# Bishop Unified School District Continuing Disclosure Report For the Fiscal Year Ended June 30, 2017 Dated: March \_\_, 2018

Prepared by:

**EASTSHORE CONSULTING** 

# **EASTSHORE CONSULTING**

FINANCIAL ADVISORY & FACILITIES PLANNING · FISCAL CONSULTING · ELECTION STRATEGIES & PUBLIC RELATIONS

1714 Franklin Street #100-406 Oakland, CA 94612 (510) 725-2930 info@eastshoreconsulting.com

### TRANSMITTAL LETTER

To: All Interested Parties

Cc: Barry Simpson, Superintendent

Midge Milici, Chief Business Officer

**Bishop Unified School District** 

From: Shin Green, Principal

Eastshore Consulting LLC

Via: Municipal Securities Rulemaking Board

Electronic Municipal Market Access (MSRB-EMMA)

Date: March \_\_\_, 2018

Eastshore Consulting LLC, as Municipal Advisor to the Bishop Unified School District (the "District") located in Inyo County, California, is submitting this Continuing Disclosure Report in connection with outstanding debt obligations of the District. Effective July 1, 2010, the District was unified through the consolidation of the Bishop Union Elementary School District and the Bishop Joint Union High School District. Upon unification, the debt obligations of the former Elementary and High school districts became obligations of the District.

This Report is submitted to ensure that full disclosure is available to all bond holders and market participants. This Continuing Disclosure Report reflects all information required under the Continuing Disclosure Agreements for the District's debt issuances outstanding during fiscal year ended June 30, 2017. Eastshore Consulting reviewed the debt portfolio of the District and the corresponding Continuing Disclosure Agreements, and confirmed that this Report contains information required for the above referenced fiscal year. Additional information is also included to provide a clear context for the figures required under the Agreements.

This Report is being provided for the following debt issuances:

## Former Bishop Union Elementary School District:

- GO Bonds Election of 2008, Series 2008 (Dated: December 23, 2008)
- GO Bonds Election of 2008, Series 2015 (Dated September 29, 2015)

### Bishop Unified School District:

- GO Bonds 2015 GO Refunding Bonds, Series A (Dated: September 29, 2015)
- GO Bonds 2015 GO Refunding Bonds, Series B (Dated: September 29, 2015)

While this Report contains selected information included in the audited financial statements, it is strongly suggested that interested parties also refer to such statements, which may provide information not required under the Continuing Disclosure Agreements. If you should have any questions regarding the District's requirements under the Continuing Disclosure Agreements, please contact Eastshore Consulting at (510) 725-2930.

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# 1) CUSIP Listing

The following tables provide the CUSIP numbers for all outstanding bond requiring disclosure under SEC 15c2-12:

## Elementary SD - General Obligation Bonds - 2008 Election, Series 2008

091401BW8	091401BY4	091401CB3	091401CC1	091401CD9
091401CE7	091401CF4			

## General Obligation Bonds - Election of 2008, Series 2015

09141QAA1	09141QAB9	09141QAC7	09141QAD5	09141QAE3
09141QAF0	09141QAG8	09141QAH6	09141QAJ2	

## 2015 General Obligation Refunding Bonds, Series A

09141QAK9	09141QAL7	09141QAM5	09141QAN3	09141QAP8
09141QAQ6	09141QAR4	09141QAS2	09141QAT0	09141QAU7

## 2015 General Obligation Refunding Bonds, Series B

09141QAV5	09141QAW3	09141QAX1	09141QAY9	09141QAZ6
09141QBA0	09141QBB8	09141QBC6	09141QBD4	09141QBE2
09141QBF9				



## 2) Audited Financial Statements

Audited Financial Statements for the Fiscal Year Ended June 30, 2017 have been posted to the Municipal Securities Rulemaking Board Electronic Municipal Market website (http://emma.msrb.org/default.aspx).

The table below provides the specific web addresses for the June 30, 2017 audit report as of the date of this submission:

Audited Financial Statements for the Fiscal Year Ended June 30, 2017

https://emma.msrb.org/ES1094485-ES855056-ES1256198.pdf





# 3) Average Daily Attendance

The table below provides enrollment and Average Daily Attendance (ADA) information for the District. California's formulas for school funding are based upon ADA and not enrollment. Districts which experience declines in enrollment are allowed to request funding at the ADA levels for the previous fiscal year to mitigate the impact of the declines.

#### **ENROLLMENT & ATTENDANCE**

Fiscal Year	CBEDS Enrollment	Second Period Rep <mark>or</mark> t ADA
2012-13	1,985	1,836
2013-14	1,963	1,831
2014-15	1,939	1,814
2015-16	1,932	1,800
2016-17	1,879	1,778
2017-18*	1,878	1,786

\* Budgeted

Source: Bishop Unified School District



## 4) Pension Plan Contributions

Classified employees of the District meeting the qualification requirements participate in the State of California Public Employees' Retirement System (CalPERS). Certificated employees of the District meeting the qualification requirements participate in the State Teachers' Retirement System (STRS). The table below reflects the District's 2017-18 budgeted and 2016-17 actual required contributions to CalPERS and STRS for qualified employees.

Fiscal Year	Retirement System	Sudgeted District entribution	Actual District Contribution	District Contribution as a % of Covered Payroll	Percentage of Required Contribution	Employee Contribution as a % of Covered Payroll**
2016-17	PERS	\$ 574,605	552,527	13.888%	100%	6.000%/7.000%
2016-17	STRS	1,077,175	1,112,794	12.580%	100%	10.250%/9.210%
2017-18*	PERS	\$ 628,901		15.531%	100%	6.000%/7.000%
2017-18*	STRS	1,268,717		14.430%	100%	10.250%/9.210%

<sup>\*</sup> Budgeted

Source: Bishop Unified School District

Beginning with the 2014-15 fiscal year, reforms to STRS were enacted by the State of California, which gradually increase employer contributions from 8.25% of covered payroll to 19.10% in 2020-21. Additionally, STRS qualified employee contributions gradually increased through 2016-17 to 10.25% for employees hired before January 1, 2013 and 9.21% for employees hired thereafter.



<sup>\*\*</sup> Beginning in the 2013-14 fiscal year, new PERS qualified employees will be required to contribute 6%; already participating PERS qualified employees will continue to contribute 7%. Beginning in the 2015-16 fiscal year, STRS qualified employees hired before January 1, 2013 will contribute 10.25% of their pay while STRS qualified employees hired on or after January 1, 2013 will contribute 9.21% of their pay.

# 4) Pension Plan Contributions (cont.)

With the implementation of GASB 45, governmental entities have been required to account for post-employment benefits other than pensions (OPEBs). The table below reflects contribution and funding status for fiscal years 2012-13 through 2016-17 and the associated actuarially calculated liability.

Fiscal Year		Anr	nual OPEB Cost	Co	ontributions Made		crease in OPEB iability	nd of Year B Obligation
	2012-13	\$	519,542	\$	766,244	\$	(246,702)	\$ 285,306
	2013-14		523,255		1,383,753		(860,498)	(575,192)
	2014-15		471,199		21 <i>7,7</i> 51		253,448	(321,744)
	2015-16		465,459		199,319	<b>)</b>	266,140	(55,604)
	2016-17		568,156		431,720		136,436	80,832

Source: Bishop Unified School District

Interested parties are strongly encouraged to refer to the notes to the District's audited financial statements for additional information on each of the pension obligations disclosed herein.



# 5) Outstanding Debt

The table below provides information about the District's outstanding long-term borrowings for the Fiscal Year ended June 30, 2017. GO Bond information also reflects the debt issuances of the former Bishop Union Elementary and Bishop Joint Union High school districts, which unified on July 1, 2010, forming the District. The table below provides ending principal balances as well as information on maturity value amounts due in the upcoming fiscal year. For capital appreciation borrowings, accreted values are included as additions to the amount outstanding in conformity with GASB presentation requirements. Outstanding original principal amounts for capital appreciation borrowings are reflected below the table.

Interested parties are strongly encouraged to refer to the notes to the District's audited financial statements for additional information on each of the borrowings disclosed herein, including repayment schedules, where applicable.

Fiscal Year Ended June 30, 2017
Aggregate Principal Amount of Long-Term Borrowings

	Balance July 1, 2016						<u>Ju</u>	Balance ne 30, 2017	Due Within One Year (by June, 30, 201	
Long Term Debt										
Elementary School Election of 2008, Series 2008 GO Bonds	\$	2,780,385	\$	205,816	\$	75,000	\$	2,911,201	\$	95,000
Elementary School Election of 2008, Series 2015 GO Bonds		500,000		-		-		500,000		-
2015 GO Refunding Bonds, Series A		2,210,000		-		205,000		2,005,000		195,000
2015 GO Refunding Bonds, Series B	_	2,515,000		-		170,000		2,345,000		165,000
Sub-Total: General Obligation Bonds	\$	8,005,385	\$	205,816	\$	450,000	\$	7,761,201	\$	455,000
Other Postemployment Benefits		_		80,833		_		80,833		_
Accumulated Vacation - net		201,158		<u>-</u>		-		201,158		
Total Long Term Debt	\$	8,206,543	\$	286,649	\$	450,000	\$	8,043,192	\$	455,000
Total Principal Amount of Short-Tel Obligations and Other Long-Term F		_	ease				<u>\$</u>	8,043,192		

Source: Bishop Unified School District

As of June 30, 2017, the outstanding original principal amount of Elementary school district Election of 2008, Series 2008 GO Bonds, which consists of capital appreciation bonds, was \$1,633,655.10.



# 6) Budgeted/Audited Gen. Fund Revenues & Exp.

The table below presents a comparison of the District's General Fund budgeted and audited actual revenues and expenditures. The presentation utilizes the original budget as approved prior to each fiscal year. During the course of a fiscal year, the District may amend the budget with Board approval based upon information which was not available when the original budget was adopted. Interested parties are strongly encouraged to refer to the notes and required supplemental information in the District's audited financial statements for additional information on amended General Fund budgets and budgets for other funds of the District.

			2016-17		2017-18	2017-18		
		Au	dited Actuals	Or	iginal Budget	2	2nd Interim	
	REVENUES							
	LCFF Sources Federal Revenues	\$	16,412,303 1,838,218	\$	16,5 <mark>85</mark> ,777 1,856,598	\$	16,764,645 1,871,140	
	Other State Revenues		2,781,679		1,433,704		1,698,304	
	Other Local Revenues		910,075		612,355		612,355	
	TOTAL REVENUES	\$	21,942,275	\$	20,488,434	\$	20,946,444	
	EXPENDITURES							
	Certificated Salaries	\$	9,397,570	\$	9,133,949	\$	9,231,615	
	Classified Salaries		3,693,115		3,630,013		3,704,290	
	Employee Benefits		6,100,774		5,594,822		5,572,309	
	Books and Supplies		488,614		729,726		704,809	
	Services and Other Operating							
	Expenditures		1 <mark>,8</mark> 26,345		1 <i>,7</i> 18 <i>,</i> 145		1,673,022	
	Capital Outlay		<b>15</b> 3,741		-		-	
	Other Outgo		9,784					
	TOTAL EXPENDITURES	\$	21,669,943	\$	20,806,655	\$	20,886,045	
	EXCESS (DEFICIENCY) OF REVENUES		272,332		(318,221)		60,399	
	OTHER FINANCING SOURCES (USES)							
	Operating Transfers In All Other Sources	\$	-	\$	-	\$	-	
	Operating Transfers Out		(450,884)		(100,000)		(350,000)	
	TOTAL OTHER FINANCING							
	SOURCES (USES)	\$	(450,884)	\$	(100,000)	\$	(350,000)	
	NET CHANGE IN FUND BALANCE	\$	(178,552)	\$	(418,221)	\$	(289,601)	
Source: Bishop Unified	FUND BALANCE AT BEGINNING				2 22 22 -			
School District	OF YEAR	\$	4,015,777	\$	3,837,225	\$	3,837,225	
	FUND BALANCE AT END OF YEAR	\$	3,837,225	\$	3,419,004	\$	3,547,624	

Pursuant to GASB 54, the presented General Fund includes Fund 01 – General Fund and Fund 15 – Pupil Transportation Equipment Fund, which are discretely budgeted for by the District. Details of individual fund budgets can be found on the following page.



# 6) Budgeted/Audited Gen. Fund Revenues & Exp. (cont.)

The table below presents the original adopted budget for 2017-18 and projected 2<sup>nd</sup> Interim results for Fund 01 – General Fund and Fund 15 – Pupil Transportation Equipment Fund, which are discretely budgeted for.

	Original Budget					2nd Interim Report Projections					
	Fund 01	F	und 15	Ge	eneral Fund*	Fund 01		F	und 15	G	eneral Fund*
REVENUES											
LCFF Sources	\$ 16,585,777	\$	-	\$	16,585,777	\$ 16,764,64	<b>1</b> 5	\$	-	\$	16,764,645
Federal Revenues	1,856,598		-		1,856,598	1,871,14	Ю		-		1,871,140
Other State Revenues	1,433,704		-		1,433,704	1,698,30	)4		-		1,698,304
Other Local Revenues	612,208		147		612,355	612,20	8		147		612,355
TOTAL REVENUES	\$ 20,488,287	\$	147	\$	20,488,434	\$ 20,946,29	97	\$	147	\$	20,946,444
EXPENDITURES											
Certificated Salaries	\$ 9,133,949	\$	-	\$	9,133,949	\$ 9,231,61	5	\$	-	\$	9,231,615
Classified Salaries	3,630,013		-		3,630,013	3,704,29	90		-		3,704,290
Employee Benefits	5,594,822		-		5,594,822	5,572,30	9		-		5,572,309
Books and Supplies	729,726		-		729,726	704,80	9		-		704,809
Services and Other Operating											
Expenditures	1,677,582		40,563		1,718,145	1,642,45	6		30,566		1,673,022
Capital Outlay	-				-	-			-		-
Other Outgo					-				-		
TOTAL EXPENDITURES	\$ 20,766,092	\$	40,563	\$	20,806,655	\$ 20,855,47	79	\$	30,566	\$	20,886,045
EXCESS (DEFICIENCY) OF REVENUES	(277,805)		(40,416)		(318,221)	90,81	8		(30,419)		60,399
OTHER FINANCING SOURCES (USES)											
Operating Transfers In	\$ -	\$	-	\$	-	\$ -		\$	-	\$	-
All Other Sources	-		-		-	-			-		-
Operating Transfers Out	(100,000)	_	-		(100,000)	(350,00	00)		-		(350,000)
TOTAL OTHER FINANCING											
SOURCES (USES)	\$ (100,000)	\$		\$	(100,000)	\$ (350,00	00)	\$		\$	(350,000)
NET CHANGE IN FUND BALANCE	\$ (377,805)	\$	(40,416)	\$	(418,221)	\$ (259,18	32)	\$	(30,419)	\$	(289,601)
FUND BALANCE AT BEGINNING											
OF YEAR**	\$ 3,545,759	\$	40,416	\$	3,586,175	\$ 3,806,80	06_	\$	30,419	\$	3,837,225
FUND BALANCE AT END OF YEAR	\$ 3,167,954	\$		\$	3,167,954	\$ 3,547,62	24_	\$	-	\$	3,547,624

Source: Bishop Unified School District



<sup>\*</sup> General Fund reflects the combined activity in Fund 01 and Fund 15 in alignment with audited General Fund presentation as required under GASB 54.

<sup>\*\*</sup> Beginning balances reflected in the District's State budget and interim reports may differ from audited fund balances due to audit adjustment made subsequent to budget adoption.

## 7) State Funding – Revenue Limit (LCFF)

The District receives State funding for a variety of operational and specific purposes. Such revenues are accounted for in multiple funds of the District. Beginning with the fiscal year ended June 30, 2014, the State changed the funding system for school districts to the "Local Control Funding Formula" (LCFF) and eliminated many of the Categorical funding sources.

With the implementation of the LCFF, the Revenue Limit funding system was terminated. The LCFF will provide school districts with Base Grant funding for each unit of Average Daily Attendance (ADA). Additional funding will be provided for targeted student population groups in the form of Supplemental Grants for each qualifying unit of ADA. For school districts where target student populations exceed 55% of enrollment, Concentration Grant funding will also be provided.

The LCFF implementation is expected to be completed in Fiscal Year 2018-19. During this implementation period, the District will receive funding equivalent to the funding received in the prior fiscal year, plus a percentage of the gap between that amount and the LCFF funding amount that would be received if the LCFF was fully implemented. Additional funding to close the "gap" will be determined in each annual State budget until full implementation of the LCFF.

The District may continue receiving additional State funding for certain remaining Categorical programs and other purposes identified in the State budgets. Such funding is typically accounted for in other State revenues; however, certain items classified as such prior to the implementation of LCFF are now included in LCFF funding.

The table below provides information on LCFF funding and other State funding received by the District in 2014-15 through 2016-17 and projected for 2017-18 for the General Fund and all other funds of the District

	General Fund	Ge	neral Fund	Other Funds			
Fiscal Year	LCFF Funding		ther State evenues	Other State Revenues			
Tiscar rear	<u> LCIT Tunung</u>		evenues		venues		
2014-15	\$ 14,851,957	\$	2,186,959	\$	38,110		
2015-16	15,743,551		2,955,019		35,886		
2016-17	16,412,303		2,781,679		35,146		
2017-18*	16,764,645		1,698,304		35,942		

\* Projected

Source: Bishop Unified School District



# 8) Secured Property Tax Levy & Collections

Secured Tax Charges are levied by Inyo County on behalf of the District. These charges are comprised of the District's portion of the general 1% property lax levied under Proposition 13, as well as levies for outstanding GO Bonds of the District and other agencies which overlap the District boundaries.

Inyo County utilizes the Teeter plan for levy and distribution of property taxes. Under this method, entities are guaranteed 100% of the assessments levied on their behalf with the County retaining all penalties and interest resulting from delinquencies.

Historically, Inyo County has not provided information on tax collection rates or delinquencies. As such, the District is currently unable to provide information on secured property tax levy collections.

Interested parties are strongly encouraged to refer to the Inyo County Treasurer-Tax Collector's website (<a href="http://www.inyocounty.us/taxcollector/index.php">http://www.inyocounty.us/taxcollector/index.php</a>) for additional information on property tax levy, collection policies and procedures.



The table below provides information by fiscal year on the District's total assessed valuation as determined by the Inyo County Assessor. The District's tax base encompasses the territory of the former Bishop Joint Union High School District.

<u>Year</u>	Total Secured <sup>(1)</sup>	Unsecured	Total
2013-14	\$ 1,911,110,037	\$ 43,769,871	\$ 1,954,879,908
2014-15	1,985,409,639	43,973,043	2,029,382,682
2015-16	2,062,285,241	68,983,533	2,131,268,774
2016-17	2,125,493,324	52,508,246	2,178,001,570
2017-18	2,212,963,630	47,613,853	2,260,577,483

<sup>(1)</sup> Total Secured valuation is comprised of the Local Secured and Utility valuations Source: California Municipal Statistics, Inc.

Total Secured consists of both locally assessed secured properties and State assessed utility properties. The Inyo County Auditor-Controller utilizes the above valuations to determine the annual property tax rates required to repay the former High School District's GO Bonds.

The former Bishop Union Elementary School District's tax base consisted of a portion of the District's tax base. The Inyo County Auditor-Controller utilizes that portion of the District tax base for calculation of tax rates to repay the former Elementary School District's GO Bonds. The table below provides information by fiscal year for the former Elementary School District portion of the District's tax base.

Total Secured <sup>(1)</sup>	<u>Unsecured</u>	Total
\$ 1,742,270,570	\$ 42,689,324	\$ 1,784,959,894
1,810,562,485	42,826,517	1,853,389,002
1,864,303,171	66,775,439	1,931,078,610
1,936,103,449	42,463,022	1,978,566,471
2,014,638,077	46,339,095	2,060,977,172
	\$ 1,742,270,570 1,810,562,485 1,864,303,171 1,936,103,449	\$ 1,742,270,570 \$ 42,689,324 1,810,562,485 42,826,517 1,864,303,171 66,775,439 1,936,103,449 42,463,022

<sup>(1)</sup> Total Secured valuation is comprised of the Local Secured and Utility valuations Source: California Municipal Statistics, Inc. and Inyo County



# 10) Top Taxpayers

The table below provides information on the top twenty taxpayers by secured assessed value within the former Elementary School District portion of the District's tax base for fiscal year 2017-18.

		2017	7-18 Assessed	
Property Owner	Land Use		Value	% of Total <sup>1</sup>
1 City of Los Angeles DWP	Water Rights	\$	869,490,678	43.16 %
2 S Bar M Properties East LLC	Mobile Home Park		20,124,903	1.00
3 Vons Companies Inc.	Supermarket		17,180,763	0.85
4 Western Inns/CA Crksd Inv LLC	Hotel/Motel		12,647,046	0.63
5 Bishop KM Associates LLC	Commercial		11,520,994	0.57
6 151 Pioneer Ave. LLC	Convalescent Hospital		9,599,337	0.48
7 Glenwood Mobile Homes LLC	Mobile Home Park		7,119,380	0.35
8 Alta One Federal Credit Union	Credit Union/Bank		6,482,298	0.32
9 Denver Gardens Company	Shopping Center		5,462,825	0.27
10 VBB LLC	Hotel/Motel		5,351,995	0.27
11 RA2 Bishop LLC, Lessor	Commercial		4,862,906	0.24
12 High Sierra Hospitality LLC	Hotel/Motel		4,859,849	0.24
13 SNK Lodging Inc.	Hotel/Motel		4,106,167	0.20
14 7/11 Materials Inc.	Sand and Gravel Mining		3,968,791	0.20
15 Mohan-Bishop Partnership	Hotel/Motel		3,730,789	0.19
16 Erick R. Schat Trust	Bakery		3,401,772	0.17
17 Cebridge Connections Inc.	Communications		3,368,216	0.17
18 Gary & Rebecca Colbert Trust	Apartments		3,332,733	0.17
19 Aaman LLC	Hotel/Motel		3,155,189	0.16
20 Bishop Country Club Inc.	Country Club		3,031,882	0.15
TOTAL TOP TWENTY SECURED	TAXPAYERS	<b>\$</b> 1,	002,798,513	49.78 %

1) 2017-18 Local Secured A.V.: \$2,014,539,036

Source: California Municipal Statistics, Inc.



## 11) Material Events

The tables below provide a summary on all material events which have occurred since July 1, 2009. Individual Material Event Notices have been filed for each and can be accessed at the Municipal Securities Rulemaking Board Electronic Municipal Market website (http://emma.msrb.org/default.aspx).

#### Elementary School District General Obligation Bonds - Election of 2008, Series 2008

DATE	EVENT	REFERENCE	
July 1, 2009	Assured Guaranty Corp., the insurer for the Bonds, merged with Financial Security Assurance and will conduct business as Assured Guaranty Municipal Corp.	Material Event - Section 5(a)(5)	
October 25, 2010	Standard & Poor's downgrades Assured Guaranty Municipal Corp., the insurer for the Bonds, from "AAA" to "AA"	Material Event - Section 5(a)(11)	
November 30, 2011	Standard & Poor's downgrades Assured Guaranty Municipal Corp., the insurer for the Bonds, from "AA" to "AA-"	Material Event - Section 5(a)(11)	
March 18, 2014	Standard & Poor's upgrades Assured Guaranty Municipal Corp., the insurer for the Bonds, from "AA-" to "AA"	Material Event - Section 5(a)(11)	
February 6, 2015	Standard & Poor's upgrades the District's Underlying Rating from "A" to "A+"	Material Event - Section 5(a)(11)	
September 29, 2015	A portion of the Bonds were defeased through the issuance of 2015 GO Refunding Bonds, Series	Material Event - Section 5(a)(9)	
eneral Obligation Bond Dated: September 29,	s - Election of 2008, Series 2015 2015		
DATE	EVENT	REFERENCE	
	- None -		
015 General Obligation Dated: September 29,	Refunding Bonds, Series A 2015		
DATE	EVENT	REFERENCE	
	- None -		

#### 2015 General Obligation Refunding Bonds, Series B

Dated: September 29, 2015

DATE EVENT REFERENCE



