Bonds Payable:

Limited Tax General Obligation Certificates, Series 2009B, \$1,690,696.00 Fixed Interest from 1.35%, Final Maturity on July 15, 2025,

Payable from the QSCB Series 2009B Bond Fund

Insurance Deficit Payable:

South Dakota School District Benefits Fund (SDSDBF) Insurance Deficit; \$ 81,780.00 Fixed Interest 1.5%; Final Maturity October 1, 2020; Payable from General Fund

Compensated Absences:

Payable from General Fund \$ 63,982.99
Payable from Special Education Fund \$ 11,012.86

The annual debt service requirements to maturity, except for compensated absences, for all debt outstanding as of June 30, 2019 are as follows:

### Annual Requirements to Maturity for Long-Term Debt June 30, 2019

Year Ending June 30,	General O Refunding Bonds		Limited Tax Ca Refunding Certifica		
· · · · · · · · · · · · · · · · · · ·	Principal	Interest	Principal	Interest	
2020	230,000.00	48,966.50	145,000.00	27,350.00	
2021	230,000.00	44,312.50	155,000.00	24,350.00	
2022	235,000.00	39,662.50	155,000.00	21,250.00	
2023	240,000.00	35,212.50	155,000.00	18,150.00	
2024	245,000.00	30,968.75	160,000.00	15,000.00	
2025-2029	1,045,000.00	61,437.50	670,000.00	27,300.00	
Totals	2,225,000.00	260,560.25	1,440,000.00	133,400.00	
Year Ending			-		
June 30,	QSCB Serie	es 2009A	QSCB Serie	es 2009B	
	Principal	Interest	Principal	Interest	
2020	· · · · · · · · · · · · · · · · · · ·	10,000.00		22,824.40	
2021		10,000.00		22,824.40	
2022		10,000.00		22,824.40	
2023		10,000.00		22,824.40	
2024		10,000.00		22,824.40	
2025-2029	1,000,000.00	10,000.00	1,690,696.00	34,236.60	
Totals	1,000,000.00	60,000.00	1,690,696.00	148,358.60	
Year Ending				<del></del> >	
June 30,	SDSDBF Insur		Totals		
	Principal	Interest	Principal	Interest	
2020	40,590.00	1,230.00	415,590.00	110,370.90	
2021	41,190.00	620.00	426,190.00	102,106.90	
2022			390,000.00	93,736.90	
2023			395,000.00	86,186.90	
2024			405,000.00	78,793.15	
2025-2029			4,405,696.00	132,974.10	
Totals	81,780.00	1,850.00	6,437,476.00	604,168.85	

#### 9. OPERATING LEASES

Copier Lease Paid for by Capital Outlay Fund.

The following are the minimum payments required for existing operating leases:

	Capital Outlay
Year	Fund
2020	2,151.56

#### 10. DEFERRED INFLOWS AND DEFERRED OUTFLOWS OF RESOURCES:

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent consumption of net position that applies to a future period or periods. These items will not be recognized as an outflow of resources until the applicable future period.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent acquisitions of net position that applies to a future period or periods. These items will not be recognized as an inflow of resources until the applicable future period.

#### 11. RESTRICTED NET POSITION

Restricted Net Position for the fiscal year ended June 30, 2019 was as follows:

Purpose:	Restricted By:	Amount
Major Funds:		
Capital Outlay	Law	\$ 1,858,881.09
Special Education	Law	37,996.03
SDRS Pension	Governmental Accounting Standards	576,139.91
Debt Service	Debt Covenants	1,731,386.12
Total Restricted Net Position		\$ 4,204,403.15

#### 12. INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2019 were as follows:

			Transfers To	:		
		Food	Special	<b>QSCB 2009A</b>	<b>QSCB 2009B</b>	
	General	Service	Education	Debt Service	Debt Service	
Transfers From:	Fund	Fund	Fund	Fund	Fund	Totals
General Fund		20,000.00	3,600.00			23,600.00
Capital Outlay Fund	15,145.54			66,666.67	105,668.50	187,480.71
Special Education Fund	85.20					85.20
Pension Fund	56,036.34					56,036.34
Bond Redemption Fund	239.53					239.53
Driver's Education Fund	99.52					99.52
Totals	71,606.13	20,000.00	3,600.00	66,666.67	105,668.50	267,541.30

Transfers of investment and deposit earnings to the General Fund are reported. SDCL 4-5-9 and 13-16-18 give the school board the authority to designate whether all such earnings should be retained by any individual funds or credited to the General Fund. These interfund transfers are not violations of the statutory restrictions on interfund transfers. Certain other statutes and debt covenants require earnings from investments and deposits to be retained in the fund that services the long-term debt. The School District transfers from the Capital Outlay Fund to the QSCB Debt Service Fund where accumulations for term bond payments are reported. The School transferred from the General Fund to the Food Service Fund to supplement the food service program. The General Fund also transferred to the Special Education Fund to use one time money received in the General Fund to cover payroll bonuses. The School also transferred Pension Fund to General Fund to close the fund.

#### 13. PENSION PLAN

#### Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at http://www.sdrs.sd.gov/publications.aspx or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

#### Benefits Provided:

SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of

### NOTES TO THE FINANCIAL STATEMENTS

(Continued)

age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

### Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The School District's share of contributions to the SDRS for the fiscal years ended June 30, 2019, 2018, and 2017 were \$112,144.33, \$106,451.00, and \$111,340.02, respectively, equal to the required contributions each year.

Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:

At June 30, 2018, SDRS is 100.02% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the School District as of the measurement period ending June 30, 2018 and reported by the School District as of June 30, 2019 are as follows:

Proportionate share of net pension liability (asset)	\$ (1,990.38)
Less proportionate share of net pension restricted for pension benefits	\$ 10,442,232.00
Proportionate share of pension liability	\$ 10,440,241.62

At June 30, 2019, the School District reported a liability (asset) of \$(1,990.38) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2018 and the total pension liability (asset) used to calculate the net pension liability (asset) was based on a projection of the School District's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2018, the School District's proportion was 0.08534220%, which is an increase (decrease) of (0.0079005%) from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the School District recognized pension expense (reduction of pension expense) of \$156,693.25. At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		erred Outflows of Resources	 ferred Inflows
Difference between expected and actual experience.	\$	75,228.95	
Changes in assumption.	\$	505,322.01	
Net Difference between projected and actual earnings on pension plan investments.			\$ 150,426.14
Changes in proportion and difference between School district contributions and proportionate share of contributions.	\$	43,462.79	\$ 11,582.41
School District contributions subsequent to the measurement date.	_\$_	112,144.33	
TOTAL	_\$_	736,158.08	\$ 162,008.55

NOTES TO THE FINANCIAL STATEMENTS

### NOTES TO THE FINANCIAL STATEMENTS (Continued)

\$112,144.33 reported as deferred outflow of resources related to pensions resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

Year Ended	
June 30:	
2020	\$ 279,171.66
2021	\$ 210,557.43
2022	\$ (14,927.44)
2023	\$ (12,796.45)
TOTAL	\$ 462,005.20

### **Actuarial Assumptions:**

The total pension liability (asset) in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.25 percent

Salary Increases Graded by years of service, from 6.50% at entry to 3.00% after 25 years of service

Discount Rate 6.50 percent net of plan investment expense

Mortality rates were based on 97% of the RP-2014 Mortality Table, projected generationally with Scale MP-2016, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, projected generationally with Scale MP-2016.

A detailed experience analysis covering the period from June 30, 2011 to June 30, 2016, was conducted and appropriate modifications in the economic and demographic assumptions were made effective with the June 30, 2017 actuarial valuation.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2017 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

Asset Class	Target <u>Allocation</u>	Long-Term Expected Real Rate of Return
Global Equity	58.0%	4.8%
Fixed Income	30.0%	1.8%
Real Estate	10.0%	4.6%
Cash	2.0%	0.7%
Total	100%	

### Discount Rate:

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

### Sensitivity of liability (asset) to changes in the discount rate:

The following presents the School District's proportionate share of net pension liability (asset) calculated using the discount rate of 6.50 percent as well as what the School District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

		Current	
	1%	Discount	1%
	<u>Decrease</u>	<u>Rate</u>	<u>Increase</u>
School District's proportionate share			
of the net pension liability (asset)	\$1,503,293.23	\$(1,990.38)	\$(1,226,456.91)

### Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

### 15. JOINT VENTURES

The School District participates in the Cornbelt Educational Cooperative, a cooperative service unit (co-op) formed for the purpose of providing special education services to the member school districts.

The members of the co-op and their relative percentage participation in the co-op are as follows:

Bridgewater-Emery School District No. 30-3	11.53%
Canistota School District No. 43-1	7.35%
Ethan School District No. 17-1	8.68%
Freeman School District No. 33-1	13.98%
Hanson School District No. 30-1	14.19%
Marion School District No. 60-3	5.92%
McCook School District No. 43-7	14.46%
Montrose School District No. 43-2	8.68%
Parker School District No. 60-4	15.21%

See Independent Auditor's Report.

The co-op's governing board is composed of two representatives from each member school district, who are one school board member who serves on the Board of Directors and the superintendent who serves on the advisory board. The board is responsible for adopting the co-op's budget and setting service fees at a level adequate to fund the adopted budget.

The School District retains no equity in the net position of the co-op, but does have a responsibility to fund deficits of the co-op in proportion to the relative participation described above.

Separate financial statements for this joint venture are available from the Cornbelt Educational Cooperative.

At June 30, 2019, this joint venture had total assets plus deferred outflows of \$1,319,350.10, total liabilities plus deferred inflows of \$231,551.05 and net position of \$1,087,799.05.

### 16. RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended June 30, 2019, the School District managed its risks as follows:

### Employee Health Insurance:

The School District joined the South Dakota School District Benefits Fund. This is a public entity risk pool currently operating as common risk management and insurance program for South Dakota local government entities. The School District pays a monthly premium to the pool to provide health insurance coverage for its employees. The pool purchases reinsurance coverage with the premiums it receives from the members. The coverage provides a deductible of \$250/\$500 per person and \$500//\$1,000 per family. The plan also provides for coinsurance of 80/90 percent up to \$5,000. The coverage also includes a \$2,000,000 lifetime maximum payment per person.

The School District does not carry additional health insurance coverage to pay claims in excess of this upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

### Liability Insurance:

The School District purchases liability insurance for risks related to torts; theft of or damage to property; and errors and omissions of public officials from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

### Worker's Compensation:

The School District purchases liability insurance for worker's compensation from a commercial carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

### **Unemployment Benefits:**

The School District has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits. The School District has assigned equity in the General Fund in the amount of \$5,180.70 for the payment of future unemployment benefits.

During the year ended June 30, 2019, no claims for unemployment benefits were paid. At June 30, 2019, no claims had been filed for unemployment benefits and none are anticipated in the next fiscal year.

### 17. SIGNIFICANT CONTINGENCIES - LITIGATION

At June 30, 2019, the School District was not involved in any significant litigation.

### 18. EARLY RETIREMENT BENEFITS

Certified employees at least 55 years of age with 20 years of service to the school district may elect early retirement benefits. The payment will be 70 percent of current salary and may be paid out in payments not to exceed three years. If more than two employees elect early retirement, the board has the right to approve additional employees and prorate payment lengths, not to exceed three years. No employees have elected to receive early retirement benefits at June 30, 2019.

### 19. SIGNIFICANT CONTINGENCIES - INSURANCE DEFICIT

The School District is a member of the South Dakota School District Benefits Fund (SDSDBF) which has been operating at a deficit for several years. The SDSDBF has assessed the School District for their share of the deficit, which has been determined to be \$161,160.00. This unpaid amount of \$81,780.00 is reflected in this report in the appropriate financial statements as a long-term liability.

### 20. RELATED PARTY TRANSACTIONS

A school bus costing \$22,500.00 was purchased in 2019 from a company owned by the School District Principal.

## REQUIRED SUPPLEMENTARY INFORMATION FREEMAN SCHOOL DISTRICT NO. 33-1 BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS GENERAL FUND

	Budgeted	Amounts	Actual Amounts	Variance with Final Budget -
	Original	Final	(Budgetary Basis)	Positive (Negative)
Revenues:				
Revenue from Local Sources:				
Taxes:				==
Ad Valorem Taxes	1,853,192.00	1,853,192.00	1,894,762.14	41,570.14
Prior Years' Ad Valorem Taxes	3,000.00	3,000.00	8,514.52	5,514.52
Utility Taxes	130,000.00	130,000.00	149,535.12	19,535.12
Penalties and Interest on Taxes	3,800.00	3,800.00	6,938.34	3,138.34
Tuition and Fees:				1997
Regular Day School Tuition	100.00	100.00	0.00	(100.00)
Earnings on Investments and Deposits	2,000.00	2,000.00	8,444.12	6,444.12
Cocurricular Activities:				
Admissions	19,600.00	19,600.00	24,967.00	5,367.00
Rentals	·	0.00	537.00	537.00
Other Student Activitity Income	8,400.00	8,400.00	9,412.74	1,012.74
Other Revenue from Local Sources:				
Rentals	2,000.00	2,000.00	794.00	(1,206.00)
Charges for Services	2,000.00	2,000.00	3,199.35	1,199.35
Other	1,500.00	1,500.00	4,900.08	3,400.08
Revenue from Intermediate Sources: County Sources:				
County Apportionment	8,000.00	8,000.00	7,507.61	(492.39)
Revenue in Lieu of Taxes	0.00	0.00	1,479.75	1,479.75
Revenue from State Sources: Grants-in-Aid: Unrestricted Grants-in-Aid	1,161,097.00	1,161,097.00	1,176,906.69	15,809.69
Restricted Grants-in-Aid	500.00	200.00	0.00	(500.00)
Other State Revenue	200.00	200.00	0.00	(200.00)
Revenue from Federal Sources: Grants-in-Aid: Unrestricted Grants-in-Aid Received from Federal Government Through an Intermediate Source	500.00	500.00	0.00	(500.00)
Restricted Grants-in-Aid Received				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
from Federal Government Through the State	123,444.00	123,444.00	152,690.97	29,246.97
Total Revenue	3,319,333.00	3,319,333.00	3,450,589.43	131,256.43
Expenditures: Instruction: Regular Programs:				
Elementary	915,348.00	919,495.00	912,099.70	7,395.30
Middle/Junior High	214,830.00	215,740.00	187,036.37	28,703.63
High School	514,975.00	519,860.00	458,670.74	61,189.26
Special Programs:				
Educationally Deprived	99,200.00	99,902.00	99,585.79	316.21

## REQUIRED SUPPLEMENTARY INFORMATION FREEMAN SCHOOL DISTRICT NO. 33-1 BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS GENERAL FUND

	Budgeted	d Amounts	Actual Amounts	Variance with Final Budget -
	Original	Final	(Budgetary Basis)	Positive (Negative)
Expenditures (continued):				
Support Services:				
Students:				
Guidance	80,824.00	81,127.00	78,071.49	3,055.51
Instructional Staff:			<del></del>	
Improvement of Instruction	39,764.00	39,839.00	44,946.91	(5,107.91)
Educational Media	75,840.00	75,840.00	69,248.88	6,591.12
General Administration:				
Board of Education	42,150.00	42,150.00	30,607.54	11,542.46
Executive Administration	144,610.00	144,989.00	133,510.76	11,478.24
School Administration:		:		
Office of the Principal	224,821.00	225,499.50	194,781.64	30,717.86
Other	0.00	365.00	363.75	1.25
Business:				
Fiscal Services	136,471.00	136,923.00	129,442.81	7,480.19
Operation and Maintenance of Plant	457,146.00	457,673.00	362,681.14	94,991.86
Student Transportation Services	144,452.00	144,452.00	118,443.48	26,008.52
Central:			*	
Staff	1,000.00	1,000.00	226.25	773.75
Other Support Services	7,200.00	7,200.00	3,705.05	3,494.95
Nonprogrammed Charges:	40.000.00			40.000.00
Payments to State - Unemployment	16,000.00	16,000.00	0.00	16,000.00
Cocurricular Activities:				
Male Activities	55,185.00	55,185.00	41,860.92	13,324.08
Female Activities	40,992.00	47,412.00	43,423.91	3,988.09
Combined Activities	83,525.00	85,900.00	69,327.97	16,572.03
Combined / Cavidos	00,020.00	00,000.00	00,027.01	10,012.00
Contingencies	25,000.00	25,000.00		
Amount Transferred		0.00		25,000.00
T / 15 P	0.040.000.00	0.044.554.50	0.070.005.40	000 540 40
Total Expenditures	3,319,333.00	3,341,551.50	2,978,035.10	363,516.40
Evenes of Devenue Over (Under)				
Excess of Revenue Over (Under)	0.00	(22,218.50)	472,554.33	494,772.83
Expenditures	0.00	(22,210.50)	472,004.00	494,772.03
Other Financing Sources (Uses):				
Transfers In		0.00	71,606.13	71,606.13
Transfers Out	l <del></del>	(23,600.00)	(23,600.00)	0.00
Transiers Out		(23,000.00)	(23,000.00)	0.00
Total Other Financing Sources (Uses)	0.00	(23,600.00)	48,006.13	71,606.13
· otal caller / manding coal cos (costs)		(20,000,00)		,
Net Change in Fund Balances	0.00	(45,818.50)	520,560.46	566,378.96
3 3		(10,010.00)		
Fund Balance - Beginning	598,423.27	598,423.27	598,423.27	0.00
ů ů				
FUND BALANCE - ENDING	598,423.27	552,604.77	1,118,983.73	566,378.96

## REQUIRED SUPPLEMENTARY INFORMATION FREEMAN SCHOOL DISTRICT NO 33-1 BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS CAPITAL OUTLAY FUND

		d Amounts	Actual Amounts	Variance with Final Budget -
	Original	Final Final	(Budgetary Basis)	Positive (Negative)
Revenues:				
Revenue from Local Sources: Taxes:				
Ad Valorem Taxes	1,211,933.00	1,211,933.00	1,221,966.54	10,033.54
Prior Years' Ad Valorem Taxes	1,000.00	1,000.00	4,657.05	3,657.05
Penalties and Interest on Taxes	1,500.00	1,500.00	2,674.36	1,174.36
Earnings on Investments and Deposits	1,500.00	1,500.00	15,145.54	13,645.54
Other Revenue from Local Sources:				
Other	200.00	200.00	<del></del>	(200.00)
Total Revenue	1,216,133.00	1,216,133.00	1,244,443.49	28,310.49
Expenditures: Instruction: Regular Programs:				
Elementary	47,000.00	49,000.00	34,722.24	14,277.76
High School	161,585.00	161,585.00	139,753.29	21,831.71
Support Services: Business: Fiscal Services	500.00	500.00	0.00	500.00
Operation and Maintenance of Plant	463,548.00	467,198.00	287,201.61	179,996.39
Student Transportation Services	118,000.00	118,000.00	22,500.00	95,500.00
Food Services	10,000.00	10,000.00	8,106.95	1,893.05
Debt Services	405,500.00	405,500.00	219,119.40	186,380.60
Cocurricular Activities:				
Male Activities	0.00	6,500.00	5,563.19	936.81
Female Activities	0.00	9,200.00	8,559.75	640.25
Combined Activities	10,000.00	10,000.00	6,565.39	3,434.61
Total Expenditures	1,216,133.00	1,237,483.00	732,091.82	505,391.18
Excess of Revenue Over (Under) Expenditures	0.00	(21,350.00)	512,351.67	533,701.67
Other Financing Sources (Uses):				
Transfers Out	0.00	0.00	(187,480.71)	(187,480.71)
Total Other Financing Sources(Uses)	0.00	0.00	(187,480.71)	(187,480.71)
Net Change in Fund Balances	0.00	(21,350.00)	324,870.96	346,220.96
Fund Balance - Beginning	1,534,010.13	1,534,010.13	1,534,010.13	0.00
FUND BALANCE - ENDING	1,534,010.13	1,512,660.13	1,858,881.09	346,220.96

# REQUIRED SUPPLEMENTARY INFORMATION FREEMAN SCHOOL DISTRICT NO. 33-1 BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS SPECIAL EDUCATION FUND

	Budgeted	Amounts	Actual Amounts	Variance with Final Budget -
	Original	Final	(Budgetary Basis)	Positive (Negative)
Revenues:				
Revenue from Local Sources:				
Taxes:	000 454 00	000 454 00	000 450 00	00 000 00
Ad Valorem Taxes	662,154.00	662,154.00	683,152.02	20,998.02
Prior Years' Ad Valorem Taxes	1,000.00	1,000.00 750.00	2,543.36 1,453.92	1,543.36 703.92
Penalties and Interest on Taxes Other Revenue from Local Sources:	750.00	750.00	1,453.92	703.92
Earnings on Investments and Deposits	100.00	100.00	85.20	(14.80)
Charges for Services	10,000.00	10,000.00	19,990.32	9,990.32
Revenue from State Sources:	10,000.00	10,000.00	10,000.02	0,000.02
Grants-in-Aid:				
Restricted Grants-in-Aid	0.00	0.00	69,625.00	69,625.00
Total Revenue	674,004.00	674,004.00	776,849.82	102,845.82
Expenditures:				
Instruction:				
Special Programs:				
Programs for Special Education	481,056.00	564,013.00	568,761.23	(4,748.23)
Support Services: Students:				
Psychological	3,348.00	3,348.00	2,748.53	599.47
Speech Pathology	63,644.00	63,644.00	52,009.70	11,634.30
Student Therapy Services	44,039.00	58,239.00	45,372.46	12,866.54
General Administration			7	),
Board of Education	3,228.00	3,228.00	3,225.44	2.56
Business:				
Fiscal Services	10,165.00_	10,165.00	10,163.93	1.07
Special Education:				
Administrative Costs	2,654.00	2,654.00	2,652.18	1.82
Transportation Costs	65,870.00	66,842.00	63,800.31	3,041.69
Total Expenditures	674,004.00	772,133.00	748,733.78	23,399.22
France of Bosonia Over (Hades)				
Excess of Revenue Over (Under)	0.00	(98,129.00)	28,116.04	126,245.04
Expenditures	0.00	(90,129.00)	20,110.04	120,243.04
Other Financing Sources (Uses):				
Transfers In	0.00	0.00	3,600.00	3,600.00
Transfers Out	0.00	0.00	(85.20)	(85.20)
Total Other Financing Sourses (Uses)	0.00	0.00	3,514.80	3,514.80
Net Change in Fund Balances	0.00	(98,129.00)	31,630.84	126,159.84
Fund Balance - Beginning	6,365.19	6,365.19	6,365.19	0.00
FUND BALANCE - ENDING	6,365.19	(91,763.81)	37,996.03	126,159.84
TOTAL MADE LITERA	5,500.10	(5.1,7.00.01)	0.,000.00	,,,,,,,,,

# REQUIRED SUPPLEMENTARY INFORMATION FREEMAN SCHOOL DISTRICT NO 33-1 BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS PENSION FUND

	Budgeted	Amounts	Actual Amounts	Variance with Final Budget -
	Original	Final	(Budgetary Basis)	Positive (Negative)
Revenues:	() <del></del>			
Revenue from Local Sources:				
Taxes:				
Prior Years' Ad Valorem Taxes	50.00	50.00	88.90	38.90
Penalties and Interest on Taxes	200.00	200.00	22.88	(177.12)
Earnings on Investments and Deposits	200.00	200.00	494.53	294.53
Total Revenue	450.00	450.00	606.31	156.31
Expenditures:				
Instruction:				
Regular Programs:				
Elementary	5,550.00	5,550.00	0.00	5,550.00
Middle/Junior High	1,500.00	1,500.00	0.00	1,500.00
High School	2,500.00	2,500.00	0.00	2,500.00
Support Services - Business:				
Operation and Maintenance of Plant	1,000.00	1,000.00	0.00	1,000.00
Total Expenditures	10,550.00	10,550.00	0.00	10,550.00
Excess of Revenue Over (Under)				
Expenditures	(10,100.00)	(10,100.00)	606.31	10,706.31
Other Financing Sources (Uses):				
Transfers Out	0.00	0.00	(56,036.34)	(56,036.34)
Total Other Financing Sources(Uses)	0.00	0.00	(56,036.34)	(56,036.34)
Net Change in Fund Balances	(10,100.00)	(10,100.00)	(55,430.03)	(45,330.03)
Fund Balance - Beginning	55,430.03	55,430.03	55,430.03	0.00
FUND BALANCE - ENDING	45,330.03	45,330.03	0.00	(45,330.03)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION June 30, 2019

Schedules of Budgetary Comparisons for the General Fund and for each major Special Revenue Fund with a legally required budget.

### Note 1. Budgets and Budgetary Accounting

The School District followed these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to the first regular meeting in May of each year the school board causes to be prepared a
  proposed budget for the next fiscal year according to the budgetary standards prescribed by the
  Auditor General.
- 2. The proposed budget is considered by the school board at the first regular meeting held in the month of May of each year.
- 3. The proposed budget is published for public review no later than July 15 each year.
- 4. Public hearings are held to solicit taxpayer input prior to the approval of the budget.
- 5. Before October 1 of each year, the school board must approve the budget for the ensuing fiscal year for each fund, except trust and agency funds.
- 6. After adoption by the school board, the operating budget is legally binding and actual expenditures of each fund cannot exceed the amounts budgeted, except as indicated by number 8.
- 7. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total school district budget and may be transferred by resolution of the school board to any other budget category, except for capital outlay, that is deemed insufficient during the year.
- 8. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows adoption of supplemental budgets when moneys are available to increase legal spending authority.
- Unexpended appropriations lapse at year-end unless encumbered by resolution of the school board.
- 10. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.
- 11. Budgets for the General Fund and special revenue funds are adopted on a basis consistent with generally accepted accounting principles (GAAP).

### Note 2. GAAP/Budgetary Accounting Basis Differences

The financial statements prepared in conformity with USGAAP present capital outlay expenditure information in a separate category of expenditures. Under the budgetary basis of accounting, capital outlay expenditures are reported within the function to which they relate. For example, the purchase of a new school bus would be reported as a capital outlay expenditure on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances, however in the Budgetary RSI Schedule, the purchase of a school bus would be reported as an expenditure of the Support Services-Business/Student Transportation function of government, along with all other current Student Transportation related expenditures.

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

# South Dakota Retirement System

Last 5 Fiscal Years \*

,	2019	2018	2017	2016	2015
District's proportion of the net pension liability/asset	0.0853422%	0.0932427%	0.0905421%	0.0864127%	0.0910634%
District's proportionate share of net pension liability (asset)	(1,990)	\$ (8,462)	\$ 305,846	\$ (366,501)	\$ (656,075)
District's covered-employee payroll	\$1,777,917	\$1,853,855	\$1,721,673	\$1,577,631	\$1,592,433
District's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	0.11%	0.45%	17.76%	23.23%	41.20%
Plan fiduciary net position as a percentage of the total pension liability (asset)	e 100.02%	100.10%	%68.96	104.10%	107.30%

The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 06/30 of the previous year. \*

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE SCHOOL DISTRICT CONTRIBUTIONS

South Dakota Retirement System

Last 5 Fiscal Years

		2019		2018		2017		2016		2015
Contractually required contribution	<del>()</del>	112,144	₩	106,451	€	111,340	₩	103,301	₩	94,659
Contributions in relation to the contractually required contribution	₩	\$ 112,144	↔	\$ 106,451 \$ 111,340	€	111,340	€	\$ 103,301	€	\$ 94,659
Contribution deficiency (excess)	€		₩	-	မှာ		€		₩	
District's covered-employee payroll	\$	\$ 1,869,062		\$ 1,777,917	\$ 7	\$ 1,853,855	\$	\$ 1,721,673	↔	\$ 1,577,631
Contributions as a percentage of covered-employee payroll		%0.9		6.0%		%0.9		9.0%		6.0%

### Notes to Required Supplementary Information for the Year Ended June 30, 2019

Schedule of the Proportionate Share of the Net Pension Liability (Asset) and Schedule of Pension Contributions.

### Changes of benefit terms:

No significant changes.

### **Changes of assumptions:**

Legislation enacted in 2017 modified the SDRS COLA. For COLAs first applicable in 2018, the SDRS COLA will equal the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0.5% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2017 and exists again this year as of June 30, 2018. Future COLAs are assumed to equal the current restricted maximum COLA which was 1.89% as of June 30, 2017 and is 2.03% as of June 30, 2018.

The changes in actuarial assumptions increased the Actuarial Accrued Liability by 1.5% of the Actuarial Accrued Liability based on the 1.89% COLA, reflecting the current and assumed future restricted maximum COLA of 2.03%.