

***Julesburg School District No. RE-1***  
**Julesburg, Colorado**

**Financial Statements**

**For the Year ended June 30, 2022**

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## **Independent Auditors' Report**

Board of Education  
Julesburg School District No. RE-1  
Julesburg, Colorado

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Julesburg School District No. RE-1 (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing the audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and historical pension and other post-employment benefit information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the

United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The other supplementary information and the auditors' integrity report listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the auditors' integrity report are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

*Lauer, Szabo & Associates, P.C.*

Sterling, Colorado  
November 30, 2022

**JULESBURG SCHOOL DISTRICT RE-1  
Management Discussion and Analysis  
For Fiscal Year Ended June 30, 2022**

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This section of the Julesburg School District RE-1's annual financial report presents its discussion and analysis of the District's financial performance during the year ended June 30, 2022.

**Financial Highlights**

- The assets and deferred outflows of resources of Julesburg School District RE-1 exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$18,002,061 (net position).
- The district's total net position increased by \$9,875,375.
- General revenues accounted for \$8,181,912 or 49% of the \$16,532,648 in total revenues. Program specific revenues in the form of charges for services, sales, and grants accounted for \$8,350,736 or 51% of revenues.
- The general fund ending fund balance reached \$9,481,111, a decrease of \$445,830 from last year.

**Overview of Financial Statements**

This discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. A comparison to the prior year's activity is normally provided in the document. The basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements and, 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements.

**Government-wide Statements**

The Government-wide financial statements are designed to provide readers with information about the School District as a whole using accounting methods similar to those used by private-sector businesses.

The statement of net position includes all of the School District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and retiree's early retirement bonuses). In the government-wide financial statements, the School District's activities include the following:

- **Governmental activities:** Most of the School District's basic services are included here, such as instruction, transportation, maintenance and operations, administration, food service operations and pupil activities. Taxes and intergovernmental revenues principally support these activities.

## **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements provide more detailed information about the School District's operations, focusing on the most significant or "major" funds, not the School District as a whole. The School District has one kind of funds: governmental funds.

### **Governmental Funds**

Most of the District's basic services are included in the governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine the status of financial resources that can be spent in the near future to finance the School District's program.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Thus, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and change in fund balances provide reconciliation to the government-wide financial statements in order to facilitate this comparison between governmental funds and governmental activities.

The School District maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenue, expenditures and change in fund balances for the General Fund and Building Fund which are considered to be major funds. Data for the other four nonmajor governmental funds are combined in a single, aggregated presentation.

The basic governmental fund financial statements can be found on pages 16-19 of this report.



## Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements may be found on pages 20-54 of this report.

### Other information

In addition to the basic financial statements, this report also presents other supplementary information concerning the School District's annual appropriated budgets with budgetary comparison schedules that demonstrate compliance with budgets. Budgeted amounts may be found on pages 70-86.

### Financial Analysis of the School District as a Whole

As noted earlier, net position may serve over time as a useful indicator of the School District's financial position.

39% of the School District's assets are its investment in capital assets (e.g., land, buildings and equipment). The school District uses these assets to provide instruction and related services to its students.

The following table provides a summary of the district's net position as of June 30, 2022:

	Governmental Activities		Total Percentage Change
	2022	2021	2021-2022
Current and Other assets	\$ 19,496,050	\$ 10,422,876	87.05%
Capital assets	12,246,141	3,451,725	254.78%
<b>Total assets</b>	<b>31,742,191</b>	<b>13,874,601</b>	<b>128.78%</b>
Deferred outflows of resources	1,017,059	1,522,816	-33.21%
<b>Total assets &amp; deferred outflows of resources</b>	<b>\$ 32,759,250</b>	<b>\$ 15,397,417</b>	<b>112.76%</b>
Long term liabilities	\$ 10,296,149	\$ 4,808,832	114.11%
Other liabilities	2,925,343	332,575	779.60%
<b>Total liabilities</b>	<b>13,221,492</b>	<b>5,141,407</b>	<b>157.16%</b>
Deferred inflows of resources	1,535,697	2,129,324	-27.88%
Net investment in capital assets	10,866,114	3,451,725	214.80%
Restricted	7,351,669	287,838	2,454.10%
Unrestricted	(215,722)	4,387,123	-104.92%
<b>Total net position</b>	<b>18,002,061</b>	<b>8,126,686</b>	<b>121.52%</b>
<b>Total liabilities, deferred inflows of resources and net position</b>	<b>\$ 32,759,250</b>	<b>\$ 15,397,417</b>	<b>112.76%</b>

Following is a summary of the School District's change in net position.

	Governmental Activities		Total Percentage Change
	2022	2021	2021-2022
<b>Revenues</b>			
Program Revenues			
Charges for services	\$ 56,577	\$ 54,264	4.26%
Operating Grants & Contributions	1,374,745	1,936,090	-28.99%
Capital Grants & Contributions	6,919,414	-	N/A
General Revenue			
Property taxes	1,479,687	1,027,608	43.99%
State equalization	5,968,750	7,105,143	-15.99%
Other	471,834	327,551	44.05%
Capital contributions	261,641	-	N/A
<b>Total Revenue</b>	<b>16,532,648</b>	<b>10,450,656</b>	<b>58.20%</b>
<b>Expenses</b>			
Instruction	4,870,173	5,041,913	-3.41%
Pupil & Instructional Services	394,869	527,234	-25.11%
Administration & Business	524,723	850,321	-38.29%
Maintenance & Operations	234,909	279,625	-15.99%
Transportation	114,139	85,785	33.05%
Other	518,460	457,800	13.25%
<b>Total Expenses</b>	<b>6,657,273</b>	<b>7,242,678</b>	<b>-8.08%</b>
<b>Change in net position</b>	<b>\$9,875,375</b>	<b>\$3,207,978</b>	<b>207.84%</b>

### Governmental Activities

The primary source of operating revenue for school districts comes from the School Finance Act of 1994, as amended (SFA). Under the SFA the School District received \$10,171 per funded student. In fiscal year 2021-22 the funded pupil count was 789.2. Funding for the SFA comes from property taxes, specific ownership tax and state equalization. The School District receives approximately 86% of this funding from state equalization while the remaining amount comes from property taxes and specific ownership tax. The School District's assessed valuation generated \$867,657 in property taxes levied for general purposes for fiscal year 2021-2022.

### Governmental Funds

The focus of the School District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School district's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the School District's net resources available for spending at the end of the fiscal year.

At the end of the fiscal year, the School District's governmental funds reported an ending fund balance of \$16,542,917, an increase of \$6,470,672 in comparison with the prior year.

## General Fund Budget Highlights

The District's budget is prepared according to Colorado law and is based on accounting for transactions under generally accepted accounting principles. The most significant budgeted fund is the General Fund.

There were no significant differences between final budget figures and actual budget figures that warrant any additional explanation.

## Capital Assets and Debt Administration

### Capital Assets

The School Districts investment in capital assets for its governmental and business type activities as of June 30, 2022 amounts to \$12,246,141 (net of accumulated depreciation). This investment in capital assets includes land, buildings, and improvements, equipment, construction in progress, and capital leases all with an original cost greater than \$5,000.

The School District's total capital assets at June 30, 2022 net of accumulated depreciation were as follows:

	Governmental Activities
Land	\$ 364,161
Construction in progress	8,750,303
Building Improvements	2,828,544
Equipment & Furniture	163,944
Vehicles	139,189
Total Capital Assets	<u>\$ 12,246,141</u>

Additional information on the School District's capital assets can be found in note E to the basic financial statements.

### Long-Term Debt

At year-end, the School District's long-term debt of \$6,834,185 represented its compensated absences of \$156,806 and general obligation bonds of \$6,677,379.

### Economic Factors

Some variables worthy of consideration for the School District for the next year.

- Enrollment in the school district stabilized during the 2021-22 school year and remained stable with no increase or decrease during the current 2022-23 school year. Projected FTE student count for FY2023-24 and thereafter is likely to remain stable and could decline if the COVID virus situation and corresponding downward economic trend is not stabilized.
- The operation of our online school is generating additional revenue that is assisting the district in offsetting loss in revenues as a result of declining enrollment and state budget cuts. Due to numerous factors, our online school remains an unpredictable source of revenue and cannot be relied upon to meet

ongoing operational costs of the school district relating to the operation of our brick and mortar schools.

- There appears to be no intent or mechanism in place for replenishing the funding rescissions made by the Colorado Legislature over the course of the last several years.

### **Contacting the Districts Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, parents, investors and creditors with a general overview of the District's finances and to demonstrate the district's accountability for the money it receives. If you have any questions about this report or need additional information, contact School District RE-1, 102 West 6<sup>th</sup> Street, Julesburg, CO 80737.

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## **Basic Financial Statements**

The basic financial statements of the District include the following:

*Government-wide financial statements.* The government-wide statements display information about the reporting government as a whole.

*Fund financial statements.* The fund financial statements display information about major funds individually and nonmajor funds in the aggregate for governmental funds.

*Notes to the financial statements.* The notes communicate information essential for fair presentation of the financial statements that is not displayed on the face of the financial statements. As such, the notes are an integral part of the basic financial statements.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Statement of Net Position**  
**June 30, 2022**

	<u>Governmental Activities</u>
Assets	
Cash	\$ 10,196,670
Cash with fiscal agent	7,253,405
Receivables	2,040,792
Inventories	5,183
Capital assets, net of depreciation	<u>12,246,141</u>
Total assets	31,742,191
Deferred outflows of resources	
Pension deferrals	986,802
Other post-employment benefit deferrals	<u>30,257</u>
Total deferred outflows of resources	<u>1,017,059</u>
Total assets and deferred outflows of resources	<u><u>\$ 32,759,250</u></u>
Liabilities	
Accounts payable	\$ 2,614,231
Accrued salaries and benefits	281,450
Unearned revenue	2,263
Unearned grant revenue	27,399
Noncurrent liabilities	
Due within one year	280,720
Due in more than one year	6,553,465
Net pension liability	3,302,202
Net OPEB liability	<u>159,762</u>
Total liabilities	13,221,492
Deferred inflows of resources	
Pension deferrals	1,466,759
Other post-employment benefit deferrals	<u>68,938</u>
Total deferred inflows of resources	1,535,697
Net position	
Net investment in capital assets	10,866,114
Restricted for:	
Emergencies	455,000
Food service operations	17,418
Debt service	391,907
Capital projects	6,487,344
Unrestricted (deficit)	<u>(215,722)</u>
Total net position	<u>18,002,061</u>
Total liabilities, deferred inflows of resources and net position	<u><u>\$ 32,759,250</u></u>

The accompanying notes are an integral part of these financial statements.

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**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Statement of Activities**  
**For the Year Ended June 30, 2022**

	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities				
Instruction	\$ 4,870,173	\$ 43,610	\$ 854,723	
Supporting services				
Students	247,144		1,206	
Instructional staff	147,725		170,671	
General administration	267,542		13,304	
School administration	205,290		123,719	
Business services	51,891		804	
Operations and maintenance	234,909		3,783	
Student transportation	114,139		11,522	
Central support services	122,140			
Food service operations	186,682	12,967	195,013	
Facilities acquisition				\$ 6,919,414
Unallocated depreciation *	130,913			
Interest and fiscal charges	78,725			
Total governmental activities	<u>\$ 6,657,273</u>	<u>\$ 56,577</u>	<u>\$ 1,374,745</u>	<u>\$ 6,919,414</u>
		General revenues and capital contributions		
		Taxes		
		Property taxes, levied for general purposes		
		Property taxes, levied for debt service		
		Specific ownership taxes		
		Delinquent taxes and interest		
		State categorical aid		
		Earnings on investments		
		Other		
		Capital contributions		
		Total general revenues		
		Change in net position		
		Net position at beginning of year		
		Net position at end of year		

\* This amount excludes depreciation that is included in the direct expenses of the various programs.

The accompanying notes are an integral part of these financial statements.

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Net  
Governmental  
Activities

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\$ (3,971,840)

(245,938)

22,946

(254,238)

(81,571)

(51,087)

(231,126)

(102,617)

(122,140)

21,298

6,919,414

(130,913)

(78,725)

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1,693,463

867,657

474,212

132,751

5,067

5,968,750

21,673

450,161

261,641

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8,181,912

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9,875,375

8,126,686

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\$ 18,002,061

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2022**

	General Fund	Building Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Cash	\$ 9,695,386		\$ 501,284	\$ 10,196,670
Cash with fiscal agent	182,028	\$ 6,971,938	99,439	7,253,405
Due from other funds	42,422			42,422
Property taxes receivable	23,502		11,709	35,211
Grants receivable	5,540	1,984,047	15,901	2,005,488
Other receivables			93	93
Inventories			5,183	5,183
<b>Total assets</b>	<b>\$ 9,948,878</b>	<b>\$ 8,955,985</b>	<b>\$ 633,609</b>	<b>\$ 19,538,472</b>
<b>Liabilities</b>				
Accounts payable	\$ 145,338	\$ 2,468,641	\$ 252	\$ 2,614,231
Due to other funds			42,422	42,422
Accrued salaries and benefits	271,034		10,416	281,450
Accrued compensated absences	15,018			15,018
Unearned revenue			2,263	2,263
Unearned grant revenue	27,399			27,399
<b>Total liabilities</b>	<b>458,789</b>	<b>2,468,641</b>	<b>55,353</b>	<b>2,982,783</b>
<b>Deferred inflows of resources</b>				
Deferred property tax revenues	8,978		3,794	12,772
<b>Total deferred inflows of resources</b>	<b>8,978</b>	<b>-</b>	<b>3,794</b>	<b>12,772</b>
<b>Fund balance</b>				
Nonspendable inventories			5,183	5,183
Restricted for:				
Emergencies	455,000			455,000
Food service operations			17,418	17,418
Debt service			391,907	391,907
Capital projects		6,487,344		6,487,344
Committed to pupil activities			159,954	159,954
Unassigned	9,026,111			9,026,111
<b>Total fund balance</b>	<b>9,481,111</b>	<b>6,487,344</b>	<b>574,462</b>	<b>16,542,917</b>
<b>Total liabilities, deferred inflows of resources and fund balance</b>	<b>\$ 9,948,878</b>	<b>\$ 8,955,985</b>	<b>\$ 633,609</b>	<b>\$ 19,538,472</b>

The accompanying notes are an integral part of these financial statements.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position**  
**June 30, 2022**

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Amounts reported for governmental activities in the statement of net position are different because:

Total fund balance - governmental funds	\$ 16,542,917
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	12,246,141
Property taxes receivable will be collected in the next fiscal year, but are not available soon enough to pay for the current period's expenditures, and therefore are reported as unearned revenues in the funds.	12,772
Long-term liabilities and related deferred inflows and outflows of resources are not due and payable in the current period and therefore are not reported as liabilities in the funds.	<u>(10,799,769)</u>
Net position of the governmental activities	<u><u>\$ 18,002,061</u></u>

The accompanying notes are an integral part of these financial statements.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Governmental Funds**  
**For the Year Ended June 30, 2022**

	General Fund	Building Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Local sources	\$ 1,234,483		\$ 772,099	\$ 2,006,582
Intermediate sources	2,532		9	2,541
State sources	6,652,914	\$ 6,919,414	1,393	13,573,721
Federal sources	586,229		193,452	779,681
<b>Total revenues</b>	<b>8,476,158</b>	<b>6,919,414</b>	<b>966,953</b>	<b>16,362,525</b>
<b>Expenditures</b>				
Instruction	5,635,008		347,912	5,982,920
Supporting services	1,685,958		212,180	1,898,138
Capital outlay		8,609,449		8,609,449
Debt service				
Interest and fiscal charges			78,725	78,725
<b>Total expenditures</b>	<b>7,320,966</b>	<b>8,609,449</b>	<b>638,817</b>	<b>16,569,232</b>
Excess of revenues over (under) expenditures	1,155,192	(1,690,035)	328,136	(206,707)
<b>Other financing sources (uses)</b>				
Transfers in		1,500,000	101,022	1,601,022
Transfers out	(1,601,022)			(1,601,022)
Proceeds from bond issuance		6,677,379		6,677,379
<b>Total other financing sources (uses)</b>	<b>(1,601,022)</b>	<b>8,177,379</b>	<b>101,022</b>	<b>6,677,379</b>
Net change in fund balances	(445,830)	6,487,344	429,158	6,470,672
Fund balance at beginning of year	9,926,941	-	145,304	10,072,245
Fund balance at end of year	<u>\$ 9,481,111</u>	<u>\$ 6,487,344</u>	<u>\$ 574,462</u>	<u>\$ 16,542,917</u>

The accompanying notes are an integral part of these financial statements.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances**  
**of Governmental Funds to the Statement of Activities**  
**For the Year Ended June 30, 2022**

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - governmental funds	\$ 6,470,672
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which capital outlays exceeded depreciation in the current period.	8,794,416
Because some property taxes will not be collected for several months after the fiscal year ends, they are not considered as "available" revenues in the governmental funds and are, instead, counted as deferred tax revenues. They are, however, recorded as revenues in the statement of activities.	(1,025)
Governmental funds report pension and OPEB contributions as expenditures. However, in the statement of activities, service costs, current year benefit changes, member contributions, expected earnings on plan investments, administrative expenses and recognition of deferred outflows and inflows from the pensions and OPEB are reported as expense.	1,307,922
In the statement of activities, certain operating expenses - compensated absences - are measured by the amounts incurred or earned during the year. In the governmental funds, however, expenditures for those items are measured by the amount of financial resources used (essentially, the amounts actually paid).	(19,231)
Proceeds from the issuance of debt are reported as revenue in the governmental funds, however, they are reported as a long-term liability in the statement of activities.	<u>(6,677,379)</u>
Change in net position of governmental activities	<u><u>\$ 9,875,375</u></u>

The accompanying notes are an integral part of these financial statements.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note A – Summary of significant accounting policies**

This summary of the Julesburg School District No. RE-1’s significant accounting policies are presented to assist the reader in interpreting the financial statements and other data in this report. The policies are considered essential and should be read in conjunction with the accompanying financial statements.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to local government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the District’s accounting policies are described below.

**A.1 – Reporting entity**

The Julesburg School District No. RE-1 is a school district governed by an elected six-member board of education. The financial reporting entity consists of (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. The reporting entity’s financial statements should present the funds of the primary government (including its blended component units, which are, in substance, part of the primary government) and provide an overview of the discretely presented component units.

The District has examined other entities that could be included as defined in number 2 and 3 above. Based on these criteria, the District has no component units.

**A.2 – Fund accounting**

The District uses funds to report its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate “fund types.” The district does not have any proprietary or fiduciary funds.

Governmental funds are used to account for all or most of a government’s general activities, including the collection and disbursement of earmarked funds (special revenue funds), and the servicing of general long-term debt (debt service fund). The following are the District’s major governmental funds:

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note A – Summary of significant accounting policies (Continued)**

General Fund – The General Fund is the operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include local property taxes, specific ownership taxes, and State of Colorado equalization funding, as determined by the School Finance Act of 1994, as amended.

Expenditures include all costs associated with the daily operation of the schools, except for certain capital outlay expenditures, debt service, food service operations and pupil activities.

Building Fund – This fund is a capital projects fund used to account for the revenues from a bond issuance, as well as District matching dollars and BEST grant funds for the purpose of the acquisition or construction of major capital facilities.

The following are the District's nonmajor governmental funds:

Food Service Fund – This fund is a special revenue fund used to account for the financial activities associated with the District's food service operations.

Sedgwick County Cougar Fund – This fund is a special revenue fund used to account for expenditures related to the cooperative athletic activities.

Pupil Activity Fund – This fund is a special revenue fund used to record transactions related to school-sponsored pupil organizations and activities.

Bond Redemption Fund – This fund is a debt service fund used to account for the revenues from a specific tax levy for the purpose of the repayment of debt principal, interest and other fiscal charges.

**Note A.3 – Basis of presentation**

Government-wide financial statements – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.



**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note A – Summary of significant accounting policies (Continued)**

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with a brief explanation to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund financial statements – Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources management focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balance, which reports the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

**A.4 – Basis of accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note A – Summary of significant accounting policies (Continued)**

Revenues – exchange and non-exchange transactions – Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. State equalization monies are recognized as revenues during the period in which they are appropriated. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes collected within sixty days after year-end, interest, tuition, grants and student fees.

Deferred outflows/inflows of resources - In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note A – Summary of significant accounting policies (Continued)**

Unearned revenue – Unearned revenues arise when potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period. Unearned revenues also arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to meeting eligibility requirements. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed and the revenue is recognized.

Expenditures – The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

**A.5 – Encumbrances**

Encumbrance accounting is utilized by the District to record purchase orders, contracts and other commitments for the expenditure of monies to assure effective budgetary control and accountability. Encumbrances outstanding at year-end are canceled and reappropriated in the ensuing year’s budget.

**A.6 – Short-term interfund receivables/payables**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as internal balances on the government-wide statement of net position, and are classified as due from other funds or due to other funds on the balance sheet.

**A.7 – Inventories**

Food Service Fund – purchased inventories are stated at cost as determined by the first-in, first-out method. Commodity inventories are stated at the United States Department of Agriculture’s assigned values, which approximate fair value, at the date of receipt. Expenditures for food items are recorded when consumed. The federal government donates surplus commodities to the national school lunch program. Commodity distributions used by the District are recorded as revenues at the date of their consumption.

**A.8 – Capital assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note A – Summary of significant accounting policies (Continued)**

All capital assets with a unit cost greater than \$5,000 are capitalized at cost (or estimated historical cost, if actual cost is not available) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair value on the date received. Infrastructure assets, consisting of certain improvements other than buildings (such as parking facilities, sidewalks, landscaping and lighting systems) are capitalized along with other capital assets. Improvements to assets are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not.

All reported capital assets are depreciated with the exception of land costs. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities</u>
Buildings and improvements	20-50 years
Furniture and equipment	5-25 years
Licensed vehicles	7-10 years

**A.9 – Compensated absences**

The District reports compensated absences in accordance with the provisions of GASB Statement No. 16, “Accounting for Compensated Absences.” Compensated absence benefits are accrued as a liability as the benefits are earned if the employees’ rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. Accumulated sick leave benefits are paid to employees upon termination of employment.

Non-instructional employees earn 10 to 15 days of vacation annually. Vacation days must be used in the year they are earned or they are forfeited at the end of the year. Employees earn one day of sick leave per month up to twelve days per year. Employees with less than 4 years of service are not eligible to receive payment for any of their unused sick leave days. Employees who have completed 4 to 9 consecutive years of service are allowed to accumulate up to 60 days of unused leave, while employees who have completed 10 or more consecutive years may accumulate a maximum of 80 days. Unused sick days for employees who have completed 4 to 19 years of service will be paid at a rate of 50% of his/her current daily rate of pay, and employees with 20+ years of service will be paid at a rate of 75% of his/her current daily rate. Upon termination of employment, employees are paid for any accumulated sick leave.

The entire compensated absence liability is reported on the government-wide financial statements.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note A – Summary of significant accounting policies (Continued)**

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts, if any, are recorded in the account “accrued compensated absences” in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

The amount recorded as liabilities for all applicable compensated absences include salary-related payments associated with the payment of compensated absences, using the rates in effect at the balance sheet date.

**A.10 – Accrued liabilities and long-term obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, the noncurrent portion of compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current expendable, available financial resources. Bonds payable and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due. Bond premiums and amounts deferred upon refunding are amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**A.11 – Fund balance**

The Governmental Accounting Standards Board (GASB) has issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes.

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note A – Summary of significant accounting policies (Continued)**

*Nonspendable*, such as fund balance associated with inventories, prepaid expenditures, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed or assigned),

*Restricted* fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

*Committed* fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the board of education (the District's highest level of decision-making authority),

*Assigned* fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed, and

*Unassigned* fund balance is the residual classification for the District's general fund and includes all spendable amounts not contained in the other classifications.

Committed fund balance is established by a formal passage of a resolution. This is typically done through the adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the board of education through adoption or amendment of the budget as intended for specific purpose (such as purchase of fixed assets, construction, debt service or for other purposes).

When both restricted and unrestricted resources are available in governmental funds, the District applies expenditures against restricted fund balance first, and followed by committed fund balance, assigned fund balance and unassigned fund balance.

**A.12 – Net position**

Net position represents the difference between assets and liabilities. Net investment in capital assets consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position are reported as restricted when there are liabilities imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note A – Summary of significant accounting policies (Continued)**

**A.13 – Interfund transactions**

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. In general, the effect of interfund activity has been eliminated from the government-wide financial statements.

**A.14 – Extraordinary and special items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the board of education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the year.

**Note B – Cash and investments**

**Cash and deposits**

Colorado State statutes govern the District's deposit of cash. The Public Deposit Protection Acts (PDPA) for banks and savings and loans require state regulators to certify eligible depositories for public deposits. The PDPA require eligible depositories with public deposits in excess of federal insurance levels to create a single institution collateral pool of defined eligible assets. Eligible collateral includes obligations of the United States, obligations of the State of Colorado or Colorado local governments and obligations secured by first lien mortgages on real property located in the state. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group and not held in any individual government's name. The fair value of the assets in the pool must be at least equal to 102% of the aggregate uninsured deposits.

Custodial credit risk – deposits – Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of year-end, the District had total deposits of \$10,248,966 of which \$290,850 was insured and \$9,958,116 was collateralized with securities held by the pledging institution's trust department or agent in the District's name.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note B – Cash and investments (Continued)**

**Investments**

Authorized investments – Investment policies are governed by Colorado State Statutes and the District’s own investment policies and procedures. Investments of the District may include:

- Obligations of the U.S. Government such as treasury bills, notes and bonds
- Certain international agency securities
- General obligation and revenue bonds of United States local government entities
- Bankers acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

At year-end, the District did not have any investments.

**Note C – Receivables**

Receivables at year-end consist of the following:

	Governmental Activities
Property taxes receivable	\$ 35,211
Grants receivable	2,005,488
Other receivables	93
Total	\$ 2,040,792

Property taxes are levied on December 15<sup>th</sup> and attach as a lien on property the following January 1<sup>st</sup>. They are payable in full by April 30<sup>th</sup> or are due in two equal installments on February 28<sup>th</sup> and June 15<sup>th</sup>. Sedgwick County bills and collects property taxes for all taxing entities within the County. The tax receipts collected by the county are remitted to the District in the subsequent month.



**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note D – Interfund transactions**

The following is a summary of interfund borrowings and transfers for the year as presented in the fund financial statements:

	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
<u>Governmental funds</u>		
General fund	\$ 42,422	\$ -
Other governmental funds	<u>-</u>	<u>42,422</u>
Total	<u>\$ 42,422</u>	<u>\$ 42,422</u>

All balances resulted from the time lag between the dates that (1) interfund reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

	<u>Transfers In</u>	<u>Transfers Out</u>
<u>Governmental funds</u>		
General fund	\$ -	\$ 1,601,022
Building fund	1,500,000	-
Other governmental funds	<u>101,022</u>	<u>-</u>
Total	<u>\$ 1,601,022</u>	<u>\$ 1,601,022</u>

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. During the year, the District transferred funds in the amount of \$101,022 from the General Fund to the Other Governmental Funds to subsidize the costs of maintaining the District’s food service operations (\$1,022) and to support the combined athletic program (\$100,000). The District also transferred \$1,500,000 from the General Fund to the Building Fund as part of the District’s local match for the BEST grant.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

**Note E – Capital assets**

Capital asset activity for the year was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions/ Transfers</u>	<u>Ending Balance</u>
<b>Governmental activities</b>				
Capital assets, not being depreciated:				
Land	\$ 102,520	\$ 261,641	\$ -	\$ 364,161
Construction in progress	<u>15,261</u>	<u>8,735,042</u>	<u>-</u>	<u>8,750,303</u>
Total capital assets, not being depreciated	117,781	8,996,683	-	9,114,464
Capital assets, being depreciated:				
Buildings and improvements	6,913,961	-	-	6,913,961
Furniture and equipment	492,052	-	-	492,052
Licensed vehicles	<u>444,314</u>	<u>-</u>	<u>-</u>	<u>444,314</u>
Total capital assets, being depreciated	<u>7,850,327</u>	<u>-</u>	<u>-</u>	<u>7,850,327</u>
Total capital assets	7,968,108	8,996,683	-	16,964,791
Less accumulated depreciation:				
Buildings and improvements	(3,954,504)	(130,913)	-	(4,085,417)
Furniture and equipment	(302,971)	(25,137)	-	(328,108)
Licensed vehicles	<u>(258,908)</u>	<u>(46,217)</u>	<u>-</u>	<u>(305,125)</u>
Total accumulated depreciation	<u>(4,516,383)</u>	<u>(202,267)</u>	<u>-</u>	<u>(4,718,650)</u>
Governmental activities capital assets, net	<u>\$ 3,451,725</u>	<u>\$ 8,794,416</u>	<u>\$ -</u>	<u>\$ 12,246,141</u>

Depreciation expense was charged to programs of the District as follows:

Governmental activities	
Instruction	\$ 12,696
Operations and maintenance	10,563
Transportation	46,217
Food service operations	1,878
Unallocated	<u>130,913</u>
Total	<u>\$ 202,267</u>

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note F – Accrued salaries and benefits**

Salaries and benefits of certain contractually employed personnel are paid over a twelve-month period from September to August, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned but not paid at year-end are estimated to be \$281,450. Accordingly, this accrued compensation is reflected as a liability in the accompanying financial statements.

**Note G – Long-term debt**

The following is a summary of the changes in long-term debt for the year:

	<u>Beginning</u> <u>Balances</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending</u> <u>Balances</u>	<u>Due within</u> <u>one year</u>
<b>Governmental</b>					
<b>Activities</b>					
Compensated absences	\$ 126,816	\$ 29,990	\$ -	\$ 156,806	\$ 15,018
General obligation bonds payable	<u>-</u>	<u>6,677,379</u>	<u>-</u>	<u>6,677,379</u>	<u>265,702</u>
Total	<u>\$ 126,816</u>	<u>\$ 6,707,369</u>	<u>\$ -</u>	<u>\$ 6,834,185</u>	<u>\$ 280,720</u>

Payments on the general obligation bonds are made in the Bond Redemption Fund. The compensated absences attributable to the governmental activities will be liquidated primarily by the General Fund.

**General obligation bonds**

General obligation bonds payable consist of the following individual issue:

\$6,677,379 general obligation bonds, dated December 9, 2021, due in annual installments beginning in fiscal year 2023 ranging from \$265,702 to \$416,497; with a fixed interest rate of 2.467%, payable semi-annually on June 30<sup>th</sup> and December 30<sup>th</sup>.

\$ 6,677,379

The following schedule represents the District’s debt service requirements to maturity for all outstanding bonded indebtedness:

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note G – Long-term debt**

<u>Year ended June 30,</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 265,702	\$ 161,454
2024	268,596	154,863
2025	275,223	148,155
2026	282,012	141,281
2027	288,969	134,238
2028-2032	1,555,363	559,313
2033-2037	1,756,919	355,270
2038-2042	<u>1,984,595</u>	<u>124,786</u>
Totals	<u>\$ 6,677,379</u>	<u>\$ 1,779,360</u>

**Note H – Defined benefit pension plan**

Summary of Significant Accounting Policies

*Pensions.* The District participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees’ Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan

*Plan description.* Eligible employees of the District are provided with pensions through the SCHDTF – a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided as of December 31, 2021.* PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. Section 24-51-602, 604, 1713, and 1714.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note H – Defined benefit pension plan (Continued)**

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. Section 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lessor of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. Section 24-51-413.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note H – Defined benefit pension plan (Continued)**

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

*Contributions provisions as of June 30, 2022.* Eligible employees of the District and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. Section 24-51-401, *et seq.* and Section 24-51-413. Eligible employees are required to contribute 10.50% of their PERA-includable salary during the period of July 1, 2021 through June 30, 2022. Employer contribution requirements are summarized in the table below:

	July 1, 2021 Through <u>June 30, 2022</u>
Employer contribution rate	10.90%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. Section 24-51-208(1)(f)	<u>(1.02)%</u>
Amount apportioned to the SCHDTF	9.88%
Amortization Equalization Disbursement (AED) as specified in C.R.S. Section 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. Section 24-51-411	<u>5.50%</u>
Total employer contribution rate to the SCHDTF	<u><u>19.88%</u></u>

\*\*Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. Section 24-51-101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the District were \$364,639 for the year ended June 30, 2022.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
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**Note H – Defined benefit pension plan (Continued)**

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. Section 24-51-414, the State is required to contribute \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. In addition to the \$225 million (actual dollars) direct distribution due July 1, 2022, House Bill (HB) 22-1029, instructs the State treasurer to issue a warrant to PERA in the amount of \$380 million (actual dollars), upon enactment, with reductions to future direct distributions scheduled to occur July 1, 2023, and July 1, 2024.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the total pension liability to December 31, 2021. The District’s proportion of the net pension liability was based on the District’s contributions to the SCHDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At year end, the District reported a liability of \$3,302,202 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the District as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the District were as follows:

District’s proportionate share of the net pension liability	\$ 3,302,202
The State’s proportionate share of the net pension liability as a nonemployer contributing entity associated with the District	<u>378,555</u>
Total	<u>\$ 3,680,757</u>

At December 31, 2021, the District’s proportion was 0.0284%, which was a decrease of 0.0015% from its proportion measured as of December 31, 2020.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
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**Note H – Defined benefit pension plan (Continued)**

For the year ended June 30, 2022, the District recognized pension expense of \$(966,504) and revenue of \$40,416 for support from the State as a nonemployer contributing entity. At year-end, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 127,561	\$ -
Changes of assumptions or other inputs	265,496	-
Net difference between projected and actual earnings on pension plan investments	-	1,243,126
Changes in proportion and differences between contributions recognized and proportionate share of contributions	406,398	223,633
Contributions subsequent to the measurement date	<u>187,347</u>	<u>-</u>
Total	<u>\$ 986,802</u>	<u>\$ 1,466,759</u>

\$187,347 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30,</u>	<u>Amount</u>
2023	\$ 80,750
2024	(265,618)
2025	(331,741)
2026	<u>(150,695)</u>
Totals	<u>\$ (667,304)</u>



**JULESBURG SCHOOL DISTRICT NO. RE-1**  
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**Note H – Defined benefit pension plan (Continued)**

*Actuarial assumptions.* The total pension liability in the December 31, 2020 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	3.40%–11.00%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually)	1.00%
PERA benefit structure hired after 12/31/06 <sub>1</sub>	Financed by the AIR

<sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The total pension liability as of December 31, 2021, includes the anticipated adjustments to contribution rates and the AI cap, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note H – Defined benefit pension plan (Continued)**

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 Year Expected Geometric Real Rate of Return</u>
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	<u>6.00%</u>	4.70%
Total	<u>100.00%</u>	

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
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**Note H – Defined benefit pension plan (Continued)**

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Discount rate.* The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note H – Defined benefit pension plan (Continued)**

- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP position and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered AI cap, from 1.25% to 1.00%, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF’s FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

*Sensitivity of the District’s proportionate share of the net pension liability to changes in the discount rate.* The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease <u>(6.25%)</u>	Current Discount Rate <u>(7.25%)</u>	1% Increase <u>(8.25%)</u>
Proportionate share of the net pension liability	\$ <u>4,860,572</u>	\$ <u>3,302,202</u>	\$ <u>2,001,801</u>

*Pension plan fiduciary net position.* Detailed information about the SCHDTF’s FNP is available in PERA’s ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

Payables to the pension plan

The District did not report any payables to the pension plan at year-end.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
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**Note I – Defined contribution pension plan**

Voluntary Investment Program

*Plan description* - Employees of the District that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the Voluntary Investment Program. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Funding policy* - The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. The District does not offer matching contributions to its employees. Employees are immediately vested in their own contributions and investment earnings. For the year ended June 30, 2022, program members contributed \$3,694 for the Voluntary Investment Program.

**Note J – Defined benefit other post-employment benefit (OPEB) plan**

Summary of Significant Accounting Policies

*OPEB.* The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the OPEB Plan

*Plan description.* Eligible employees of the District are provided with OPEB through the HCTF – a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
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**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. Section 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

*PERA Benefit Structure*

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
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**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. Section 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

*DPS Benefit Structure*

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

*Contributions.* Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$18,709 for the year ended June 30, 2022.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
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**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At year-end, the District reported a liability of \$159,762 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2021. The District’s proportion of the net OPEB liability was based on the District’s contributions to the HCTF for the calendar year 2021 relative to the total contributions of participating employers to the HCTF.

At December 31, 2021, the District’s proportion was 0.0185%, which was an increase of 0.0012% from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the District recognized OPEB expense of \$(8,149). At year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 257	\$ 35,356
Changes of assumptions or other inputs	3,241	8,082
Net difference between projected and actual earnings on OPEB plan investments	-	9,500
Changes in proportion and differences between contributions recognized and proportionate share of contributions	17,147	16,000
Contributions subsequent to the measurement date	<u>9,612</u>	<u>-</u>
Total	<u>\$ 30,257</u>	<u>\$ 68,938</u>

\$9,612 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:



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**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

Year Ended June 30, _____	Amount
2023	\$ (18,337)
2024	(16,967)
2025	(11,222)
2026	(3,213)
2027	1,194
2028	<u>252</u>
Total	<u>\$ (48,293)</u>

*Actuarial assumptions.* The total OPEB liability in the December 31, 2020 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs for the School Division:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40%-11.00%
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	4.50% in 2021, 6.00% in 2022 gradually decreasing to 4.50% in 2029
Medicare Part A premiums	3.75% in 2021, gradually increasing to 4.50% in 2029
DPS benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the tie of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

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**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in December 31, 2020, valuation, the following monthly costs/premiums (actual dollars) are assumed for 2021 for the PERA Benefit Structure:

<u>Initial Costs for Members without Medicare Part A</u>			
<u>Medicare Plan</u>	<u>Monthly Cost</u>	<u>Monthly Premium</u>	<u>Monthly Cost Adjusted to Age 65</u>
Medicare Advantage/Self-Insured Rx	\$633	\$230	\$591
Kaiser Permanente Medicare Advantage HMO	596	199	562

The 2021 Medicare Part A premium is \$471 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2020, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the total OPEB liability are summarized in the table below:

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
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**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

<u>Year</u>	<u>PERACare Medicare Plans</u>	<u>Medicare Part A Premiums</u>
2021	4.50%	3.75%
2022	6.00%	3.75%
2023	5.80%	4.00%
2024	5.60%	4.00%
2025	5.40%	4.00%
2026	5.10%	4.25%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions used in the December 31, 2020, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TO for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School and Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2021 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 Year Expected Geometric Real Rate of Return</u>
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	<u>6.00%</u>	4.70%
Total	<u>100.00%</u>	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Sensitivity of the District's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates.* The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	<u>1% Decrease in Trend Rates</u>	<u>Current Trend Rates</u>	<u>1% Increase in Trend Rates</u>
Initial PERACare Medicare trend rate	3.50%	4.50%	5.50%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	<u>3.50%</u>	<u>4.50%</u>	<u>5.50%</u>
Net OPEB Liability	\$ 155,174	\$ 159,762	\$ 165,076

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

*Discount rate.* The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2021, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's FNP was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

*Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25%) or one-percentage-point higher (8.25%) than the current rate:

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

**Note J – Defined benefit other post-employment benefit (OPEB) plan (Continued)**

	1% Decrease <u>(6.25%)</u>	Current Discount Rate <u>(7.25%)</u>	1% Increase <u>(8.25%)</u>
Proportionate share of the net OPEB liability	\$ <u>185,546</u>	\$ <u>159,762</u>	\$ <u>137,737</u>

*OPEB plan fiduciary net position.* Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

Payables to the OPEB plan

The District did not report any payables to the OPEB plan at year-end.

**Note K – Risk management**

Colorado School Districts Self-Insurance Pool

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District participates in the Colorado School Districts Self-Insurance Pool (the Pool). The Pool's objectives are to provide member school districts defined property and liability coverages through self-insurance and excess insurance purchased from commercial companies. The District pays an annual contribution to the Pool for its insurance coverages. The District's contribution for the year was \$77,670. The District continues to carry commercial insurance for all other risks of loss, including workers' compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage or the deductible in any of the past three fiscal years. There has been no significant reduction in insurance coverage from the prior year in any of the major categories of risk.

Colorado Public Education Health Plan

The District joined the Colorado Boards of Education Self-Fund Trust in 2012. The trust was established in 2004 by the Colorado Association of School Boards (CASB) as a 501(c)(9) Multiple Employer Health Trust and Voluntary Employee Benefits Association – a financial vehicle for school districts to take control of health care costs through collaborative purchasing and risk sharing. The health plan – Colorado Public Education Health Plan – is a non-profit health care Trust that is governed by its members and school leadership professionals from across the state of Colorado. Medical coverage for the District employees is purchased through the trust.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note L – Commitments and contingencies**

The District pays a monthly premium to Colorado Public Education Health (CPEH) to provide health insurance coverage and services for its plan members. Employees are responsible for paying a deductible amount before the plan begins to pay. The individual deductible amount for fiscal year 2022 was \$3,500. There is no lifetime maximum benefit for our plan members.

Because there is the potential to incur high-cost medical claims, CPEH purchases stop-loss coverage to cover claims that exceed its deductible limit, which is currently \$50,000. Each year, the deductible limit is reviewed based on actuarial analysis to determine if paying an additional premium would increase or reduce the ultimate cost of risk to the District. As members of the CPEH Plan, the District also purchases prescription coverage through the pool.

Federal and state funding

The District receives revenues from various federal and state grant programs which are subject to final review and approval by the grantor agencies. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

TABOR Amendment

In November 1992, Colorado voters passed an amendment, commonly known as the Taxpayer's Bill of Rights (TABOR), to the State Constitution (Article X, Section 20) which limits the revenue raising and spending abilities of state and local governments. The limits on property taxes, revenue, and "fiscal year spending" include allowable annual increases tied to inflation and local growth in student enrollment. Fiscal year spending as defined by the amendment excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserves (balances). The amendment requires voter approval for any increase in mill levy or tax rates, new taxes, or creation of multi-year debt. Revenue earned in excess of the "spending limit" must be refunded or approved to be retained by the District under specified voting requirements by the entire electorate. In November 1996, the voters of the District approved a ballot initiative permitting the District to retain, appropriate, and utilize, by retention for reserve, carryover fund balance, or expenditure, the full proceeds and revenues received from every source whatsoever, without limitation, in this fiscal year and all subsequent fiscal years notwithstanding any limitation of Article X, Section 20 of the Colorado Constitution. TABOR is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of TABOR. However, the District has made certain interpretations of TABOR's language in order to determine its compliance. The District has reserved funds in the General Fund in the amount of \$455,000 for the emergency reserve.



**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to Financial Statements**

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**Note M – Joint venture**

The District participates in the Northeast Colorado Board of Cooperative Educational Services (BOCES). This joint venture does not meet the criteria for inclusion within the reporting entity because the BOCES:

- is financially independent and responsible for its own financing deficits and entitled to its own surpluses,
- has a separate governing board from that of the District,
- has a separate management which is responsible for the day to day operations and is accountable to the separate board,
- governing board and management have the ability to significantly influence operations by approving budgetary requests and adjustments, signing contracts, hiring personnel, exercising control over facilities and determining the outcome or disposition of matters affecting the recipients of services provided, and
- has absolute authority over all funds and fiscal responsibility including budgetary responsibility and reporting to state agencies and controls fiscal management.

The District has one member on the board. This board has final authority for all budgeting and financing of the joint venture.

Separate financial statements of the Northeast Colorado Board of Educational Services are available by contacting their administrative office in Haxtun, Colorado.

For the year, the District's financial contribution was \$93,326

**Note N – Construction commitments**

The District began a construction project to build a new facility during the 2021-22 school year at an estimated cost of \$41,648,343, funded in part with local bond and District matching funds, as well as state BEST Grant funds. At year-end, the District had approximately \$35,507,535 in uncompleted construction contracts, which will be paid from remaining local funds as well as BEST Grant funds.

### **Required Supplementary Information**

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule – General Fund
- Schedule of the District’s Proportionate Share of the Net Pension Liability – PERA’s School Division Trust Fund
- Schedule of District Contributions – PERA’s School Division Trust Fund
- Schedule of the District’s Proportionate Share of the Net OPEB Liability – PERA’s Health Care Trust Fund
- Schedule of District Contributions – PERA’s Health Care Trust Fund

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**General Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2022**

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues				
Local sources	\$ 1,143,191	\$ 1,932,340	\$ 1,234,483	\$ (697,857)
Intermediate sources	1,200	2,630	2,532	(98)
State sources	8,662,268	6,630,115	6,652,914	22,799
Federal sources	603,317	676,358	586,229	(90,129)
Total revenues	10,409,976	9,241,443	8,476,158	(765,285)
Expenditures				
Instruction	6,407,741	5,639,661	5,635,008	4,653
Supporting services	2,461,681	1,827,318	1,685,958	141,360
Capital outlay		708,245		708,245
Appropriated reserves	10,640,554	9,393,160		9,393,160
Total expenditures	19,509,976	17,568,384	7,320,966	10,247,418
Excess of revenues over (under) expenditures	(9,100,000)	(8,326,941)	1,155,192	9,482,133
Other financing uses				
Transfers out	(100,000)	(1,600,000)	(1,601,022)	(1,022)
Net change in fund balance	<u>\$ (9,200,000)</u>	<u>\$ (9,926,941)</u>	(445,830)	<u>\$ 9,481,111</u>
Fund balance at beginning of year			9,926,941	
Fund balance at end of year			<u>\$ 9,481,111</u>	

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**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Schedule of the District's Proportionate Share of the Net Pension Liability<sup>1</sup>**  
**PERA's School Division Trust Fund**  
**June 30, 2022**

	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>
District's proportion of the net pension liability	0.0284%	0.0299%	0.0257%	0.0265%
District's proportionate share of the net pension liability	\$ 3,302,202	\$ 4,517,836	\$ 3,843,964	\$ 4,698,923
State's proportionate share of the net pension liability	<u>378,555</u>	<u>-</u>	<u>487,558</u>	<u>642,512</u>
Total	<u>\$ 3,680,757</u>	<u>\$ 4,517,836</u>	<u>\$ 4,331,522</u>	<u>\$ 5,341,435</u>
District's covered payroll	\$ 1,773,401	\$ 1,597,774	\$ 1,511,930	\$ 1,459,062
District's proportionate share of the net pension liability as a percentage of its covered payroll	186.21%	282.76%	254.24%	322.05%
Plan fiduciary net position as a percentage of the total pension liability	74.86%	66.99%	64.52%	57.01%

\* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

<sup>1</sup> Information is not available prior to June 30, 2014. In future reports, additional years will be added until 10 years of historical data are presented.

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<u>June 30, 2018</u>	<u>June 30, 2017</u>	<u>June 30, 2016</u>	<u>June 30, 2015</u>	<u>June 30, 2014</u>
0.0343%	0.0367%	0.0374%	0.0368%	0.0382%
\$ 11,086,648	\$ 10,913,714	\$ 5,724,222	\$ 4,984,228	\$ 4,875,855
-	-	-	-	-
<u>\$ 11,086,648</u>	<u>\$ 10,913,714</u>	<u>\$ 5,724,222</u>	<u>\$ 4,984,228</u>	<u>\$ 4,875,855</u>
\$ 1,581,540	\$ 1,645,157	\$ 1,631,067	\$ 1,540,602	\$ 1,545,172
701.00%	663.38%	350.95%	323.52%	315.55%
43.96%	43.10%	59.20%	62.84%	64.10%

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Schedule of District Contributions<sup>1</sup>**  
**PERA's School Division Trust Fund**  
**June 30, 2022**

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	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>
Contractually required contribution	\$ 364,639	\$ 337,392	\$ 299,256	\$ 281,211
Contributions in relation to the contractually required contribution	<u>(364,639)</u>	<u>(337,392)</u>	<u>(299,256)</u>	<u>(281,211)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	\$ 1,834,201	\$ 1,697,139	\$ 1,544,147	\$ 1,470,001
Contributions as a percentage of covered payroll	19.88%	19.88%	19.38%	19.13%

<sup>1</sup> Information is not available prior to June 30, 2014. In future reports, additional years will be added until 10 years of historical data are presented.

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<u>June 30, 2018</u>	<u>June 30, 2017</u>	<u>June 30, 2016</u>	<u>June 30, 2015</u>	<u>June 30, 2014</u>
\$ 274,277	\$ 309,039	\$ 289,734	\$ 247,585	\$ 239,807
<u>(274,277)</u>	<u>(309,039)</u>	<u>(289,734)</u>	<u>(247,585)</u>	<u>(239,807)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 1,453,906	\$ 1,681,120	\$ 1,636,031	\$ 1,462,566	\$ 1,500,402
18.86%	18.38%	17.71%	16.93%	15.98%



**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Schedule of the District's Proportionate Share of the Net OPEB Liability<sup>1</sup>**  
**PERA's Health Care Trust Fund**  
**June 30, 2022**

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	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>
District's proportion of the net OPEB liability	0.0185%	0.0173%	0.0168%	0.0173%
District's proportionate share of the net OPEB liability	\$ 159,762	\$ 164,180	\$ 189,000	\$ 234,712
District's covered payroll	\$ 1,773,401	\$ 1,597,774	\$ 1,511,930	\$ 1,459,062
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	9.01%	10.28%	12.50%	16.09%
Plan fiduciary net position as a percentage of the total OPEB liability	39.40%	32.78%	24.49%	17.03%

\* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

<sup>1</sup> Information is not available prior to June 30, 2017. In future reports, additional years will be added until 10 years of historical data are presented.

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<u>June 30, 2018</u>	<u>June 30, 2017</u>
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0.0195%	0.0208%
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\$ 253,172	\$ 270,137
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\$ 1,581,540	\$ 1,645,157
--------------	--------------

16.01%	16.42%
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17.53%	16.72%
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**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Schedule of District Contributions<sup>1</sup>**  
**PERA's Health Care Trust Fund**  
**June 30, 2022**

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	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>
Contractually required contribution	\$ 18,709	\$ 17,311	\$ 15,750	\$ 14,994
Contributions in relation to the contractually required contribution	<u>(18,709)</u>	<u>(17,311)</u>	<u>(15,750)</u>	<u>(14,994)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	\$ 1,834,201	\$ 1,697,139	\$ 1,544,147	\$ 1,470,001
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%

<sup>1</sup> Information is not available prior to June 30, 2017. In future reports, additional years will be added until 10 years of historical data are presented.

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<u>June 30, 2018</u>	<u>June 30, 2017</u>
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\$ 14,830	\$ 17,148
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<u>(14,830)</u>	<u>(17,148)</u>
-----------------	-----------------

<u>\$ -</u>	<u>\$ -</u>
-------------	-------------

\$ 1,453,906	\$ 1,681,120
--------------	--------------

1.02%

1.02%

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Notes to the Required Supplementary Information**

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**Note A – Budgetary data**

The District adheres to the following procedures in compliance with Colorado Revised Statutes, establishing the budgetary data in the financial statements:

1. Budgets are required by state law for all funds. Prior to May 31, the superintendent of schools submits to the board of education a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted by the board of education to obtain taxpayer comments.
3. Prior to June 30, the budget is adopted by formal resolution.
4. Prior to January 31, the board of education submits its adopted annual budget to the department of education.
5. Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments within any fund and reallocation of budget line items within any department in the General Fund rests with the superintendent of schools. Revisions that alter the total expenditures of any fund must be approved by the board of education.
6. Budgets for all funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
7. Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the board of education throughout the year. After budget approval, the District board of education may approve supplemental appropriations if an occurrence, condition, or need exists which was not known at the time the budget was adopted.
8. Appropriations lapse at year-end.

**Note B – Factors affecting trends in amounts reported in the pension and OPEB schedules**

Information about factors that significantly affect trends in the amounts reported in the Schedules of the District's Proportionate Share of the Net Pension and OPEB Liabilities and the Schedules of District Contributions is available in PERA's comprehensive annual financial report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

### **Other Supplementary Information**

Other supplementary information includes financial statements and schedules that are not required by the Governmental Accounting Standards Board, not a part of the basic financial statements, but are presented for purposes of additional analysis.

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## **Budgetary Comparison Schedules – General Fund**

The General Fund accounts for all transactions of the District not required to be accounted for in other funds. This fund represents an accounting of the District's ordinary operations financed primarily from property and specific ownership taxes and state aid. It is the most significant fund in relation to the District's overall operations. The schedules of revenues and expenditures are included to provide a greater level of detail to the reader of the financial statements.



**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**General Fund**  
**Budgetary Comparison Schedule - Revenues**  
**For the Year Ended June 30, 2022**

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
<b>Revenues</b>				
<b>Local sources</b>				
Property taxes	\$ 901,373	\$ 901,373	\$ 872,476	\$ (28,897)
Specific ownership taxes	105,218	105,218	132,751	27,533
Delinquent taxes and interest	4,600	4,600	4,923	323
Tuition	21,000	43,950	43,610	(340)
Earnings on investments	30,000	22,000	21,596	(404)
Other local sources	81,000	855,199	159,127	(696,072)
<b>Total local sources</b>	<b>1,143,191</b>	<b>1,932,340</b>	<b>1,234,483</b>	<b>(697,857)</b>
Intermediate sources	1,200	2,630	2,532	(98)
<b>State sources</b>				
Equalization	8,130,568	5,968,750	5,968,750	-
Vocational education			71,817	71,817
ELPA professional development	6,000			-
English language proficiency	5,200	6,955	6,952	(3)
Transportation	12,500	11,505	11,522	17
State grants to libraries	3,500	5,000	5,000	-
Small rural schools funding	280,000	180,500	180,490	(10)
Additional at-risk funding	6,000	6,000	5,600	(400)
Career success pilot program	23,000	92,950	7,000	(85,950)
READ Act	4,500	5,960	5,956	(4)
Concurrent enrollment expansion	50,000	50,000	50,000	-
Mitigation at-risk funding		99,995	99,992	(3)
On-behalf payment			40,416	40,416
Services within the BOCES	141,000	202,500	199,419	(3,081)
<b>Total state sources</b>	<b>8,662,268</b>	<b>6,630,115</b>	<b>6,652,914</b>	<b>22,799</b>
<b>Federal sources</b>				
ESSER II	317,275	317,275	315,386	(1,889)
State library program		6,500	6,500	-
Child care assistance block grant		35,196		(35,196)
Revenue from other agencies	5,000	70,115	34,718	(35,397)
REAP	48,000	45,200	45,187	(13)
Services within the BOCES	233,042	202,072	184,438	(17,634)
<b>Total federal sources</b>	<b>603,317</b>	<b>676,358</b>	<b>586,229</b>	<b>(90,129)</b>
<b>Total revenues</b>	<b>\$ 10,409,976</b>	<b>\$ 9,241,443</b>	<b>\$ 8,476,158</b>	<b>\$ (765,285)</b>

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**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**General Fund**  
**Budgetary Comparison Schedule - Expenditures**  
**For the Year Ended June 30, 2022**

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
<b>Expenditures</b>				
<b>Instruction</b>				
Salaries	\$ 4,362,966	\$ 3,954,626	\$ 3,923,347	\$ 31,279
Employee benefits	992,643	378,741	417,095	(38,354)
Purchased services	604,231	785,630	741,954	43,676
Supplies and materials	365,401	453,649	485,297	(31,648)
Property	71,200	60,461	60,447	14
Other	11,300	6,554	6,868	(314)
<b>Total instruction</b>	<b>6,407,741</b>	<b>5,639,661</b>	<b>5,635,008</b>	<b>4,653</b>
<b>Supporting services</b>				
<b>Students</b>				
Salaries	547,600	447,990	276,287	171,703
Employee benefits	128,971	41,706	43,859	(2,153)
Purchased services	100			-
Supplies and materials		160	150	10
<b>Total students</b>	<b>676,671</b>	<b>489,856</b>	<b>320,296</b>	<b>169,560</b>
<b>Instructional staff</b>				
Salaries	111,900	101,157	100,881	276
Employee benefits	32,256	29,429	30,092	(663)
Purchased services	2,600			-
Supplies and materials	35,825	40,115	45,655	(5,540)
Property	19,212	40	36	4
<b>Total instructional staff</b>	<b>201,793</b>	<b>170,741</b>	<b>176,664</b>	<b>(5,923)</b>
<b>General administration</b>				
Salaries	129,500	133,365	133,364	1
Employee benefits	45,856	44,425	45,544	(1,119)
Purchased services	112,460	84,030	63,208	20,822
Supplies and materials	6,500	2,370	2,214	156
Property	3,560	300	267	33
Other	8,500	49,654	48,073	1,581
<b>Total general administration</b>	<b>306,376</b>	<b>314,144</b>	<b>292,670</b>	<b>21,474</b>

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
School administration				
Salaries	194,500	194,982	194,982	-
Employee benefits	63,853	59,176	64,083	(4,907)
Purchased services	338,900	71,000	1,165	69,835
Supplies and materials	46,600	315	312	3
Other	1,400	1,420	680	740
Total school administration	645,253	326,893	261,222	65,671
Business services				
Salaries	44,500	44,645	44,641	4
Employee benefits	19,025	19,690	20,056	(366)
Total business services	63,525	64,335	64,697	(362)
Operations and maintenance				
Salaries	118,500	109,140	109,124	16
Employee benefits	33,465	30,320	31,229	(909)
Purchased services	57,900	29,400	20,403	8,997
Supplies and materials	113,000	96,617	91,294	5,323
Property	8,000	4,000	129,192	(125,192)
Total operations and maintenance	330,865	269,477	381,242	(111,765)
Student transportation				
Salaries	32,500	24,652	24,495	157
Employee benefits	7,004	5,041	5,237	(196)
Purchased services	14,000	13,015	11,737	1,278
Supplies and materials	15,700	18,982	19,496	(514)
Property	44,000	845	845	-
Total student transportation	113,204	62,535	61,810	725

(Continued)

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**General Fund**  
**Budgetary Comparison Schedule - Expenditures**  
**For the Year Ended June 30, 2022**

(Continued)	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Central support services				
Purchased services	119,000	124,150	122,140	2,010
Total central support services	119,000	124,150	122,140	2,010
Food service operations				
Salaries	4,200	4,255	4,251	4
Employee benefits	794	764	798	(34)
Supplies and materials		168	168	-
Total food service operations	4,994	5,187	5,217	(30)
Total supporting services	2,461,681	1,827,318	1,685,958	141,360
Capital outlay				
Facilities acquisition				
Property		708,245		708,245
Total capital outlay	-	708,245	-	708,245
Appropriated reserves	10,640,554	9,393,160		9,393,160
Total expenditures	<u>\$ 19,509,976</u>	<u>\$ 17,568,384</u>	<u>\$ 7,320,966</u>	<u>\$ 10,247,418</u>

## **Budgetary Comparison Schedule – Nonmajor Governmental Funds**

The District reports the following nonmajor governmental funds:

Special Revenue Funds – These funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

- Food Service Fund – This fund is used to record financial transactions related to the District’s food service operations.
- Sedgwick County Cougar Fund – This fund is used to account for expenditures related to the cooperative athletic activities.
- Pupil Activity Fund – This fund is used to record transactions related to school-sponsored pupil organizations and activities.

Debt Service Funds – These funds account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

- Bond Redemption Fund – This fund is used to account for the revenues from a specific tax levy for the purpose of the repayment of debt principal, interest and other fiscal charges.

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Nonmajor Governmental Funds**  
**Combining Balance Sheet**  
**For the Year Ended June 30, 2022**

	Food Service Fund	Sedgwick County Cougars Fund	Pupil Activity Fund	Bond Redemption Fund
<b>Assets</b>				
Cash	\$ 29,018	\$ 14,844	\$ 145,110	\$ 312,312
Cash with fiscal agent				99,439
Property taxes receivable				11,709
Grants receivable	15,901			
Other receivables	93			
Inventories	5,183			
<b>Total assets</b>	<b>\$ 50,195</b>	<b>\$ 14,844</b>	<b>\$ 145,110</b>	<b>\$ 423,460</b>
<b>Liabilities</b>				
Accounts payable	\$ 252			
Due to other funds	14,663			\$ 27,759
Accrued salaries and benefits	10,416			
Unearned revenue	2,263			
<b>Total liabilities</b>	<b>27,594</b>	<b>\$ -</b>	<b>\$ -</b>	<b>27,759</b>
<b>Deferred inflows of resources</b>				
Deferred property tax revenues				3,794
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>3,794</b>
<b>Fund balance</b>				
Nonspendable inventories	5,183			
Restricted for:				
Food service operations	17,418			
Debt service				391,907
Committed to pupil activities		14,844	145,110	
<b>Total fund balance</b>	<b>22,601</b>	<b>14,844</b>	<b>145,110</b>	<b>391,907</b>
<b>Total liabilities, deferred inflows of resources and fund balance</b>	<b>\$ 50,195</b>	<b>\$ 14,844</b>	<b>\$ 145,110</b>	<b>\$ 423,460</b>

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<u>Totals</u>	
\$	501,284
	99,439
	11,709
	15,901
	93
	5,183
	<u>633,609</u>
	<u><u>633,609</u></u>
\$	252
	42,422
	10,416
	2,263
	<u>55,353</u>
	3,794
	<u>3,794</u>
	5,183
	17,418
	391,907
	159,954
	<u>574,462</u>
\$	<u><u>633,609</u></u>



**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Nonmajor Governmental Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balance**  
**For the Year Ended June 30, 2022**

	Food Service Fund	Sedgwick County Cougars Fund	Pupil Activity Fund	Bond Redemption Fund
Revenues				
Local sources	\$ 13,371	\$ 129,661	\$ 158,444	\$ 470,623
Intermediate sources				9
State sources	1,393			
Federal sources	193,452			
Total revenues	208,216	129,661	158,444	470,632
Expenditures				
Instruction		213,134	134,778	
Supporting services	199,042	13,138		
Debt service				
Interest and fiscal charges				78,725
Total expenditures	199,042	226,272	134,778	78,725
Excess of revenues over (under) expenditures	9,174	(96,611)	23,666	391,907
Other financing sources				
Transfers in	1,022	100,000		
Net change in fund balances	10,196	3,389	23,666	391,907
Fund balance at beginning of year	12,405	11,455	121,444	-
Fund balance at end of year	\$ 22,601	\$ 14,844	\$ 145,110	\$ 391,907

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Totals

\$	772,099
	9
	1,393
	<u>193,452</u>
	966,953
	347,912
	212,180
	<u>78,725</u>
	<u>638,817</u>
	133,282
	<u>101,022</u>
	429,158
	<u>145,304</u>
\$	<u><u>574,462</u></u>

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Food Service Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2022**

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues				
Local sources	\$ 12,005	\$ 12,404	\$ 13,371	\$ 967
State sources	2,750	1,400	1,393	(7)
Federal sources	198,000	204,068	193,452	(10,616)
Total revenues	212,755	217,872	208,216	(9,656)
Expenditures				
Supporting services				
Salaries	77,000	76,400	63,570	12,830
Employee benefits	17,481	17,450	13,783	3,667
Purchased services	900	1,905	1,676	229
Supplies and materials	138,383	143,696	119,988	23,708
Property	600	30	25	5
Total expenditures	234,364	239,481	199,042	40,439
Excess of revenues over (under) expenditures	(21,609)	(21,609)	9,174	30,783
Other financing sources				
Transfers in			1,022	1,022
Net change in fund balance	\$ (21,609)	\$ (21,609)	10,196	\$ 31,805
Fund balance at beginning of year			12,405	
Fund balance at end of year			\$ 22,601	

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Sedgwick County Cougars Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2022**

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues				
Local sources				
Earnings on investments	\$ 5	\$ 15	\$ 13	\$ (2)
Fundraising and other events	36,500	29,660	29,648	(12)
Contributions from Revere School District	100,000	100,000	100,000	-
Total revenues	136,505	129,675	129,661	(14)
Expenditures				
Instruction				
Salaries	86,910	88,825	81,696	7,129
Employee benefits	18,292	18,522	17,046	1,476
Purchased services	55,350	50,876	50,591	285
Supplies and materials	14,334	23,210	21,946	1,264
Other	42,600	37,825	41,855	(4,030)
Total instruction	217,486	219,258	213,134	6,124
Supporting services				
Purchased services	15,000	9,048	8,285	763
Supplies and materials	10,300	7,650	4,853	2,797
Total supporting services	25,300	16,698	13,138	3,560
Total expenditures	242,786	235,956	226,272	9,684
Excess of revenues over (under) expenditures	(106,281)	(106,281)	(96,611)	9,670
Other financing sources				
Transfers in	100,000	100,000	100,000	-
Net change in fund balance	<u>\$ (6,281)</u>	<u>\$ (6,281)</u>	3,389	<u>\$ 9,670</u>
Fund balance at beginning of year			<u>11,455</u>	
Fund balance at end of year			<u>\$ 14,844</u>	

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Pupil Activity Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2022**

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues				
Local sources	\$ 95,000	\$ 95,000	\$ 158,444	\$ 63,444
Expenditures				
Instruction				
Purchased services			39,266	(39,266)
Supplies and materials			73,177	(73,177)
Other			22,335	(22,335)
Appropriated reserves	150,000	150,000		150,000
Total expenditures	150,000	150,000	134,778	15,222
Net change in fund balance	\$ (55,000)	\$ (55,000)	23,666	\$ 78,666
Fund balance at beginning of year			121,444	
Fund balance at end of year			\$ 145,110	

**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Bond Redemption Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2022**

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues				
Local sources				
Property taxes		\$ 350,000	\$ 470,418	\$ 120,418
Specific ownership taxes		18,000		(18,000)
Delinquent taxes and interest		905	144	(761)
Interest on investments		25	61	36
Total local sources	-	368,930	470,623	101,693
Intermediate sources			9	9
Total revenues	-	368,930	470,632	101,702
Expenditures				
Debt service				
Interest and fiscal charges		78,725	78,725	-
Appropriated reserves		290,205		290,205
Total expenditures	-	368,930	78,725	290,205
Net change in fund balance	\$ -	\$ -	391,907	\$ 391,907
Fund balance at beginning of year				
Fund balance at end of year			\$ 391,907	

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## **Budgetary Comparison Schedules – Capital Projects Funds**

The District reports the following major capital projects funds:

- Building Fund – This fund is a capital projects fund used to account for the revenues from a bond issuance, as well as District matching dollars and BEST grant funds for the purpose of the acquisition or construction of major capital facilities.



**JULESBURG SCHOOL DISTRICT NO. RE-1**  
**Building Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2022**

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues				
State sources		\$ 33,470,964	\$ 6,919,414	(26,551,550)
Expenditures				
Capital outlay				
Property		7,000,000	8,609,449	(1,609,449)
Appropriated reserves		34,648,343		34,648,343
Total expenditures	-	41,648,343	8,609,449	33,038,894
Excess of revenues over (under) expenditures	-	(8,177,379)	(1,690,035)	6,487,344
Other financing sources				
Transfers in		1,500,000	1,500,000	-
Proceeds from bond issuance		6,677,379	6,677,379	-
Total other financing sources	-	8,177,379	8,177,379	-
Net change in fund balance	\$ -	\$ -	6,487,344	\$ 6,487,344
Fund balance at beginning of year			-	
Fund balance at end of year			\$ 6,487,344	

**Colorado Department of Education  
Supplementary Schedule**

Auditors' integrity report – This fiscal-year report is required by the Colorado Department of Education to maintain statewide consistency in financial reporting. This report is also used to gather financial data that could affect future state funding.



**Colorado Department of Education**  
**Auditors Integrity Report**  
 District: 2862 - Julesburg Re-1  
 Fiscal Year 2021-22  
 Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund Type & Number	Beg Fund Balance & Prior Per Adj (6880*)	+	1000 - 5999 Total Revenues & Other Sources	-	0001-0999 Total Expenditures & Other Uses	=	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
<b>Governmental</b>							
10 General Fund	9,926,941		6,875,135		7,320,966		9,481,111
18 Risk Mgmt Sub-Fund of General Fund	0		0		0		0
19 Colorado Preschool Program Fund	0		0		0		0
<b>Sub-Total</b>	<b>9,926,941</b>		<b>6,875,135</b>		<b>7,320,966</b>		<b>9,481,111</b>
11 Charter School Fund	0		0		0		0
20,26-29 Special Revenue Fund	121,444		158,444		134,778		145,110
06 Supplemental Cap Const, Tech, Main, Fund	0		0		0		0
07 Total Program Reserve Fund	0		0		0		0
21 Food Service Spec Revenue Fund	12,405		209,238		199,042		22,601
22 Govt Designated-Purpose Grants Fund	0		0		0		0
23 Pupil Activity Special Revenue Fund	11,455		229,661		226,272		14,844
25 Transportation Fund	0		0		0		0
31 Bond Redemption Fund	0		470,631		78,725		391,907
39 Certificate of Participation (COP) Debt Service Fund	0		0		0		0
41 Building Fund	0		15,096,793		8,609,449		6,487,344
42 Special Building Fund	0		0		0		0
43 Capital Reserve Capital Projects Fund	0		0		0		0
46 Supplemental Cap Const, Tech, Main Fund	0		0		0		0
<b>Totals</b>	<b>10,072,246</b>		<b>23,039,903</b>		<b>16,569,232</b>		<b>16,542,917</b>
<b>Proprietary</b>							
50 Other Enterprise Funds	0		0		0		0
64 (63) Risk-Related Activity Fund	0		0		0		0
60,65-69 Other Internal Service Funds	0		0		0		0
<b>Totals</b>	<b>0</b>		<b>0</b>		<b>0</b>		<b>0</b>
<b>Fiduciary</b>							
70 Other Trust and Agency Funds	0		0		0		0
72 Private Purpose Trust Fund	0		0		0		0
73 Agency Fund	0		0		0		0
74 Pupil Activity Agency Fund	0		0		0		0
79 GASB 34/Permanent Fund	0		0		0		0
85 Foundations	0		0		0		0
<b>Totals</b>	<b>0</b>		<b>0</b>		<b>0</b>		<b>0</b>

FINAL