

**BOX ELDER  
SCHOOL DISTRICT**  
**Brigham City, Utah**

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**ANNUAL FINANCIAL  
REPORT**

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**For the Fiscal Year Ended  
June 30, 2018**

BOX ELDER SCHOOL DISTRICT  
FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

BOX ELDER SCHOOL DISTRICT  
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# Box Elder

## School District

*Steven E. Carlsen, Superintendent*

BOARD OF EDUCATION  
Connie Archibald  
Lynn Capener  
Karen Cronin  
Wade Hyde  
Nancy Kennedy  
Bryan Smith  
Julie Taylor

October 26, 2018

To: President Hyde, Members of the Board of Education, and the Patrons of the Box Elder School District:

State law requires that school districts publish, within five months of the close of each fiscal year, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited by a firm of licensed Certified Public Accountants in accordance with auditing standards generally accepted in the United States of America. Pursuant to that requirement, we hereby issue the annual financial report of the Box Elder School District (District) for the fiscal year ended June 30, 2018.

These statements are designed to meet the needs of a broad spectrum of readers of financial statements and are divided into three major sections:

- Introductory section – Introduces the reader to the report and includes this transmittal letter.
- Financial section – Consists of the independent auditor's report, management's discussion and analysis, the basic financial statements, and combining and individual fund statements and schedules.
- Single audit section-Consists of the schedule of expenditures of federal awards and the related report on internal control and compliance and schedule of questioned costs summary.

**Internal controls** This report consists of management's representations concerning the finance related internal controls of the District. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

**Independent audits** Wiggins & Co. P.C., a firm of licensed Certified Public Accountants, has audited the District's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2018 are free of material misstatement. The independent audit involved examining, on a



test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion and that the District's financial statements for the fiscal year ended June 30, 2018 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the District was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the District's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the District's Single Audit Section of this report.

**Management's discussion and analysis** GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of management's discussion and analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in connection with it. The District's MD&A can be found immediately following the report of the independent auditors.

**District profile** The District was created by a resolution of the Box Elder County Commissioners on June 20, 1907. The District is a legally separate entity enjoying all rights and privileges accorded political subdivisions in the State of Utah. The District is fiscally independent. Policymaking and legislative authority are vested in the Board of Education consisting of seven members. The Board of Education is responsible, among other things, for developing and adopting policy, adopting the budget, levying taxes, incurring bonded debt, supervising committees, and hiring both the superintendent and business administrator. The superintendent and business administrator are responsible for carrying out the policies of the Board of Education and oversee the day-to-day operations of the District. The Board of Education is elected on a non-partisan basis. Board members serve four-year staggered terms with no more than four board members elected every two years.

The major purpose of the District is to provide public education for those who reside within the boundaries of the District, which are congruent with boundaries of Box Elder County. To accomplish this purpose, as of Fall 2018, the District operates two traditional high schools (grades 10-12), two middle schools (grades 8-9), two intermediate schools (grades 6-7), and 10 elementary schools (grades K-5). The District also operates three schools in the far western area of the county, which are designated as Necessarily Existent Small Schools (NESS). These schools have enrollments of 7 to 38 students and provide instruction for classes ranging from kindergarten through tenth grade. These receive extra funds from the State for operations. In addition, the District operates an alternative high school, Dale Young Community High School, a preschool for handicapped children, Corinne Early Learning Center, and a post high school program for handicap students, Independent Living Skills Center. As of October 1, 2018, the District had an enrollment of 11,771 students.

**Budgetary control** The District adopts an annual budget for its funds. This budget acts as the financial operating plan for the entire year. Revisions may be implemented during the year authorizing a larger appropriation of available resources through a public hearing and approval from the Board.

All annual appropriations lapse at fiscal year end with the exception of those indicated as committed or assigned against the fund balance. During May of each year, the superintendent submits to the Board a proposed operating budget for the next fiscal year commencing July 1<sup>st</sup>. This budget includes proposed expenditures and the means of financing them. Also included is the final budget for the fiscal year ending June 30<sup>th</sup>.

If the district does not propose to exceed the certified tax rate, a public hearing is held prior to June 22<sup>nd</sup> at which the budget is formally adopted by resolution of the Board after public input. If the District proposes to exceed the certified tax rate, the budget is formally adopted in August when data is available to set the rates.

The District's fiscal 2018 balances along with anticipated revenues are sufficient to meet the fiscal 2019 budget as presented to the public on June 20, 2018.

**Economic condition and outlook** The economic prospect for the District is largely dependent on state aid, which is 68% of general fund revenues. The Box Elder School District Board of Education received additional equalization funds from the State of Utah for the 2017-18 year. The funds provided for a salary schedule adjustment for the upcoming school year. This will help Box Elder School District keep salaries competitive in an environment of teacher shortages.

The Certified Tax Rate Valuation for Box Elder County has increased by 12% over five years from 2013 to 2018 (Utah State Tax Commission) Total non-farm payroll is \$751 million in 2017 3% growth over last year. (Utah Division of Work Force Services) Median household income increased to \$57,877 (1.9% increase) over last year. (Utah Division of Work Force Services)

**Student enrollment** Student enrollment has been increasing since 2003 at a growth rate of about 1%. The student count in October of 2018 was 11,771, which is 109 students more than the October count in 2017.

The state school finance program for fiscal 2018 provided every Utah school district with a basic operation program of \$3,311 per weighted pupil unit (WPU), plus added amounts for other special programs and grants. Below is a historical review of WPU values for the past five years.

Fiscal Year	WPU Value	Dollar Change	Percent Change
2013-14	\$2,899	\$57	2.01%
2014-15	\$2,972	\$73	2.52%
2015-16	\$3,092	\$120	4.04%
2016-17	\$3,184	\$92	2.98%
2017-18	\$3,311	\$127	3.83%

**Cash management and investments** The District utilizes the Utah Public Treasurer's Investment Fund (UPTIF) as a cash and investment pool as well as a Zions Bank Liquid Asset Management (LAM) account, both of which are available for use by all funds. The UPTIF is an external deposit and investment pool shared by various governmental entities in the State in which monies are pooled to improve investment efficiency and yield. These funds are invested primarily in money market securities and contain no withdrawal restrictions. As such, the monies invested in this fund are not insured and are subject to the same market risks as any similar investment in money market funds. The LAM account invests in similar state money management council approved investments.

Both investments comply with the provisions of the Utah Money Management Act. This law requires the depositing of funds in a "qualified depository" which is defined as any financial institution whose deposits are insured by an agency of the Federal government and which has been certified by the Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

The Money Management Act also defines the types of securities allowed as appropriate temporary investments for the District and the conditions for making investment transactions. The District considers the actions of the Money Management Council to be necessary and sufficient for adequate protection of its uninsured bank deposits.

**Risk management** The District participates with an equity position in the Utah School Boards Risk Management Mutual Insurance Association to cover its workers compensation risks. Unemployment compensation is handled on a cost of benefits reimbursement basis with the State of Utah. The District also participates in the State Risk Management system for property and liability insurance. This is a pooled arrangement where the participating entity's annual premiums are designed to pay claims and build sufficient reserves to allow the system to protect participants with its own capital. The pool reinsures excess loss to preserve the capital base.

**Acknowledgements** We express our appreciation to everyone in the business department and the Superintendent's office who assisted in the preparation of this report. We also thank the members of the Board of Education for their interest and support in conducting the financial affairs of the District in a responsible and progressive manner.

Respectfully submitted,

  
\_\_\_\_\_  
Steven E. Carlsen  
Superintendent  
\_\_\_\_\_  
Rodney L. Cook  
Business Administrator



## INDEPENDENT AUDITOR'S REPORT

To the Board of Education  
Box Elder School District  
Brigham City, Utah 84302

### **Report on the Basic Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Box Elder School District, Utah (the "District"), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Box Elder School District as of June 30, 2018, and, the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 15 to the basic financial statements, in 2018, the District adopted Government Accounting Standards Board Statement No. 80, *Blending Requirements for Certain Component Units-An Amendment of GASB Statement No. 14*. The new standard requires the District to present the Box Elder School District Foundation and the Municipal Building Authority of Box Elder School District as blended component units. Beginning net position and fund balance has been restated to reflect the change. Our opinion is not modified with respect to this matter.

## **Other Matters**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of the District's proportionate share of the net pension liability (asset)-Utah Retirement Systems, the schedules of District's contributions-Utah Retirement Systems, and the related notes to the required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Box Elder School District's basic financial statements. The introductory section, budget to actual statements for the Debt Service Fund and the Capital Projects Fund and combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements*, and is also not a required part of the basic financial statements.

The budget to actual statements for the Debt Service Fund and the Capital Projects Fund, the combining and individual major and nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budget to actual for the Debt Service Fund and Capital Projects Fund, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on that section.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards* we have also issued a report dated October 16, 2018, on our consideration of Box Elder School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and on compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Wiggins + Co., P.C.

Brigham City, Utah  
October 16, 2018

## **Management's Discussion and Analysis**

As the management of the Box Elder School District (District), we offer readers of the District's financial statements this narrative discussion, overview, and analysis of the financial activities of the District for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here, in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1 - 4 of this report.

### **Financial Highlights**

The District categorizes its revenues in three groups by source, federal, state, and local. Federal revenues include categorical funding for special programs, grants, and other specifically designated purposes. State revenues include categorical funding as described above, enrollment based funding using weighted pupil units (WPU), and other funding which is distributed by various formulas designed to assure an equitable allocation among all districts in the state. Local revenues are derived from property tax, tuition, other fees and charges, and interest income.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements** The Government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private sector business.

The Statement of Net Position presents information on all of the assets and deferred outflows and liabilities and deferred inflows of the District, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information showing how the net position of the District changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

The Government-wide financial statements can be found on pages 14 and 15 of this report.

**Fund Financial Statements** A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into two categories: government funds, and fiduciary funds.

**Governmental funds** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Debt Service Fund and the Capital Projects Fund, all of which are considered to be major funds. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 16 – 20 of this report.

The proprietary fund to account for the activities of the Municipal Building Authority, has been blended into the Capital Projects Fund as of June 30, 2018.

**Fiduciary funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the governmental entity. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are not available to support the District's own programs.

The District uses an agency fund to account for resources held for student activities and groups. The basic fiduciary fund financial statement can be found on page 21 of this report.

**Component unit** A Component Unit is a distinct legal entity separate from the District, the resource of which is dedicated to furthering the interests of the District. These funds are reflected in the government-wide financial statements because the resources of those funds are available at the District's discretion. However, since those resources are dedicated to furthering the interests of the District the financial statements of the Box Elder County School District Foundation and Municipal Building Authority are presented as blended component unit.

**Notes to the financial statements** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22 – 52 of this report.

**Other information** The combining statements referred to in connection with non-major governmental funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 56 - 63 of this report.



### Government-wide Financial Analysis

As noted earlier, net position may serve as a useful indicator of a government's financial position over time. The District assets and deferred outflows exceeded liabilities and deferred inflows by \$129,733,271 at the close of the most recent fiscal year.

#### BOX ELDER SCHOOL DISTRICT'S Net Position

	Governmental Activities	
	2018	2017
Cash and other assets	\$ 97,046,452	\$ 101,589,903
Capital assets	139,966,470	134,018,175
Total assets	237,012,922	235,608,078
Deferred Outflows of Resources:		
Refunded Bonds deferred outflow of resources	2,880,403	3,120,436
Pension related deferred outflow of resources	18,886,942	16,842,103
Total deferred outflows of resources	21,767,345	19,962,539
Total assets and deferred outflows of resources	258,780,267	255,570,617
Liabilities and Deferred Inflows of Resources:		
Other Liabilities	11,606,381	9,133,422
Long-term liabilities outstanding	68,952,459	91,198,337
Total liabilities	80,558,840	100,331,759
Deferred Inflows of Resources:		
Deferred Inflows (Pension related)	15,689,765	5,395,111
Deferred Inflows (Unearned Property Taxes)	32,798,391	30,594,113
	48,488,156	35,989,224
Total Liabilities and Deferred Inflows	129,046,996	136,320,983
Net position:		
Invested in capital assets, net of related debt	107,205,470	95,918,175
Restricted	31,671,206	41,859,669
Unrestricted	(9,143,405)	(18,528,211)
Total net position	\$ 129,733,271	\$ 119,249,633

BOX ELDER SCHOOL DISTRICT'S Change in Net Position

	2018	2017
Program Revenues:		
Charges for services	\$ 7,315,229	\$ 7,750,198
Operating grants and contributions	32,938,080	31,030,303
Capital grants and contributions	498,741	139,410
General Revenues:		
Property taxes	37,701,476	38,419,932
Federal and state grants	32,274,570	31,217,486
Earnings on investments	1,537,967	1,360,686
Gain (loss) on sale of assets	(137,091)	57875
Total revenues	<u>112,128,972</u>	<u>109,975,890</u>
Expenses:		
Instructional services	56,548,897	58,502,320
Supporting services:		
Students	2,683,414	2,445,306
Instructional staff	1,645,564	1,724,282
District administration	800,217	859,650
School administration	4,576,338	5,535,994
Business/Personnel	818,306	2,074,649
Operation and Maintenance of facilities	9,315,310	8,154,539
Transportation	4,535,975	4,408,438
Community services	697,419	878,002
Student activities	3,863,957	3,865,794
School food services	5,146,701	5,426,026
Facilities acquisition/operation	5,410,296	3,020,598
Payments to pass-through entities	4,122,378	3,944,543
Scholarships	19,000	20,000
Interest and fiscal charges	1,461,562	1,857,878
Total expenses	<u>101,645,334</u>	<u>102,718,019</u>
Change in net position	10,483,638	7,257,871
Net position-beginning of year	119,249,633	111,991,762
Net position-end of year	<u>\$ 129,733,271</u>	<u>\$ 119,249,633</u>

The largest portion of the District's net position (82%) reflects its investment in capital assets (e.g. land, water stock, buildings and improvements, furniture and equipment), less any related debt (general obligation bonds payable and obligations under capital leases less unspent bond proceeds) used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are **not** available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remainder of the District's net position represents resources that are subject to external or internal restrictions on how they may be used.

The total net position of the District increased by \$10,483,638 during the fiscal year.

## **Financial Analysis of the District's Funds**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. The fund balance is divided between non-spendable, restricted, committed, assigned and unassigned balances. The District has portions of the assigned fund balance to set resources aside for certain government-wide liabilities that are not recognized in the governmental funds. State law allows for assigned balances in the General Fund to be appropriated in the following year's budget. Fund balances of capital projects and other governmental funds are set aside by state law to be spent for the purpose of the fund and are not available for spending at the District's discretion.

The General Fund is the chief operating fund of the District. At the end of the fiscal year, the unassigned fund balance was \$6,617,347, a decrease of \$420,833. This includes the Undistributed Reserve, or 'Rainy Day' fund established and reserved by Board action in the amount of \$3,900,000. The assigned balance in the general fund has a combined balance of \$16,349,601. The total fund balance was \$24,009,468, an increase of \$2,560,782 from the restated previous year balance.

Expenditures for general District purposes totaled \$80,711,020, an increase of 7.3% over the previous year. Instructional services represent 68.5% of general fund expenditures.

The General Fund balances have been set aside, assigned or restricted for the following purposes:

- Included in the unassigned fund balance in the General Fund are funds set aside by the board of \$3,900,000 or 4.7% of General Fund Revenues. (Referred to as the rainy day fund.) As allowed by state law, the District has established reserves within the General Fund, which are set aside for contingencies or possible reductions in state funding. These funds are not to be used in negotiation or settlement of contract salaries. The maintenance of a sufficient reserve is a key credit consideration in the District's bond rating. State law limits such reserves to 5% of general fund budgeted revenues.
- Restricted and assignment for programs of \$17,392,121. Fund balance within the General Fund is restricted or set aside to pay for assigned purposes, commitments and program activities at June 30, 2018 that will be re-appropriated and honored during the subsequent year.

General Fund salaries totaled \$48,960,414 while the associated fringe benefits of retirement, social security, unemployment, worker's compensation, and health and accident insurance added \$20,759,474 in wage related expense, which taken together accounts for 86.3% of General Fund expenditures.

The Capital Projects Fund has a total fund balance of \$21,504,740, all of which is reserved for acquisition of capital assets and purchase of construction supplies and related expenditures. These funds will also be used for some of the expense related to the ongoing major construction projects and other major capital maintenance.

The School Lunch Special Revenue Fund balance of \$1,143,439 includes \$227,253 for inventories. The entire balance is to be used for the school lunch program.

The Box Elder County School District Foundation received income in the form of grants, contributions, and earnings on investments of \$135,203 which is a decrease of \$3,825 from the previous year.

### **General Fund Budgetary Highlights**

The amount expended was \$6,007,363 less than the final budget or 6.9% of total general fund expenditures. Final revenues were lower than final budgetary estimates by \$2,830,916 or 3.2%.

### **Capital Asset and Debt Administration**

**Capital Assets** The capital projects fund is used to account for the costs incurred in acquiring and improving sites, constructing and remodeling facilities, and procuring equipment necessary for providing educational programs for all students within the District.

The District operates schools in twenty-three locations with administrative and maintenance facilities at three separate sites. These buildings total more than 1,732,139 square feet and are spread across an area of 5,723 square miles, which is more than any of the three smallest states. These structures and their additions have construction dates ranging from 1912 to 2018.

Additional information on the District's capital assets can be found in Note 4 to the basic financial statements.

### **Debt Administration**

The general obligation bonded debt of the District is limited by state law to 4% of the fair market value of the total taxable property in the District, which was \$4,528,156,892. Therefore, the legal debt limit at June 30, 2018 is \$181,126,275. General obligation debt at June 30, 2018 was \$31,045,000 resulting in a legal debt margin of \$150,081,275.

Additional information on the District's long-term debt can be found in Note 6 to the basic financial statements.

### **Changing Enrollment within the District**

The components of changing enrollment are migration and the kindergarten-to-grade-12 (K-12) differential. The K-12 differential is the variance in the number of kindergarten students entering and the number of grade 12 students leaving the District in a given year.

Enrollment in the District declined since 1993, from a high of 11,320 down to 10,506 in 2003 then back up to the present level of 11,771, as compared to last year's enrollment of 11,662. With the current birth and migration trends the student population is increasing at a rate of a little less than 1% per year. Any increase in student population will also increase basic funding from the state.

### **Requests for Information**

This financial report is designed to provide a general overview of the Box Elder School District's finances for all those with an interest in such matters. Questions concerning any of the information provided in this report or requests for additional financial information or copies of the separately issued Foundation report should be addressed to the Office of the Business Administrator, Box Elder School District, 960 South Main, Brigham City, Utah 84302-3162.

## **BASIC FINANCIAL STATEMENTS**

**BOX ELDER SCHOOL DISTRICT**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2018**

	Governmental Activities
Assets and Deferred Outflows of Resources:	
Cash and cash equivalents	\$ 41,505,643
Investments	16,679,988
Receivables:	
Taxes	33,030,509
Accounts	81,364
Intergovernmental	1,282,640
Deposits	3,234,583
Inventories	227,253
Restricted cash and cash equivalents	1,004,472
Capital assets:	
Land, construction in progress, and water stock	30,952,842
Other capital assets, net of depreciation	109,013,628
Total assets	<u>237,012,922</u>
Deferred Outflows of Resources:	
Refunded bonds deferred outflow of resources	2,880,403
Pension related deferred outflow of resources	18,886,942
Total deferred outflows of resources	<u>21,767,345</u>
Total assets and deferred outflows of resources	<u>258,780,267</u>
Liabilities and Deferred Inflows of Resources:	
Accounts payable	1,384,202
Contracts & retainage payable	78,495
Deposits payable	39,710
Accrued interest	503,324
Accrued salaries and benefits	4,541,016
Due to clubs	2,230,634
Noncurrent liabilities:	
Due within one year	2,829,000
Due in more than one year	68,952,459
Total liabilities	<u>80,558,840</u>
Deferred Inflows of Resources:	
Pension related deferred inflows of resources	15,689,765
Property taxes levied for future year	32,798,391
Total deferred inflows of resources	<u>48,488,156</u>
Total liabilities and deferred inflows of resources	<u>129,046,996</u>
Net Position:	
Invested in capital assets, net of related debt	107,205,470
Restricted for:	
Non-expendable amounts:	
School food services inventory	227,253
Expendable amounts:	
State and other programs	1,042,520
School food services	916,186
Debt service	7,980,507
Capital projects	21,504,740
Unrestricted	(9,143,405)
Total net position	<u>\$ 129,733,271</u>

The notes to the financial statements are an integral part of this statement.

**BOX ELDER SCHOOL DISTRICT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2018**

Functions	Program Revenues				Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental activities:					
Instructional services	\$ 56,548,897	\$ 942,535	\$ 24,959,452	\$ 275,663	\$ (30,371,247)
Supporting services:					
Students	2,683,414	1,279,009	18,423	-	(1,385,982)
Instructional staff	1,645,564	-	16,810	-	(1,628,754)
District administration	800,217	-	-	-	(800,217)
School administration	4,576,338	-	-	-	(4,576,338)
Business/Personnel/IT	818,306	-	-	-	(818,306)
Operation and maintenance of facilities	9,315,310	-	-	-	(9,315,310)
Transportation	4,535,975	106,213	3,650,627	-	(779,135)
Community services	697,419	123,083	-	-	(574,336)
Student activities	3,863,957	3,385,649	520,964	-	42,656
School food services	5,146,701	1,302,471	3,752,804	-	(91,426)
Facilities acquisition/construction/operation	5,410,296	176,269	-	133,668	(5,100,359)
Payments to pass-through tax entities	4,122,378	-	-	-	(4,122,378)
Scholarships	19,000	-	19,000	-	-
Interest and fiscal charges on long-term liabilities	1,461,562	-	-	89,410	(1,372,152)
Total governmental activities	101,645,334	7,315,229	32,938,080	498,741	(60,893,284)
Total primary government	\$ 101,645,334	\$ 7,315,229	\$ 32,938,080	\$ 498,741	(60,893,284)
General revenues:					
Property taxes levied for:					
Basic rate					6,569,294
Voted leeway					2,613,760
Board local leeway					10,092,748
Debt service					3,829,295
Capital projects					10,474,001
Pass-through tax entities					4,122,378
Federal and state aid not restricted to specific purposes					32,274,570
Earnings on investments					1,537,967
Gain (loss) on sale of assets					(137,091)
Total general revenues					71,376,922
Change in net position					10,483,638
Net position - beginning of year, as restated					119,249,633
Net position - end of year					\$ 129,733,271

The notes to the financial statements are an integral part of this statement.

**BOX ELDER SCHOOL DISTRICT  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2018**

	Major Funds			Nonmajor	Total
	General	Debt Service	Capital Projects	Governmental Funds	Governmental Funds
<b>Assets:</b>					
Cash and cash equivalents	\$ 22,530,438	\$ 4,789,375	\$ 11,184,087	\$ 4,367,449	\$ 42,871,349
Investments	6,306,099	-	10,365,810	8,079	16,679,988
Receivables:					
Taxes	19,765,129	3,026,549	10,238,831	-	33,030,509
Account	73,569	-	5,812	1,983	81,364
Intergovernmental	1,040,848	-	-	241,792	1,282,640
Due from other funds	-	-	-	-	-
Restricted cash and cash equivalents	-	-	1,004,472	-	1,004,472
Deposits	70,000	3,164,583	-	-	3,234,583
Inventory	-	-	-	227,253	227,253
<b>Total Assets</b>	<b>\$ 49,786,083</b>	<b>\$ 10,980,507</b>	<b>\$ 32,799,012</b>	<b>\$ 4,846,556</b>	<b>\$ 98,412,158</b>
<b>Liabilities, deferred inflows of resources and fund balances:</b>					
<b>Liabilities:</b>					
Accounts payable	\$ 276,700	\$ -	\$ 1,049,565	\$ 57,937	\$ 1,384,202
Contracts and retainage payable	-	-	78,495	-	78,495
Deposits payable	1,405,416	-	-	-	1,405,416
Due to clubs	-	-	-	2,230,634	2,230,634
Accrued salaries and benefits	4,462,320	-	-	78,696	4,541,016
<b>Total Liabilities</b>	<b>6,144,436</b>	<b>-</b>	<b>1,128,060</b>	<b>2,367,267</b>	<b>9,639,763</b>
<b>Deferred Inflows of Resources:</b>					
Property taxes levied for future year	19,632,179	3,000,000	10,166,212	-	32,798,391
<b>Total Liabilities and Deferred Inflows of Resources</b>	<b>25,776,615</b>	<b>3,000,000</b>	<b>11,294,272</b>	<b>2,367,267</b>	<b>42,438,154</b>
<b>Fund Balances:</b>					
Non-spendable:					
Inventories	-	-	-	227,253	227,253
Restricted:					
State programs	1,042,520	-	-	-	1,042,520
Debt service	-	7,980,507	-	-	7,980,507
Capital outlay	-	-	21,504,740	-	21,504,740
School food services	-	-	-	916,186	916,186
Committed:					
Schools	-	-	-	778,256	778,256
Foundation	-	-	-	557,594	557,594
Assigned:					
Other purposes	16,349,601	-	-	-	16,349,601
Unassigned	6,617,347	-	-	-	6,617,347
<b>Total Fund Balance</b>	<b>24,009,468</b>	<b>7,980,507</b>	<b>21,504,740</b>	<b>2,479,289</b>	<b>55,974,004</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balance</b>	<b>\$ 49,786,083</b>	<b>\$ 10,980,507</b>	<b>\$ 32,799,012</b>	<b>\$ 4,846,556</b>	<b>\$ 98,412,158</b>

The notes to the financial statements are an integral part of this statement.



BOX ELDER SCHOOL DISTRICT  
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSTION  
JUNE 30, 2018

Amounts reported for governmental activities in the statement of net assets are different because:

Total fund balance - governmental funds	\$ 55,974,004
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Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$221,460,067 and the accumulated depreciation is \$(81,493,597).	139,966,470
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Cash and deposits payable are offset in the government wide financial statements but reported in the fund financial statements because the transactions are between two different funds. \$1,365,706 was eliminated from cash and cash equivalents and deposits payable for the government wide financial statements because the Student Activities Fund reported the investment held by the District as cash and cash equivalents in the fund financial statements and the General Fund reported a corresponding deposits payable.	-
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Some amounts for deferred outflows/inflows of resources and liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of :

Bonds payable	\$ (32,761,000)	
Bond premium	(2,909,736)	
Deferred outflow of resources-funds with escrow agent	2,880,403	
Termination benefits	(4,331,302)	
Compensated absences	(180,297)	
Unfunded pension costs payable	(31,599,124)	
Deferred pension related outflow of resources	18,886,942	
Deferred pension related inflow of resources	(15,689,765)	
Accrued interest on bonds	(503,324)	
		(66,207,203)

Total net position - governmental activities	\$ 129,733,271
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The notes to the financial statements are an integral part of this statement.

**BOX ELDER SCHOOL DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2018**

	Major Funds			Other	
	General	Debt Service	Capital Projects	Governmental	Total Governmental
				Funds	Funds
Revenues:					
Property taxes and fee in lieu	\$ 19,175,802	\$ 3,829,295	\$ 10,474,001	\$ 4,122,378	\$ 37,601,476
Charges for services	1,906,037	-	176,269	4,650,712	6,733,018
Other programs and grants	296,367	-	-	-	296,367
Contributions	8,067	-	-	665,848	673,915
Earnings on investments	465,818	108,833	392,936	34,432	1,002,019
State aid	57,614,897	-	133,668	860,089	58,608,654
Federal aid	3,804,814	-	89,410	2,545,670	6,439,894
Total revenues	<u>83,271,802</u>	<u>3,938,128</u>	<u>11,266,284</u>	<u>12,879,129</u>	<u>111,355,343</u>
Expenditures:					
Current:					
Instructional services	55,306,655	-	-	104,455	55,411,110
Supporting services:					
Students	2,808,682	-	-	-	2,808,682
Instructional staff	1,960,704	-	-	-	1,960,704
General administration	819,804	-	-	-	819,804
School administration	4,903,351	-	-	-	4,903,351
Business	867,286	-	-	-	867,286
Operation and maintenance of facilities	9,069,652	-	6,700	-	9,076,352
Student transportation	4,261,506	-	16,657	-	4,278,163
Student activities	-	-	-	3,863,957	3,863,957
Scholarships	-	-	-	19,000	19,000
Community services	713,380	-	-	-	713,380
School food services	-	-	-	4,509,844	4,509,844
Payments to pass-through tax entities	-	-	-	4,122,378	4,122,378
Facilities acquisition/construction	-	-	18,045,351	-	18,045,351
Debt service:					
Principal retirement	-	5,125,000	214,000	-	5,339,000
Interest and fiscal charges	-	1,220,837	96,728	-	1,317,565
Bond issuance costs	-	-	-	-	-
Other	-	10,000	-	-	10,000
Total expenditures	<u>80,711,020</u>	<u>6,355,837</u>	<u>18,379,436</u>	<u>12,619,634</u>	<u>118,065,927</u>
Excess (deficiency) of revenues over (under) expenditures	<u>2,560,782</u>	<u>(2,417,709)</u>	<u>(7,113,152)</u>	<u>259,495</u>	<u>(6,710,584)</u>
Other financing sources (uses):					
Sale of fixed assets	-	-	212,862	-	212,862
Insurance proceeds	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>212,862</u>	<u>-</u>	<u>212,862</u>
Net change in fund balances	<u>2,560,782</u>	<u>(2,417,709)</u>	<u>(6,900,290)</u>	<u>259,495</u>	<u>(6,497,722)</u>
Fund balances - beginning	<u>21,448,686</u>	<u>10,398,216</u>	<u>28,405,030</u>	<u>2,219,794</u>	<u>62,471,726</u>
Fund balances - ending	<u>\$ 24,009,468</u>	<u>\$ 7,980,507</u>	<u>\$ 21,504,740</u>	<u>\$ 2,479,289</u>	<u>\$ 55,974,004</u>

The notes to the financial statements are an integral part of this statement.

# BOX ELDER SCHOOL DISTRICT

## RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances-total governmental funds \$ (6,497,722)

Governmental funds report capital outlays as expenditures. However, in the statement of activities, assets with an initial, individual cost of more than \$5,000 are capitalized and the cost is allocated over their estimated useful lives and reported as depreciation expense. Also, in the Governmental funds proceeds from sale of capital assets is recorded as revenue, whereas in the statement of activities, capital asset sale proceeds are netted against the cost of the capital assets and the accumulated depreciation. Below are the changes for 2018:

Capital outlays	\$ 12,635,055	
Depreciation expense	(6,336,807)	
Gain on sale of capital assets	(137,091)	
Proceeds from sale of capital assets	<u>(212,862)</u>	
		5,948,295

In the statement of activities, commodities received are recognized as revenue and commodities used as an expense. The amount received and expensed during 2018 was \$364,453.

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Accrued interest on long-term debt reported in the statement of activities does not require the use of current financial resources and therefore is not reported as expenditures in governmental funds. This is the current year change in the liability, reported as a decrease in interest expense in the statement of activities.

106,036

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. During 2018, they consist of the following:

Bond principal payments	\$ 5,339,000	
Amortization of bond premium	546,267	
Amortization of funds deposited with bond escrow agent	<u>(240,034)</u>	
		5,645,233

In the statement of activities, certain operating expenses, such as changes in the unfunded pension liability and changes in deferred outflows/inflows of resources related to pension expenses are measured by the amount incurred during the year. In the governmental funds, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). During 2018, the changes in these accounts are as follows:

Change in unfunded pension liability	9,244,080	
Change in deferred outflows of resources-pension	2,044,839	
Change in deferred inflows of resources-pension	<u>(10,294,654)</u>	
		994,265

In the statement of activities, certain operating expenses, such as compensated absences and termination benefits, are measured by the amounts earned during the year. In the governmental funds, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). During 2018, compensated absences payable decreased by \$23,122 and termination benefits payable decreased by \$4,264,409.

4,287,531

Changes in net position of governmental activities \$ 10,483,638

The notes to the financial statements are an integral part of this statement.

**BOX ELDER SCHOOL DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-**  
**BUDGET AND ACTUAL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED JUNE 30, 2018**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget - Positive (Negative)
Revenues:				
Property taxes and fee in lieu	\$ 19,328,272	\$ 20,500,000	\$ 19,175,802	\$ (1,324,198)
Charges for services	1,387,385	3,924,821	1,906,037	(2,018,784)
Other programs and grants	-	-	296,367	296,367
Earnings on investments	280,000	280,000	465,818	185,818
Contributions	27,343	23,475	8,067	(15,408)
State aid	57,387,200	56,751,565	57,614,897	863,332
Federal aid	4,200,318	4,622,857	3,804,814	(818,043)
Total revenues	<u>82,610,518</u>	<u>86,102,718</u>	<u>83,271,802</u>	<u>(2,830,916)</u>
Expenditures:				
Current:				
Instructional services	56,749,785	59,725,176	55,306,655	4,418,521
Supporting services:				
Students	2,507,014	2,664,868	2,808,682	(143,814)
Instructional staff	1,685,589	1,825,034	1,960,704	(135,670)
General administration	785,255	898,532	819,804	78,728
School administration	4,776,911	5,183,719	4,903,351	280,368
Business/Personnel/IT	1,909,334	2,156,199	867,286	1,288,913
Operation and maintenance of facilities	7,177,075	7,258,430	9,069,652	(1,811,222)
Student transportation	4,139,642	4,142,069	4,261,506	(119,437)
Community services	2,114,098	2,790,720	713,380	2,077,340
Other	300,000	73,636	-	73,636
Total expenditures	<u>82,144,703</u>	<u>86,718,383</u>	<u>80,711,020</u>	<u>6,007,363</u>
Excess of revenues over expenditures	<u>465,815</u>	<u>(615,665)</u>	<u>2,560,782</u>	<u>3,176,447</u>
Other financing sources (uses):				
Proceeds from capital lease	-	-	-	-
Sale of fixed assets	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	465,815	(615,665)	2,560,782	3,176,447
Fund balances - beginning	<u>21,448,686</u>	<u>21,448,686</u>	<u>21,448,686</u>	<u>-</u>
Fund balances - ending	<u>\$ 21,914,501</u>	<u>\$ 20,833,021</u>	<u>\$ 24,009,468</u>	<u>\$ 3,176,447</u>

The notes to the financial statements are an integral part of this statement.

BOX ELDER SCHOOL DISTRICT  
STATEMENT OF FIDUCIARY NET POSITION  
AGENCY FUND  
JUNE 30, 2018

	<u>Agency Fund</u>
Assets	
Cash and cash equivalents	\$ 42,365
Receivables-intergovernmental	-
Receivables-accounts	<u>363</u>
Total assets	<u><u>\$ 42,728</u></u>
Liabilities	
Accounts payable	\$ -
Due to other funds	-
Intergovernmental payable	<u>42,728</u>
Total liabilities	<u><u>\$ 42,728</u></u>

The notes to the financial statements are an integral part of this statement.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Box Elder School District is located in the north-central and north-western portion of the State of Utah. It was organized by State Statute and serves the citizens of Box Elder County. The District provides educational and related services.

The financial statements of Box Elder School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

**A. Reporting Entity**

The accompanying financial statements include the School District, which is a political subdivision with corporate powers created under Utah State law, and its blended component units, the Municipal Building Authority of Box Elder School District and the Box Elder School District Foundation, collectively referred to as the financial reporting entity. As required by generally accepted accounting principles (GAAP), these financial statements present Box Elder School District (referred to as the "primary government" for reporting purposes) and its' "component units" (separate legal entities for which the District is considered to be financially accountable).

The Municipal Building Authority of Box Elder School District is governed by a seven-member board which is the Board of Education. Its sole purpose is to finance and construct the District's public facilities.

Box Elder School District Foundation is a separate but affiliated, self-sustaining, not-for-profit organization. The Foundation was established to provide support for the Box Elder School District, its faculty and students, and to promote, sponsor and carry out educational, scientific, charitable and related activities and objectives within the Box Elder School District. It is governed by a board of directors of up to 15 individuals. The Foundation is considered to be a component unit of the District because the purpose of the Foundation is to exclusively, or almost exclusively, benefit the District by soliciting contributions and managing the funds. The Foundation has an audit performed annually, separate from the District. A copy of that audit report can be obtained by writing to the Box Elder District Foundation, 960 South Main, Brigham City, Utah 84302.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**B. Government-wide and Fund Financial Statements**

**Government-wide Financial Statements.** The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees charged to external parties for goods or services.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the function program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with the district function activity. Program revenues include 1) charges for services that report fees, tuition, rent, and other charges to users of the District's services; 2) operating grants and contributions that finance annual operating activities; and 3) capital grants and contributions that fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program users. Taxes and other revenue sources not properly included with program revenues are reported as general revenues. Administrative overhead charges are included in direct expenses.

**Fund Financial Statements.** Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements. The remaining governmental funds are combined into a single column and reported as other nonmajor funds.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)**

**Government-wide Financial Statements.** The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The use of financial resources to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term debt are reported as a reduction of the related liability, rather than as an expenditure in the government-wide financial statements.

**Governmental Fund Financial Statements.** Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. “Measurable” means that amounts can be reasonably determined within the current period. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes are recorded when levied. Property taxes which have not been collected within 60 days, and therefore do not meet the “available” criterion, are reported as a receivable and as a deferred inflow-taxes levied for future year. Anticipated refunds of such taxes are recorded as liabilities and reductions of revenue when they are measurable and their validity seems certain.

Minimum school program revenues and other revenues from the Utah State Office of Education are considered “measurable” and recognized as revenue when available and remitted to the District in time to be used to pay current obligations. Federal and other grant revenue is recognized when qualified expenditures are incurred and a contractual claim exists with the grantor agency. All other revenue items are considered to be measurable and available only when cash is received by the District.



BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)**

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Exceptions to this general rule include principal and interest on long-term debt as well as expenditures related to compensated absences, termination benefits and arbitrage rebates which are recognized only when payment is due.

The District reports the following major governmental funds:

General Fund – This fund accounts for all activities not accounted for by other funds of the District and is the principal fund. The main sources of revenue for this fund are property taxes and minimum school programs funded by the Utah State office of Education.

Debt Service Fund – The Debt Service Fund is used to account for specific revenue sources that are legally restricted to debt service expenditures for specific purposes.

Capital Projects Fund – The Capital Projects Fund is used to account for financial resources to be used for the acquisition, construction, or maintenance of major capital projects.

The District's nonmajor governmental funds include four special revenue funds. The nonmajor special revenue funds account for specific revenue sources that are legally restricted to expenditures for specified purposes.

**Fiduciary Fund Financial Statements.** The District has one fiduciary fund – Agency Fund. Agency Funds are used to account for assets held by the District as an agent for other governments, private organizations, or individuals. Agency Funds are accounted for using the accrual basis of accounting, but due to their custodial nature (assets equal liabilities) do not present results of operations or have a measurement focus.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**D. Budgets**

Budgets are legally adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for funds. All annual appropriations lapse at fiscal year end. Budgets are presented on the modified accrual basis of accounting for governmental funds.

The district operates within the budget requirements as specified by State law. The financial reports reflect the following budgetary standards.

1. In May of each year, the District management submits to the Board a proposed operating budget for the next fiscal year commencing July 1. This budget includes proposed expenditures and the means of financing them. A final budget for the current year, ending June 30<sup>th</sup>, is also included.
2. The tentative budget is made available for public inspection at least ten days prior to a public hearing on adoption of the final budget.
3. If the budget does not propose to exceed the certified tax rate, a public hearing for taxpayer input is held prior to June 22<sup>nd</sup> of each year. The budget is then legally adopted by resolution of the Board. If the budget proposes a tax rate that exceeds the certified tax rate, the budget is formally adopted in August, when data is available to set new rates.
4. Once adopted, the budget can be amended by subsequent Board action. Reductions in appropriations can be approved by the Board, but increased appropriations in the governmental funds require a public hearing prior to amending the budget. Budgets may be increased provided that notice of such action is published seven days before the meeting. The budgetary information presented includes the original budget and the final amended budget.
5. Minor interim adjustments in estimated revenue and appropriations during the year ended June 30, 2018, have been included in the final budget approved by the Board, as presented in the financial statements.
6. Encumbrance accounting is employed in the governmental funds. Encumbrances (e.g., purchase orders and contracts) outstanding at year end lapse and are re-appropriated in the new year and do not constitute expenditures or liabilities.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**D. Budgets (continued)**

7. As determined by State law, the level for which expenditures may not legally exceed appropriations is the total budget of a given fund.
8. Negative variances in total revenues and positive variances in total expenditures are largely a result of federal and state program revenues and related expenditures that do not have a direct impact on fund balance. Budgets generally assume expenditure of all available resources. Therefore, when the budget is prepared, it is assumed that these funds will not have a carryover or revenue to a subsequent year. Some program revenues received, but not spent, are restricted and used to fund expenditures in the subsequent fiscal year.

**E. Deposits and Investments**

Unrestricted cash balances of all funds are combined to form a pool of cash and investments which is managed by the Business Administrator in accordance with the Utah Money Management Act. Income from the investment of pooled cash is allocated based upon each fund's portion of the pool. Restricted cash consists of that portion of pooled cash that is restricted for a specific use due to constraints imposed by external parties, or enabling legislation, or is cash held in trust in compliance with bond covenants, terms and conditions. Restricted cash is held in the capital project account because the funds are restricted for the purpose of building or remodeling instructional facilities. When both restricted and unrestricted sources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Investments are recorded at fair value based upon quoted market prices at year-end (Level 1 inputs) and other significant observable inputs (Level 2), except where there is no material difference between cost and fair value. The difference between the purchase price and fair value, when material, is recorded as interest income.

The District considers cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition, including investments in the Utah Public Treasurer's Investment Fund (PTIF) to be cash and cash equivalents.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**F. Interfund transactions**

Interfund transactions represent transactions between different funds within the District. In general, interfund activity has been eliminated from the government-wide financial statements in an effort to minimize the doubling-up of revenues and expenses resulting from such transactions.

**G. Capital Assets**

Capital assets include land, buildings, improvements other than buildings, leasehold improvements, furniture, fixtures and equipment, vehicles and construction in progress. These assets are reported in the government-wide financial statements in the relevant column on the Statement of Net Position under governmental activities. Capital assets acquired by governmental funds are recorded as expenditures in the governmental fund financial statements. The capitalization threshold for personal property is defined to be assets with a useful life of at least one year and costing at least \$5,000; real property thresholds vary by type of asset but are generally established at the same amount. Assets purchased or constructed are generally recorded at cost. If precise cost is not available, the asset is recorded at estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's life are not capitalized.

When constructing capital assets, interest expense incurred relating to governmental activities is expensed.

Land, water stock, and construction in progress are not depreciated. Depreciation of all exhaustible capital assets is charged to the various functional expenses in the government-wide Statement of Activities. Accumulated depreciation is reported on the government-wide Statement of Net Position. Depreciation is provided over the estimated useful lives using the straight-line method. Estimated useful lives are as follows:

Buildings	10-40 years
Improvements	5-40 years
Equipment	5-20 years
Vehicles	5-10 years

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**H. Compensated Absences**

It is the District's policy to permit employees to accumulate earned-but-not-used vacation benefits in accordance with negotiated agreements. The District has placed a cap on the amount of accumulated vacation benefits that will be compensated. The cap depends on employee classification and is limited to 10 days for classified employees, 15 days for administrators working under 229 day contracts and 20 days for administrators working 243 days and over contracts. An estimate of vacation pay plus related payroll taxes is accrued when incurred in government-wide financial statements and reported as a liability. A liability for these amounts is reported in the governmental funds only if benefits have matured as a result of employee resignations and retirements.

**I. Long-term liabilities**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts, defeasance costs, (the difference between the carrying amount of the defeased debt and its reacquisition price in bond refunding), are deferred and amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Bond issuance costs are expensed as incurred as directed in GASB 65.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**J. Net Position/Fund Balances**

The difference between assets and liabilities is "Net Position" on the government-wide and "Fund Balance" on the governmental fund financial statements. Net position is divided into invested in capital assets (net of related debt), restricted non-spendable, restricted expendable, and unrestricted. Net position is reported as restricted when constraints are placed upon them by external parties or are imposed by constitutional provisions or enabling legislation.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**J. Net Position/Fund Balances (continued)**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financials are as follows.

**Non-spendable** – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. The District has classified only school food service inventory as non-spendable.

**Restricted** – This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

**Committed** – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the School Board. These amounts cannot be used for any other purposes unless the School Board removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – This classification includes amounts that are constrained by the District's intent to be used for specific purposes but are neither restricted or committed. This intent can be expressed by the School Board or the District Business Administrator. No other body or official has the authority to constrain such amounts. This classification also includes funds set aside for specific purposes or programs.

**Unassigned** – This classification includes the residual fund balance for the General Fund. The unassigned classification also includes negative residual fund balance for any other governmental fund that cannot be eliminated by the offsetting of assigned fund balance amounts.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**J. Net Position/Fund Balances (continued)**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed.

**K. Inventories**

Inventories for the School Food Services Special Revenue Fund are valued at average cost utilizing the weighted average method.

**L. Risk Management**

The District is exposed to various risks of loss related to torts; thefts of, damage to and destruction of assets; errors and omissions; and natural disasters. To help manage these risks, the District participates in the Utah State Risk Management Fund, a public entity that operates like an insurance carrier. The District also participates in the Utah School Boards Risk Management Mutual Insurance Association to cover its workers compensation risks.

**M. Estimates**

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities as of the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual amounts could differ from those estimates.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 2. PROPERTY TAX**

The property tax revenue of the District is collected and distributed by the Box Elder County Treasurer as an agent for the District. Utah statutes establish the process by which taxes are levied and collected. Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on June 15 and are due November 30. Property tax revenue received by the District includes uncollected taxes (including delinquencies and accrued interest and penalties). It is expected that delinquent property taxes will be collected within a five-year period, after which time, the County Treasurer may force sale of property to collect the delinquent portion. These property tax revenues are not recognized when levied because they are not expected to be collected within 60 days after the end of the current year. The property taxes levied on January 1, 2018 have been included in the taxes receivable and deferred inflow of resources-property taxes levied for future year for the governmental activities presentation because they are for the following school year.

An annual uniform fee based on the age of motor vehicles is levied in lieu of ad valorem tax (property tax) on motor vehicles that is due each time a vehicle is registered. Revenues collected in each county from motor vehicle fees is distributed by the county to each taxing entity in which the motor vehicle is located in the same proportion in which revenue from ad valorem property tax is distributed. The District recognizes motor vehicle fees as property tax revenue when collected by the county.

Pass-through tax for other entities is property tax levied by the District but paid by the County directly to these entities, as they are collected, for Charter School levy and for redevelopment, economic, and community development agencies in accordance with the Utah Neighborhood Development Act (Utah Code 17A-2-1200) and Community Development and Renewal Agencies Act (Utah Code 17C-1). The taxes are forwarded by the County to these entities as they are collected.

**NOTE 3. RECEIVABLES**

Receivables at June 30, 2018, consist of the following:

	<u>Taxes</u>	<u>Accounts</u>	<u>Intergovernmental</u>	<u>Total</u>
Governmental funds:				
General Fund	\$19,765,129	\$ 73,569	\$ 1,040,848	\$ 20,879,546
Debt Service Fund	3,026,549	-	-	3,026,549
Capital Projects Fund	10,238,831	5,812	-	10,244,643
Nonmajor Funds	-	1,983	241,792	243,775
Total receivables	<u>\$33,030,509</u>	<u>\$ 81,364</u>	<u>\$ 1,282,640</u>	<u>\$ 34,394,513</u>

No allowance for uncollectible accounts has been provided because the District believes that all accounts receivable are collectible.



BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 4. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2018 was as follows:

	Beginning Balance	Additions	Deletions	Transfers	Ending Balance
<b>Governmental activities:</b>					
Capital assets not being depreciated:					
Land	\$ 11,813,194	\$ 485,046	\$ (278,349)	\$ -	\$ 12,019,891
Construction in progress	9,909,316	8,948,635	-	-	18,857,951
Water stock	75,000	-	-	-	75,000
Total capital assets not being depreciated	<u>21,797,510</u>	<u>9,433,681</u>	<u>(278,349)</u>	<u>-</u>	<u>30,952,842</u>
Capital assets being depreciated:					
Buildings and improvements	167,867,233	1,520,256	(250,127)	-	169,137,362
Furniture, machinery and equipment and vehicles	20,513,622	1,681,118	(824,877)	-	21,369,863
Total capital assets being depreciated	<u>188,380,855</u>	<u>3,201,374</u>	<u>(1,075,004)</u>	<u>-</u>	<u>190,507,225</u>
Less accumulated depreciation					
Buildings and improvements	(62,588,388)	(4,789,328)	245,038	-	(67,132,678)
Furniture, machinery and equipment and vehicles	(13,571,802)	(1,547,479)	758,362	-	(14,360,919)
Total accumulated depreciation	<u>(76,160,190)</u>	<u>(6,336,807)</u>	<u>1,003,400</u>	<u>-</u>	<u>(81,493,597)</u>
Total capital assets being depreciated, net	<u>112,220,665</u>	<u>(3,135,433)</u>	<u>(71,604)</u>	<u>-</u>	<u>109,013,628</u>
Governmental activity capital assets, net	<u>\$ 134,018,175</u>	<u>\$ 6,298,248</u>	<u>\$ (349,953)</u>	<u>\$ -</u>	<u>\$ 139,966,470</u>

Depreciation expense was charged to functions as follows:

Governmental activities:	
Instruction	\$ 4,435,766
Support services:	
General administration	63,368
School administration	443,576
Business	63,368
Operations/Maintenance of plant	570,313
Student transportation	380,208
School food services	380,208
Total depreciation expense - governmental activities	<u>\$ 6,336,807</u>

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 4. CAPITAL ASSETS (continued)**

The District has construction commitments for capital assets at June 30, 2018. Construction began or was committed to on two building projects for which the District has set aside fund balance in the Capital Project Fund. This committed fund balance totaled \$5,158,004 at June 30, 2018.

**NOTE 5. RETIREMENT PLANS**

**General information about the Pension Plan**

Plan description: Eligible plan participants are provided with pensions through the Utah Retirement Systems. The Utah Retirement Systems are comprised of the following pension trust funds:

- Public Employees Noncontributory Retirement System (Noncontributory System) and Public Employees Contributory Retirement System (Contributory System) are multiple employer, cost sharing, public employees, retirement systems.
- Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System) is a multiple employer, cost sharing, public employees, retirement system.

The Tier 2 Public Employees Contributory Retirement System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the Utah Retirement Systems, are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The Systems' defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code grants the authority to establish and amend the benefit terms. URS issues a publicly available financial report that can be obtained by writing Utah Retirement Systems, 560 E. 200 S, Salt Lake City, Utah 84102 or visiting the website: [www.urs.org](http://www.urs.org). The URS had the following change in assumptions, which were adopted January 1, 2017.

Inflation	2.50%
Salary increases	3.25-9.75%, average, including inflation
Investment rate of return	6.95%, net of pension plan investment expense, including inflation

**BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018**

**NOTE 5. RETIREMENT PLANS (continued)**

Benefits provided: URS provides retirement, disability, and death benefits. Retirement benefits are as follows:

**Summary of Benefits by System**

System	Final	Years of service required and/or		COLA**
	Average Salary	age eligible for benefit	Benefit percent per year of service	
Noncontributory System	Highest 3 years	30 years any age	2.0% per year all years	Up to 4%
		25 year any age*		
		20 years age 60*		
		10 years age 62*		
		4 years age 65		
Contributory System	Highest 5 years	30 years any age	1.25% per year to June 1975;	Up to 4%
		25 year any age*	2% per year July 1975 to present	
		20 years age 60*		
		10 years age 62*		
		4 years age 65		
Tier 2 Public Employees System	Highest 5 years	35 years any age	1.5% per year all years	Up to 2.5%
		20 years any age 60*		
		10 years age 62*		
		4 years age 65		

\*with actuarial reductions

\*\*All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.

**Contributions:** As a condition of participation in the Systems, employer and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the URS Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contribution rates are as follows:

	Employee Paid	Employer for Employee	Employer Contribution Rates
Tier 2 DC Only			
212-State and School Division Tier 2	N/A	N/A	10.02%
212-State and School Division Tier 2-401K	N/A	N/A	10.00%
Noncontributory System			
16-State and School Division Tier 1	N/A	N/A	22.19%
16-State and School Division Tier 1-401K	N/A	N/A	1.50%
Contributory System			
12-State School Division Tier 1	N/A	6.000%	17.70%
112-State School Division Tier 2	N/A	N/A	18.44%
112-State School Division Tier 2-401K	N/A	N/A	1.58%

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 5. RETIREMENT PLANS (continued)**

**Pension Assets, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2017 (measurement date), the District had a net pension liability of \$31,599,124.

	Proportionate Share	Net Pension Asset	Net Pension Liability
Noncontributory System	1.2885468%	\$ -	\$ 31,509,636
Contributory System	0.3669324%	-	24,146
Tier 2 Public Employees System	0.7411114%	-	65,342
Total Net Pension Asset/Liability		<u>\$ -</u>	<u>\$ 31,599,124</u>

The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2017 and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability was based upon actual historical employer contributions to the plan from the census data submitted to the plan for pay periods ending in 2017.

For the year ended December 31, 2017, we recognized pension expense of \$8,504,522. At December 31, 2017, we reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,446	\$ (1,886,405)
Changes in assumptions	8,043,899	(246,103)
Net difference between projected and actual earnings on pension plan investments	5,257,970	(13,306,359)
Changes in proportion and differences between contributions and proportionate share of contributions	838,884	(250,898)
Contributions subsequent to the measurement date	4,743,743	-
Total	<u>\$18,886,942</u>	<u>\$ (15,689,765)</u>

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 5. RETIREMENT PLANS (continued)**

\$4,743,743 was reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement data of December 31, 2017. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows or resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	Deferred Outflows (Inflows) of Resources
2018	\$ 1,046,980
2019	\$ 1,898,322
2020	\$ (1,658,633)
2021	\$ (2,892,789)
2022	\$ (13,861)
Thereafter	\$ 73,417

Actuarial assumptions: the total pension liability in the December 31, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	3.25-9.75%, average, including inflation
Investment rate of return	6.95%, net of pension plan investment

Active member mortality rates are a function of the member's gender, occupation, and age and are developed based upon plan experience. Retiree mortality assumptions are highlighted in the table below.

**Retired Member Mortality**

Class of member

**Educators**

Men EDUM (90%)

Women EDUF (100%)

**Public Safety and Firefighters**

Men RP 2000mWC (100%)

Women EDUF (120%)

**Local Government, Public Employees**

Men RP 2000mWC (100%)

Women EDUF (120%)

*EDUM= Constructed mortality table based on actual experience of male educators multiplied by given percentage*

*EDUF= Constructed mortality table based on actual experience of female educators multiplied by given percentage*

*RP 2000mWC=RP 2000 Combined mortality table for males with white collar adjustments multiplied by given percentage*

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 5. RETIREMENT PLANS (continued)**

The actuarial assumptions used in the January 1, 2017, valuation were based on the results of an actuarial experience study for the five-year period of January 1, 2011–December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Expected Return Arithmetic Basis		
	Target Asset	Real Return Arithmetic Basis	Long-Term expected portfolio real rate of return
Equity securities	40%	6.15%	2.46%
Debt securities	20%	0.40%	0.08%
Real assets	15%	5.75%	0.86%
Private equity	9%	9.95%	0.89%
Absolute return	16%	2.85%	0.46%
Cash and cash equivalents	0%	0.00%	0.00%
<b>Totals</b>	100%		4.75%
	Inflation		2.50%
	Expected arithmetic nominal return		7.25%

The 6.95% assumed investment rate of return is comprised of an inflation rate of 2.5% and a real return of 4.45% that is net of investment expense.

**Discount rate:** The discount rate used to measure the total pension liability was 6.95 percent, reduced from 7.2 percent in the prior measurement period. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 5. RETIREMENT PLANS (continued)**

Sensitivity of the proportionate share of the net pension asset and liability to changes in the discount rate: The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.95 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.95 percent) or 1-percentage-point higher (7.95 percent) than the current rate:

	1% Decrease (5.95%)	Discount Rate (6.95%)	1% Increase (7.95%)
<b>Proportionate share of</b>			
Noncontributory System	\$ 68,798,866	\$ 31,509,636	\$ 343,344
Contributory System	318,211	24,146	(226,209)
Tier 2 Public Employees System	769,370	65,342	(477,565)
Total	<u>\$ 69,886,447</u>	<u>\$ 31,599,124</u>	<u>\$ (360,430)</u>

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued URS financial report.

The information below is not required as part of GASB 68 but is provided for informational purposes. The schedule below is a summary of the Defined Contribution Savings Plan for pay periods January 1-December 31.

**Defined Contribution System**

December 31, 2017:

The plans are administered by the Utah Retirement System. All amounts are 100% vested and can be paid out without penalty once the participant reaches age 59 ½.

	<u>Employee Paid Contributions</u>
401(k) Plan	\$ 573,351
457 Plan	\$ 11,290
Roth IRA Plan	\$ 109,031
Traditional IRA Plan	\$ 2,000

\* The employer paid 401(k) contributions include the totals paid for employees enrolled in the Tier 2 Defined Contribution 401(k) Plan.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 6. LONG-TERM OBLIGATIONS**

The District had the following long-term obligations at June 30, 2018.

On February 24, 2015, the District issued \$28,950,000 in general obligation refunding bonds with interest rates ranging between 1.5% and 5%. The District issued the bonds to advance refund \$13,075,000 of the outstanding series 2008 bonds with interest ranging between 2.5% and 5% and \$15,225,000 of the outstanding series 2009 bonds with interest rates ranging between 2% and 5%. The refunded bonds were amounts from the series 2008, which mature on July 15, 2019 through July 15, 2028, and series 2009, which mature on July 15, 2019 through July 15, 2029. The District placed the net proceeds along with bond premium proceeds in escrow to provide for all future debt service on the refunded portion of the 2008 and 2009 bonds. As a result, that portion of the 2008 and 2009 bonds are considered defeased, and the District has removed the liability from its accounts. The outstanding principal of the defeased bonds is \$28,300,000, at June 30, 2018. The annual debt service over the life of the refunding bonds is as follows.

2015 General Obligation Refunding Bonds:

Years	Principal	Interest	Total	Interest Rate
2019	\$ 140,000	\$ 995,550	\$ 1,135,550	1.50%
2020	2,315,000	971,350	3,286,350	1.50%
2021	2,345,000	924,750	3,269,750	1.50%
2022	2,390,000	877,400	3,267,400	2.00%
2023	2,460,000	792,000	3,252,000	2.00%
2024-2028	14,175,000	2,059,875	16,234,875	3.00%-5.00%
2029-2030	4,745,000	119,025	4,864,025	3.00%
	<u>\$ 28,570,000</u>	<u>\$ 6,739,950</u>	<u>\$ 35,309,950</u>	

The advance refunding reduced total debt service approximately \$1,981,000. This results in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$1,783,091.

The District patrons approved the issuance of up to \$70 million in general obligation bonds in fiscal year 2008. The Board decided to spend the funds for the construction of improvements at the two high schools and the construction of potential elementary schools in areas with significant need. On September 10, 2008, \$25 million of the approved bonds were issued. The District received a bond premium of \$597,277 and paid bond issuance costs of \$266,475, including an underwriter's discount of \$170,000. The bond premium is being amortized over the refunded 4-year life of the bonds. Principal and interest payments began July 15, 2009 and end July 15, 2018. The interest rates on the bonds range from 4%-4.25%. \$13,075,000, of this outstanding series of bonds, was refunded in 2015 and the following is a debt service schedule over the life of the remaining outstanding bonds.



BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 6. LONG-TERM OBLIGATIONS (continued)**

2008 General Obligation School Building Bonds:

Years	Principal	Interest	Total	Interest Rate
2019	1,025,000	21,781	1,046,781	4.25%
	<u>\$ 1,025,000</u>	<u>\$ 21,781</u>	<u>\$ 1,046,781</u>	

On July 1, 2009, \$31 million of the approved bonds were issued. The District received a bond premium of \$618,633 and paid bond issuance costs of \$292,077, including an underwriter's discount of \$202,387. The bond premium is being amortized over the refunded 4-year life of the bonds. Principal and interest payments began January 15, 2010 and end July 15, 2018. The interest rate on the remaining outstanding bonds is 4%. \$15,225,000 of this outstanding series of bonds was refunded in 2015 and the following is a debt service schedule over the life of the remaining outstanding bonds.

2009 General Obligation School Building Bonds:

Years	Principal	Interest	Total	Interest Rate
2019	1,075,000	21,500	1,096,500	4.00%
	<u>\$ 1,075,000</u>	<u>\$ 21,500</u>	<u>\$ 1,096,500</u>	

On November 23, 2011, \$14 million of the approved bonds were issued. The District received a bond premium of \$1,864,249 and paid bond issuance costs of \$113,462, including an underwriter's discount of \$47,419. The bond premium is being amortized over the 7-year life of the bonds. Principal and interest payments began July 15, 2012 and end July 15, 2018. The interest rates on the bonds range from 3%-5%. The following is a debt service schedule over the remaining life of the bonds.

2011 General Obligation School Building Bonds:

Years	Principal	Interest	Total	Interest Rate
2019	375,000	7,500	382,500	4.00%
	<u>\$ 375,000</u>	<u>\$ 7,500</u>	<u>\$ 382,500</u>	

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 6. LONG-TERM OBLIGATIONS (continued)**

The Municipal Building Authority of Box Elder School District (MBA), a blended component unit of Box Elder School District, entered into agreements to issue Qualified School Construction Bonds, under the Build America Bond program, in the amount of \$3,000,000, for the construction of a new school. The bonds were issued on June 2, 2011 and are payable through May 15, 2026. The bond interest rate is 4.96% for the length of the bond. However, most the annual interest amount will be subsidized by the U.S. Government under the Build America Bond Program, resulting in a small annual cost to the District. The following is the debt service schedule of the bonds.

2011 Municipal Building Authority Qualified School Construction Bonds:

Years	Principal	Interest	Subsidized interest	Total	Interest Rate
2019	\$ 214,000	\$ 85,114	\$ (84,250)	\$ 214,864	4.96%
2020	214,000	74,499	(72,650)	\$ 215,849	4.96%
2021	214,000	63,885	(61,500)	\$ 216,385	4.96%
2022	214,000	53,270	(52,800)	\$ 214,470	4.96%
2023	215,000	42,656	(41,850)	\$ 215,806	4.96%
2024-2026	645,000	63,984	(61,000)	\$ 647,984	4.96%
	<u>\$ 1,716,000</u>	<u>\$ 383,408</u>	<u>\$ (374,050)</u>	<u>\$ 1,725,358</u>	

Effective July 1, 2006, the Board approved a termination benefit plan, which, upon termination, provides for the payout of sick leave benefits and a retirement bonus. During the year ended June 30, 2018, \$1,254,489 was expended on these benefit plans. The plan is financed on a pay-as-you-go basis. The District has a potential for termination benefits for 141 eligible employees. For 2018, the District has recorded a liability of \$4,331,302, which is calculated at the net present value of the estimated liability.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 6. LONG-TERM OBLIGATIONS (continued)**

Termination Benefits

**Sick Leave Benefit:**

Employees are eligible after they have completed 15 years of contracted service with the District – employees receive 2% of their unused, accumulated sick leave for each year of service in the District, plus 1% per year for each year of experience granted by the District upon employment, to a maximum of 60%.

**Retirement Bonus:**

Employees are eligible after they qualify for School District Retirement, as defined in Policy 3306, 3-3-1 –employees receive a retirement bonus generated at 30% of full-time contracted employment in the District, multiplied by the value of the weighted pupil unit, adjusted annually for the change in the Consumer Price Index, for the year of retirement with an amount not to exceed nine times the value of the measurement unit for the year of retirement. For classified employees who are eligible and less than full-time employees, the percentages are lower.

Compensated Absences

Classified and Administrative employees are eligible for vacation benefits. Classified employees may carry over a maximum of 20 days vacation to the following year but upon termination will only be compensated for up to 10 days at the rate in effect at the time of termination. Administrative employees who are under contract for 229 working days may be compensated for up to 15 days and administrative employees under contract for 243 or more working days may be compensated for up to 20 days.

Insurance Deposits

At retirement, the District allowed retirees to deposit after tax funds with the District for the purpose of purchasing health insurance. These deposits are funded entirely by the retirees and they are allowed to purchase couple or single health insurance coverage from the District insurance provider until they turn 65. When they reach age 65, any funds remaining on deposit with the District are refunded. At June 30, 2018, the District had \$39,710 on deposit for retiree health insurance premiums. These deposits are being used over the next few years and the District has discontinued this program for any future retirees.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 6. LONG-TERM OBLIGATIONS (continued)**

Transactions affecting long-term obligations are as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities:					
G.O. bonds payable	\$36,170,000	\$ -	\$ (5,125,000)	\$ 31,045,000	\$ 2,615,000
G.O. bond premium	3,456,003	-	(546,267)	2,909,736	-
MBA bonds payable	1,930,000		(214,000)	1,716,000	214,000
Compensated absences	203,419	313,199	(336,321)	180,297	-
Unfunded pension liability	40,843,204	-	(9,244,080)	31,599,124	-
Accrued termination benefits	8,595,711	-	(4,264,409)	4,331,302	-
Total Governmental	<u>\$91,198,337</u>	<u>\$ 313,199</u>	<u>\$ (19,730,077)</u>	<u>\$ 71,781,459</u>	<u>\$ 2,829,000</u>

**NOTE 7. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

For the year ended June 30, 2018, the Box Elder School District Foundation Fund had expenditures, in excess of budget, of \$33,456.

No funds had deficit fund balances at June 30, 2018.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 8. CASH AND INVESTMENTS**

The District maintains a Deposit and Investment Pool that is available for use by all funds of the District. Each fund type's portion of this pool is disclosed on the governmental funds balance sheet as "cash and cash equivalents".

The District complies with the Utah Money Management Act (Utah Code Section 51, Chapter 7) and related Rules of the Money Management Council (Council) in handling its depository and investing transactions. District funds are deposited in qualified depositories as defined in the Act. The Act also authorizes the District to invest in the Utah Public Treasurers' Investment Fund (PTIF), certificates of deposit, US Treasury obligations, US agency issues, high-grade commercial paper, banker's acceptances, repurchase agreements, corporate bonds, money market funds and obligations of governmental agencies within the State of Utah. The Act and Council rules govern the financial reporting requirements of qualified depositories in which public funds may be deposited and prescribe the conditions under which the designation of a depository shall remain in effect. The District considers the rules of the Council to be necessary and sufficiently adequate protection of its uninsured bank deposits.

**Deposits**

At June 30, 2018, the carrying amount of the District deposits was \$5,758,873 and the bank balance was \$9,636,505. Of the bank balance, \$2,010,281 was covered by federal depository insurance. Deposits are not collateralized nor are they required to be by state statute. However, the State Commissioner of Financial Institutions monitors financial institutions and establishes limits for deposit of public money at individual financial institutions, and the District follows these recommendations.

**Investments**

At June 30, 2018, the District's investment balances were as follows:

<b>Investment Type</b>	<b>Fair Value</b>	<b>Maturity</b>	<b>Rated</b>
Corporate Bonds	\$ 8,166,368	1-5 years	A1 to AAA
Government agencies	\$ 8,400,000	1-5 years	AAA
Utah Public Treasurer's Investment Fund	36,899,148	less than 1 year	not rated
Certificate of deposit	8,079	less than 1 year	not rated
Total	<u>\$ 53,473,595</u>		

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 8. CASH AND INVESTMENTS (continued)**

**Investments (continued)**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District has the following recurring fair value measurements as of June 30, 2018:

U.S. Government Agencies securities-\$8,400,000-Level 1-using quoted market price in active markets.

Corporate Bonds-\$8,166,368-Level 2-using matrix pricing model.

Utah Public Treasurer's Investment Fund (PTIF)-\$36,899,148-Level 2-using the District's published fair value factor obtained from the PTIF.

Certificate of Deposit-\$8,079-Level 1

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District manages its exposure to interest rate risk by complying with the Act, which requires that the remaining term to maturity of investments do not exceed the period of availability of the funds invested. The Act further limits the remaining term to maturity on all investments in commercial paper to 270 days or less and fixed-income securities to 365 days or less. The District has no investment policy that would further limit its interest rate risk.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's policy for reducing exposure to credit risk is to comply with the Act and other related rules. The Act and other related rules limit investments in commercial paper to a first-tier rating of investments in fixed-income to a rating of A or higher as rated by Moody's Investor Service or by Standard and Poor's Corporation. The District has no investment policy that would further limit its investment choices. All of the District's investments in corporate bonds and commercial paper meet this requirement with ratings of, at least, A. The investments that exceed 5% of the total investment pool are Utah Public Treasurer's Investment Fund and Federal Home Loan Mortgage Corporation bonds.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 8. CASH AND INVESTMENTS (continued)**

*Concentration of Credit Risk.* Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's policy for managing this risk is to comply with the Act and related rules. The Act limits investments in commercial paper and or corporate obligations to 5% of the District's total portfolio with a single issuer. At June 30, 2018, the District had 12% of its' investments in Federal Home Loan Mortgage Corporation bonds and 69% in the Utah Public Treasurer's Investment Fund. The District places no other limits on the amount it may invest in any one issuer.

*Custodial Credit Risk.* For an investment, the custodial risk is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments that are in the possession of an outside party. The District's policy for managing this risk is to comply with the Act and related rules. The District places no other limit on the amount of investments to be held by counterparties. All of the District's investments in corporate bonds and commercial paper are uninsured and uncollateralized and held by the agent in the District's name.

Amounts as reported in the financial statements:

Carrying amount of deposits	\$ 5,758,873
Carrying amount of investments	53,473,595
Total cash and investments	<u>\$ 59,232,468</u>

As reported in the financial statements:

Government Wide:

Cash and cash equivalents	\$ 41,505,643
Investments	16,679,988
Restricted cash and cash equivalents	1,004,472
Restricted investments	-
Fiduciary Funds - cash and cash equivalents	<u>42,365</u>
Total cash and investments	<u>\$ 59,232,468</u>

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 9. RECONCILIATION OF INTERFUND BALANCES AND TRANSFERS**

There were no interfund due to/due from balances and no interfund transfers during 2018. \$1,365,706 in school funds reported in the Other Governmental Funds column as cash and cash equivalents and as deposits payable in the General Fund, have been eliminated in the reporting of the government wide statements.

**NOTE 10. PASS-THROUGH TAX ENTITIES**

The District is subject to tax abatements granted by other local governments within the County through the establishment of Redevelopment Agencies (RDAs), Community Development Agencies (CDAs) and Economic Development Agencies (EDAs). These tax abatement programs are governed by the Utah Neighborhood Development Act (Utah Code 17A-2-1200) and Community Development and Renewal Agencies Act (Utah Code 17C-1). These entities have the stated purpose of increasing business activity and employment within the County. The abatement agreements stipulate that 40%-100% of the increased property tax generated by the increase in value within the RDA, CDA or EDA be returned to the RDA, CDA or EDA for incentive payments to the companies making the improvements for periods up to 20 years. The District also levies property tax for the State Charter School Levy. The pass-through tax entities paid during 2018 are as follows:

Pass-through Entities Tax Payments	Amount passed through during 2018
Tremonton EDA	\$ 812,731
Tremonton CDA	55,070
Box Elder County RDA	126,072
Box Elder County EDA	2,158,117
Brigham City RDA	54,505
Brigham City EDA	311,062
Brigham City CDA	254,841
State of Utah-Charter School Levy	349,980
	<u>\$ 4,122,378</u>



BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 11. MEMBERSHIP CHANGES**

The District receives funding from the Utah State Office of Education (USOE) based on formulas calculated using the District's membership figures. As District membership increases or decreases, corresponding funding from the USOE has the potential to increase or decrease. The amount of any potential change is not available.

**NOTE 12. RISK MANAGEMENT**

The District maintains insurance coverage for general liability, automobile, personal injury, errors and omissions, employee dishonesty, and malpractice liability up to \$10 million per occurrence through policies administered by the Utah State Risk Management Fund (Fund). The District also insures its buildings, including those under construction, and contents against all insurable risks of direct physical loss or damage with the Fund. Property physical damage is insured to replacement value with a \$1,000 deductible, automobile physical damage is insured to actual value with a \$750 deductible, other liability is limited to the lesser of \$10 million or the statutory limit. The Fund is a public entity risk pool operated by the State for the benefit of the State and local governments within the State. The District pays annual premiums to the Fund. The Fund obtains independent coverage for insured events, up to \$25 million per location. This is a pooled arrangement where the participants pay experience related annual premiums, which are designed to pay claims and build sufficient reserves so that the pool will be able to protect the participating entities with its own capital. The pool reinsures excess losses to preserve the capital base. Insurance coverage from coverage by major category of risk has remained relatively constant as compared to the prior fiscal year. Insurance settlements have not exceeded insurance coverage for the past three years.

There are several lawsuits pending in which the District is involved. The District's counsel and insurance carriers estimate that the potential claims against the District, not covered by insurance, resulting from such litigation would not materially affect the financial statements of the District.

The District maintains workers compensation insurance through the Utah School Boards Risk Management Mutual Insurance Association (Association). Annual premiums are charged to users by the Association to enable the payment of claims and to accumulate reserves for any unforeseen issues. Independent coverage is obtained to insure sufficient reserves and funds are available when needed. This is a pooled arrangement where the participants pay experience rated annual premiums, which are designed to pay claims and build sufficient reserves so that the pool will be able to protect the participating entities. Periodic billing premiums are received to cover any unanticipated changes from the facts and circumstances used to calculate the annual premium.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 13. RESTRICTED/ASSIGNED FUND BALANCE DETAIL**

The detail of the aggregated amounts in the Balance Sheet is as follows at June 30, 2018:

Fund balances-governmental funds:

Restricted state programs:

General Fund:

Gifted/talented	\$ 109,789
Advanced placement	2,627
Concurrent enrollment	197,575
Youth in custody	78,943
Enhancement-at risk students	14,734
Trust lands	172,525
Dual Immersion	24,198
Extended day kindergarten	23,030
K-3 reading	120,675
Library books	3,512
State literacy	4,192
Adult ed	55,524
Drivers ed	49,424
USTAR	27,983
CTE programs	157,789
Total General Fund	<u>1,042,520</u>

Total Restricted state programs-Governmental activities	<u><u>\$ 1,042,520</u></u>
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Fund balance-governmental funds:

Assigned-other purposes:

General Fund:

Credit recovery	\$ 107,568
Youth in custody-private	45,530
Classified professional development	11,595
1:1 Emints Harris	4,538
Professional development	3,792,878
Budget shortfalls	2,862,744
PTIF FMV adjustment	136,826
Wellness	2,003,997
Textbooks	1,499,321
Safety	500,000
Teacher incentives	1,250,000
Termination benefits	4,000,000
E-rate	134,604
Total General Fund Assigned Fund Balance	<u><u>\$ 16,349,601</u></u>

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 14. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element, *Deferred Outflows of Resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. The District currently has two items that fall within this category. Funds placed in escrow to refund outstanding debt issues, of \$3,600,502, which will be amortized to interest expense over the life of the refunding bonds and deferred pension cost payments after the measurement date but before the District's fiscal year end. For 2018, the amortization on the amounts placed in escrow was \$240,034. This was recorded in the Statement of Activities and reduced the balance to \$2,880,403.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, *Deferred Inflows of Resources*, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District reports two of these items. Unearned property taxes are reported as deferred inflows of resources since they are recognized as receivables before the period for which the taxes are levied and the pension related amounts as presented in Note 5. These amounts also are reported on the government-wide statement of net position.

BOX ELDER SCHOOL DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 15. RESTATEMENT**

In 2018, the District adopted Government Accounting Standards Board Statement 80, Blending Requirements for Certain Component Units-An Amendment of GASB Statement 14. The new standard requires the District to present the Box Elder School District Foundation and the Municipal Building Authority of Box Elder School District as blended component units. Beginning net position and fund balance have been restated to reflect the implementation of this new accounting and reporting standard.

	Other Governmental Funds	Capital Projects Fund	Primary Government		Discretely Presented Component Unit District Foundation
			Governmental Activities	Business-type Activities	
Beginning fund balance or net position, as previously stated	\$ 1,673,949	\$ 28,099,820	\$ 117,693,637	\$ 1,010,150	\$ 545,846
Implementation of GASB Statement No. 80	545,846	305,210	1,555,996	(1,010,150)	(545,846)
Beginning net position, as restated	<u>\$ 2,219,795</u>	<u>\$ 28,405,030</u>	<u>\$ 119,249,633</u>	<u>\$ -</u>	<u>\$ -</u>

**UTAH STATE RETIREMENT SYSTEMS  
REQUIRED SUPPLEMENTARY INFORMATION**

BOX ELDER SCHOOL DISTRICT  
SCHEDULE OF THE PROPORTIONATE SHARE  
OF THE NET PENSION LIABILITY  
UTAH RETIREMENT SYSTEMS  
FOR THE YEAR ENDED JUNE 30, 2018

Last 10 Fiscal Years\*

The net pension asset, liability, covered payroll and related ratios were measured at December 31, which is the fiscal year of the URS.

	As of fiscal year ended June 30	Actual Determined Contributions	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	Covered Payroll	Contributions as a percentage of covered employee payroll
Noncontributory System	2015	\$ 7,434,531	\$ 7,434,531	\$ -	\$ 34,166,196	21.76%
	2016	\$ 7,463,884	\$ 7,463,884	\$ -	\$ 33,855,607	22.05%
	2017	\$ 7,465,135	\$ 7,465,135	\$ -	\$ 33,845,059	22.06%
	2018	\$ 7,731,622	\$ 7,731,622	\$ -	\$ 35,044,987	22.06%
Contributory System	2015	\$ 50,793	\$ 50,793	\$ -	\$ 292,083	17.39%
	2016	\$ 22,257	\$ 22,257	\$ -	\$ 125,746	17.70%
	2017	\$ 14,174	\$ 14,174	\$ -	\$ 80,078	17.70%
	2018	\$ 15,285	\$ 15,285	\$ -	\$ 86,356	17.70%
Tier 2 Public Employees System*	2015	\$ 673,537	\$ 673,537	\$ -	\$ 3,733,499	18.04%
	2016	\$ 877,944	\$ 877,944	\$ -	\$ 4,810,085	18.25%
	2017	\$ 1,113,579	\$ 1,113,579	\$ -	\$ 6,104,760	18.24%
	2018	\$ 1,546,643	\$ 1,546,643		\$ 8,408,932	18.39%

Tier 2 Public Employees DC Only

\*In accordance with paragraph 81.a of GASB 68, employers will need to disclose a 10-year history of their proportionate share of the Net Pension Liability (Asset) in their RSI, when 10 years information is available. The schedule above is only for the current year and prior three years.

BOX ELDER SCHOOL DISTRICT  
SCHEDULE OF CONTRIBUTIONS  
UTAH RETIREMENT SYSTEMS  
FOR THE YEAR ENDED JUNE 30, 2018

Last 10 Fiscal Years\*

	As of fiscal year ended June 30	Actual Determined Contributions	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	Covered Payroll	Contributions as a percentage of covered employee payroll
Noncontributory System	2015	\$ 7,434,531	\$ 7,434,531	\$ -	\$ 34,166,196	21.76%
	2016	\$ 7,463,884	\$ 7,463,884	\$ -	\$ 33,855,607	22.05%
	2017	\$ 7,465,135	\$ 7,465,135	\$ -	\$ 33,845,059	22.06%
	2018	\$ 7,731,622	\$ 7,731,622	\$ -	\$ 35,044,987	22.06%
Contributory System	2015	\$ 50,793	\$ 50,793	\$ -	\$ 292,083	17.39%
	2016	\$ 22,257	\$ 22,257	\$ -	\$ 125,746	17.70%
	2017	\$ 14,174	\$ 14,174	\$ -	\$ 80,078	17.70%
	2018	\$ 15,285	\$ 15,285	\$ -	\$ 86,356	17.70%
Tier 2 Public Employees System*	2015	\$ 673,537	\$ 673,537	\$ -	\$ 3,733,499	18.04%
	2016	\$ 877,944	\$ 877,944	\$ -	\$ 4,810,085	18.25%
	2017	\$ 1,113,579	\$ 1,113,579	\$ -	\$ 6,104,760	18.24%
	2018	\$ 1,546,643	\$ 1,546,643	\$ -	\$ 8,408,932	18.39%

Tier 2 Public Employees DC Only

\* Amounts presented were determined as of calendar year January 1-December 31. Employers will be required to prospectively develop this table in future years to show 10 years of information. The schedule above is only for the current year and the prior three years.

\*\* Contributions as a percentage of covered-employee payroll may be different than the Board certified rate due to rounding or other administrative issues.

BOX ELDER SCHOOL DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2018

NOTE A. CHANGES IN ASSUMPTIONS-UTAH RETIREMENT SYSTEMS

Amounts reported in plan year 2017 reflect the following assumption changes adopted from the January 2017 valuation:

The investment return assumption was decreased from 7.2% to 6.95%.

The inflation rate was decreased from 2.6% to 2.5%.

With the decrease in the assumed rate of inflation, the salary increases range was set at 3.25-9.75% average, including inflation.

Amounts reported in plan year 2016 reflect the following assumption changes adopted from the January 2016 valuation:

The investment return assumption was decreased from 7.5% to 7.2%.

The inflation rate was decreased from 2.75% to 2.6%.

With the decrease in the assumed rate of inflation, both the payroll growth and wage inflation assumptions were decreased by 0.15% from the prior year's assumption.

NOTE B. SCHEDULES OF DISTRICT CONTRIBUTIONS-UTAH RETIREMENT SYSTEMS

Contributions as a percentage of covered-employee payroll may be different than the Utah State Retirement Board certified rate due to rounding or other administrative issues. Required contributions from Tier 2 plans to finance the unfunded actuarial accrued liability of the Tier 1 plans are reported as contributions of the Tier 2 plans.



## **OTHER SUPPLEMENTARY INFORMATION**

BOX ELDER SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE-  
BUDGET AND ACTUAL  
MAJOR DEBT SERVICE FUND  
FOR THE YEAR ENDED JUNE 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget - Positive (Negative)
Revenues:				
Property taxes and fee in lieu	\$ 3,445,000	\$ 4,020,632	\$ 3,829,295	\$ (191,337)
Earnings on investments	70,000	70,000	108,833	38,833
Other	-	-	-	-
Total revenues	<u>3,515,000</u>	<u>4,090,632</u>	<u>3,938,128</u>	<u>(152,504)</u>
Expenditures:				
Debt service:				
Principal retirement	3,105,927	5,485,492	5,125,000	360,492
Interest and fiscal charges	1,607,000	1,607,000	1,220,837	386,163
Bond issuance costs	-	-	-	-
Other	10,000	10,000	10,000	-
Total expenditures	<u>4,722,927</u>	<u>7,102,492</u>	<u>6,355,837</u>	<u>746,655</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,207,927)</u>	<u>(3,011,860)</u>	<u>(2,417,709)</u>	<u>594,151</u>
Other financing sources (uses):				
Proceeds from sale of refunding bonds	-	-	-	-
Proceeds from bond premium	-	-	-	-
Payments to refunded bond escrow agent	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>(1,207,927)</u>	<u>(3,011,860)</u>	<u>(2,417,709)</u>	<u>594,151</u>
Fund balance - beginning	<u>10,398,216</u>	<u>10,398,216</u>	<u>10,398,216</u>	<u>-</u>
Fund balance - ending	<u>\$ 9,190,289</u>	<u>\$ 7,386,356</u>	<u>\$ 7,980,507</u>	<u>\$ 594,151</u>

BOX ELDER SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE-  
BUDGET AND ACTUAL  
MAJOR CAPITAL PROJECT FUND  
FOR THE YEAR ENDED JUNE 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget - Positive (Negative)
Revenues:				
Local sources:				
Property taxes and fee in lieu	\$ 9,088,808	\$ 10,894,703	\$ 10,474,001	\$ (420,702)
Charges for services	175,338	175,338	176,269	931
Contributions	-	-	-	-
Earnings on investments	450,000	450,000	392,936	(57,064)
Total local sources	9,714,146	11,520,041	11,043,206	(476,835)
State sources:				
Restricted grants in aid	103,971	103,971	133,668	29,697
Total state sources	103,971	103,971	133,668	29,697
Federal sources:				
Restricted grants in aid	-	-	89,410	89,410
Total federal sources	-	-	89,410	89,410
Total revenues	9,818,117	11,624,012	11,266,284	(357,728)
Expenditures:				
Support services:				
General district administration	5,000	5,000	-	5,000
Operation and maintenance	-	-	6,700	(6,700)
Transportation	9,044	9,044	16,657	(7,613)
Food Service	50,000	50,000	-	50,000
Facilities acquisition/construction	15,220,956	20,812,641	18,045,351	2,767,290
Debt service:				
Principal retirement	4,000,000	-	214,000	(214,000)
Interest and fiscal charges	-	-	96,728	(96,728)
Total expenditures	19,285,000	20,876,685	18,379,436	2,497,249
Excess (deficiency) of revenues over (under) expenditures	(9,466,883)	(9,252,673)	(7,113,152)	2,139,521
Other Financing Sources (Uses):				
Insurance proceeds	-	-	-	-
Sale of fixed assets	-	-	212,862	212,862
Total other financing sources (uses)	-	-	212,862	212,862
Net change in fund balances	(9,466,883)	(9,252,673)	(6,900,290)	2,352,383
Fund balance - beginning, as restated	28,405,030	28,405,030	28,405,030	-
Fund balance - ending	\$18,938,147	\$ 19,152,357	\$ 21,504,740	\$ 2,352,383

BOX ELDER SCHOOL DISTRICT  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2018

	Special Revenue Funds				Total Nonmajor Governmental Funds
	Student Activities Fund	Pass-through Tax Entities Fund	Foundation	School Food Service Fund	
Assets:					
Cash and cash equivalents	\$ 3,018,683	\$ -	\$ 586,446	\$ 762,320	\$ 4,367,449
Investments	-	-	8,079	-	8,079
Receivables:					
Accounts	-	-	-	1,983	1,983
Intergovernmental	-	-	-	241,792	241,792
Inventory	-	-	-	227,253	227,253
Total assets	<u>\$ 3,018,683</u>	<u>\$ -</u>	<u>\$ 594,525</u>	<u>\$ 1,233,348</u>	<u>\$ 4,846,556</u>
Liabilities:					
Accounts payable	\$ 9,793	\$ -	\$ 36,931	\$ 11,213	\$ 57,937
Due to clubs	2,230,634	-	-	-	2,230,634
Accrued salaries and benefits	-	-	-	78,696	78,696
Unearned revenue	-	-	-	-	-
Total liabilities	<u>2,240,427</u>	<u>-</u>	<u>36,931</u>	<u>89,909</u>	<u>2,367,267</u>
Fund balances:					
Non-spendable:					
Inventory	-	-	-	227,253	227,253
Restricted:					
State programs	-	-	-	-	-
Assigned:					
Student Activities	778,256	-	-	-	778,256
Foundation	-	-	557,594	-	557,594
School Food Service	-	-	-	916,186	916,186
Total fund balances	<u>778,256</u>	<u>-</u>	<u>557,594</u>	<u>1,143,439</u>	<u>2,479,289</u>
Total liabilities and fund balances	<u>\$ 3,018,683</u>	<u>\$ -</u>	<u>\$ 594,525</u>	<u>\$ 1,233,348</u>	<u>\$ 4,846,556</u>

BOX ELDER SCHOOL DISTRICT  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2018

	Special Revenue Funds				Total Nonmajor Governmental Funds
	Student Activities Fund	Pass-through Entities Tax Fund	Foundation	School Food Service Fund	
Revenues:					
Property tax	\$ -	\$ 4,122,378	\$ -	\$ -	\$ 4,122,378
Charges for services	3,385,649	-	-	1,265,063	4,650,712
Other grants and contributions	520,964	-	124,884	20,000	665,848
Earnings on investments	9,629	-	10,319	14,484	34,432
State aid	-	-	-	860,089	860,089
Federal aid	-	-	-	2,545,670	2,545,670
Total revenues	<u>3,916,242</u>	<u>4,122,378</u>	<u>135,203</u>	<u>4,705,306</u>	<u>12,879,129</u>
Expenditures:					
Instruction	-	-	104,455	-	104,455
Scholarships	-	-	19,000	-	19,000
Student activities	3,863,957	-	-	-	3,863,957
Payments to pass-through entities	-	4,122,378	-	-	4,122,378
School food services	-	-	-	4,509,844	4,509,844
Total expenditures	<u>3,863,957</u>	<u>4,122,378</u>	<u>123,455</u>	<u>4,509,844</u>	<u>12,619,634</u>
Excess of revenues over expenditures	<u>52,285</u>	<u>-</u>	<u>11,748</u>	<u>195,462</u>	<u>259,495</u>
Net change in fund balances	52,285	-	11,748	195,462	259,495
Fund balances - beginning	725,971	-	545,846	947,977	2,219,794
Fund balances - ending	<u>\$ 778,256</u>	<u>\$ -</u>	<u>\$ 557,594</u>	<u>\$ 1,143,439</u>	<u>\$ 2,479,289</u>

BOX ELDER SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-  
BUDGET AND ACTUAL  
SCHOOL ACTIVITIES FUND  
NONMAJOR SPECIAL REVENUE FUND  
FOR THE YEAR ENDED JUNE 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget - Positive (Negative)
Revenues:				
Local sources:				
Charges for services-student fees and other	\$ 4,000,000	\$ 4,000,000	\$ 3,385,649	\$ (614,351)
Contributions/grants	300,000	300,000	520,964	220,964
Earnings on investments	-	-	9,629	9,629
Total local sources	<u>4,300,000</u>	<u>4,300,000</u>	<u>3,916,242</u>	<u>(383,758)</u>
State sources:				
Teacher materials & supplies	-	-	-	-
Other state revenue	-	-	-	-
Total state sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total revenues	<u>4,300,000</u>	<u>4,300,000</u>	<u>3,916,242</u>	<u>(383,758)</u>
Expenditures:				
Student activities	<u>4,300,000</u>	<u>4,300,000</u>	<u>3,863,957</u>	<u>436,043</u>
Total expenditures	<u>4,300,000</u>	<u>4,300,000</u>	<u>3,863,957</u>	<u>436,043</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>-</u>	<u>52,285</u>	<u>52,285</u>
Other financing sources (uses):				
Operating transfers in	-	-	-	-
Operating transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenue and other sources over expenditures and other uses	-	-	52,285	52,285
Fund balances - beginning	<u>725,971</u>	<u>725,971</u>	<u>725,971</u>	<u>-</u>
Fund balances - ending	<u>\$ 725,971</u>	<u>\$ 725,971</u>	<u>\$ 778,256</u>	<u>\$ 52,285</u>

BOX ELDER SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-  
BUDGET AND ACTUAL  
PASS-THROUGH TAX FUND  
NONMAJOR SPECIAL REVENUE FUND  
FOR THE YEAR ENDED JUNE 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget - Positive (Negative)
Revenues:				
Local sources:				
Property taxes and fee in lieu	\$ 4,882,405	\$ 4,882,405	\$ 4,122,378	\$ (760,027)
Charges for services	-	-	-	-
Earnings on investments	-	-	-	-
Total local sources	4,882,405	4,882,405	4,122,378	(760,027)
Total revenues	4,882,405	4,882,405	4,122,378	(760,027)
Expenditures:				
Payments to pass-through entities	4,882,405	4,882,405	4,122,378	760,027
Total expenditures	4,882,405	4,882,405	4,122,378	760,027
Excess (deficiency) of revenues over (under) expenditures	-	-	-	-
Other financing sources (uses):				
Operating transfers in	-	-	-	-
Operating transfers out	-	-	-	-
Total other financing sources (uses)	-	-	-	-
Excess (deficiency) of revenue and other sources over expenditures and other uses	-	-	-	-
Fund balances - beginning	-	-	-	-
Fund balances - ending	\$ -	\$ -	\$ -	\$ -

**BOX ELDER SCHOOL DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-**  
**BUDGET AND ACTUAL**  
**SCHOOL FOOD SERVICES**  
**NONMAJOR SPECIAL REVENUE FUND**  
**FOR THE YEAR ENDED JUNE 30, 2018**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget -
				Positive
				(Negative)
Revenues:				
Local sources:				
Lunch sales	\$ 1,088,130	\$ 1,461,497	\$ 1,265,063	\$ (196,434)
Earnings on investments	3,606	3,606	14,484	10,878
Other Grants	15,665	-	20,000	20,000
Total local sources	1,107,401	1,465,103	1,299,547	(165,556)
State sources:				
State lunch program	780,000	1,039,000	860,089	(178,911)
Total state sources	780,000	1,039,000	860,089	(178,911)
Federal sources:				
National school lunch program	353,217	353,217	413,155	59,938
National school lunch free and reduced	1,775,820	1,675,721	1,582,046	(93,675)
School breakfast	404,955	404,955	464,062	59,107
District certification program	11,000	-	10,905	10,905
Special summer food program	35,107	18,476	38,094	19,618
Other child nutrition:				
Child and adult	-	27,631	37,408	9,777
Total federal sources	2,580,099	2,480,000	2,545,670	65,670
Total revenues	4,467,500	4,984,103	4,705,306	(278,797)
Expenditures:				
School food services:				
Salaries	1,714,768	1,714,768	1,643,593	71,175
Employee benefits	437,454	570,454	571,708	(1,254)
Purchased services	11,988	22,538	51,120	(28,582)
Supplies and materials	2,448,295	2,198,847	1,923,773	275,074
Equipment	42,524	42,524	57,213	(14,689)
Other objects	-	355,578	262,437	93,141
Total expenditures	4,655,029	4,904,709	4,509,844	394,865
Excess (deficiency) of revenues over				
(under) expenditures	(187,529)	79,394	195,462	116,068
Other financing sources (uses):				
Operating transfers in	-	-	-	-
Operating transfers out	-	-	-	-
Total other financing sources (uses)	-	-	-	-
Net change in fund balances	(187,529)	79,394	195,462	116,068
Fund balances - beginning	947,977	947,977	947,977	-
Fund balances - ending	\$ 760,448	\$ 1,027,371	\$ 1,143,439	\$ 116,068



BOX ELDER SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-  
BUDGET AND ACTUAL  
FOUNDATION  
NONMAJOR SPECIAL REVENUE FUND  
FOR THE YEAR ENDED JUNE 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget - Positive (Negative)
Revenues:				
Local sources:				
Charges for services	\$ 1,000	\$ -	\$ -	\$ -
Contributions/grants	115,924	88,000	124,884	36,884
Earnings on investments	-	-	10,319	10,319
Total local sources	<u>116,924</u>	<u>88,000</u>	<u>135,203</u>	<u>47,203</u>
State sources:				
Teacher materials & supplies	-	-	-	-
Other state revenue	<u>33,076</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total state sources	<u>33,076</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total revenues	<u>150,000</u>	<u>88,000</u>	<u>135,203</u>	<u>47,203</u>
Expenditures:				
Instruction	123,000	63,000	104,455	(41,455)
Scholarships	<u>27,000</u>	<u>27,000</u>	<u>19,000</u>	<u>8,000</u>
Total expenditures	<u>150,000</u>	<u>90,000</u>	<u>123,455</u>	<u>(33,455)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>(2,000)</u>	<u>11,748</u>	<u>(13,748)</u>
Other financing sources (uses):				
Operating transfers in	-	-	-	-
Operating transfers out	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenue and other sources over expenditures and other uses	-	(2,000)	11,748	(13,748)
Fund balances - beginning	<u>545,846</u>	<u>545,846</u>	<u>545,846</u>	<u>-</u>
Fund balances - ending	<u>\$ 545,846</u>	<u>\$ 543,846</u>	<u>\$ 557,594</u>	<u>\$ (13,748)</u>

**REPORTS AND SCHEDULES  
REQUIRED BY  
OMB CIRCULAR A-133**



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY  
THE UNIFORM GUIDANCE

To the Board of Education  
Box Elder School District  
Brigham City, UT 84302

**Report on Compliance for Each Major Federal Program**

We have audited Box Elder School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Box Elder School District's major federal programs for the year ended June 30, 2018. Box Elder School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Box Elder School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Box Elder School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Box Elder School District's compliance.

## Opinion on Each Major Federal Program

In our opinion, Box Elder School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

## Report on Internal Control Over Compliance

Management of Box Elder School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Box Elder School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Box Elder School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Wiggins + Co., P.C.*

Brigham City, Utah  
October 16, 2018

**BOX ELDER SCHOOL DISTRICT  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2018**

Federal Grantor/ Pass - Thru Grantor/ Program Title	Federal CFDA Number	Expenditures	
U.S. Department of Agriculture			
<u>Passed through Utah State Office of Education:</u>			
<u>National School Lunch Program Cluster:</u>			
School Breakfast Program	10.553	\$ 464,062	X
National School Lunch Program	10.555	1,995,201	X
Food Distribution-Commodities	10.555	364,453	X
Total National School Lunch Program Cluster		2,823,716	
Child Nutrition Discretionary Grant	10.579	10,905	
Fresh Fruits & Vegetables	10.582	38,095	
<u>Passed through State of Utah:</u>			
Secure Payments for States and Counties Containing Federal Lands	10.665	60,844	
Total U.S. Department of Agriculture		2,933,560	
U.S. Department of Education			
<u>Passed through Utah State Office of Education:</u>			
<u>Special Education Cluster:</u>			
IDEA Disabilities Act-Special Education	84.027	2,129,730	X
IDEA Special Education-Preschool Grants	84.173	119,243	X
Total Special Education Cluster		2,248,973	
Adult Education Grants to States	84.002	2,500	
Title I Grant to Local Education Agencies	84.010	1,063,513	
Migrant Education-State Grant Program	84.011	37,603	
Career and Technical Education-Basic Grants to States	84.048	108,967	
English Language Acquisition Grants	84.365	38,868	
Javits Gift and Talented Students Education	84.206	6,425	
Improving Teacher Quality State Grants	84.367	161,347	
Grants for State Assessment and Related Activities	84.369	2,647	
Total U.S. Department of Education		3,670,843	
U.S. Department of Health & Human Services			
<u>Passed through Utah State Office of Education:</u>			
Temporary Assistance for Needy Families	93.558	2,147	
Total U.S. Department of Health & Human Services		2,147	
Corporation for National and Community Service			
<u>Passed through Ogden City School District:</u>			
Utah Americorp Literacy Initiative	94.006	70,980	
Total Corporation for National and Community Service		70,980	
Total Expenditures of Federal Awards		\$ 6,677,530	

X=Major Programs

The accompanying notes are an integral part of this schedule.

BOX ELDER SCHOOL DISTRICT  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 1.            PURPOSE OF SCHEDULE**

The accompanying Schedule of Expenditures of Federal Awards is a supplementary schedule to the District's financial statements and is presented for purposes of additional analysis. Because the schedule presents only a selected portion of the activities of the District, it is not intended to, and does not, present either the financial position, changes in fund balances or other current funds revenue, expenditures and other changes of the District. The Schedule of Expenditures of Federal Awards presents the activity of all federal award programs of Box Elder School District (District). All federal financial awards received directly from federal agencies as well as federal financial awards passed through from other government agencies are included in the schedule. Of the federal awards presented in the Schedule, the District provided no federal awards to subrecipients.

**NOTE 2.            SIGNIFICANT ACCOUNTING POLICIES**

**Basis of Presentation**

The information in the schedule is presented in accordance with Uniform Guidance.

Pursuant to the Single Audit Act of 1984 (Public Law 98-502), the Single Audit Act Amendments of 1996 (Public Law 104-156) and Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) federal awards are defined as assistance provided by a federal agency, either directly or indirectly, in the form of grants, contracts, cooperative agreements, loans, loan guarantees, property, interest subsidies, insurance, or direct appropriations. Accordingly, nonmonetary federal assistance, including federal surplus property, would be included in federal awards, if applicable, and therefore, would be reported on the schedule. Federal awards do not include direct federal cash assistance to individuals. Solicited contracts between the State and Federal government for which the Federal Government procures tangible goods or services are not considered to be federal awards.

The Single Audit Act Amendments of 1996 and Uniform Guidance establish the levels of expenditures or expenses to be used in defining Type A and Type B federal award programs. Type A programs, for the District, are those programs, which exceed \$750,000 in federal expenditures, distributions, or issuances for the year ended June 30, 2018.

BOX ELDER SCHOOL DISTRICT  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 2.            SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Reporting Entity**

The reporting entity is fully described in Note 1 of the District's financial statements. The schedule includes all federal award programs administered by the District for the year ended June 30, 2018.

**Basis of Accounting**

The expenditures in the schedule are recognized as incurred based on the modified accrual basis of accounting, which is the same basis of accounting used by the District's governmental funds as described in Note 1 to the District's basic financial statements, and the cost accounting principles contained in Uniform Guidance. Under these cost principles certain types of expenditures are not allowable or are limited as to reimbursement.

The schedule does not include matching expenditures.

Some of the District's federal awards are received directly from the granting federal agency (i.e., the District is the primary recipient). However, the majority of federal awards, as identified on the schedule, are passed through a separate entity prior to receipt by the District (i.e., the District is a sub-recipient).

The District did not elect to use the 10% de minimus indirect cost rate as allowed. The indirect cost rates are set by the Utah State Board of Education and are as negotiated with the U.S. Department of Education.

BOX ELDER SCHOOL DISTRICT  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2018

**NOTE 3. RECONCILIATION OF AMOUNTS REPORTED ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS TO THE DISTRICT'S FINANCIAL REPORT**

The following is a reconciliation of the amounts reported in the Schedule of Expenditures of Federal Awards with the amounts reported in the District's fund financial statements.

Federal funds reported in the General Fund	\$ 3,804,814
Federal funds reported in the Capital Projects Fund	89,410
Federal funds reported in the School Food Services Fund	<u>2,545,670</u>
	6,439,894
Plus:	
Amount recorded on Schedule for Food Distribution not recorded on the fund financial statements.	364,453
Less:	
Amount received from Internal Revenue Service on Build America Bonds for interest subsidy	(89,410)
Headstart funds recorded as federal funding but are charges for lunches served	<u>(37,407)</u>
Expenditures of Federal Awards	<u><u>\$ 6,677,530</u></u>



BOX ELDER SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2018

**Section 1 – Summary of Auditor's Results**

Financial Statements

Type of Auditor's report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

\_\_\_\_yes Xno

Significant deficiency(ies) identified not  
considered to be a material weakness?

\_\_\_\_yes Xnone reported

Noncompliance material to financial statements

\_\_\_\_yes Xno

Federal Awards

Internal control over major programs:

Material weakness(es) identified?

\_\_\_\_yes Xno

Significant deficiency(ies) identified not  
considered to be a material weakness?

\_\_\_\_yes Xnone reported

Type of Auditor's report on compliance for major  
programs:

Unmodified

Any audit findings disclosed that are required to be  
reported in accordance with Uniform Guidance?

\_\_\_\_yes Xno

Identification of major programs:

CFDA Numbers

Name of Federal Program or Cluster

National School Lunch Cluster:

10.553

School Breakfast Program

10.555

National School Lunch

10.555

Food Distribution-Commodities

Special Education Cluster:

84.027

IDEA Disabilities Act-Special Education

84.173

IDEA Disabilities Act-Preschool Grants

Dollar threshold used to distinguish between Type A  
and Type B programs:

\$750,000

Auditee qualified as low-risk auditee?

Xyes \_\_\_\_no

BOX ELDER SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2018

**Section II – Financial Statement findings**

There were no significant deficiencies, material weaknesses, or instances of noncompliance related to the financial statements that are required to be reported in accordance with paragraphs 5.18 through 5.20 of *Government Auditing Standards*. Accordingly, no such matters are reported.

**Section III – Federal Award Findings and Questioned Costs**

There were no federal award findings or questioned costs noted during our audit that are required to be reported in accordance with Uniform Guidance. Accordingly, no such matters are reported.

BOX ELDER SCHOOL DISTRICT  
MANAGEMENT REPORT  
FOR THE YEAR ENDED JUNE 30, 2018

BOX ELDER SCHOOL DISTRICT  
MANAGEMENT REPORT  
FOR THE YEAR ENDED JUNE 30, 2018

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
*GOVERNMENT AUDITING STANDARDS*

To the Board of Education  
Box Elder School District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Box Elder School District as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise Box Elder School District's basic financial statements, and have issued our report thereon dated October 16, 2018.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Box Elder School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Box Elder School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Box Elder School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected, and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

## **Compliance and Other Matters**

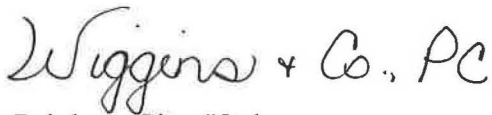
As part of obtaining reasonable assurance about whether Box Elder School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Box Elder School District's Response to Findings**

Box Elder School District's responses to the findings identified in our engagement are described in the accompanying Schedule of Findings and Questioned Costs. The District's responses were not subjected to the auditing procedures applied in the engagement to audit the financial statements and, accordingly, we express no opinion on them.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Wiggins & Co., PC".

Brigham City, Utah  
October 16, 2018



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND REPORT ON INTERNAL  
CONTROL OVER COMPLIANCE AS REQUIRED BY THE  
*STATE COMPLIANCE AUDIT GUIDE*

To the Board of Education and District Superintendent  
Box Elder School District

**Report on Compliance with General State Compliance Requirements**

We have audited Box Elder School District's (District) compliance with the applicable general state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor, that could have a direct and material effect on the District for the year ended June 30, 2018.

General state compliance requirements were tested for the year ended June 30, 2018, in the following areas:

- Budgetary Compliance
- Fund Balance
- Utah Retirement Systems
- Restricted Taxes and Related Revenues
- School District Tax Levies
- Open and Public Meetings Act
- Public Treasurer's Bond
- Minimum School Program (State Office of Education)

***Management's Responsibility***

Management is responsible for compliance with the state requirements referred to above.

***Auditor's Responsibility***

Our responsibility is to express an opinion on Box Elder School District's compliance based on our audit of the state compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the *State Compliance Audit Guide*. Those standards and the *State Compliance Audit Guide* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the state compliance requirements referred to above that could have a direct and material effect on a state compliance requirement occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each state compliance requirement referred to above. However, our audit does not provide a legal determination of the District's compliance with those requirements.

### ***Opinion on General State Compliance Requirements***

In our opinion, Box Elder School District, complied, in all material respects, with the state compliance requirements referred to above for the year ended June 30, 2018.

### ***Other Matters***

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the *State Compliance Audit Guide* and which are described in the accompanying schedule of findings, recommendations and responses as item 18-01. Our opinion on compliance is not modified with respect to these matters.

The District's response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings, recommendations and responses. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### ***Report on Internal Control Over Compliance***

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the state compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the compliance requirements referred to above to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance with those state compliance requirements and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a state compliance requirement on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a state compliance requirement will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a state compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.



Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

***Purpose of Report***

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of the *State Compliance Audit Guide*. Accordingly, this report is not suitable for any other purpose.

*Wiggins & Co., PC*

Brigham City, Utah  
October 16, 2018

BOX ELDER SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND RECOMMENDATIONS  
FOR THE YEAR ENDED JUNE 30, 2018

**STATE COMPLIANCE ISSUES**

**18-01 OPEN AND PUBLIC MEETINGS ACT**

**Condition:** While testing compliance with the Open and Public Meetings Act, we noted one instance of a missing sworn statement by the presiding officer, stating what was discussed in the closed portion of the meeting. This is considered an isolated event because other months' sworn statements were on file, and the District is otherwise in compliance with the state requirement.

**Criteria:** *Utah Code 52-4-206(6)* requires a sworn statement by the presiding officer affirming the purpose of the closed meeting.

**Cause:** The secretary responsible for keeping the sworn statements did not include one for one of the months in which there was a closed meeting.

**Potential Effect:** These are requirements from the State of Utah. The District risks noncompliance with Utah law by not having sworn statements for closed meetings.

**Recommendation:** We recommend that the staff member responsible for retaining the sworn statements double check to ensure that presiding officers' sworn statements are prepared and approved when closed meetings are held.

**Response:** See accompanying letter from the District.

**INTERNAL CONTROLS**

**18-02 CAPITALIZATION OF ASSETS**

**Condition:** While testing fixed assets, it was noted that many items over \$5,000, that should have been capitalized, were coded to the repairs and maintenance accounts rather than capitalized.

**Criteria:** Per GASB 34 and the District's capitalization policy, any repair or maintenance expense of \$5,000 or more that results in the betterment of the asset is required to be capitalized.

**Cause:** The likely reason for this omission is improper coding of the expense, and lack of regular and proper review of the repairs and maintenance accounts.

BOX ELDER SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND RECOMMENDATIONS  
FOR THE YEAR ENDED JUNE 30, 2018

**18-02 CAPITALIZATION OF ASSETS (CONTINUED)**

**Potential Effect:** By not capitalizing betterments of over \$5,000, the District would not be in compliance with generally accepted accounting principles and their capitalization policy.

**Recommendation:** We recommend that a proper review of these general ledger accounts be done as a control to detect repairs or maintenance services that are required to be capitalized rather than expensed.

**Response:** See accompanying letter from the District.

**18-03 NATATORIUM BANK RECONCILIATIONS**

**Condition:** One Natatorium at the District has its own bank account that is used as a clearing account. Each month, the Natatorium remits a check to the District for the revenue that is collected during the month. However, a review of this process revealed that bank reconciliations are not performed every month on this account.

**Criteria:** Bank reconciliations are considered a best practice for good internal controls over cash accounts. This control helps to mitigate the possibility that misappropriation of assets could exist.

**Cause:** The Natatorium staff were not aware that bank reconciliations need to be done every month. The district received a spreadsheet summary every month from the natatorium; however, the District did not match the summary to the bank statement and perform a bank reconciliation.

**Potential Effect:** The potential effect is that misappropriation of assets could occur because the checking account is not reconciled timely.

**Recommendation:** We recommend that either monthly reconciliations be performed at the Natatorium, or the Natatorium deposit into the high school's checking account where account balances and bank reconciliations are performed monthly, rather than into a Natatorium account.

**Response:** See accompanying letter from the District.

BOX ELDER SCHOOL DISTRICT  
STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS  
FOR THE YEAR ENDED JUNE 30, 2018

**STATE COMPLIANCE ISSUES**

**17-01 BUDGET**

**Condition:** While testing budgetary compliance with the Utah State Legal Compliance requirements, we noted that the Capital Projects and School Food Service Funds were over budget.

We also noted that an agenda was not posted for the original and final budget adoption hearing at least 10 days prior to the hearing on The Utah Public Notice Website.

**Criteria:** *Utah Code 53A-19-106* requires that total expenditures by fund do not exceed the amounts appropriated in the final adopted budget.

*Utah Code 53A-19-101* through *102*, requires that a notice be posted at least ten days prior to the budget hearing in the newspaper as well as electronically.

**Cause:** The business administrator may not have all account information for year-end accounts payable for the Capital Projects and Food Service Funds.

The district posted the notice in the newspaper but they were not aware that the notice should be posted to the Utah Public Notice Website electronically.

**Potential Effect:** These are requirements from the State of Utah. If the District does not prepare budgets for all funds or exceeds total expenditures appropriated in the final adopted budget they are in violation of Utah Statute and could be reprimanded by possible withholding of Utah State Legislature funding.

If a notice for its original and final budget adoption hearing is not posted at least ten days before the public hearing, they are in violation of Utah Statute. The district could be reprimanded by the withholding of Utah State Legislature funding.

**Recommendation:** We recommend that the District be cautious to make sure they do not spend more than is allowed in the final adopted budget. We also recommend the District be mindful of posting budget hearing notices to the Utah Public Website in a timely manner.

BOX ELDER SCHOOL DISTRICT  
STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS  
FOR THE YEAR ENDED JUNE 30, 2018

**17-01 BUDGET (CONTINUED)**

**Response:** There was a major draw at the end of June in the Capital Fund on two ongoing projects that was more than anticipated in the final budget. School Lunch expenditures also had some costs come through that were not accounted for in the final budget. Both Funds have adequate fund balances to cover the shortage. The District is reviewing the final budgeting process to address the problem. It will most likely be changed to allow more input from Administrators of the funds to help in better estimates of final expenditures.

Although the District has carefully and fully complied with advertising through legal advertisements, we were not aware of the public website requirement. This will be monitored and added when the legal advertisements are placed in the future.

**Status:** Implemented.

**17-02 UTAH RETIREMENT SYSTEMS**

**Condition:** While testing compliance with Utah Retirement Systems (URS), we noted one instance where an employee was not entered into the system. This is considered an isolated event and the District is otherwise considered in compliance with the state requirement.

**Criteria:** URS requires newly hired employees who are eligible for retirement benefits to be enrolled immediately and accurately into the URS unless the employee qualifies to be exempt from the retirement coverage.

**Cause:** The staff member in charge of entering the employee into system missed enrolling the employee.

**Potential Effect:** This is a requirement from URS. The District could possibly be reprimanded by URS for not having all eligible employees enrolled.

**Recommendation:** We recommend that the staff member double check that every new employee is entered into the system.

**Response:** The staff member responsible has already established a procedure for double checking retirement enrollment when adding new employee benefits in the system.

**Status:**  
Implemented

BOX ELDER SCHOOL DISTRICT  
STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS  
FOR THE YEAR ENDED JUNE 30, 2018

**INTERNAL CONTROLS**

**17-03 SCHOOLS - DISBURSEMENTS**

**Condition:** We found one instance at Adele C. Young Intermediate where the disbursement did not have the proper documentation. This supports what was found among the other schools from the internal auditor's reportable findings.

**Criteria:** The District has policies regarding purchasing/payments and the receipting process. Schools are required to abide by these policies. The policies included having proper documentation as back up for each disbursement.

**Cause:** The school administration does not appear to be attentive enough to the details of the District policies.

**Potential Effect:** By not having proper documentation, schools could overpay for items, or inappropriate expenses could be paid and cause a misappropriation of school funds.

**Recommendation:** We recommend that the school administration be more attentive to the school district policies and not approve any disbursements without proper documentation.

**Response:** The District will utilize quarterly secretary training sessions to emphasis the importance of documentation and encourage the practice with principals as well.

**Status:** Implemented.

**17-04 PAYROLL APPROVAL**

**Condition:** While testing internal controls over payroll, two instances were noted that the approval of hourly employees were only performed by the secretaries. The principals did not approve the timesheets. Another instance was noted where neither the secretary nor the principal approved the timesheet.

**Criteria:** The District requires that both the secretary and the principal approve hourly employees' timesheets before they are sent to the District.

**Cause:** The principals and secretaries do not appear to make these approvals a priority. They should understand the importance of approving the timesheets and employee hours.

**Potential Effect:** By not having proper approval, by both the secretaries and principals, hours that were not worked could be paid to those employees and misappropriation of funds could occur.

BOX ELDER SCHOOL DISTRICT  
STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS  
FOR THE YEAR ENDED JUNE 30, 2018

**17-04 PAYROLL APPROVAL**

**Recommendation:** We recommend that both the secretaries and principals follow the District policy by approving hourly employees' timesheets.

**Response:** The business office and personnel has already met on this issue and has made a plan to remind the principals by email and report non-compliance to those who evaluate the principals so it will be part of their employee evaluation.

**Status:** Implemented.



# Box Elder

School District

*Steven E. Carlsen, Superintendent*

BOARD OF EDUCATION  
Connie Archibald  
Lynn Capener  
Karen Cronin  
Wade Hyde  
Nancy Kennedy  
Bryan Smith  
Julie Taylor

## Box Elder School District Responses to Management Report Findings 2018 Audit

### 18-01 Open and Public Meetings Act

**Condition:** While testing compliance with the Open and Public Meetings Act, we noted one instance of a missing sworn statement by the presiding officer, stating what was discussed in the closed portion of the meeting. This is considered an isolated event because other months' sworn statements were on file, and the District is otherwise in compliance with the state requirement.

**Response:** This was simply an oversight of the Superintendent Secretary and Business Administrator as the person responsible for the minutes.

**Responsibility and Completion Date:** The Superintendent Secretary, who is responsible for the minute book has already added the missing sworn statement as of September 20, 2018. The Business Administrator will double check for statements when signing the final minutes in the future.

### 18-02 Capitalization of Assets

**Condition:** While testing fixed assets, it was noted that many items over \$5,000, that should have been capitalized, were coded to the repairs and maintenance accounts rather than capitalized.

**Response:** The repairs and maintenance items were not listed as accounts that were reviewed for items to be capitalized. This was an oversight that was mostly due to change of personnel and lack of training.

**Responsibility and Completion Date:** The Business Administrator has overall responsibility to rectify this oversight. The process has been modified and the Fixed Asset Clerk, has been assigned the responsibility to check purchases in those accounts for items that should be capitalized. This has already begun with the new fiscal year with the process starting on October 1, 2018.

### 18-03 Natatorium Reconciliations

**Condition:** One Natatorium at the District has its own bank account that is used as a clearing account. Each month, the Natatorium remits a check to the District for the revenue that is collected during the month. However, a review of this process revealed that bank reconciliations are not performed every month on this account.

**Response:** The account is a revenue collection account. The district receives monthly sales reports that balance the revenue with receipts. These were reviewed by accounting staff and used to pay sales tax. No formal bank reconciliation took place.

**Responsibility and Completion Date:** The Business Administrator has overall responsibility for this condition. Upon review of this bank account it was decided to close the bank account and fold the account into the Box Elder High School bank account as has been done at Bear River High School. As of November 1, 2018, the deposits will go into the High School Account and they will write the check to the district. Then the account will be closed.